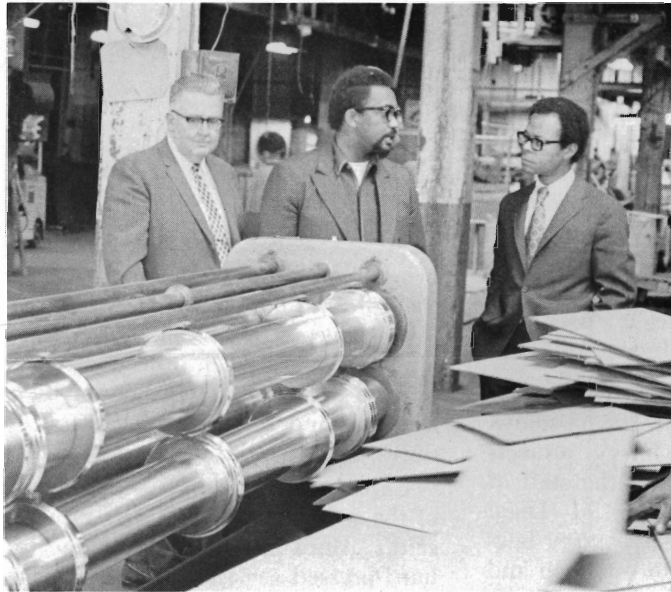


COMMUNITY

A Publication of the New Jersey Department of Community Affairs



ARCH S. WHITEHEAD (right), newly-appointed administrator of the State's Minority Enterprise Program, and Paul F. Canny (left), supervising program development specialist for the Department, tour the E.D.C. Container Corporation plant in Camden with Harvey C. Johnson, executive director of BPUM Economic Development Corporation. The Container Corporation, which manufactures corrugated containers, is one of several minority-owned businesses established in Camden by BPUM with financial assistance from the Department.

Photo by Jim McDonald

State Progresses with Plans To Focus on Needs of Youth

New Jersey is moving ahead with plans to meet the varied needs and examine the problems of the State's younger generation.

At a public ceremony in his State House Office last month, Governor William T. Cahill signed an executive order which:

- ▶ created a Governor's State Committee on Children and Youth, consisting of 30 professionals and young people. The Governor said the Committee, which would continue in existence until June 30, 1972, will work with the White House Staff on children and youth and all other public and private agencies in this State "in evaluating and recommending programs, legislation and administrative changes through which the life of our children and youth can be enhanced."

- ▶ designated the week of May 10-16 as "A Week for Children and Youth." Cahill said he hoped the week would be "set aside by all agencies in the State, both public and

(CONTINUED on page 5)

Whitehead Named to Direct Minority Enterprise Program

New Jersey has launched a pioneering minority enterprise program to help low-income residents from economically depressed areas throughout the State develop, own and operate business ventures.

The program, which was developed by the Community Affairs Department, is being administered by Arch S. Whitehead, a specialist in urban economic development, who assumed the post in late February.

Community Affairs Commissioner Edmund T. Hume, who announced the appointment, said Whitehead will direct the operations of the Urban Loan Authority, a quasi-independent agency within the Department, and the State Development Corporation, which will be formed with leadership from both the business-financial community and the inner-city poor.

Both programs will be jointly administered and will utilize State and federal funds.

New Jersey is believed to be the first state in the nation to undertake such an effort to promote minority group enterprises.

Hume said the two projects "share the common objectives of providing the necessary technical and financial assistance to enable minority group members to create, administer, and eventually own their own businesses."

Whitehead, 35, has received an unlimited leave of absence from the post of director of economic development of the Urban Institute of Fairleigh Dickinson University, Rutherford, where he worked since January.

Hume praised Whitehead's "educational and business credentials," noting that he has "compiled a solid record of achievement in the economic development field, including 11 years as founder and chief executive officer of his own management consulting firm."

The Urban Loan Authority was created by the State Legislature in December, 1969, under the Business Incentive Loan Act, which created a \$2 million State-aid fund to provide financial backing to business ventures in ghetto areas. The Authority consists of Commissioner Hume, who serves as chairman, State Treasurer Joseph M. McCrane, Jr. and State Banking Commissioner James C. Brady.

In addition to making loans and insuring and guaranteeing loans made by commercial banks, the Authority is empowered to offer managerial and technical assistance to qualified borrowers. The maximum amount the Authority can lend to a single borrower is \$250,000. The loans and guarantees may not exceed 10 years.

The State Development Corporation, when formed, will develop and launch economic development ventures in

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New Jersey Chosen as First Location For Pilot Army Legal Services Project

New Jersey has been chosen as the site of two federal pilot projects aimed at providing legal services for those unable to pay for them.

Although the legal assistance provided by the projects deals in many of the same matters as New Jersey's 14 local legal services offices — domestic relations, landlord-tenant problems and consumer protection — the locale and apparel are dramatically different.

Both lawyers and clients in the new legal aid offices wear the uniform of the United States Army.

The offices, which opened in February, are located at Fort Monmouth in Monmouth County, and at Fort Dix in Burlington County. They are part of a Defense Department pilot project undertaken with the assistance of the Department's Office of Legal Services, the New Jersey Supreme Court and the New Jersey Bar Association.

New Jersey is the first State in the country to implement such a project, which is testing the feasibility of providing on-base legal assistance to military personnel unable to afford a civilian lawyer. The Offices are modeled on those of the Office of Economic Opportunity (OEO).

Servicemen whose salaries fall within the OEO poverty designation — \$3,000 yearly income, with \$500

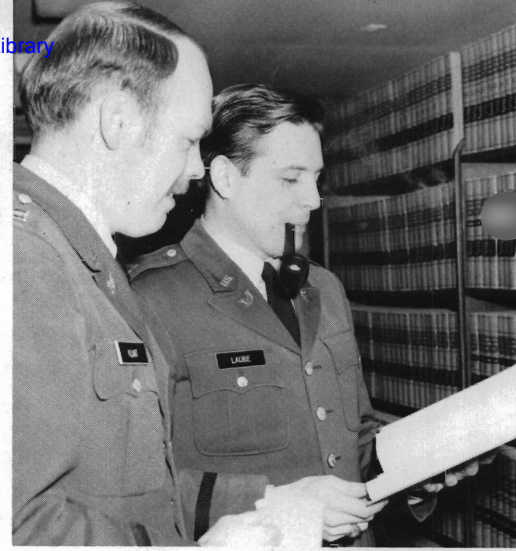
more for each dependent — or whose cases have been refused by a civilian lawyer are eligible for legal representation in court, in non-fee generating civil matters and disorderly persons cases.

Initiated, financed, and administered by the U.S. Department of Defense, the program will be tested for one year and then evaluated by the Secretary of Defense, the American Bar Association, the U.S. OEO, and representatives of the Bar and judiciary, according to Colonel John A. Zalonis, Jr., chief, Legal Assistance Office, Office of the Judge Advocate General, Department of the Army.

During this trial year, the personnel operating the New Jersey projects are working closely with the staff of the Department's Office of Legal Services and with local poverty lawyers and in the field to establish and strengthen their programs.

One of the most significant Department efforts has been to gain the New Jersey Supreme Court's agreement to extend the privilege of pleading in New Jersey courts to military legal services lawyers who are members of the Bars of other states. Until now, only civilian poverty lawyers were granted this privilege.

The right to appear in civilian courts is at the heart of the Defense Department project because it could



bring about a fundamental change in the role of military legal assistance offices, according to Colonel Zalonis. Until February, such offices were restricted to advice, referrals to civilian lawyers, and non-court legal procedures, such as the drafting of wills.

Captain Robert B. Sessums, chief of the seven-lawyer Fort Dix project, said, "Until now, an economically hard-pressed serviceman with a case either found a private attorney who would adjust his fee, or, in most cases, just dropped his complaint. Let's say it was against a landlord withholding security money. The soldier just shipped out, and lost his money without ever testing his right to regain it."

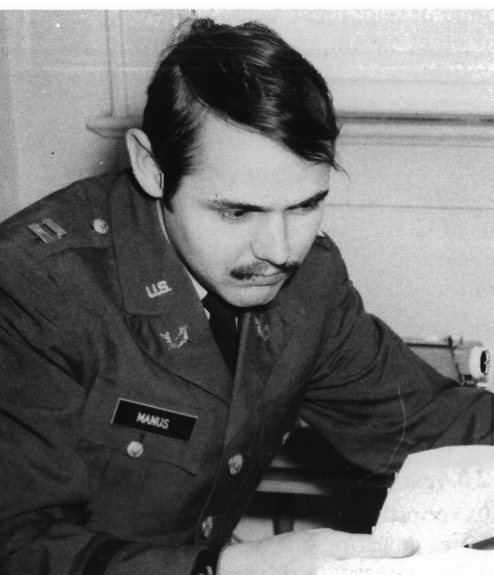
The directors of both military legal offices believe they are rendering a long overdue service to the enlisted man.

Captain Elliott H. Vernon, supervisor of the 15-man Monmouth office, and a member of the New Jersey Bar, said, "The requirement of military service placed on the individual by the government carries a responsibility on the part of the government to include legal aid in military and civilian courts. Total legal service to the serviceman has been a long time in coming."

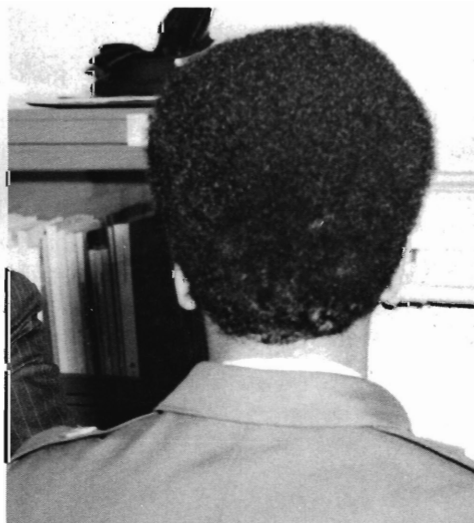
The need is reflected in the response, according to Captain Sessums. Since news of the new legal service has spread, the daily caseload at the Fort Dix legal assistance office has increased from about 30 to about 52 men. Of these, Captain Sessums estimates 25 per cent will require legal representation.

The entry into court has had salu-

(CONTINUED on page 4)



CAPTAIN PETER J. MANUS (left) is one of 15 lawyers providing free legal services to Fort Monmouth military personnel under a pilot project. Above, Captain Philip J. Klint (left) and Captain Garey L. Laube of the base's Advocate General's Office research a case.



Ten Grants Totaling \$347,329 Spur Community Development

Seven municipalities, an intermunicipal council and two public agencies have been named to receive State Community Development grants totaling \$347,329 under the Department's newly revised guidelines for the program.

The revised guidelines, which became effective July 1, 1970, are designed to bring the Model Cities planning process to more New Jersey communities.

Joseph N. Ehret, Jr., director of the Division of Local Finance and administrator of the Model Cities-Community Development Fund, said the revised guidelines were designed to better aid municipalities in developing and financing needed social service, economic development, and physical improvement projects.

The grants were made from a \$2.5 million appropriation for model cities-community development in the Department's 1970-71 budget. They went to:

► **Bridgeton** — Four grants totaling \$66,100 to provide funds for a community center, a drainage system study, and for community development staff;

► **Camden** — \$40,000 to provide the local share cost of a community-based narcotics and youth program. The city has applied for federal funding of the program;

► **Cape May** — Two grants totaling \$26,000 for a variety of community projects, equipment and the election expenses of the community development council;

► **Essex County Park Commission** — \$10,000 for a summer recreation program serving Newark's disadvantaged youth;

► **Long Branch (Monmouth County)** — \$25,487 for community development staff and administration of the election for the community development council;

► **New Brunswick** — \$30,112 for part of the administrative costs involved in developing a community development program;

► **New Jersey Highway Authority** — \$10,000 for

A PROPOSED EMPLOYMENT PROGRAM for Jersey City youths is discussed by (left to right) Charles T. Morrison of the State Model Cities-Community Development Program; Charles Nelson, executive director of the local Urban League chapter; William E. Short of the National Alliance of Businessmen of Hudson County; Aaron I. Shulman, director of the Hudson County Cooperative Area Manpower Planning System (CAMPS); and Donald D. Howard, executive director of the Mayor's Council on Youth Opportunity.

Photo by Jersey Pictures, Inc.



HAROLD L. HODES (second from left), director of the State Model Cities-Community Development Program, and Junius Williams (left), director of Newark's Model Cities Program, talk with drivers who transport Model Cities residents to medical care or social service facilities.

Photo by Jim McDonald

a cultural entertainment program at the Garden State Arts Center for underprivileged children from Model Cities areas;

► **North Hudson Council of Mayors** — (which includes the municipalities of Union City, North Bergen, West New York, Weehawken, Secaucus, Guttenberg and Kearny) \$87,630 to increase the staff and provide for special projects such as Project NEED (remedial and tutorial service), a drug education program, and a vocational rehabilitation program;

► **Orange** — \$32,000 for initial staffing costs of the community development office and the establishment of a citizen participation structure;

► **Whitesboro (Cape May County)** — \$20,000 to provide staff for the Whitesboro Recreation Center and meet operating expenses for the first year.

"Our program is based on three years' experience with the federal Model Cities program," Ehret said. "We have taken the best of the Model Cities planning processes to apply to State programs. Such planning will enable these communities to administer future federal aid programs more effectively."

Selection of the Community Development Cities was based on such factors as tax burden, municipal debt, administrative capability and other considerations, including municipal income, unemployment, housing deterioration, health needs, crime rate, and community involvement. In applying for grants, municipalities were required to:

► Designate, within the city, a community development neighborhood not exceeding 15,000 people or between 10 and 20 per cent of the city's population;

► Establish a citizen participation structure by using an election process open to all residents of the development neighborhood at least 18 years of age;

► Outline the city's priorities and related problems and;

► Demonstrate how the proposed project complements or supplements other existing or proposed government projects in the community.

Harold L. Hodes, director of the State Model Cities — Community Development Program, said "We are presently negotiating with the communities of Asbury Park, Montclair and Neptune which are in the process of preparing proposals for the Community Development Program."

Academic Year Intern Program Places 67 Students in Jobs

A total of 67 students from six New Jersey colleges are participating in a new Academic Year Work-Study Internship Program sponsored jointly by the Department of Community Affairs and the schools.

The program, which began last fall, places the students in part-time work assignments with local governments and with non-profit, public-oriented organizations.

It is financed through a total of \$91,440 in State and federal funds awarded to the Department.

The participating colleges play an active role in the program, especially in the area of student placement and supervision. In addition, several colleges grant academic credit for their students' work experience.

Under the program, academic year interns work up to 15 hours a week for a total of 12 weeks. They receive salaries ranging from \$2.00 to \$3.25 an hour, as determined by the college work-study administrator.

Their salaries are paid through \$73,152 in federal funds awarded by the U.S. Department of Health, Education and Welfare (HEW) and \$18,288 in State-aid internship funds in the Department's 1970-71 fiscal year budget. All administrative costs for the program are met by the colleges.

The six participating colleges, their grant totals, and the students and their internships are as follows:

► County College of Morris, \$2,200, 12 interns, drug abuse program;

► Glassboro State College, \$5,000, 20 interns, organizing recreational programs and managing a teenage employment program in Glassboro;

► Jersey City State College, \$3,000, eight interns, work as aides in the Office of the Mayor of Sea Bright (Monmouth County), Office of Housing Code Enforcement in Bayonne and Jersey City's Community Affairs Agency and Drug Abuse Center;

► Newark College of Engineering, \$3,500, nine interns, assigned to various engineering projects with the government of the City of Newark;

► Rider College, \$3,500, 12 interns, work in the State Museum, State Departments of Education and Community Affairs, the Trenton YMCA, the New Jersey Public Broadcasting Authority, the Lawrence Township Community Center and the Trenton government;

► Stevens Institute of Technology, \$1,088, six interns, work for the North Bergen Drug Program, conducting role playing sessions at several junior high schools in the area.

According to Gregory Nagy, the program's administrator, the Academic Year Work-Study Internship Program was launched with federal funds for the first time in the fall of 1970.

"The Academic Year Work-Study Internship Program gives college students an opportunity to get meaningful work experience that they can relate to their academic studies,"

Nagy said. "At the same time, it provides local governments and public-oriented agencies with supplemental staff assistance."

Thus far, student reaction to the program appears quite favorable, Nagy said.

Leonard Tucker, Jr., a civil engineering senior at NCE, said the program "is somewhat like what doctors have to do — actually put into practice what they're learning." Tucker begins work shortly with Newark's Solid Waste Disposal agency and is thinking about joining the city government after graduation in June.

Ruben Joyner, a student at Rider who is working as a Youth Director at the Trenton YMCA, said "In addition to being able to work with kids, which I thoroughly enjoy, it also gives me a chance to pick up some extra money."

LEGAL SERVICES *from page 2*

tary effects on both the lawyers and their prospective clients. Although at least one member of the New Jersey Bar must be attached to each project, many staff lawyers have practiced only military law and are members of the Bars of other states. "Our biggest challenge," said Sessums, a member of the Mississippi Bar, "is finding out about New Jersey law, the court system, procedures, and setting up what amounts to a civilian practice." For these lawyers, the Department's Office of Legal Services will be performing an important educational function.

The Office held a special February workshop in landlord-tenant law for the military lawyers. It was the first in a scheduled series of workshops to be offered in different legal areas. The Office also provides informational publications and technical assistance, and serves as a liaison between the military projects and the New Jersey Court system.

Another poverty law prerogative recently extended to the Defense Department programs at the Depart-

ment's recommendation was the automatic waiver of court fees.

Local legal services offices are working with both of the military offices in a close informal relationship.

"The military offices are very welcome additions to our State legal service efforts," said Carl Bianchi, chief of the Department's Legal Services Office. "We are delighted to see additional funds devoted to poverty law because they extend our capacity to serve more of the State's poor."

Both military offices are authorized to provide aid to dependents of military men, retired military personnel, and any serviceman in any branch of the armed forces who is stationed on an installation in New Jersey, if they meet the economic need requirements of the program.

Col. Zalonis expressed pride in the New Jersey program. "It is exceeding all of our expectations. And I attribute this to the outstanding cooperation of the New Jersey courts, the Bar, and the State Office of Legal Services for its enthusiastic support and assistance."

YOUTH *from page 1*

private, for activities focusing on the problems, concerns and accomplishments of our children and youth."

At that time, the Governor also announced that New Jersey would be represented at the upcoming White House Conference on Youth by a five-member delegation led by Dr. Ercell Watson, superintendent of schools for Trenton who serves as chairman of the State Committee. The Conference will be held during the week of April 18-22 at the YMCA Conference Center at Estes Park, Colo.

In the order, the Governor said the new Committee will prepare for the White House Conference on Youth and, after that, assess the problems facing children and youth and recommend changes and improvements.

He said, "The coming together of these talented people and the holding of these national conferences presents an excellent opportunity for us to focus our attention on the problems of children and youth."

Cahill said the Committee would consist of 15 members of a previously appointed Governor's Committee on Children and 15 additional members chosen from among the youth population of the State. He said the Department's Division of Youth would continue to serve as staff to the Committee and the delegation.

"I urge the utilization of these individuals by cabinet level departments, the Legislature, and any group which seeks to advance the welfare of our children and youth," Cahill said in the order. "They are available to serve as speakers, program developers, advisory council members, and as channels of contact to other agencies in the State."

In regard to the children and youth week, the Governor requested "the people of this State and their governing officials to cooperate with the State Committee in making this week one where the efforts expended, the concerns voiced and the commitments made will have a life beyond the existence of this special week."

John M. Cooney, director of the Division of Youth, said the White House Conference on Youth would be attended by more than 1,500 delegates — 1,000 young people and 500 adults — representing a broad, representative cross-section of the nation's approximately 40 million youth between the ages of 14 and 24.

Delegates will work primarily within 10 task forces dealing with specific issues determined to be of greatest concern to young people today. The issues are: foreign relations; environment; race and minority group relations; drugs; education; the draft; national service and its alternatives; poverty; legal rights and justice; economy and employment; and values, ethics and culture.

Each task force, co-chaired by a youth and adult member, will discuss and identify the issues as they relate to youth, attempt to predict how they will affect youth during the coming decade and recommend policies and programs that should be considered or implemented by private and governmental institutions.

In addition, delegates will be given an opportunity to participate in the deliberations of other task forces to permit an interaction of ideas, Cooney said. At the end of the



GOVERNOR WILLIAM T. CAHILL signs an executive order which creates a Governor's State Committee on Children and Youth and designates May 10-16 as "A Week for Children and Youth." With him are: Dr. Ercell Watson, superintendent of Trenton Schools (seated), who serves as chairman of the State Committee and heads the New Jersey delegation to the upcoming White House Conference on Youth; John M. Cooney, director of the Division of Youth (standing, far left), and White House Conference delegates (left to right) Mrs. Nancy W. Bayliss of Beverly; Miss Alice L. Arthur of Trenton; and Miss Joanne F. Patrick of East Brunswick.

Photo by John A. Leone

four-day conference, the delegates will be asked to adopt a slate of recommendations which will later be published and presented to the President.

"The White House conference will give our delegates a chance to meet with other young people from throughout the country and share their concerns," said Cooney. "Hopefully, they will gain ideas for new programs that can be introduced in New Jersey."

The five delegates from New Jersey are:

► Mrs. Nancy W. Bayliss of Beverly (Burlington County), 23, who works as a community service trainee with the Division of Youth, State Department of Community Affairs. She was graduated in June, 1970, from the University of Missouri, where she majored in journalism.

► Miss Alice L. Arthur of Trenton, 18, who is a senior at Trenton High School. Miss Arthur is a member of the Mayor's Youth Council, the Citizen's Advisory Council to Public Schools and the Trenton Drug Abuse Council.

► Vincent Esoldi of Stirling (Morris County), 23, a graduate student at Villanova University. Esoldi had served previously in the Department's summer internship program.

► Paul C. Mulford of Lindenwold (Camden County), 21, a senior at Glassboro State College, and

► Miss Joanne F. Patrick of East Brunswick, 17, a senior at East Brunswick High School. Miss Patrick is president of the East Brunswick High School Student Council and a member of the Mayor's Safety Council, the Youth Guidance Council, the Future Teachers of America and the National Honor Society.

MINORITY ENTERPRISE *from page 1*

four of the State's cities, not yet selected, with the assistance of a \$2.5 million grant from the U.S. Office of Economic Opportunity. This program is the first of its kind to be operated by a state government.

The corporation will make grant and loan funds available to locally organized non-profit community development corporations in each of the four urban target areas. These bodies, with the advice and assistance of the poor themselves, will use the funds to create new profit-making businesses according to their own self-determined needs.

The four cities will be selected jointly by the State and federal governments.

Before joining Fairleigh Dickinson, Whitehead served as president of five business management consulting firms which he founded between May, 1959 and May, 1970. The firms, known as The Whitehead Group, provided technical assistance to private businesses and industries in a wide variety of areas, including market research, recruitment and training of top executives, and acquisition and merger, site location and product diversification studies.

The Whitehead Group firms also assisted minority group members in financing the creation of their own businesses and in other necessary business-related functions, such as managerial controls, market research, business planning and industry surveys.

He also founded and directed Research Concepts, Inc., another New York-based management consulting firm, in May, 1970. The firm specializes in urban program conception, design, development and implementation.

From May to December, 1969, Whitehead was employed by Witty-Polon, a management consulting firm in New York City, and became director of research for the firm within six months.

Whitehead received a B.S. degree in sociology from Dartmouth College in 1958. He attended the Columbia University School of Business for a year, when he transferred to New York University, from which he expects to receive an M.S. in urban sociology in September.

Warren County Receives Aid To Establish Office on Aging

Warren County has received a \$17,025 grant from the Department to help finance a county office on aging.

The grant was made under a federal program administered by the Department's Division on Aging.

The establishment of this office will bring to 13 the total number of such offices operating in New Jersey. The other offices are in: Bergen, Burlington, Camden, Cape May, Cumberland, Essex, Hudson, Mercer, Middlesex, Ocean, Passaic and Sussex Counties.

The office will serve as a central source of information and referral to the county's estimated 9,000 senior residents. Its primary functions will be to:

- Maintain and disseminate updated information on programs which serve senior citizens and on research in the field of aging;

- Determine the needs of senior citizens and encourage the development of programs and facilities to meet these needs and;

- Assist in adapting resources and programs to changing needs.

A committee of local citizens will be appointed by the county government to advise the county office.

The office will be financed for a three-year period with funds awarded by the Department under Title III of the federal Older Americans Act of 1965.

In the first year, 75 per cent of the office's annual expenses will be financed under this program. The financing drops to 60 per cent the second year and 50 per cent the third year, with the county supplying the remainder in matching funds.

Under a recently enacted State law, the county becomes eligible for State-aid funds to maintain the office when federal aid lapses at the end of the third year. The law provides for the reimbursement of up to half of the annual cost of operating a county office on aging.

APRIL, 1971

NEW JERSEY DEPARTMENT OF COMMUNITY AFFAIRS OFFICE OF PUBLIC INFORMATION

WILLIAM T. CAHILL, *Governor*

EDMUND T. HUME, *Commissioner*

P. O. Box 2768 TRENTON, N. J. 08625

(609)-292-6055

