ACTS

OF THE

Second Annual Session

OF THE

One Hundred and Ninety-eighth Legislature

OF THE

STATE OF NEW JERSEY

AND

Twenty-seventh Under the New Constitution

CHAPTERS 211-501

New Jersey State Library

1979
EXECUTIVE ORDERS

(1889)
Executive Orders

STATE OF NEW JERSEY,
EXECUTIVE DEPARTMENT.

EXECUTIVE ORDER No. 69

WHEREAS, The redevelopment of the Hudson River Waterfront south of the George Washington Bridge presents an opportunity for New Jersey to create a unique urban, environmental, recreational and commercial resource for the citizens of New Jersey and the Nation; and

WHEREAS, The redevelopment of the Hudson River Waterfront south of the George Washington Bridge must be based on sound regional planning; and

WHEREAS, The analysis of comprehensive regional planning and redevelopment alternatives should be undertaken by public citizens and government officials representing a wide range of interests;

Now, THEREFORE, I, Brendan Byrne, Governor of the State of New Jersey, by virtue of the authority vested in me by the Constitution and statutes of this State, do hereby ORDER and DIRECT:

1. There is hereby created a Commission to be known as the Hudson River Waterfront Study and Planning Commission consisting of the Commissioner of the Department of Community Affairs, the Commissioner of the Department of Environmental Protection, the Commissioner of the Department of Transportation or their designated representatives, and such members who may be appointed by and shall serve at the pleasure of the Governor. Among such members the Governor shall appoint two State legislators from Hudson County, one State legislator from Bergen County, one representative each of the governing bodies of Hudson and Bergen counties, and the mayors of Bayonne, Cliffside Park, Edgewater, Fairview, Fort Lee, Guttenberg, Hoboken, Jersey City, (1891)
2. The Governor shall designate a chairman and vice-chairman of the Commission from among the members of the Commission. The chairman shall preside over the meetings and affairs of the Commission and shall create an executive committee and such subcommittees as he deems appropriate to carry out the functions of the Commission. The chairman shall have such further powers and duties as may be conferred upon him by the Governor. In the absence of the chairman, the vice-chairman shall have all the powers and duties of the chairman. The Commission may retain or designate an executive director.

3. (a) The Commission shall conduct a thorough study and investigation of the various alternatives for the planning and redevelopment of the Hudson River Waterfront south of the George Washington Bridge. In conducting the study, the Commission shall fully consider the following:

   (1) Appropriate regional governmental institutions for implementing the alternatives;

   (2) Environmental, social and economic impact of the various alternatives;

   (3) Impact of the various alternatives on existing transportation systems and requisite improvements that the various alternatives will require;

   (4) Jurisdictional boundaries appropriate for comprehensive regional planning and development;

   (5) Capital costs of the various alternatives;

   (6) Operating costs of the various alternatives;

   (7) Sources of funds available for capital and operating costs;

   (8) Phasing of the development of the various alternatives;

   (9) Compatibility with concerns of local governments and residents;
(10) Any legislative changes needed to implement the alternatives; and

(11) Such other factors as the Commission shall deem relevant.

(b) In conducting its study and investigation, the Commission shall review such reports and studies as may exist in connection with the Hudson River Waterfront. The Commission may conduct such further studies and hire such additional consultants as it shall deem necessary to fulfill its duties hereunder, subject to approval of financing arrangements by the Treasurer and the availability of funds.

(c) In conducting its study and investigation, the Commission shall fully consider the feasibility of private investment in redevelopment of the waterfront.

4. The Commission shall proceed promptly with its study and investigation and upon completion of its work the Commission shall render to the Governor a full report of its findings and recommendations. Said findings and recommendations shall be made as soon as practicable, consistent with the nature of the study and investigation to be undertaken.

5. In order to carry out its functions, the Commission shall conduct public meetings and hearings and shall solicit information from, and consult with, relevant public and private agencies and groups, including county and local governing bodies, planning boards, environmental, business, housing and transportation groups. Notice of public hearings shall be given in such manner as the chairman may direct to provide full opportunity for interested members of the public to be heard.

6. (a) The Commission is authorized to call upon any department, office, division or agency of the State to supply such data, program reports, and other information, personnel or assistance as it deems necessary to discharge its responsibilities under this Order.

(b) Each department, office, division or agency of the State is authorized and directed, to the extent not inconsistent with law, to cooperate with the Commission and to furnish it with such information, personnel and assistance as necessary to accomplish the purposes of this Order.

7. This Order shall take effect immediately.
Given, under my hand and seal this 11th day of January, in the year of Our Lord, one thousand nine hundred and seventy-nine, and of the Independence of the United States, the two hundredth and third.

/s/ BRENDAN BYRNE,
Governor.

Attest:
ROBERT E. MULCAHY, III,
Chief of Staff, Secretary.

STATE OF NEW JERSEY,
EXECUTIVE DEPARTMENT.

EXECUTIVE ORDER No. 70

WHEREAS, It is the policy of the State of New Jersey to provide specialized transportation services for its elderly and handicapped persons in a coordinated and efficient manner; and

WHEREAS, Several State agencies, local agencies, and private organizations are involved in either the distribution of funds or in the provision of special transportation programs for the elderly and handicapped; and

WHEREAS, The Program Coordination subcommittee of the Title XX Advisory Committee (a citizen advisory committee with statewide representation) recommended better coordination of transportation resources and identified the major barriers to that coordination; and

WHEREAS, Various State agencies have been working with the State's counties to establish a coordinated, consolidated, efficient transportation delivery system for elderly and handicapped persons; and

WHEREAS, A comprehensive review and identification of the programs and agencies involved in providing transportation services would aid in eliminating inefficient services and improving transportation for the elderly and handicapped;
NOW, THEREFORE, I, Brendan Byrne, Governor of the State of New Jersey, by virtue of the authority vested in me by the Constitution and statutes of this State, do hereby ORDER and DIRECT:

1. There is hereby created a Task Force on Transportation Services for Elderly and Handicapped Citizens ("the Task Force"). The members of the Committee shall be the Commissioners of the Departments of Transportation, Human Services, Health, Labor and Industry, Energy, Education, Community Affairs and the Treasury, or their designated representatives, and such other persons as the Governor may designate. A member of the Governor's Disabilities Council shall serve as an ex officio representative to the Task Force. The Commissioner of the Department of Transportation shall serve as the Chairperson of the Committee.

2. The objective of the Task Force will be to reduce the current inefficiencies in the utilization of effective and efficient transportation services for the elderly and handicapped and to assist in the establishment of coordinated transportation programs at the county level.

3. The Committee will identify all State agencies, local agencies, and private organizations involved in the distribution of funds, including the identification of the source of these funds, or in the provision of special transportation programs for the elderly and handicapped in order to establish a coordinated transportation program which consolidates funding and services and utilizes vehicles in a cost-effective manner.

4. The Committee shall review relevant legislation and administrative regulations concerning transportation services for the elderly and handicapped. The Committee shall advise the Governor on possible legislative or administrative revisions which would provide more effective and efficient transportation services for the elderly and handicapped.

5. The Committee or its representatives shall meet with county and local government officials and other interested public and private organizations and persons to discuss the possible coordination and consolidation of transportation programs for elderly and handicapped citizens.

6. The Committee shall:
   (a) Review the impact of current federal laws and regulations relating to the provision of easier access to transportation facilities for handicapped persons;
(b) Assess the benefits which this program may provide to handicapped persons and the fiscal implications of its implementation to State, county and local governments and agencies;

(c) Recommend State policy concerning the current federal program;

(d) Recommend possible methods of implementation; and

(e) Identify existing or potential funding sources for full implementation.

7. The Committee shall render to the Governor a report of its findings and recommendations by October 15, 1979.

8. (a) The Committee is authorized to call upon any department, office, division or agency of the State to supply such data, program reports, and other information, personnel and assistance as it deems necessary to discharge its responsibilities under this Order.

(b) All departments and agencies are authorized and directed, to the extent not inconsistent with law, to cooperate with the Committee and to furnish it with such information, personnel, and assistance necessary to accomplish the purposes of this Order.

9. This Order shall take effect immediately.

Given, under my hand and seal this 23rd day of January, in the year of Our Lord, one thousand nine hundred and seventy-nine, and of the Independence of the United States, the two hundredth and third.

/s/ BRENDAN BYRNE, Governor.

Attest:
ROBERT E. MULCAHY, III,
Chief of Staff, Secretary.
EXECUTIVE ORDERS

STATE OF NEW JERSEY,
EXECUTIVE DEPARTMENT.

EXECUTIVE ORDER No. 71
Pinelands Planning Commission
Repeals Executive Order No. 56—March 10, 1979

WHEREAS, The New Jersey Pinelands, containing approximately 1,000,000 acres of pine-oak forest, extensive surface and groundwater resources of high quality, and a wide diversity of rare plant and animal species, provides significant ecological, natural, cultural, recreational, educational, agricultural, and public health benefits; and

WHEREAS, There is a State and national interest in protecting and preserving these benefits for the residents of and visitors to the area; and

WHEREAS, A primary responsibility for protecting and enhancing these benefits resides with the State and the various local units of government having jurisdiction over the area; and

WHEREAS, In view of the longstanding Federal practice of assisting the States in creating, protecting, preserving, and enhancing areas of significant regional and urban importance, and in view of the national significance of this resource, the United States Congress on October 13, 1978 passed the National Parks and Recreation Act of 1978, P. L. 95-625, ("the federal act") to assist the State and its local units of government in fulfilling their responsibilities and in avoiding adverse federally approved or assisted impacts before these responsibilities can be undertaken; and

WHEREAS, There is a demonstrated need to protect, preserve, and enhance the land and water resources of the Pinelands area through a new program which combines the capabilities and resources of the local, state, and federal governments; and

WHEREAS, The Secretary of Interior on December 10, 1978, pursuant to the federal act, requested the Governor to establish the Pinelands planning entity as required by that act; and

WHEREAS, The Pinelands Review Committee, created by Executive Order 56 on May 28, 1977 has capably carried out its mandates; and
WHEREAS, As recognized by the Pinelands Review Committee, there is an immediate need to take strong decisive action to strictly control development of the Pinelands while planning required by federal law is under way; and

WHEREAS, Approximately 2,100 random and scattered housing units covering almost 3,900 acres have been approved in the Pinelands in 1978; and

WHEREAS, Such continuing random and scattered development and construction, if not controlled, pose a direct threat to the great variety of rare, threatened and endangered plant and wildlife in the region; and

WHEREAS, Despite the fact that the Pinelands is the region in the United States most highly threatened by forest fires, random and scattered development and construction continue to place increasing levels of population and property in potential significant danger; and

WHEREAS, The Pinelands contains several wild and scenic rivers which are presently threatened by development and construction which would significantly impair their aesthetic integrity and value; and

WHEREAS, The present rapidly increasing volumes of storm water runoff associated with development and construction, if not controlled, pose a significant threat to the lives and property of downstream residents and the integrity of the stream systems; and

WHEREAS, The degraded water quality resulting from such storm water runoff, if not controlled, poses a direct threat to the viability of New Jersey's multimillion dollar agricultural industry and to the only healthy shellfishery which remains in the State's coastal bays;

Now, THEREFORE, I, Brendan Byrne, Governor of the State of New Jersey, by virtue of the authority vested in me by the Constitution and statutes of this State, do hereby ORDER and DIRECT:

1. a. There is hereby established a Pinelands Planning Commission (“the Commission”) consisting of seven members appointed by the Governor; one member each appointed by the governing bodies of Atlantic, Burlington, Camden, Cape May, Cumberland, Gloucester and Ocean counties; and one member appointed by the
The Commission shall serve to fulfill the requirements of the federal act with regard to the creation of a Pinelands planning entity. The membership of the Commission shall include residents of the Pinelands who represent economic activities such as agriculture in the area, as well as, residents of the State who represent conservation interests. Pursuant to the federal act, all appointments shall be made no later than March 10, 1979. The Governor shall designate the chairman of the Commission and shall appoint an Executive Director of the Commission who shall be the chief administrative officer.

b. The Commission is authorized to call upon any department, office, division or agency of the State to supply such data, program reports, and other information, personnel or assistance as it deems necessary to discharge its responsibilities under this Executive Order.

c. Each department, office, division or agency of the State is authorized and directed, to the extent not inconsistent with law, to cooperate with the Commission and to furnish it with such information, personnel and assistance as necessary to accomplish the purposes of this Executive Order.

2. A. The Commission shall prepare a comprehensive management plan for the approximately 1,000,000-acre area generally depicted on the map entitled “Pinelands National Reserve Boundary Map” numbered NPS/80,011A and dated September, 1978, as supplemented by the Pinelands Review Committee, January 11, 1979, the boundaries of which are attached hereto and made a part hereof. The plan shall conform to the requirements of the federal act, and shall include but not be limited to:

a. A resource assessment which:

(1) determines the amount and type of human development and activity which the ecosystem can sustain while still maintaining the overall ecological values described in this section with special reference to (i) ground and surface water supply and quality; (ii) natural hazards, including fire; (iii) endangered, unique, and unusual plants and animals and biotic communities; (iv) ecological factors relating to the protection and enhancement of blueberry, cranberry and other agricultural production and activity; (v) air quality; and (vi) other appropriate considerations affecting the ecological integrity of the area; and

(2) includes an assessment of scenic, aesthetic, cultural, open space, and outdoor recreation resources of the area together with
a determination of overall policies required to maintain and enhance these resources.

b. A map showing the detailed boundary of the Pinelands National Reserve as supplemented by the Pinelands Review Committee on January 11, 1979 ("Pinelands National Reserve, as supplemented"), such map to delineate:

(1) major areas within the boundary which are of critical ecological importance;

(2) major areas and resources adjacent to the boundary that have significance to the ecological integrity of the Pinelands National Reserve, as supplemented; and

(3) areas of scenic, open space, cultural, and recreational significance.

c. A land use capability map and a comprehensive statement of policies for land use management of the area which:

(1) consider and detail the application of a variety of land and water protection and management techniques, including but not limited to, zoning and regulation derived from State and local police powers, development and use standards, and permit systems, acquisition of conservation easements and other interests in land, public access agreements with private landowners, purchase of land for resale or lease-back, fee acquisition of public recreation sites and ecologically sensitive areas and any other method of land and water protection and management which will help meet the goals and carry out the policies of the management plan;

(2) include a policy for the use of State and local police power responsibilities to the greatest extent practicable to regulate the use of land and water resources in a manner consistent with the purposes of this section; and

(3) recognize existing economic activities within the area and provide for the protection and enhancement of such activities as farming, forestry, proprietary recreational facilities, and those indigenous industries and commercial and residential developments which are consistent with the findings and purposes of this section.

d. A coordination and consistency component which details the ways in which local, state, and federal programs and policies may best be coordinated to promote the goals and policies of the management plan, and which details how land, water, and structures managed by governmental or nongovernmental entities in the
public interest within the area may be integrated into the management plan.

e. A public use component including, among other items, a detailed program to educate the public concerning appropriate uses of the area.

f. A financial component, together with a cash flow timetable which:

(1) details the cost of implementing the management plan, including, but not limited to, payments in lieu-of-taxes, general administrative costs, and any anticipated extraordinary or continuing costs; and

(2) details the sources of revenue for covering such costs, including, but not limited to, grants, donations, and loans from local, state, and federal departments and agencies, and from the private sector.

g. A program to provide for the maximum feasible local government and public participation in the management of the Pinelands National Reserve, as supplemented.

h. A program for State and local governmental implementation of the comprehensive management plan in a manner that will insure the continued, uniform, consistent protection of this area in accord with the purposes of this section; and

i. In conjunction with existing state programs and planning processes, a plan to implement the provisions of the federal Clean Water Act and the federal Safe Drinking Water Act which pertain to the surface and ground water of the Pinelands National Reserve, as supplemented.

B. To the extent there exists any overlap between the geographic extent of the Pinelands National Reserve, as supplemented, and the geographic extent of the coastal area delineated in the Coastal Area Facility Review Act (CAFRA) (N.J.S. 13:19-1 et seq.) at N.J.S. 13:19-4, the Commission and the Commissioner of Environmental Protection shall make consistent their respective plans for such overlapping area.

C. The Commission, as a basis for the comprehensive management plan, shall review existing information and studies with due regard and consideration being given to the report and recommendations of the Pinelands Review Committee.

3. During the development of the management plan, the Commission shall:
(1) consult with appropriate officials of any local government or state or federal agency which has jurisdiction over lands and waters within the areas;

(2) consult with the officials of any local government which has jurisdiction over lands and waters within areas delineated in accordance with subsection 2A.b.(2);

(3) consult with interested professional, scientific, and citizen organizations;

(4) consult with a citizens advisory committee which may be established by the Governor; and

(5) conduct public hearings at places within the area, and at such other places as may be appropriate, for the purpose of providing interested persons with an opportunity to express their views with respect to matters covered by the management plan.

4. Until the enactment of State legislation which is consistent with this Executive Order, or the approval by the Secretary of Interior of the comprehensive management plan for the Pinelands as set forth in the federal act, or eighteen months from the date of this Executive Order, whichever is earlier, State approvals related to development and construction in the Pinelands shall be processed in the following manner:

(a) No State department or agency shall take final action on any application for financial assistance or for a grant, permit, certificate, license or other approval, now pending or hereafter submitted, for any development or construction within that area designated the Preservation Area by the Pinelands Review Committee on January 11, 1979 ("Preservation Area"), the boundaries of which are attached hereto and made a part hereof, generally known as the "Heart of the Pinelands," unless the applicant demonstrates to the Commission that: (1) there exists a compelling public need for the development or construction, or (2) the denial of an approval would result in extraordinary hardship and the Commission by a two-thirds vote of its total membership so certifies to the issuing department or agency.

(b) No State department or agency shall take final action on any application for financial assistance or for a grant, permit, certificate, license or other approval, now pending or hereafter submitted, for any development or construction within that area designated the Pinelands National Reserve, as supplemented, but excluding lands within the Preservation Area, unless the applicant demon-
strates to the Commission that: (1) there exists a compelling public need for the development or construction, or (2) the denial of an approval would result in extraordinary hardship or (3) the development or construction for which an approval is requested is consistent with the intent, goals and objectives of this Executive Order and with those of the federal act, and the Commission by a two-thirds vote of its total membership so certifies to the issuing department or agency.

(c) In no case shall the Commission certify an application where the development or construction for which a certification is requested could result in substantial impairment of the natural resources of the Pinelands.

(d) Until the Commission notifies a State department or agency that it has in place personnel and procedures to process certifications, the State department or agency in coordination with all other relevant departments and agencies shall process certifications in place of the Commission in accordance with the provisions of this section.

(e) In that portion of the Pinelands National Reserve, as supplemented, but excluding lands within the Preservation Area, which overlaps the coastal area as delineated in CAFRA, development and construction approvals shall be processed in accordance with the procedures, rules and regulations of CAFRA giving due consideration to the intent, goals and objectives of this Executive Order and those of the federal act. However, in that portion of the Preservation Area which overlaps the coastal area, development and construction approvals shall be processed in accordance with the certification process set forth in this section.

(f) The Commission shall develop criteria and procedures for, and may delegate to any State department or agency, the processing of certifications. The Executive Director is authorized to review and act on certifications on behalf of the Commission; provided, however, that the Commission shall take final action on appeals from actions by the Executive Director.

5. All municipalities and counties within the Pinelands National Reserve, as supplemented, are requested and encouraged to make all their actions consistent with the intent, goals and objectives of this Executive Order and with those of the federal act.
6. Executive Order 56 is repealed, effective March 10, 1979.

Given, under my hand and seal this 8th day of February, in the year of Our Lord, one thousand nine hundred and seventy-nine, and of the Independence of the United States, the two hundredth and third.

/s/ BRENDAH BYRNE,
Governor.

Attest:
/s/ HAROLD L. HODES,
Deputy Chief of Staff, Acting Secretary.

STATE OF NEW JERSEY,
EXECUTIVE DEPARTMENT.

EXECUTIVE ORDER No. 72

WHEREAS, A basic tenet of democracy is the participation of its citizens in government; and

WHEREAS, There exists a disturbing trend of declining election turnout; both in New Jersey and throughout the nation; and

WHEREAS, This is demonstrated in the last statewide general election where only 39.3% of eligible citizens actually voted; and

WHEREAS, Over 1.6 million citizens do not have the right of franchise because of their failure to register to vote; and

WHEREAS, The State continues to have substantial interest in encouraging increased voter participation by its citizens;

Now, Therefore, I, Brendan Byrne, Governor of the State of New Jersey, by virtue of the authority vested in me by the Constitution and statutes of this State, do hereby ORDER and DIRECT:

1. There is hereby created a Voter Registration Advisory Council which shall advise the Governor and recommend programs and other efforts the State shall engage in to increase State voter registration and participation.

a. The Council shall consist of 25 members appointed by the Governor for terms of 3 years, except that of the first 25 members,
13 shall be appointed for a term of 3 years, and 12 for a term of 2 years. The term of each of the members first appointed shall be designated by the Governor at the time of appointment.

b. The Secretary of State shall be appointed Chairman.

c. The Chairmen of the Republican and Democratic State Committees shall be appointed members of the Council.

d. The other 22 members shall be broadly representative of the citizens of the State and have a concern over the declining voter participation.

e. All members of the Council shall be residents of the State.

f. Each Council member shall hold office for the term of the appointment and until a successor shall have been qualified and appointed.

g. Council vacancies shall be filled by appointment of the Governor for the remainder of the unexpired term.

h. The Council shall organize itself pursuant to the terms of this Executive Order and enact bylaws as deemed necessary to carry forth the responsibilities of the Council.

2. The Council shall meet at the call of the Chairman and shall report annually to the Governor on its activities.

3. The Council members shall serve without compensation, but shall be reimbursed for necessary expenses incurred in the performance of their duties, subject to the availability of funds therefor.

4. The Council may make recommendations to the Governor concerning review of current voter registration activities, implementation of new programs, promotional activities and other methods to reverse the declining rate of voter registration in the State of New Jersey.

5. This Order shall take effect immediately.

Given, under my hand and seal this 4th day of April, in the year of Our Lord, one thousand nine hundred and seventy-nine, and of the Independence of the United States, two hundredth and third.

/s/ BRENDAN BYRNE,
Governor.

Attest:

/s/ ROBERT E. MULCAHY, III,
Chief of Staff, Executive Secretary.
WHEREAS, The Governor of the State of New Jersey is charged with the responsibility of protecting the health, safety and welfare of the citizens of this State; and

WHEREAS, In order to insure such protection it is necessary to provide for the uninterrupted treatment and disposal of sewage; and

WHEREAS, Twenty-two municipalities and sewerage agencies process fifty percent of the sewage of the State; and

WHEREAS, As part of the sewage treatment and disposal process, these municipalities and sewerage agencies produce a solid waste, commonly called sludge, which is transported in barges pulled to sea by tugboats and dumped into the ocean at a rate of over 4,000 tons per day; and

WHEREAS, The personnel who operate the tugboats necessary in the removal and disposal of sludge are members of Local Union 333, United Marine Division, International Longshoremen's Association/AFL-CIO, which Union and its members are engaged in a strike, as a result of which tugboat operations have been discontinued preventing the removal and disposal of the sludge by barges in the ocean; and

WHEREAS, Because of sludge accumulation, the sewage treatment plants will not be able to function properly, causing approximately 500 million gallons per day of raw sewage to flow into the waters of the Raritan Bay, Upper New York Bay, Arthur Kill, Newark Bay and the Hackensack and Passaic Rivers; and

WHEREAS, There is insufficient storage capacity to store accumulated sludge; and

WHEREAS, The management and control of this situation is beyond the capabilities of local authorities; and

WHEREAS, The continuing disposal of raw sewage and sludge into the various waterways, with its staggering pollution effects, will cause imminent danger, and significant and irreparable harm to the health and safety of the citizens of this State, its marine resources, and its shore areas;
Now, Therefore, I, Brendan Byrne, Governor of the State of New Jersey, by virtue of the authority vested in me by the Constitution and statutes of this State, do hereby ORDER, PROCLAIM and DIRECT:

1. A state of emergency exists in the State.

2. Local Union 333, United Marine Division, International Longshoremen's Association/AFL-CIO and its members are urged and requested to operate immediately a sufficient number of tugboats to transport sludge barges to the legally designated dump site for the disposal of sludge.

3. This Order shall take effect immediately.

Given, under my hand and seal this 5th day of April, [seal] in the year of Our Lord, one thousand nine hundred and seventy-nine, and of the Independence of the United States, the two hundredth and third.

/s/ BRENDAK BYRNE,
Governor.

Attest:

/s/ HAROLD L. HOEDES,
Chief of Staff, Executive Secretary.

STATE OF NEW JERSEY,
EXECUTIVE DEPARTMENT.

EXECUTIVE ORDER No. 74

WHEREAS, The development of Liberty State Park presents an opportunity for New Jersey to create a unique urban, environmental, recreational and commercial resource for the citizens of New Jersey and the Nation; and

WHEREAS, The development of Liberty State Park should include a forum for public participation; and

WHEREAS, the Liberty State Park Study and Planning Commission recommended the establishment of such a forum;

Now, Therefore, I, Brendan Byrne, Governor of the State of New Jersey, by virtue of the authority vested in me by the Constitution and statutes of this State, do hereby ORDER and DIRECT:
1. There is hereby created a commission to be known as the Liberty State Park Public Advisory Commission (hereinafter referred to as the "Commission") consisting of nine members to be appointed by and serve at the pleasure of the Governor. Of the nine members four shall be residents of counties in the State other than Hudson County, two shall be residents of Hudson County municipalities other than Jersey City, two shall be residents of Jersey City, and one shall be the mayor of Jersey City, ex officio. The members shall serve without compensation, but shall be reimbursed for necessary expenses incurred in the performance of their duties subject to the availability of funds therefor.

2. The Governor shall designate a chairman and vice-chairman of the Commission from among the members of the Commission. The chairman shall preside over the meetings and affairs of the Commission and shall create such subcommittees as he deems appropriate to carry out the functions of the Commission. The chairman shall have such further powers and duties as may be conferred upon him by the Governor. In the absence of the chairman, the vice-chairman shall have all the powers and duties of the chairman.

3. The Commission shall be empowered to:
   a. Request from the Commissioner of Environmental Protection (hereinafter referred to as the "Commissioner") such information concerning Liberty State Park as it may deem necessary;
   b. Consider any matter relating to Liberty State Park and advise the Commissioner thereon;
   c. From time to time submit to the Commissioner any recommendations which it deems necessary for the proper development of Liberty State Park;
   d. Make recommendations to the Commissioner concerning implementation of the Master Plan;
   e. Review and evaluate public and private proposals for facilities and programs in Liberty State Park to determine the consistency of such facilities and programs with the Master Plan and to make recommendations thereon to the Commissioner;
   f. Make recommendations to the Commissioner for the financing of capital and operation and maintenance expenditures giving due consideration to existing studies and reports on such financing.

4. (a) In order to carry out its functions, the Commission shall develop and implement a comprehensive public participation pro-
gram which shall make available to public citizens significant and meaningful opportunity to make their views known on the development of Liberty State Park.

(b) As part of the public participation program the Commission shall conduct public meetings and hearings and shall solicit information from, and consult with, relevant public and private agencies and groups, including county and local governing bodies, planning boards, environmental, business, housing and transportation groups. Notice of public hearings shall be given in such manner as the chairman may direct to provide full opportunity for interested members of the public to be heard.

5. The Commission shall encourage and aid, to the extent not inconsistent with law, the establishment by a Statewide constituency of citizens concerned with future planning and development of Liberty State Park of a nonprofit, nongovernmental, tax-exempt, qualified organization to be known, perhaps, as “Friends of Liberty State Park.” The primary tasks of this organization would focus on channelling public attitudes to park planners and facilitating the securing of grants from private foundations and corporations to benefit the park.

6. In carrying out its responsibilities under this Order, the Commission shall give due consideration to the local, State, regional and national significance of Liberty State Park.

7. (a) The Commission by official action is authorized to call upon the Department of Environmental Protection to supply such data, program reports, and other information, personnel or assistance as it deems necessary to discharge its responsibilities under this Order.

(b) The Department of Environmental Protection is authorized and directed, to the extent not inconsistent with law, to cooperate with the Commission and to furnish it with such information, personnel and assistance as necessary to accomplish the purposes of this Order.

8. This Order shall take effect immediately.

Given, under my hand and seal this 14th day of May, [seal] in the year of Our Lord, one thousand nine hundred and seventy-nine, and of the Independence of the United States, the two hundredth and third.

/s/ BRENDAN BYRNE, Governor.

Attest:

ROBERT E. MULCAHY, III,
Chief of Staff, Secretary.
WHEREAS, The Department of Energy Act, N.J.S.A. 52:27F-1 et seq., authorizes the Governor to proclaim by Executive Order a state of energy emergency for a period of up to six months, upon a finding by the Commissioner of the Department of Energy that there exists or impends an energy supply shortage of a dimension which endangers the public health, safety, or welfare in all or any part of the State; and

WHEREAS, The Commissioner of the Department of Energy has found that there impends a motor fuel supply shortage of a dimension which endangers the public health, safety and welfare throughout the entire State;

Now, THEREFORE, I, Brendan Byrne, Governor of the State of New Jersey, by virtue of the authority vested in me by the Constitution and statutes of this State, do hereby PROCLAIM:

1. A limited state of energy emergency with regard to the supply of motor fuel exists throughout the entire State.

2. The Commissioner of the Department of Energy is empowered during the duration of the State energy emergency to take such steps pursuant to N.J.S.A. 52:27F-17 to alleviate or terminate the state of energy emergency as he deems necessary.

3. This Order shall take effect immediately.

Given, under my hand and seal this 20th day of June, in the year of Our Lord, one thousand nine hundred and seventy-nine, and of the Independence of the United States, the two hundredth and third.

/s/ BRENDAN BYRNE,
Governor.

Attest:
ROBERT E. MULCAHY,
Chief of Staff, Secretary.
EXECUTIVE ORDER No. 76

WHEREAS, Development of a comprehensive system for the generation, storage, transport and ultimate safe disposal of hazardous waste generated in the State involves all segments of society including private citizens, local and State officials and representatives of the State's industrial and manufacturing companies which generate hazardous waste; and

WHEREAS, The development of a system of waste processing facilities and disposal sites to safely and economically handle the hazardous waste stream generated by New Jersey's industrial, manufacturing and business community is in the interest of the State and the long-term viability and stability of New Jersey's economic base; and

WHEREAS, The lack of such facilities is a significant factor in the indiscriminate and illegal dumping of hazardous waste; represents a significant danger to the public health, safety and welfare; threatens ground and surface water; causes unnecessary air pollution and results in a substantial burden on the public treasury for remedial action; and

WHEREAS, The technical, legislative and administrative solutions to this problem must involve the development of a partnership between the public and private sectors after open and frank public discussion and full participation of all segments of society;

Now, THEREFORE, I, Brendan Byrne, Governor of the State of New Jersey, by virtue of the authority vested in me by the Constitution and statutes of this State, do hereby ORDER and DIRECT:

1. There is created an Advisory Committee on Hazardous Waste Control (hereinafter, "the Committee"), consisting of such members as are appointed by and shall serve at the pleasure of the Governor. The membership of the Committee shall include representatives of the industrial community, private citizens, an elected municipal official, an elected county representative, and members of the Legislature. The members of the Committee shall serve without compensation but shall be reimbursed for necessary expenses incurred in the performance of their duties, subject to the availability of funds.
2. The Governor shall designate a Chairman and Vice-Chairman from among the members of the Committee. The Chairman shall preside over the meetings and affairs of the Committee. The Chairman shall have such further powers as may be conferred upon him by the Governor.

3. a. The Advisory Committee shall prepare a report to the Governor within six months of the effective date of this Order which shall include recommendations for administrative or legislative action for the development of a comprehensive hazardous waste management program. Such report shall specifically address the following issues in addition to any others the Advisory Committee deems appropriate:

1. Alternative administrative systems for the regulation of hazardous waste disposal, including siting requirements and site selection procedures for the following: (i) an exclusive State owned and operated hazardous waste authority that would process and dispose of all hazardous waste generated in the State, (ii) State licensing of privately owned facilities, (iii) a combination of i and ii which could include State ownership of land combined with lease agreements with private contractors who would build and operate processing or disposal facilities, and (iv) regional and interstate authorities.

2. Alternatives for financing hazardous waste facilities evaluated pursuant to paragraph a. including: revenue bonds, state regulation of rates, value added tax, and volume fees on generated waste.

3. Methods relating to discouraging to the greatest degree possible illegal dumping including: improved enforcement mechanisms, increased penalties and reduced cost or free processing to encourage use of treatment facilities.

4. Appropriate alternatives for long-term protection of the environment at generation, storage and disposal facilities including: monitoring systems, insurance bonds, escrow accounts and closure requirements.

5. Methods relating to reducing the quantity of hazardous waste requiring disposal, including: resource recovery, recycling, waste brokerage, fuel-from-waste and incentives for reducing the quantity of hazardous waste generated in the State.
6. Regional issues associated with hazardous waste disposal facilities, equalization of rates and the feasibility of an interstate compact for the disposal of such waste with Connecticut, New York, Pennsylvania, and Delaware or such other states as the Committee deems appropriate.

7. The legislative and administrative programs of other states or countries to determine their applicability to New Jersey.

8. A suggested timetable and work program for implementation of the recommendations made.

b. In the furtherance of these duties, the Committee may:
1. Review and evaluate matters related to the manufacture, storage, transportation, reuse or disposal of hazardous waste.

2. Request from the Department of Environmental Protection, Labor and Industry, Health, Treasury or any other department or agency of State government such information concerning hazardous waste as it may deem necessary.

4. The Committee shall develop and implement a public participation program which will make available to the public significant and meaningful opportunity to make its views known on the development of a comprehensive hazardous waste disposal program. As part of the public participation program the Committee shall conduct public meetings or hearings and shall solicit information from and consult with relevant public and private agencies and groups, including county and local government, environmental and industrial organizations and other interest groups.

5. The Departments of Environmental Protection, Health, Labor and Industry, and Treasury and all other State agencies are authorized and directed to the maximum extent possible, not inconsistent with law, to cooperate with the Committee and to furnish them with such information, personnel, and budgetary assistance as is necessary to accomplish the purposes of this Order. The Department of Environmental Protection shall provide technical staff to assist the Committee in its deliberations.

6. This Order shall take effect immediately.

Given, under my hand and seal this 15th day of August, in the year of Our Lord, one thousand nine hundred and seventy-nine, and of the Independence of the United States, the two hundredth and fourth.

/s/ BRENDAN BYRNE,
Governor.

Attest:
ROBERT F. MULCAHY, III,
Chief of Staff, Secretary.
WHEREAS, The United States Geological Survey (USGS) has proposed to update its mapping of the State of New Jersey; and

WHEREAS, The USGS requires the establishment of a statewide mapping committee to determine mapping priorities as a prerequisite to its remapping program; and

WHEREAS, The establishment of such a committee consisting of state and county officials, representatives of higher educational institutions and private professionals will promote intergovernmental cooperation;

Now, THEREFORE, I, Brendan Byrne, Governor of the State of New Jersey, by virtue of the authority vested in me by the Constitution and statutes of this State, do hereby ORDER and DIRECT:

1. The establishment of the New Jersey Mapping Advisory Committee to be chaired by the Commissioner of the Department of Environmental Protection or her designee. The chairperson shall have the authority to appoint the remaining committee members. One representative shall be appointed from each of the following:

   - Department of Environmental Protection, Division of Administration
   - Department of Environmental Protection, Office of Coastal Zone Management
   - Department of Environmental Protection, Office of Environmental Analysis
   - Department of Environmental Protection, Division of Water Resources
   - Department of Environmental Protection, State Topographic Engineer
   - Department of Environmental Protection, State Geologist
   - Department of Community Affairs, Division of State and Regional Planning
   - Department of Transportation, Office of Planning and Research
In addition the Chairperson shall appoint:

- an aerial data consultant
- two representatives of public utilities
- two county government officials
- an interested private citizen

2. The objectives of the New Jersey Mapping Advisory Committee shall be to:

   a. consolidate statewide mapping requirements into a single annual report to the USGS;
   
   b. inform map users in New Jersey of the mapping program and the availability of map materials through the N.J. Bureau of Geology and Topography which is the National Cartographic Information Center state affiliate;
   
   c. develop statewide support for coordinated and cost-effective financing of mapping programs including state mapping and aerial photography;
   
   d. eliminate unnecessary duplication of mapping efforts among various state, federal and local agencies;
   
   e. seek information from map users in formulating priorities for the federal and state mapping programs;
   
   f. develop standards for mapping and aerial photography within the State;
   
   g. act as an advisory body to the State Government for mapping problems and solutions;
   
   h. serve as a focal point for federal, state and local mapping activities in New Jersey.

3. The committee shall adopt those rules of organization and procedure and shall elect those officers as it may deem useful in
EXECUTIVE ORDER No. 78

WHEREAS, The travel regulations promulgated by the Governor on August 1, 1974, with amendments thereto, have been in effect with little or no change; and

WHEREAS, Circumstances have necessitated certain changes in the methods for handling the travel procedures of the State; and

WHEREAS, In the interest of proper and efficient operation, it is necessary that the regulations be rewritten and revised;

NOW, THEREFORE, I, Brendan Byrne, Governor of the State of New Jersey, by virtue of the authority vested in me by the Constitution and statutes of this State, do hereby ORDER and DIRECT:

1. The travel regulations promulgated August 1, 1974 and amendments thereto are rescinded as to all transactions occurring on and after July 1, 1979.

2. The regulations promulgated by the Department of the Treasury as of July 1, 1979 shall be the official State travel regulations and all requests for expenditures thereunder shall be made in accordance therewith. Said regulations shall be effective July 1,
WHEREAS, Chapter 73, P. L. 1963, finds and declares it to be the public policy of this State that public records shall be readily accessible for examination by the citizens of this State for the protection of the public interests, except as otherwise provided in said law; and

WHEREAS, Said law provides that all records which are required by law to be made, maintained or kept on file by State and local governmental agencies are to be deemed to be public records, subject to inspection and examination and available for copying, pursuant to said law; and

WHEREAS, Said law provides that records which would otherwise be deemed to be public records, subject to inspection and examination and available for copying, pursuant to the provisions of Chapter 73, P. L. 1963, may be excluded therefrom by Executive Order of the Governor or by any regulation promulgated under the authority of any Executive Order of the Governor;

Now, Therefore, I, Brendan Byrne, Governor of the State of New Jersey, by virtue of the authority vested in me by Chapter 73,
P. L. 1963, do hereby ORDER and DIRECT that the following specific categories of records, due to their confidential nature, shall not be deemed to be public records under the provisions of Chapter 73, P. L. 1963; and thus shall not be subject to examination, nor available to the public for copies or review:

1. **Procurement documents** of any State department or agency, concerning surveillance equipment and investigatory services, when disclosure of the equipment type and the subject matter of the services could make known to the target of an investigation the fact that an investigation is in progress.

2. **Procurement documents** of any State department or agency, concerning installation of intrusion and detection alarm systems, when disclosure could facilitate illegal entry.

3. **Procurement documents** of any State department or agency, concerning studies of computer system security, including final reports, when disclosure could facilitate fraudulent use of the information.

I further ORDER that the Department of the Treasury and the Department of Law and Public Safety annually review the list of records which have been excluded from public examination pursuant to this Executive Order and, when both agree, make available for public examination any records which no longer will impair law enforcement or security operations.

This Order shall take effect immediately.

Given, under my hand and seal this 1st day of [seal] October, in the year of Our Lord, one thousand nine hundred and seventy-nine, and of the Independence of the United States, the two hundredth and fourth.

/s/ BRENDAN BYRNE,

Governor.

Attest:

HAROLD L. HODES,

Chief of Staff, Secretary.
EXECUTIVE ORDER No. 80

WHEREAS, Richard J. Hughes, public servant extraordinary, former Chief Justice of the Supreme Court of New Jersey, former Governor, former judge of the Superior Court and former Assistant U.S. Attorney, has devoted his energies, his talents, his life to the people of the State of New Jersey and these United States; and

WHEREAS, This government wishes to express, through the dedication of this new structure to house the Supreme Court and the office of the Attorney General, its commitment to administer justice to the same high standard set by Richard J. Hughes; and

WHEREAS, It is fitting that future generation of judges, attorneys, public officials and citizens should recall the work of this remarkable man and find in it an inspiration for their own endeavors;

Now, THEREFORE, I, Brendan Byrne, Governor of the State of New Jersey, by virtue of the authority vested in me by the Constitution and statutes of this State, do hereby ORDER and PROCLAIM that this structure shall hereafter be known as the Richard J. Hughes Justice Complex.

Given, under my hand and seal this 4th day of [SEAL] October, in the year of Our Lord, one thousand nine hundred and seventy-nine, and of the Independence of the United States, the two hundredth and fourth.

/s/ BRENDAN BYRNE,
Governor.

Attest:
HAROLD L. HODES,
Chief of Staff, Secretary.
STATE OF NEW JERSEY,
EXECUTIVE DEPARTMENT.

EXECUTIVE ORDER No. 81

WHEREAS, The sport of thoroughbred racing for some time has provided exciting entertainment to the people of the State of New Jersey and has contributed significantly to the financial health of the State government;

WHEREAS, The spectator facilities at Garden State Racetrack, one of the State's premier racing facilities, were destroyed in an unfortunate fire; and

WHEREAS, Both public and private interests have put forth creative proposals for the reconstruction of the track which deserve careful consideration;

Now, THEREFORE, I, Brendan Byrne, Governor of the State of New Jersey, by virtue of the authority vested in me by the Constitution and statutes of this State, do hereby ESTABLISH a committee to assist me in the evaluation of the various proposals for the rehabilitation of the Garden State Racetrack and APPOINT the following State officials as its members:

President of the Senate, Joseph P. Merlino,
Assemblywoman Barbara Berman,
Assemblywoman Mary Keating Croce,
Counsel to the Governor, Daniel J. O'Hern,
Chairman of the New Jersey Racing Commission, Charles C. Carella.

And I DIRECT that this committee report its findings to me upon completion of its study.

This Order shall take effect immediately.

Given, under my hand and seal this 11th day of October, in the year of Our Lord, one thousand nine hundred and seventy-nine, and of the Independence of the United States, the two hundredth and fourth.

/s/ BRENDAN BYRNE,
Governor.

Attest:
HAROLD L. HODES,
Chief of Staff, Secretary.
EXECUTIVE ORDER No. 82

WHEREAS, During the course of contractual negotiations this year, a commitment was made by me to declare the day after Thanksgiving as an additional day off;

Now, THEREFORE, I, Brendan Byrne, Governor of the State of New Jersey, by virtue of the authority vested in me by the Constitution and statutes of this State, do hereby ORDER and DIRECT:

1. November 23, 1979, the day following Thanksgiving, shall be granted as a day off to employees who work in the executive departments of State Government and who are paid from State funds, whose functions, in the opinion of their appointing authority permit such absence.

2. An alternative day off shall be granted to the aforementioned category of employees whose functions, in the opinion of their appointing authority, preclude such absence on November 23, 1979.

Given, under my hand and seal this 13th day of November, in the year of Our Lord, one thousand nine hundred and seventy-nine, and of the Independence of the United States, the two hundredth and fourth.

/s/ BRENDAN BYRNE,
Governor.

Attest:

HAROLD L. HODES,
Chief of Staff, Secretary.
EXECUTIVE ORDER No. 83

WHEREAS, The Department of Energy Act, R. S. 52:27F-1 et seq., authorizes the Governor to proclaim by executive order a state of energy emergency for a period of up to six months, upon a finding by the Commissioner of Energy that there exists or impends an energy supply shortage of a dimension which endangers the public health, safety and welfare in all or any part of the State; and

WHEREAS, On June 20, 1979 I proclaimed by Executive Order 75 a state of energy emergency with regard to the supply of motor fuel throughout the entire State; and

WHEREAS, The state of energy emergency I proclaimed on June 20, 1979 expires on December 20, 1979 pursuant to R. S. 52:27F-17; and

WHEREAS, The Commissioner of Energy has found that there continues to exist a motor fuel supply shortage of a dimension which endangers the public health, safety and welfare throughout the entire State;

Now, THEREFORE, I, Brendan Byrne, Governor of the State of New Jersey, by virtue of the authority vested in me by the Constitution and statutes of this State, do hereby PROCLAIM:

1. A limited state of emergency with regard to the supply of motor fuel exists throughout the entire State.

2. The Commissioner of Energy is empowered during the duration of the state of energy emergency to take such steps pursuant to R. S. 52:27F-17 to alleviate or terminate the state of energy emergency as he deems necessary.

3. This Order shall take effect December 20, 1979.

Given, under my hand and seal this 19th day of December, in the year of Our Lord, one thousand nine hundred and seventy-nine, and of the Independence of the United States, the two hundred and fourth.

/s/ BRENDAN BYRNE,
Governor.

Attest:

HAROLD L. HODES,
Chief of Staff; Secretary.
WHEREAS, There has been established in the Department of the
Treasury, Division of Purchase and Property, an Office of the
State Fire Marshal; and

WHEREAS, The Office of the State Fire Marshal has the responsi­
bility for the supervision of fire prevention, control and safety
procedures in all State-owned, leased or occupied buildings; and

WHEREAS, The Office of the State Fire Marshal has the responsi­
bility for conducting fire inspections and fire investigations in all
such buildings; and

WHEREAS, The Office of the State Fire Marshal has been selected
by the U.S. Fire Administration to implement a grant for the
development of a statewide Fire Incident Reporting System; and

WHEREAS, In the interest of economy, efficiency and public safety, it
appears that the aforementioned responsibilities and duties of
the Office of the State Fire Marshal can more appropriately be
undertaken by the Department of Law and Public Safety;

Now, THEREFORE, I, Brendan Byrne, Governor of the State of
New Jersey, by virtue of the authority vested in me by the Consti­
tution and statutes of this State, do hereby ORDER and DIRECT:

1. The Attorney General, acting under the authority of this
Executive Order and the statutory powers conferred on him, shall
establish an Office of State Fire Marshal in the Department of
Law and Public Safety, shall assign to the said Office such em­
ployees of the Department of Law and Public Safety, as may
be appropriately assigned thereto; and shall from time to time
assign or appoint to the said Office such other employees as may
be required.

2. All functions, powers, duties, personnel and appropriations
pertaining to the Office of State Fire Marshal in the Department
of the Treasury, Division of Purchase and Property, shall be and
the same are hereby transferred with the Office of State Fire
Marshal to the Department of Law and Public Safety.

3. The Office of State Fire Marshal shall supervise fire preven­
tion, control and safety procedures in all State-owned, leased or
occupied buildings and shall continue to perform all related duties previously imposed by law or executive order under the direction of the Attorney General.

4. The Office of State Fire Marshal shall, in conjunction with the Division of Criminal Justice, the Division of State Police and the Division of Systems and Communications in the Department of Law and Public Safety, develop a Fire Incident Reporting System for the collection, analysis and dissemination of information and data relating to the causes and origins of fires in the State of New Jersey.

5. The Office of the State Fire Marshal shall cooperate with and assist other agencies and departments of the State and its political subdivisions in matters relating to fire prevention and control and shall perform such other duties as the Attorney General deems appropriate for the effective and efficient operation of said Office.

This Order shall take effect immediately.

Given, under my hand and seal this 26th day of [seal] December, in the year of Our Lord, one thousand nine hundred and seventy-nine, and of the Independence of the United States, the two hundredth and fourth.

/s/ BRENDAN BYRNE, Governor.

Attest:

HAROLD L. HODES,
Chief of Staff, Secretary.