

**STATUTORY PERSONAL INJURY ARBITRATION PROGRAM
REPORT TO THE GOVERNOR AND LEGISLATURE**

**Calendar Year 2007
(January 1, 2007 through December 31, 2007)**



March 2008

EXECUTIVE SUMMARY

In its nineteenth year of operation, the personal injury arbitration program resolved a substantial number of cases without the need for a jury or judicial determination. Since the program's inception, it has helped to resolve about 205,000 cases.

For program statistics, please see the section titled "Status of the Program," which begins on page six.

STATUTORY PERSONAL INJURY ARBITRATION PROGRAM REPORT TO THE GOVERNOR AND LEGISLATURE

History

On December 22, 1987, Governor Thomas H. Kean signed legislation mandating arbitration of personal injury cases in which the cause of action arose on or after December 22, 1987, and in which the amount in controversy is \$20,000 or less. A copy of the legislation, L. 1987, c. 329 (now *N.J.S.A. 2A:23-20 et seq.*) is attached as Appendix A. The legislation also provides for voluntary arbitration of higher-value personal injury matters as long as they do not involve complex factual or novel legal issues. The final section of the legislation directed the Supreme Court to adopt rules of court appropriate to implement the act.

In response to the legislation, the late Chief Justice Robert N. Wilentz broadened the mandate of the Supreme Court Arbitration Advisory Committee to include the development of rules to govern the implementation and operation of a statewide personal injury arbitration program. This committee, currently chaired by Civil Presiding Judge Peter F. Bariso, Jr. and composed of judges, attorneys and court support staff, was established in 1985 to oversee the statutory automobile arbitration program. Its mandate was later expanded to encompass oversight of all civil arbitration programs.

Pursuant to its expanded charge, the committee sought to adapt *R. 4:21A et seq.*, the rules governing the automobile arbitration program, to encompass the operation of both programs. Upon review, the committee determined that this approach would be more prudent than drafting separate rules for the personal injury arbitration program, as the bench, bar and court staff were already familiar with and accustomed to operating under the auto arbitration rules. The amendments to *R. 4:21A*, as proposed by the committee, were approved by the Supreme Court, adopted on November 7, 1988, and became effective

January 2, 1989. A copy of the rules, which have been amended over the years, appears as Appendix B.

Features of the Program

The personal injury arbitration legislation established a statewide system of court-annexed arbitration to handle personal injury cases. The salient features of the program (which are virtually identical to those of the automobile arbitration program) are:

- The arbitration hearing must occur within 60 days after the close of the applicable discovery period permitted for the particular track, providing parties an opportunity for a rapid resolution to the dispute [R. 4:21A-1(d)].
- Arbitration hearings are held in court facilities and are not recorded [R. 4:21A-4(d)].
- The Rules of Evidence do not apply at the arbitration hearing. Arbitrators may hear any evidence necessary to render a decision. In lieu of hearing testimony from witnesses other than the parties, arbitrators may accept affidavits of witnesses, interrogatories, deposition transcripts, and bills and reports of hospitals, doctors, or other experts [R. 4:21A-4(c)]. This informal and flexible procedure saves both time and witness fees.
- The average length of an arbitration hearing is considerably shorter than most trials. Simpler cases, such as those involving only two parties, can be heard in less than 60 minutes. More complex cases may take several hours to hear, but this is still significantly quicker than a trial.
- Arbitrators must be either attorneys with seven years of experience in personal injury litigation in New Jersey or retired Superior Court judges who have completed certain required training and continuing education requirements. [R. 4:21A-2(b) and R. 1:40-12(c)]. The qualification requirements for arbitrators are intended to ensure that those serving in the program are skilled and competent in the particular area of law. The training requirements are intended to ensure that cases are handled uniformly and that every participant in arbitration hearings

receives the same level of service. The roster of qualified arbitrators in each county is maintained by the Civil Presiding Judge. It is composed of names of individuals regularly appearing in the county and recommended at least annually by the arbitrator selection committee of the county bar association. Each committee, appointed by the county bar association, consists of two plaintiffs' attorneys and two defense attorneys who regularly represent individuals in personal injury litigation, and one attorney who does not regularly represent either side [R. 4:21A-2(b)]. This procedure is designed to ensure that the arbitrators are chosen in an unbiased manner and have the confidence of the local bar and the litigants. Each bar committee works proactively with the court in evaluating the arbitrators on an ongoing basis and in timely addressing problems or deficiencies.

- Although the rules provide that the parties to an arbitration hearing may choose the arbitrator who will hear their case by stipulating in writing to the name of the arbitrator [R. 4:21A-2(a)], this alternative procedure is rarely, if ever, used.
- Cases are heard by a single arbitrator who is paid \$350 per day or by a two-person panel that is paid \$450 per day. The cost is to be evenly split by the parties [R. 4:21A-2(c), -2(d)]. The northern and central counties use single arbitrators. The southern counties and Mercer County use two-person panels.
- If any party is not satisfied with the arbitrator's award, that party can request a trial *de novo* upon demand filed and served within 30 days of the filing of the arbitration award and upon payment of \$200 [N.J.S.A. 39:6A-31, -32; R. 4:21A-6(b)(1), -6(c)]. A trial *de novo* is generally scheduled to occur within 90 days of the filing of the trial *de novo* request. This is intended to provide an expedited resolution of the dispute and to alleviate the burden on attorneys and litigants of having to prepare a case twice.
- If the party demanding a trial *de novo* does not improve its position at trial by at least 20 percent, that party may be subject to financial sanctions, up to a total of

\$750 in attorney's fees and \$500 for witness costs [*N.J.S.A.* 39:6A-34; *R.* 4:21A-6(c)].

- If no trial *de novo* is requested, the case will be dismissed 50 days after the filing of the arbitration award unless either party moves for confirmation of the arbitration award by the court and entry of judgment, or submits a consent order to the court detailing the terms of settlement and providing for dismissal of the action or entry of judgment [*R.* 4:21A-6(b)].

Status of the Program

Implementation of the statutory personal injury arbitration program began statewide on January 2, 1989.

A chart providing aggregate and individual county data on the program for 2007 is attached (see Appendix C).

In its nineteenth year of operation — January 1, 2007 through December 31, 2007 — about 2,000 attorneys and a small number of retired judges were included on the counties' rosters of arbitrators serving in the personal injury arbitration program. During this period, 13,844 personal injury cases were scheduled and noticed for arbitration hearings¹. Of these, 125 cases, or .9 percent of the total scheduled, were removed from the program as ineligible (*i.e.*, involving unusually complex factual or novel legal issues); 1,717 cases, or 12.4 percent of the total scheduled, settled prior to or on the hearing day; 5,513 cases or 39.8 percent were arbitrated and had a decision rendered; and 963 or an additional 7.0 percent were otherwise disposed of largely through settlement but reported to the court as dismissed. The remaining cases were adjourned.

The data indicate the program's trial *de novo* request rate is 74.2 percent, that is, in 4,089, or 74.2 percent of the 5,513 cases arbitrated², the award was rejected and a trial *de novo* demanded. However, most of these cases settled without trial. In 2007, only 282 arbitrated

1. It should be noted that total cases scheduled during the report year (2007) include cases that were scheduled multiple times due to adjournments, discovery extensions and other reasons why they could not be arbitrated on the initial hearing date for which they were scheduled. Each time a case is recycled, it is counted. There currently is no way to break out these cases separately.

2. It should be noted that in years prior to 2005, this rate was computed as a percentage of all scheduled cases. However, to provide a more meaningful measure, this rate is now calculated as a percentage of only arbitrated cases.

cases, or 5.1 percent of all cases arbitrated, went to trial. It is important to point out that the trial *de novo* rate (5.1 percent) should not be confused with the general Civil Part trial rate, (about 2 percent), which is based upon total civil trials per total civil dispositions.

During calendar year 2007, of the 4,089 arbitrated cases in which a trial *de novo* was requested, 72.9 percent, or 2,979 of the requests, were made by defendants. The remainder were made by plaintiffs. Table 1 (below) shows the percentage of the total trial *de novo* requests filed by plaintiffs and defendants respectively from 1989 through 2007. Note the increase in the percentage of defense trial *de novo* requests over time while the requests filed by plaintiffs have generally decreased.

TABLE 1 - Trial *De Novo* Requests

	1989	1990	1991	1992	1993	1994	1995	1996	1997	1998
Percentage Filed by Plaintiffs	37	36	33	32	34	33	34	34	34	34
Percentage Filed by Defendants	63	64	67	68	66	67	66	66	66	66
	1999	2000	2001	2002	2003	2004	2005	2006	2007	
Percentage Filed by Plaintiffs	33	32	30	26.9	25.6	25.3	25.6	28.3	27.1	
Percentage Filed by Defendants	67	68	70	73.1	74.4	74.7	74.4	71.7	72.9	

Participants in arbitration are required to complete post-arbitration evaluation forms. The following summarizes the responses of participating litigants and counsel who completed evaluations from January 1, 2007 through December 14, 2007.

Program Evaluation – 2,108 Responses from Litigants

The arbitrator(s) treated me with respect.

1939	92%	1 Strongly Agree
110	5%	2
22	1%	3
2	0%	4
18	1%	5 Strongly Disagree
7	0%	6 No Opinion
10	0%	No response

The hearing was conducted fairly.

1821	86%	1 Strongly Agree
156	7%	2
54	3%	3
14	1%	4
33	2%	5 Strongly Disagree
14	1%	6 No Opinion
16	1%	No Response

I was satisfied with the outcome.

1226	58%	1 Strongly Agree
273	13%	2
203	10%	3
72	3%	4
180	9%	5 Strongly Disagree
48	2%	6 No Opinion
106	5%	No Response

The hearing was conducted in a professional manner.

1872	89%	1 Strongly Agree
136	6%	2
28	1%	3
7	0%	4
20	1%	5 Strongly Disagree
8	0%	6 No Opinion
37	2%	No Response

The decision was given in my presence.

1777	84%	Yes
331	16%	No

The arbitrator explained why he or she decided the case as it was decided.

1716	81%	Yes
392	19%	No

Staff were courteous.

1859	88%	1 Strongly Agree
125	6%	2
20	1%	3
7	0%	4
13	1%	5 Strongly Disagree
15	1%	6 No Opinion
69	3%	No Response

The facilities were clean.

1775	84%	1 Strongly Agree
160	8%	2
46	2%	3
7	0%	4

16	1%	5 Strongly Disagree
4	0%	6 No Opinion
100	5%	No Response

Were you a:

1428	68%	Plaintiff
572	27%	Defendant
108	5%	No Response

Arbitrator Evaluation – 9,619 Response from Attorneys

Please assess the arbitrators':

Knowledge of relevant substantive law.

7949	83%	Excellent
1274	13%	More Than Adequate
265	3%	Adequate
36	0%	Less Than Adequate
25	0%	Poor
43	0%	Not Applicable
1	0%	No Response

Sufficient experience for deciding case.

8126	84%	Excellent
1183	12%	More Than Adequate
213	2%	Adequate
24	0%	Less Than Adequate
8	0%	Poor
26	0%	Not Applicable
38	0%	No Response

Adequacy of explanation of rulings.

7963	83%	Excellent
1225	13%	More Than Adequate
276	3%	Adequate
63	1%	Less Than Adequate
23	0%	Poor
31	0%	Not Applicable
38	0%	No Response

Adequacy of findings of facts.

7852	82%	Excellent
1272	13%	More Than Adequate
317	3%	Adequate
66	1%	Less Than Adequate
39	0%	Poor
31	0%	Not Applicable

42 0% No Response

Narrowing the issues in dispute.

8062 84% Excellent
 1173 12% More Than Adequate
 256 3% Adequate
 29 0% Less Than Adequate
 20 0% Poor
 43 0% Not Applicable
 36 0% No Response

Moving the proceeding expeditiously.

8204 85% Excellent
 1107 12% More Than Adequate
 244 3% Adequate
 19 0% Less Than Adequate
 16 0% Poor
 9 0% Not Applicable
 20 0% No Response

Maintaining control of proceeding.

8253 86% Excellent
 1090 11% More Than Adequate
 206 2% Adequate
 15 0% Less Than Adequate
 13 0% Poor
 19 0% Not Applicable
 23 0% No Response

Allowing adequate time for presentation of the case.

8255 86% Excellent
 1095 11% More Than Adequate
 205 2% Adequate
 11 0% Less Than Adequate
 15 0% Poor
 12 0% Not Applicable
 26 0% No Response

Common sense in resolving problems.

8126 84% Excellent
 1070 11% More Than Adequate
 220 2% Adequate
 47 0% Less Than Adequate
 39 0% Poor
 69 1% Not Applicable
 48 0% No Response

Ensuring that participants understand the proceeding.

8098	84%	Excellent
1112	12%	More Than Adequate
241	3%	Adequate
14	0%	Less Than Adequate
16	0%	Poor
89	1%	Not Applicable
49	1%	No Response

Courtesy.

8554	89%	Excellent
866	9%	More Than Adequate
156	2%	Adequate
10	0%	Less Than Adequate
8	0%	Poor
3	0%	Not Applicable
22	0%	No Response

Patience.

8510	88%	Excellent
887	9%	More Than Adequate
170	2%	Adequate
18	0%	Less Than Adequate
8	0%	Poor
6	0%	Not Applicable
20	0%	No Response

Decisiveness.

83368	87%	Excellent
972	10%	More Than Adequate
197	2%	Adequate
22	0%	Less Than Adequate
11	0%	Poor
9	0%	Not Applicable
40	0%	No Response

Fostering a general sense of fairness

8322	87%	Excellent
961	10%	More Than Adequate
210	2%	Adequate
44	0%	Less Than Adequate
41	0%	Poor
8	0%	Not Applicable
33	0%	No Response

Was the arbitrator biased?

36	0%	Yes
4817	55%	No
4764	45%	No Response

If the arbitrator engaged in settlement negotiations, did he or she do so with the consent of all participants?

1583	16%	Yes
1047	11%	No
5078	53%	Not Applicable
1911	20%	No Response

How many court-annexed arbitration hearings have you appeared in the past six months?

370	4%	One
716	7%	Two to Three
970	10%	Four to Five
5825	61%	More Than Five
1738	7%	No Response

Overall Impact of Program

Arbitration appears to have enhanced access to justice by providing many litigants with meritorious claims an early, informal and effective opportunity for a “day in court,” *i.e.*, an actual adjudication of the merits of their cases.

Every year since the inception of arbitration in New Jersey, the volume of higher-valued and more complex cases handled through the program has increased. In addition, the statewide arbitration program was expanded in 2000 to include other types of cases such as book accounts. As detailed previously, participants in arbitration, whether attorneys or litigants, gave overwhelmingly high evaluations both to the program and to those serving as arbitrators.

Implementation of Recommendations for Program Enhancement

The first annual statewide arbitration conference was held May 29, 2003, with the approval of the Administrative Director and the Conference of Civil Presiding Judges. The purpose of the conference was to promote greater statewide uniformity in the operation of the court-annexed arbitration programs and to provide a forum to identify ways for further enhancement of these valuable programs. Invitees included the Civil Presiding Judges, Civil

Division Managers, Arbitration Administrators, Chairs of County Arbitration Selection Committees, Chairs of County Bar Civil Practice Committees, the President and Executive Director of the New Jersey State Bar Association, representatives from various specialty bars and the Association of Trial Lawyers of America – New Jersey (ATLA-NJ) and Trial Attorneys of New Jersey (TANJ) and representatives from major insurance carriers who participate in the arbitration process. A total of 124 individuals attended the conference.

Based upon feedback from the conference, the committee prepared a report setting forth nineteen recommendations to improve the operation of the statewide arbitration programs. The recommendations included a number of changes calculated to improve the arbitration program. All of the recommendations have been implemented. Some of these are:

- Requiring all serving as arbitrators to complete at least three hours of threshold training in order to become an arbitrator as well as two hours of continuing training every two years.
- Ensuring that arbitrators conduct hearings uniformly and in accordance with the approved arbitrators' procedures manual. Each Civil Presiding Judge should enforce this.
- Providing that the Judiciary shall host a biennial statewide conference to promote uniformity, discuss issues and develop a closer rapport with the state, county and specialty bars and the insurance community, and directing the Supreme Court Arbitration Advisory Committee to meet annually with arbitration staff and the local arbitration committee chairs.
- Permitting counties the option of using single arbitrators or two-person panels. The latter will receive compensation at the rate of \$450 per day, to be split evenly.
- Authorizing the committee to meet with insurance carriers in an effort to improve the program from their perspectives.
- Reminding each county bench/bar arbitration committee to meet at least

annually to review completed evaluation forms, deal with problems and work proactively to enhance the program.

- Assuring that arbitrators write brief findings of fact and conclusions of law, call the case on what they have before them, and put the lack of a defense report or other lack of preparation in the statement of reasons in the report and award.
- Reminding counties to use block-scheduling by insurance carrier with adjustors attending the hearings.
- Clarifying the appropriate use of settlement at arbitration.

Since October 2004, arbitrators have been completing the required training through attendance at approved programs provided by the New Jersey Institute for Continuing Legal Education (ICLE).

A second statewide conference was held in October 2005, and many additional suggestions for further improvement were discussed. These and others were reviewed by the committee at subsequent meetings. In September 2005, the committee hosted a meeting with representatives of the major insurance carriers and self-insured entities. It is notable that the carrier representatives indicated that they do not view the trial *de novo* request rate as a relevant measure of the program's success or failure. The consensus among the carriers was that the trial rate is a more meaningful measure provided that arbitrators handle cases in accordance with the approved training. Attendees generally agreed that arbitration is a valuable program which provides a vehicle for the settlement of most cases.

A third statewide conference was held in June 2007. The emphasis of this conference was placed on reinforcement of the proper procedure for and conduct of an arbitration proceeding. The interactive approach taken at the conference resulted in a positive exchange of ideas and some of which were used in the subsequent statewide rollout of the mandatory two-hour continuing education program presented to all arbitrators later in the year.

Funding

The statewide personal injury arbitration program had been partially funded from its inception through 1992 by trial *de novo* revenues. During that period, expenses were also partially absorbed by the vicinages. In fiscal year 1993, expenses were also funded by a legislative appropriation of \$150,000. Starting in fiscal year 1994, no legislative appropriation was provided; accordingly, since that time, arbitrator fees and a portion of the other program expenses have been funded by trial *de novo* revenues.

Conclusion

During the course of the personal injury arbitration program's life, many efforts have been made, and continue to be made, to improve its operations. For example:

- The Supreme Court Arbitration Advisory Committee produced a training program, including a video, to emphasize the importance of attorney preparation for arbitration hearings. This training curriculum is now part of the skills and methods course required of every new attorney in New Jersey. It is also being presented locally to the practicing bar.
- Effective September 1, 2004, every individual serving as an arbitrator must complete a three-hour baseline training program and two hours of continuing education every two years thereafter. *Procedures Manual for Arbitrators in the Civil Arbitration Program*, a training videotape and Arbitrators' Resource Binder have also been developed. In 2003, Standards of Conduct for Arbitrators were approved by the Supreme Court. The manual, "Standards of Conduct," videotape, resource binder and training, all of which have been well-received, are further enhancing the operation of the program by supplementing the experience of the arbitrators and fostering uniformity in handling the various issues that may arise during arbitration hearings.
- The Arbitration Advisory Committee developed a training video in 2007 that was used statewide to satisfy the two-hour continuing education requirement. Crafted as a series of vignettes, the training video promoted interactive

discussion of common issues arising in the course of an arbitration session while reinforcing critical practices and procedures.

- A certificate program for arbitrators was established in 1990 as an incentive for qualified attorneys to serve in the program. In order to receive a certificate, an arbitrator must serve in a county's arbitration program on at least 10 separate hearing dates.
- A Committee of Arbitration Administrators from all 21 counties has been established to promote the exchange of ideas and to provide a forum for the discussion of common problems and the development of ways to enhance the administration and operation of the program. In 1994, the Committee produced a training videotape to ensure the use of uniform, optimum procedures statewide. In 1998, the Committee completed a standard operating procedures manual. This manual has been approved for standardized, statewide use and is regularly updated.
- There has been considerable work accomplished in the improvement of arbitration facilities. For instance, significant enhancements have been made to arbitration facilities in Bergen, Somerset, Cumberland, Ocean, Burlington, Mercer, Hudson, Monmouth, Gloucester, Essex, Union and Passaic Counties.
- In 1996, the AOC began publishing a *New Jersey Arbitration Newsletter*. In 1999, the scope of the newsletter was expanded to cover all types of civil dispute resolution in addition to arbitration. The newsletter is circulated to judges, arbitrators, counsel, court staff and the public. It highlights arbitration-related issues and innovative approaches, serves as an educational vehicle and provide an opportunity for dialogue among all arbitration participants.

All of these improvements are intended to enhance the level of service the arbitration program provides to litigants, attorneys and the justice system.

APPENDIX A

PERSONAL INJURY ARBITRATION STATUTE 2A:23A-20.

Personal injury actions; submission to arbitration; amount; consent of parties

- a. Any civil action brought for personal injury, except for actions brought pursuant to the provisions of P.L.1972, c. 70 (C. 39:6A-1 et seq.), shall be submitted, except as hereinafter provided, to arbitration by the assignment judge of the court in which the action is filed, if the court determines that the amount in controversy is \$20,000.00 or less, exclusive of costs.
- b. Notwithstanding that the amount in controversy is in excess of \$20,000.00, the court may refer the matter to arbitration, if all of the parties to the action consent in writing to arbitration and the court determines that the controversy does not involve novel legal or unduly complex factual issues.
- c. The provisions of this section shall not apply to any controversy on which an arbitration decision was rendered prior to the filing of the action. The provisions of this section shall apply to any cause of action, subject to this section, filed prior to the operative date of this act, if a pretrial conference has not been concluded thereon.

2A:23A-21. Tolling of statute of limitations

Submission of a controversy to arbitration shall toll the statute of limitations for filing an action until the filing of the arbitration decision in accordance with section 6 of this act.

2A:23A-22. Arbitrators number or selection; mutual consent of parties; judicial selection

- a. The number or selection of arbitrators may be stipulated by mutual consent of all of the parties to the action, which stipulation shall be made in writing prior to or at the time notice is given that the controversy is to be submitted to arbitration. The assignment judge shall approve the arbitrators agreed to by the parties, whether or not the designated arbitrators satisfy the requirements of subsection b. of this section, upon a finding that the designees are qualified and their serving would not prejudice the interest of any of the parties.
- b. If the parties fail to stipulate the number or names of the arbitrators, the arbitrators shall be selected, in accordance with rules of court adopted by the Supreme Court of New Jersey, from a list of arbitrators compiled by the assignment judge, to be comprised of retired judges and qualified attorneys in this State with at least seven years' negligence experience and recommended by the county or State bar association.

2A:23A-23. Compensation for arbitrators

Compensation for arbitrators shall be set by the rules adopted by the Supreme Court of New Jersey. The Supreme Court may also establish a schedule of fees for attorneys representing the parties to the dispute and for witnesses in arbitration proceedings subject to the provisions of *N.J.S.A. 59:9-5*. Attorney's fees may exceed these limits upon application made to the assignment judge in accordance with the Rules Governing The Courts of the State of New Jersey for the purpose of determining a reasonable fee in light of all the circumstances.

The Supreme Court may adopt rules governing offers of judgment by the claimant or defendant prior to the start of arbitration, including the assessment of the costs of arbitration proceedings and attorney's fees, where an offer is made but refused by the other party to the controversy.

2A:23A-24. Subpoenas

The arbitrators may, at their initiative or at the request of any party to the arbitrators, issue subpoenas for the attendance of witnesses and the production of books, records, documents and other evidence. Subpoenas shall be served and shall be enforceable in the manner provided by law.

2A:23A-25. Amount of award; written decision

Notwithstanding that a controversy was submitted pursuant to subsection a. of section 1 of this act, the arbitration award may exceed \$20,000.00. The arbitration decision shall be in writing, and shall set forth the issues in controversy, and the arbitrators' findings and conclusions of law and fact.

2A:23A-26. Confirmation by court of arbitration decision; trial *de novo*; modification or vacation

The court shall, upon motion of any of the parties, confirm the arbitration decision, and the action of the court shall have the same effect and be enforceable as a judgment in any other action; unless one of the parties petitions the court within 30 days of the filing of the arbitration decision for a trial *de novo* or for modification or vacation of the arbitration decision for any of the reasons set forth in chapter 24 of Title 2A of the New Jersey Statutes, or an error of law or factual inconsistencies in the arbitration findings.

2A:23A-27. Payment of arbitrators fees by trial *de novo* petitioner

Except in the case of an arbitration decision vacated by the court or offers of judgment made pursuant to court rules, the party petitioning the court for a trial *de novo* shall pay to the court a trial *de novo* fee in an amount established pursuant to the Rules of Court, which shall be utilized by the judiciary to pay the costs of arbitration including the fees of the arbitrators.

2A:23A-28. Evidence at trial *de novo*; exception for reduction of assessment

No statements, admissions or testimony made at the arbitration proceedings, nor the arbitration decision, as confirmed or modified by the court, shall be used or referred to at the trial *de novo* by any of the parties, except that the court may consider any of those matters in determining the amount of any reduction in assessments made pursuant to section 10 of this act.

2A:23A-29. Costs of trial *de novo*; exception; waiver

The party having filed for a trial *de novo* shall be assessed court costs and other reasonable costs of the other party to the judicial proceeding, including attorneys' fees, investigation expenses and expenses for expert or other testimony or evidence, which amount shall be, if the party assessed the costs is the one to whom the award is made, off-set against any damages awarded to that party by the court, and only to that extent; except that if the judgment is more favorable to the party having filed for a trial *de novo*, the court may reduce or eliminate the amount of the assessment in accordance with the extent to which the decision of the court is more favorable to that party than the arbitration decision, and as best serves the interest of justice. The court may waive an assessment of costs required by this section upon a finding that the imposition of costs would create a substantial economic hardship as not to be in the interest of justice.

2A:23A-30. Rules of court; impact statement

The Supreme Court of New Jersey shall adopt rules of court appropriate or necessary to effectuate the purpose of this act. The Administrative Office of the Courts shall not later than March 1 of each year file with the Governor and Legislature a report on the impact of the implementation of this act on insurance settlement practices and costs, and on court calendars and workload.

APPENDIX B

COURT RULES

RULE 1:40-2. Modes and Definitions of Complementary Dispute Resolution

Complementary Dispute Resolution Programs (CDR) conducted under judicial supervision in accordance with these rules, as well as guidelines and directives of the Supreme Court, and the persons who provide the services to these programs are as follows:

(a) "Adjudicative Processes" means and includes the following:

(1) Arbitration: A process by which each party and/or its counsel presents its case to a neutral third party, who then renders a specific award. The parties may stipulate in advance of the arbitration that the award shall be binding. If not so stipulated, the provisions of Rule 4:21A-6 (Entry of Judgment; Trial De Novo) shall be applicable.

(2) Settlement Proceedings. A process by which the parties appear before a neutral third party or panel of such neutrals, who assists them in attempting to resolve their dispute by voluntary agreement.

(3) Summary Jury Trial. A process by which the parties present summaries of their respective positions to a panel of jurors, which may then issue a non-binding advisory opinion as to liability, damages, or both.

(b) "Evaluative Processes" means and includes the following:

(1) Early Neutral Evaluation (ENE). A pre-discovery process by which the attorneys, in the presence of their respective clients, present their factual and legal contentions to a neutral evaluator, who then provides an assessment of the strengths and weaknesses of each position and, if settlement does not ensue, assists in narrowing the dispute and proposing discovery guidelines.

(2) Neutral Fact Finding. A process by which a neutral, agreed upon by the parties, investigates and analyzes a dispute involving complex or technical issues, and who then makes non-binding findings and recommendations.

(c) "Facilitative Process" means and includes mediation, which is a process by which a mediator facilitates communication between parties in an effort to promote settlement without imposition of the mediator's own judgment regarding the issues in dispute.

(d) "Hybrid Process" means and includes:

(1) Mediation-arbitration. A process by which, after an initial mediation, unresolved issues are then arbitrated.

(2) Mini-trial. A process by which the parties present their legal and factual conditions to either a panel of representatives selected by each party, or a neutral third party, or both, in an effort to define the issues in dispute and to assist settlement negotiations. A neutral third party may issue an advisory opinion, which shall not, however, be binding, unless the parties have so stipulated in writing in advance.

(e) "Other CDR Programs" means and includes any other method or technique of complementary dispute resolution permitted by guideline or directive of the Supreme Court.

(f) "Neutral". A "neutral" is an individual who provides a CDR process. A "qualified neutral" is an individual included on any roster of neutrals maintained by the Administrative Office of the Courts or an Assignment Judge. Neutral evaluators, neutral fact finders, and settlement program panelists are not required to comply with the training requirements of Rule 1:40-12 or to be on any roster of neutrals maintained by the Administrative Office of the Courts or an Assignment Judge.

1:40-12. Qualification and Training Requirements of Court Mediators and Arbitrators

(a) Mediator Qualifications.

(1) Generally. Unless otherwise specified by these rules, no special occupational status or educational degree is required for mediator service and mediation training. An applicant for listing on a roster of mediators maintained by either the Administrative Office of the Courts or the Assignment Judge shall, however, certify to good professional standing. An applicant whose professional license has been revoked shall not be placed on the roster, or if already on the roster shall be removed therefrom.

(2) Custody and Parenting Time Mediators. The Assignment Judge, upon recommendation of the Presiding Judge of the Family Part, may approve persons or agencies to provide mediation services in custody and parenting time disputes if the mediator meets the following minimum qualifications: (A) a graduate degree or certification of advanced training in a behavioral or social science; (B) training in mediation techniques and practice as prescribed by these rules; and

(3) Civil, General Equity, and Probate Action Mediators. Mediator applicants for civil, general equity, and probate actions shall have at least five years of professional experience in the field of their expertise, as well as either an advanced degree or an undergraduate degree, coupled in both cases with mediation experience. For purposes of this rule, an advanced degree means a juris doctor or equivalent; an advanced degree in business, finance, or accounting, an advanced degree in the field of expertise in which the applicant will practice mediation, for example, engineering, architecture, or mental health; or state licensure in the field of expertise, for example, certified public accountant, architect, or engineer. For purposes of this rule, mediation experience which, together with an advanced degree, will qualify an applicant means evidence of successful mediation of a minimum of two cases within the last year, provided however that mediation experience is waived if mediation training was completed within the last five years. For purposes of this rule, mediation experience

which, together with an undergraduate degree, will qualify an applicant means evidence of successful mediation of a minimum of ten cases involving subject matter otherwise cognizable in the Superior Court within the last five years.

(4) Special Civil Part Mediators. In addition to qualified neutrals on the civil roster, those judicial law clerks, court staff, and volunteers who have completed a course of mediation training approved by the Administrative Office of the Courts may mediate Small Claims actions. In the discretion of the Assignment Judge, such persons may also mediate landlord-tenant disputes and other Special Civil Part actions.

(5) Municipal Court Mediators. Municipal Court mediators shall be approved for that position by the Assignment Judge for the vicinage in which they intend to serve on recommendation of the Municipal Court judge, stating the applicant's qualifications. In considering the recommendation, the Assignment Judge shall review the applicant's general background, suitability for service as a mediator, and any mediation training the applicant may have completed.

(b) Mediator Training Requirements

(1) General Provisions. Unless waived pursuant to subparagraph (2), all persons serving as mediators shall have completed the basic dispute resolution training course as prescribed by these rules and approved by the Administrative Office of the Courts. Volunteer mediators in the Special Civil Part and Municipal Court mediators shall have completed 18 classroom hours of basic mediation skills complying with the requirements of subparagraph (4) of this rule. Mediators on the civil, general equity, and probate roster of the Superior Court shall have completed 18 classroom hours of basic mediation skills complying with the requirements of subparagraph (4) of this rule and at least five hours being mentored by an experienced mediator on the roster in accordance with guidelines promulgated by the Administrative Office of the Courts in at least two cases in the Superior Court. Individuals may obtain a waiver of the mentoring requirement from the Administrative Office of the Courts on the successful demonstration that they have previously served as a mediator in at least five cases under R. 1:40-4 or comparable mediation program or have satisfactorily completed at least 10 hours in an approved advanced mediation course. Family Part mediators shall have completed a 40 hour training program complying with the requirements of subparagraph (5) of this rule; and judicial law clerks shall have successfully completed 12 classroom hours of basic mediation skills complying with the requirements of subparagraph (6) of this rule.

(2) Consideration of Prior Training. The Administrative Office of the Courts or the Assignment Judge, as appropriate, may waive these basic training requirements for mediators already serving prior to the effective date of this rule upon a determination that the mediator is qualified to continue to serve by reason of background, training, relevant educational and professional experience, and any other relevant factor.

(3) Continuing Training. Commencing in the year following the completion of the basic training course or the waiver thereof, all mediators shall annually attend four hours of continuing education and shall file with the Administrative Office of the Courts or the Assignment Judge, as appropriate, an annual certification of compliance. To meet the requirement, this continuing education

should cover at least one of the following: (A) reinforcing and enhancing mediation and negotiation concepts and skills, (B) ethical issues associated with mediation practice, or (C) other professional matters related to mediation. Mediators who have been approved to serve as mentors under subsection (b)(1) of this Rule may apply the time spent mentoring to satisfy this requirement.

(4) Mediation Course Content -- Basic Skills. The 18-hour classroom course in basic mediation skills shall, by lectures, demonstrations, exercises and role plays, teach the skills necessary for mediation practice, including but not limited to conflict management, communication and negotiation skills, the mediation process, and addressing problems encountered in mediation.

(5) Mediation Course Content -- Family Part Actions. The 40-hour classroom course for family action mediators shall include basic mediation skills as well as at least 22 hours of specialized family mediation training, which should cover family and child development, family law, divorce procedures, family finances, and community resources. In special circumstances and at the request of the Assignment Judge, the Administrative Office of the Courts may temporarily approve for a one-year period an applicant who has not yet completed the specialized family mediation training, provided the applicant has at least three years of experience as a mediator or a combination of mediation experience and service in the Family Part, has co-mediated in a CDR program with an experienced family mediator, and certifies to the intention to complete the specialized training within one year following the temporary approval.

(6) Training Requirements for Judicial Law Clerks. Judicial law clerks serving as mediators shall first have completed either a 12-hour training course prescribed by the Administrative Office of the Courts, an approved course conducted by another institution or agency, or other comparable training. Proof of completion of any training other than the prescribed 12-hour course shall be submitted to the Administrative Office of the Courts for a determination of suitability. The Administrative Office of the Courts shall work with other institutions and agencies to encourage their provision of judicial law clerk mediation training and shall either approve or evaluate that training.

(7) Co-mediation; mentoring; training evaluation. In order to reinforce mediator training, the vicinage CDR coordinator shall, insofar as practical and for a reasonable period following initial training, assign any new mediator who is either an employee or a volunteer to co-mediate with an experienced mediator and shall assign an experienced mediator to mentor a new mediator. Using evaluation forms prescribed by the Administrative Office of the Courts, the vicinage CDR coordinator shall also evaluate the training needs of each new mediator during the first year of the mediator's qualifications and shall periodically assess the training needs of all mediators.

(c) Arbitrator Qualification and Training. Arbitrators serving in judicial arbitration programs shall have the minimum qualifications prescribed by Rule 4:21A-2 and must be annually recommended for inclusion on the approved roster by the local arbitrator selection committee and approved by the Assignment Judge or designee. All arbitrators shall attend initial training of at least three classroom hours and continuing training every two years of at least two hours in courses approved by the Administrative Office of the Courts.

(1) Arbitration Course Content - Initial Training. The three-hour classroom course shall teach the skills necessary for arbitration, including applicable statutes, court rules and administrative directives and policies, the standards of conduct, applicable uniform procedures as reflected in the approved procedures manual and other relevant information.

(2) Arbitration Course Content - Continuing Training. The two-hour biannual training course should cover at least one of the following: (a) reinforcing and enhancing relevant arbitration skills and procedures, (b) ethical issues associated with arbitration, or (c) other matters related to court-annexed arbitration.

(d) Training Program Evaluation. The Administrative Office of the Courts shall conduct periodic assessments and evaluations of the CDR training programs to ensure their continued effectiveness and to identify any needed improvements.

4:21A-1. Actions Subject to Arbitration; Notice and Scheduling of Arbitration

(a) Mandatory Arbitration. Arbitration pursuant to this rule is mandatory for applicable cases on Tracks I, II, and III, as set forth in paragraphs (1), (2), and (3) below, and only as required by the managing judge for cases on Track IV, except that cases having undergone a prior, unsuccessful court-ordered mediation shall not be scheduled for arbitration unless the court finds good cause for the matter to be arbitrated or unless all parties request arbitration.

(1) Automobile Negligence Actions. All tort actions arising out of the operation, ownership, maintenance or use of an automobile shall be submitted to arbitration in accordance with these rules.

(2) Other Personal Injury Actions. Except for professional malpractice and products liability actions, all actions for personal injury not arising out of the operation, ownership, maintenance or use of an automobile shall be submitted to arbitration in accordance with these rules.

(3) Other Non-Personal Injury Actions. All actions on a book account or instrument of obligation, all personal injury protection claims against plaintiff's insurer, and all other contract and commercial actions that have been screened and identified as appropriate for arbitration shall be submitted to arbitration in accordance with these rules.

(b) Voluntary Arbitration. Any action not subject to mandatory arbitration pursuant to subsections (1), (2), or (3) of paragraph (a) of this rule may be submitted to arbitration on written stipulation of all parties filed with the civil division manager.

(c) Removal From Arbitration. An action assigned to arbitration may be removed therefrom as follows:

(1) Prior to the notice of the scheduling of the case for arbitration or within 15 days thereafter, the case may be removed from arbitration upon submission to the arbitration administrator of a certification stating with specificity that the controversy involves novel legal or unusually complex

factual issues or is otherwise ineligible for arbitration pursuant to paragraph (a). A copy of this certification must be provided to all other parties. A party who objects to removal shall so notify the arbitration administrator within ten days after the receipt of the certification, and the matter will then be referred to a judge for determination. The arbitration administrator shall, however, remove the case from arbitration if no objection is made and the reasons for removal certified to are sufficient.

(2) If either party seeks to remove a case from arbitration subsequent to 15 days after the notice of hearing, a formal motion must be made to the Civil Presiding Judge or designee.

(d) Notice of Arbitration; Scheduling; Adjournment. The notice to the parties that the action has been assigned to arbitration shall also specify the time and place of the arbitration hearing and its date, which shall not be earlier than 45 days following the date of the notice. Unless the parties otherwise consent in writing, the hearing shall not be scheduled for a date prior to the end of the applicable discovery period, including any extension thereof. The hearing shall take place, however, no later than 60 days following the expiration of that period, including any extension. Adjournments of the scheduled date shall be permitted only as provided by R. 4:36-3(b).

(e) Pretrial Discovery. The assignment of an action for arbitration shall not affect a party's opportunity to engage in pretrial discovery nor an attorney's professional obligation to do so.

4:21A-2. Qualification, Selection, Assignment and Compensation of Arbitrators

(a) By Stipulation. All parties to the action may stipulate in writing to the number and names of the arbitrators. The stipulation shall be filed with the civil division manager within 14 days after the date of the notice of arbitration. The stipulated arbitrators shall be subject to the approval of the Assignment Judge and may be approved whether or not they met the requirements of paragraph (b) of this rule if the Assignment Judge is satisfied that they are otherwise qualified and that their service would not prejudice the interest of any of the parties.

(b) Appointment From Roster. If the parties fail to stipulate to the arbitrators pursuant to paragraph (a) of this rule, the arbitrator shall be designated by the civil division manager from the roster of arbitrators maintained by the Assignment Judge on recommendation of the arbitrator selection committee of the county bar association. Inclusion on the roster shall be limited to retired judges of any court of this State who are not on recall and attorneys admitted to practice in this State having at least seven years of experience in New Jersey in any of the substantive areas of law subject to arbitration under these rules, and who have completed the training and continuing education required by R. 1:40-12(c). The arbitrator selection committee, which shall meet at least once annually, shall be appointed by the county bar association and shall consist of one attorney regularly representing plaintiffs in each of the substantive areas of law subject to arbitration under these rules, one attorney regularly representing defendants in each of the substantive areas of law subject to arbitration under these rules, and one member of the bar who does not regularly represent either plaintiff or defendant in each of the substantive areas of law subject to arbitration under these rules. The members of the arbitrator selection committee shall be eligible for inclusion in the roster of arbitrators. The Assignment Judge shall file the roster with the Administrative Director of the Courts.

A motion to disqualify a designated arbitrator shall be made to the Assignment Judge on the date of the hearing.

(c) Number of Arbitrators. All arbitration proceedings in each vicinage in which the number and names of the arbitrators are not stipulated by the parties pursuant to paragraph (a) of this rule shall be conducted by either a single arbitrator or by a two-arbitrator panel, as determined by the Assignment Judge.

(d) Compensation of Arbitrators.

(1) Designated Arbitrators. Except as provided by subparagraph (2) hereof, a single arbitrator designated by the civil division manager, including a retired judge not on recall, shall be paid a per diem fee of \$350. Two-arbitrator panels shall be paid a total per diem fee of \$450, to be divided evenly between the panel members.

(2) Stipulated Arbitrators. Arbitrators stipulated to by the parties pursuant to R. 4:21A-2(a) shall be compensated at the rate of \$70 per hour but not exceeding a maximum of \$350 per day. If more than one stipulated arbitrator hears the matter, the fee shall be \$70 per hour but not exceeding \$450 per day, to be divided equally between or among them. The parties may, however, stipulate in writing to the payment of additional fees, such stipulation to specify the amount of the additional fees and the party or parties paying the additional fees.

4:21A-3. Settlements; Offer of Judgment

If an action is settled prior to the arbitration hearing, the attorneys shall so report to the civil division manager and an order dismissing the action shall be entered. The provisions of R. 4:58 shall not apply to arbitration proceedings.

4:21A-4. Conduct of Hearing

(a) Prehearing Submissions: At least 10 days prior to the scheduled hearing each party shall exchange a concise statement of the factual and legal issues, in the form set forth in Appendix XXII-A or XXII-B to these rules, and may exchange relevant documentary evidence. A copy of all documents exchanged shall be submitted to the arbitrator for review on the day of the hearing.

(b) Powers of Arbitrator. The arbitrator shall have the power to issue subpoenas to compel the appearance of witnesses before the panel, to compel production of relevant documentary evidence, to administer oaths and affirmations, to determine the law and facts of the case, and generally to exercise the powers of a court in the management and conduct of the hearing.

(c) Evidence. The arbitrator shall admit all relevant evidence and shall not be bound by the rules of evidence. In lieu of oral testimony, the arbitrator may accept affidavits of witnesses; interrogatories or deposition transcripts; and bills and reports of hospitals, treating medical personnel

and other experts provided the party offering the documents shall have made them available to all other parties at least one week prior to the hearing. In the discretion of the arbitrator, police reports, weather reports, wage loss certifications and other documents of generally accepted reliability may be accepted without formal proof.

(d) General Provisions for Hearing. Arbitration hearings shall be conducted in court facilities and no verbatim record shall be made thereof. Witness fees shall be paid as provided for trials in the Superior Court.

(e) Subsequent Use of Proceedings. The arbitrator's findings of fact and conclusions of law shall not be evidential in any subsequent trial de novo, nor shall any testimony given at the arbitration hearing be used for any purpose at such subsequent trial. Nor may the arbitrator be called as a witness in any such subsequent trial.

(f) Failure to Appear. An appearance on behalf of each party is required at the arbitration hearing. If the party claiming damages does not appear, that party's pleading shall be dismissed. If a party defending against a claim of damages does not appear, that party's pleading shall be stricken, the arbitration shall proceed and the non-appearing party shall be deemed to have waived the right to demand a trial de novo. Relief from any order entered pursuant to this rule shall be granted only on motion showing good cause and on such terms as the court may deem appropriate, including litigation expenses and counsel fees incurred for services directly related to the non-appearance.

4:21A-5. Arbitration Award.

No later than ten days after the completion of the arbitration hearing, the arbitrator shall file the written award with the civil division manager. The court shall provide a copy thereof to each of the parties. The award shall include a notice of the right to request a trial de novo and the consequences of such a request as provided by R. 4:21A-6.

4:21A-6. Entry of Judgment; Trial De Novo.

(a) Appealability. The decision and award of the arbitrator shall not be subject to appeal.

(b) Dismissal. An order shall be entered dismissing the action following the filing of the arbitrator's award unless:

(1) within 30 days after filing of the arbitration award, a party thereto files with the civil division manager and serves on all other parties a notice of rejection of the award and demand for a trial de novo and pays a trial de novo fee as set forth in paragraph (c) of this rule; or

(2) within 50 days after the filing of the arbitration award, the parties submit a consent order to the court detailing the terms of settlement and providing for dismissal of the action or for entry of

judgment; or

(3) within 50 days after the filing of the arbitration award, any party moves for confirmation of the arbitration award and entry of judgment thereon. The judgment of confirmation shall include prejudgment interest pursuant to *R. 4:42-11(b)*.

(c) Trial De Novo. An action in which a timely trial de novo has been demanded by any party shall be returned, as to all parties, to the trial calendar for disposition. A trial de novo shall be scheduled to occur within 90 days after the filing and service of the request therefore. A party demanding a trial de novo must tender with the trial de novo request a check payable to the "Treasurer, State of New Jersey" in the amount of \$200 towards the arbitrator's fee and may be liable to pay the reasonable costs, including attorney's fees, incurred after rejection of the award by those parties not demanding a trial de novo. Reasonable costs shall be awarded on motion supported by detailed certifications subject to the following limitations:

(1) If a monetary award has been rejected, no costs shall be awarded if the party demanding the trial de novo has obtained a verdict at least 20 percent more favorable than the award.

(2) If the rejected arbitration award denied money damages, no costs shall be awarded if the party demanding the trial de novo has obtained a verdict of at least \$250.

(3) The award of attorney's fees shall not exceed \$750 in total, nor \$250 per day.

(4) Compensation for witness costs, including expert witnesses, shall not exceed \$500.

(5) If the court in its discretion is satisfied that an award of reasonable costs will result in substantial economic hardship, it may deny an application for costs or award reduced costs.

4:21A-7. Arbitration of Minor's and Mentally Incapacitated Person's Claims

If all parties to the action accept the arbitration award disposing of the claim of a minor or mentally incapacitated person, the attorney for the guardian ad litem shall forthwith so report to the Assignment Judge and a proceeding for judicial approval of the award pursuant to *R. 4:44* shall be held as expeditiously as possible.

4:21A-8. Administration

(a) Assignment Judge. The Assignment Judge or other judge designated by order of the Supreme Court shall be responsible for the vision of the arbitration programs in the vicinage, including the resolution of all issues arising there from. The Assignment Judge may delegate all or any of those powers to any Superior Court judge in the vicinage.

(b) Administrative Director of the Courts. The Administrative Director of the Courts shall promulgate such guidelines and forms as required for the implementation of the programs.

(c) Civil Division Manager. The civil division manager or designee for the vicinage shall perform all of the functions specified by these rules and shall serve as arbitration administrator to perform all required non-judicial functions implementing the arbitration programs.

APPENDIX C

**PERSONAL INJURY ARBITRATION
JAN 2007 - DEC 2007**

	Total Scheduled	Removed		Adjourned		Other		Settled Prior		Total Arbitrated	DE NOVO REQUESTS		BY PLAINTIFF		BY DEFENDANT		ACTUAL DE NOVO TRIALS	
		#	%	#	%	#	%	#	%	#	#	%	#	%	#	%	#	% of cases arbitrated
Atlantic	619	2	0.3%	211	34.1%	32	5.2%	115	18.6%	259	200	77.2%	62	31.0%	138	69.0%	23	8.9%
Bergen	1,026	19	1.9%	405	39.5%	21	2.0%	126	12.3%	455	321	70.5%	98	30.5%	223	69.5%	25	5.5%
Burlington	620	7	1.1%	334	53.9%	45	7.3%	64	10.3%	169	130	76.9%	35	26.9%	95	73.1%	9	5.3%
Camden	880	14	1.6%	393	44.7%	40	4.5%	128	14.5%	305	217	71.1%	82	37.8%	135	62.2%	17	5.6%
Cape May	103	2	1.9%	29	28.2%	10	9.7%	25	24.3%	37	25	67.6%	11	44.0%	14	56.0%	1	2.7%
Cumberland	401	3	0.7%	211	52.6%	3	0.7%	54	13.5%	130	94	72.3%	21	22.3%	73	77.7%	4	3.1%
Essex	1,592	6	0.4%	564	35.4%	252	15.8%	154	9.7%	616	417	67.7%	71	17.0%	346	83.0%	25	4.1%
Gloucester	329	2	0.6%	124	37.7%	21	6.4%	59	17.9%	122	72	59.0%	20	27.8%	52	72.2%	9	7.4%
Hunterdon	76	0	0.0%	25	32.9%	9	11.8%	3	3.9%	39	32	82.1%	10	31.3%	22	68.8%	1	2.6%
Hudson	1,300	20	1.5%	440	33.8%	66	5.1%	178	13.7%	596	437	73.3%	136	31.1%	301	68.9%	6	1.0%
Mercer	481	0	0.0%	148	30.8%	33	6.9%	72	15.0%	222	164	73.9%	35	21.3%	129	78.7%	8	3.6%
Middlesex	1,802	19	1.1%	799	44.3%	138	7.7%	150	8.3%	696	532	76.4%	134	25.2%	398	74.8%	54	7.8%
Monmouth	1,110	8	0.7%	438	39.5%	15	1.4%	142	12.8%	506	402	79.4%	138	34.3%	264	65.7%	30	5.9%
Morris	773	12	1.6%	332	42.9%	94	12.2%	82	10.6%	253	176	69.6%	49	27.8%	127	72.2%	14	5.5%
Ocean	905	9	1.0%	438	48.4%	45	5.0%	93	10.3%	318	268	84.3%	78	29.1%	190	70.9%	13	4.1%
Passaic	708	0	0.0%	202	28.5%	46	6.5%	103	14.5%	357	265	74.2%	43	16.2%	222	83.8%	12	3.4%
Salem	47	0	0.0%	21	44.7%	4	8.5%	8	17.0%	14	11	78.6%	3	27.3%	8	72.7%	0	0.0%
Somerset	228	1	0.4%	89	39.0%	26	11.4%	27	11.8%	84	71	84.5%	17	23.9%	54	76.1%	9	10.7%
Sussex	121	1	0.8%	44	36.4%	35	28.9%	13	10.7%	28	25	89.3%	11	44.0%	14	56.0%	4	14.3%
Union	597	0	0.0%	203	34.0%	18	3.0%	105	17.6%	271	198	73.1%	51	25.8%	147	74.2%	16	5.9%
Warren	126	0	0.0%	64	50.8%	10	7.9%	16	12.7%	36	32	88.9%	5	15.6%	27	84.4%	2	5.6%
State Total	13,844	125	0.9%	5,514	39.8%	963	7.0%	1,717	12.4%	5,513	4,089	74.2%	1,110	27.1%	2,979	72.9%	282	5.1%