CHAPTER 31

AUTHORITY ASSISTANCE PROGRAMS

Authority

N.J.S.A. 34:1B-1 et seq.

Source and Effective Date

R.2000 d.297, effective June 16, 2000. See: 32 N.J.R. 1705(a), 32 N.J.R. 2602(c).

Executive Order No. 66(1978) Expiration Date

Chapter 31, Authority Assistance Programs, expires on June 16, 2005.

Chapter Historical Note

Chapter 31, Authority Assistance Programs, was adopted as R.1990 d.410, effective August 20, 1990. See: 22 N.J.R. 1545(a), 22 N.J.R.

Subchapter 7, Local Development Financing Fund, was adopted as R.1992 d.421, effective October 19, 1992. See: 24 N.J.R. 2534(a), 24 N.J.R. 3735(a).

Subchapter 8, Hazardous Discharge Site Remediation Fund, was adopted as R.1994 d.192, effective April 18, 1994. See: 25 N.J.R. 4468(a), 26 N.J.R. 1706(c).

Subchapter 9, New Jersey Boat Industry Loan Guarantee Fund, was adopted as R.1994 d.376, effective July 18, 1994. See: 26 N.J.R. 1613(a), 26 N.J.R. 2919(a).

Pursuant to Executive Order No. 66(1978), Chapter 31, Authority Assistance Programs, was readopted as R.1995 d.435, effective July 20, 1995. See: 27 N.J.R. 2377(a), 27 N.J.R. 3216(a),

Subchapter 10, Business Employment Incentive Program, was adopted as R.1996 d.470, effective October 7, 1996. See: 28 N.J.R. 3058(a), 28 N.J.R. 4510(b).

Subchapter 11, Petroleum Underground Storage Tank Remediation, Upgrade and Closure Fund, was adopted as R.1998 d.151, effective March 16, 1998. See: 29 N.J.R. 5236(b), 30 N.J.R. 1054(a).

Subchapter 12, Technology Business Tax Certificate Transfer Program, was adopted as R.1999 d.381, effective November 1, 1999. See: 31 N.J.R. 2522(a), 31 N.J.R. 3525(a).

Pursuant to Executive Order No. 66(1978), Chapter 31, Authority Assistance Programs, was readopted as R.2000 d.297, effective June 16, 2000. See: Source and Effective Date. See, also, section annotations.

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SUBCHAPTER 1. BOND FINANCING PROGRAM

19:31-1.1 Program description

(a) The Authority is empowered to issue tax-exempt and taxable bonds, the proceeds of which can be used to provide low-interest loans to businesses, governmental entities and certain nonprofit organizations to finance projects which provide or maintain employment and/or tax ratables.

- (b) Most bond financings are not guaranteed by the Authority or the State, and are payable solely from revenues generated by the project being financed.
- (c) The general credit of neither the Authority nor the State is pledged to secure the bonds.

Amended by R 2000 d.297, effective July 17, 2000.

See: 32 N.J.R. 1705(a), 32 N.J.R. 2602(c).

In (a), inserted a reference to governmental entities.

19:31-1.2 Bond purchaser

- (a) The applicant shall secure a written commitment from a bond purchaser.
 - (b) A bond purchaser shall be:
 - 1. A commercial bank or other institutional lender;
 - 2. An underwriter or placement agent;
 - 3. A privately owned entity; or
 - 4. An individual.
- (c) A bond purchaser other than a commercial bank or institutional lender must submit an Application to Purchase Bonds, which will be reviewed by the Authority to determine acceptability to purchase a bond. This application includes requests for identification of, or information about:
 - 1. The officers, directors, partners, owners and stock-holders of the applicant;
 - 2. Litigation involving the applicant;
 - 3. Applicant's counsel, principal banks of account, and accountant, and
 - 4. Financial statements of applicant.
- (d) The bond purchaser establishes the amount, term, interest rate, collateral, etc., for the bond in negotiation with the applicant.

Amended by R.1997 d.270, effective July 7, 1997. See: 29 N.J.R. 1485(b), 29 N.J.R. 2844(b).

Deleted (c), barring bond purchaser from being substantial owner or user of project; and recodified former (d) and (e) as (c) and (d).

19:31–1.3 Bond financing

- (a) Typically, the bonds are secured by a loan agreement and a mortgage on project assets.
- (b) The funds raised by the bond issue are loaned by the Authority to pay for eligible project costs. The borrower signs an agreement with the Authority pledging to make payments sufficient to cover principal and interest on the bond. This agreement is then assigned to the bond purchaser.
- (c) The borrower makes payments directly to the bond purchaser or trustee.

19:31-1.4 Eligibility standards

- (a) Generally, to be eligible for bond financing:
- 1. A project must serve a public purpose; that is, maintain or expand employment in New Jersey, assist in the economic development or redevelopment of a municipality, maintain or increase the tax base of the municipality, and maintain or diversify business and industry in the State; and
- 2. Applicants must represent to the Authority that they would not proceed with their project in the present time, place, or scope without the Authority's assistance.
- (b) The Authority generally will not approve financial assistance to a project involving relocation within New Jersey if the relocation will result in a job loss and/or hardship for the existing employees or if the relocation endangers the maintenance of tax ratables in a particular community.
- (c) There is no minimum size for borrowings under the program, but loan requests of less than \$750,000 should be carefully reviewed by the applicant to assure that participation in the program is cost effective.
- (d) Tax-exempt bonds are subject to the terms and conditions of the Internal Revenue Codes (IRC); therefore, it is advisable to consult with financial and legal advisors to determine the eligibility of the project.
- (e) Taxable bonds issued through the Authority are not subject to the IRC. Loans may be made to borrowers for various projects and purposes including, but not limited to:
 - 1. Office buildings;
 - 2. Healthcare financings;
 - 3. Warehouses and distribution facilities;
 - 4. Manufacturing projects;
 - 5. Commercial and retail projects;
 - 6. Debt refinancing; and
 - Working capital needs.

Amended by R.1995 d.435, effective August 21, 1995. See: 27 N.J.R. 2377(a), 27 N.J.R. 3216(a). Amended by R.1997 d.270, effective July 7, 1997. See: 29 N.J.R. 1485(b), 29 N.J.R. 2844(b).

In (d), deleted last sentence, relating to tax exemptions for interest income.

19:31–1.5 Application procedures

- (a) A prospective applicant should consult with the Authority to determine if the project is eligible.
- (b) To apply, a completed Application for Financial Assistance (Application) concerning the project shall be submitted to the Authority for review, together with the Application fee.

- (c) The Application includes requests for information about:
 - 1. The applicant's business, including financial statements and projections;
 - 2. The project to be undertaken;
 - 3. The officers, directors, partners, owners and stock-holders of the applicant;
 - 4. Litigation involving the applicant;
 - 5. Other users of the project, if applicable;
 - 6. Municipal approvals, if applicable;
 - 7. Contractors, subcontractors, architects, engineers, and planners who will work on the project, if known;
 - 8. Equipment to be purchased as part of the project; and
 - 9. The relocation of any part of the applicant's or user's business, if applicable.
- (d) Applications are logged in and assigned a number and project officer for review and processing.
- (e) Applications are assigned to a bond counsel firm from the Authority's list of designated bond counsel to review the project for eligibility under Federal and State law (see N.J.A.C. 19:31–1.6). At the time of application, applicants may request assignment of one of the designated bond counsel firms, which request may be approved by the Authority at its discretion.
- (f) Applications are processed through several levels of staff review, and may then be recommended for consideration and official action of the Members of the Authority (Members) at a public meeting. The applicant has no right to have its Application presented to the Members.

19:31-1.6 Bond counsel review and fees

- (a) The Authority is represented in bond transactions by bond counsel, a private law firm with particular experience and expertise in this specialized area of law. The bond counsel firm:
 - 1. Reviews Applications to determine eligibility under Federal and State law;
 - 2. Assists the Authority in drafting the necessary resolutions to be adopted concerning projects;
 - 3. Publishes notice of public hearing;
 - 4. Drafts financing documents to be used in the transaction;
 - 5. Prepares certain Federal forms for filing with the IRS relating to bond financing;
 - 6. Delivers an opinion at the settlement of the transaction indicating, among other things:

- i. The project qualifies for Authority assistance;
- ii. The Authority has taken all necessary steps to accomplish the transaction; and
- iii. The interest income to be earned on the Authority bonds issued for the project is exempt from most Federal and/or State income taxes.
- (b) Bond counsel fees are paid by the applicant usually at the closing of the transaction, and may, subject to certain limitations, be included as a project cost to be financed out of the Authority bond issue.
- (c) The borrower also is responsible for paying other professional fees associated with financing the project, including, but not limited to:
 - 1. Printing fees;
 - 2. Real estate commissions;
 - 3. Consulting fees; and
 - 4. Bond purchaser counsel fees.
- (d) Applicants may be charged a fee by bond counsel even though the project does not close with Authority bonds.

19:31-1.7 Approval process

- (a) Only the Members acting at a duly constituted public meeting can authorize or approve assistance to a project. These public meetings will satisfy the requirements for public hearings in accordance with the IRC. The Authority staff is not empowered to authorize or approve such assistance.
 - (b) The following approvals are required:
 - 1. A preliminary resolution prepared by bond counsel making certain affirmative findings and determinations concerning the eligibility for assistance.
 - i. Such official action permits an applicant to begin making expenditures on the project without jeopardizing the tax-free eligibility.
 - ii. If an applicant makes substantial expenditures on a project prior to such official action, the expenditures may not be eligible for tax-free financing. The applicant should consult with bond counsel for advice as to how the IRC applies to expenditures.
 - iii. A preliminary approval is not by itself sufficient authorization to permit the issuance of bonds;
 - 2. A final bond resolution prepared by bond counsel authorizing bonds to be issued, subject to the following:
 - i. Receipt of a written commitment acceptable to the Authority from a bond purchaser;

- ii. Substantial agreement among the interested parties as to the form and substance of the financing documents; and
- iii. Availability under the State volume cap or carryforward bond allocation for bond financing in accordance with the IRC; and
- 3. Approval of the Governor.
- (c) Bond counsel may prepare a combination resolution granting both preliminary and final bond approval at a single meeting, if the requirements set forth in (b)1 and 2 above have been met.
- (d) The bond closing must occur within a specified period of time, usually not exceeding 90 days from the date of final bond approval.

Amended by R.1995 d.435, effective August 21, 1995. See: 27 N.J.R. 2377(a), 27 N.J.R. 3216(a).

19:31-1.8 Attorney General review

All financing documents, including the Application, are subject to review by the Attorney General.

19:31-1.9 Post-closing review

The loan agreement executed with the Authority includes certain public purpose covenants and obligations that must be observed by the applicant during the term of the financing. Failure to comply with these covenants and obligations may result in cancellation of the bond by the Authority.

Amended by R.1995 d.435, effective August 21, 1995. See: 27 N.J.R. 2377(a), 27 N.J.R. 3216(a).

SUBCHAPTER 2. LOAN GUARANTEE PROGRAM

19:31-2.1 Program description

- (a) The Authority is empowered to guarantee a portion of the principal amount of a financing which would increase or maintain employment and/or tax ratables in New Jersey, and which would not be made without the guarantee.
- (b) The Authority is empowered to own and lease equipment and/or real estate to eligible applicants. An applicant for a structured finance shall demonstrate that it meets the criteria for a special guarantee at (b)3ii(4) or (b)3iii below.
- (c) There are three types of guarantees available: Fixed Asset Guarantees, Working Capital Guarantees and Special Guarantees.
 - 1. Under the Fixed Asset Guarantee program:

- i. The Authority may guarantee the lesser of \$1.5 million or 90 percent of the principal amount of the financing;
 - ii. The financing can either be:
 - (1) A taxable or tax-exempt Authority-issued bond financing (see N.J.A.C. 19:31–1); or
 - (2) Any other form of financing other than as stated in (b)1ii(1) above, including, but not limited to, bank loans, lease financing, seller take-back financing, Federal take-back financing and financings described in (b)3ii(1) and (2) below ("conventional financing");
- iii. Proceeds of guaranteed conventional financing can be used for the acquisition of land, buildings, machinery and equipment, the expansion of an existing building or the renovation of machinery, equipment, and buildings; and
- iv. Use of the proceeds of tax-exempt bond financing is governed by the Internal Revenue Code.
- 2. Under the Working Capital Guarantee program:
- i. The Authority may guarantee the lesser of \$1 million or 90 percent of the principal amount of the financing;
- ii. The financing can be either a conventional financing or an Authority-issued tax-exempt or taxable bond (see N.J.A.C. 19:31–1), subject to the terms and conditions of the Internal Revenue Code; and
- iii. The financing proceeds can be used for refinancing of existing debt, purchase of inventory, or operating expenses.
- 3. Under the Special Guarantee program:
 - i. The Authority may guarantee any amount;
 - ii. The Authority guarantee shall be of:
 - (1) A loan or guarantee from a governmental entity which may be the Federal or State government, a department of the Federal or State government, an agency of the Federal or State government or a political subdivision of the State of New Jersey;
 - (2) A loan made under the Community Lending Program of the Federal Home Loan Bank of New York;
 - (3) Bonds issued by the Authority as a part of a bond issue for the benefit of multiple borrowers (whether or not such bond issue consists of multiple series of bonds issued for the benefit of individual borrowers);
 - (4) Conventional financing. An applicant for a conventional financing guarantee shall:

- (A) Be in an industry and municipality that is targeted by the Authority as set forth in N.J.A.C. 19:30–5:
- (B) Demonstrate to the Authority that it has viable options to vacate the State or locate to another state, has been offered economic incentives by the competing state and that, without the special guarantee the applicant will not undertake the relocation or expansion in the State; and
- (C) Create or maintain a minimum of 200 permanent full-time jobs in the State. The Authority's assistance shall not exceed \$50,000 per job created and/or maintained; or
- (5) Structured finance. An applicant for structured finance assistance shall:
 - (A) Be in an industry or municipality that is targeted by the Authority as set forth in N.J.A.C. 19:30–5;
 - (B) Demonstrate to the Authority that it has viable options to vacate the State, has been offered economic incentives by the competing state and that, without the structured finance assistance, the applicant will not undertake the relocation or expansion in the State;
 - (C) Create a minimum of 400 permanent full-time jobs or retain a minimum of 500 full-time jobs in the State. The Authority's exposure shall not exceed \$50,000 per job;
 - (D) The project site must be in compliance with the State Plan as well as all local laws and ordinances; and
 - (E) The maximum time allowed for acquisition of machinery, equipment, furniture and fixtures or the construction of a new facility shall be five years from the commencement of the project although the actual lease term may be for a longer period; and
- iii. Notwithstanding (b)3ii(4) above, a company that is not targeted by the Authority as set forth in N.J.A.C. 19:30–5, but can meet the criteria set forth in (b)3ii(4)(B) above shall be eligible for a special guarantee if it can demonstrate that at least 400 permanent full-time jobs will be maintained in New Jersey and the Authority's exposure shall not exceed \$50,000 per job maintained.
- (d) Both the Fixed Asset Guarantee and the Working Capital Guarantee have a maximum term of 10 years for the guarantee, although the financing can be for a longer term. A Special Guarantee term shall not exceed the term of the financing.

Amended by R.1997 d.270, effective July 7, 1997. See: 29 N.J.R. 1485(b), 29 N.J.R. 2844(b).

In (b), substituted "three types" for "two types" and added "and Special Guarantees"; in (b)1ii(1), inserted "Authority issued"; added (b)1ii(2); substantially amended (b)2ii; in (b)iii, substituted "financing proceeds" for "loan proceeds"; inserted (b)3; and in (c), added last sentence.

Amended by R.2000 d.297, effective July 17, 2000.

See: 32 N.J.R. 1705(a), 32 N.J.R. 2602(c).

Inserted a new (b); recodified former (b) and (c) as (c) and (d); and in the new (c)3, inserted "or locate to another state" following "State" in ii(4)(B), and substituted a reference to companies for a reference to existing New Jersey companies in iii.

Amended by R.2000 d.482, effective December 4, 2000.

See: 32 N.J.R. 3555(a), 32 N.J.R. 4275(b).

Inserted (c)3ii(5).

19:31-2.2 Eligibility standards

- (a) Generally, preference for guarantees is given to projects which:
 - 1. Are job intensive;
 - 2. Will create or maintain tax ratables;
 - 3. Are located in an economically distressed area; and/or
 - 4. Represent an important economic sector of the State.
- (b) For fixed asset financing guarantees, the applicant will be required to invest at least 10 percent equity into the project.

19:31-2.3 Application procedures

- (a) The prospective applicant should consult with the Authority to determine if the project is eligible for consideration,
- (b) To apply, a completed Application for Financial Assistance (Application) concerning the project shall be submitted to the Authority for review, together with the Application fee.
 - (c) A completed Application includes:
 - 1. A history and description of the applicant's business;
 - 2. A description of the proposed project and a detailed breakdown of the use of the loan proceeds;
 - 3. Annual financial statements for the three most recent years, including the balance sheets, operating statements and reconciliations of the source and application of funds;
 - 4. A current interim statement, if the most recent annual financial statement is more than six months old;
 - 5. Three years of projections, including the balance sheets, operating statements, reconciliation of the source and application of funds, and a detailing of the assumptions used in preparing the projections;

- 6. A list of the applicant's five largest customers, including the customer name, address, telephone number, and contact person;
- 7. A list of the applicant's five largest suppliers, including the supplier name, address, telephone number, and contact person;
- 8. A schedule of all officers, directors and stockholders (owning 10 percent or more of the stock), including resumes and signed, dated personal financial statements; and
- 9. A formal commitment letter from the lender providing the loan, including all terms, conditions, collateral, and a statement of the requirement for the Authority guarantee.
- (d) The Authority may also require:
- 1. Appraisal(s) on real property and/or machinery and equipment;
 - 2. Aging of accounts receivable;
 - 3. Aging of accounts payable; and/or
- 4. Any additional information deemed necessary to evaluate the Application.
- (e) Applications are processed through several layers of staff review, and may then be recommended for consideration and official action of the Members at a public meeting. The applicant has no right to have its Application presented to the Members.

19:31-2.4 Evaluation process

- (a) When all of the required information is received, the Authority will perform its own credit evaluation based on the following:
 - 1. Visitation to the applicant's place of business, which may take place prior to the Application as part of the meeting to determine eligibility;
 - 2. An analysis of historic and projected financial statements and a comparison to industry peers;
 - 3. An independent industry study using source material such as the U.S. Department of Commerce's Industrial Outlook and the Standard & Poor's Industry survey, comparing the applicant's projections to the study, and considering the short term and long term outlook for the industry;
 - 4. Contact with applicant's customers to ascertain the quality of the product or service provided, the competitiveness of the pricing, reliability and timeliness of delivery, length of the relationship, likelihood of the relationship being continued, and the customers' opinions of the applicant's management;

- 5. Contact with applicant's suppliers to ascertain the length of the relationship, the amount of credit extended, the amount of purchases, payment history, the likelihood of the relationship being continued, and possibly an opinion of applicant's management;
- 6. Contact with applicant's bank(s) to ascertain credit history and an opinion of the applicant's management;
- 7. An analysis of collateral available to secure the requested financing as to adequacy of amount, quality, condition and marketability; and
- 8. Independent credit investigations of the applicant and its principals, which may include real estate searches, financing statement searches, and judgment and lien searches.
- (b) After completing (a) above, a determination is made as to the merits of the request, the likelihood of repayment, and the adequacy of the collateral available to secure the requested financing.
- (c) If a positive determination is made, the requested financing is presented to the Members for approval.

19:31-2.5 Approval process

- (a) Only the Members can approve a loan guarantee.
- (b) When the Members approve a request, the minutes of the meeting at which such approval occurs are submitted to the Governor.
- (c) The Members' approval is effective 10 working days after the Governor's receipt of the minutes, provided no gubernatorial veto of this action has occurred.
- (d) If there has been no veto, a formal commitment letter is issued to the applicant and the bank which will be providing the loan.
 - 1. The commitment letter incorporates the bank's commitment, and contains all terms, conditions and collateral required by the Authority.
 - 2. Usually, life insurance on the applicant's principal officer(s) is required in an amount equal to the Authority's guarantee. The life insurance must name the Authority as collateral assignee.
 - 3. Personal guarantees of owners of 10 percent or more of the applicant are usually required, and there may be a requirement for collateral apart from the applicant's collateral to secure the personal guarantees.
- (e) When the commitment letter has been accepted by the applicant and the bank, and returned to the Authority, a list of closing instructions is mailed to the attorneys for the applicant and bank.

(f) When all required documentation is prepared, in form and content satisfactory to the Authority, a loan closing is scheduled and the guarantee is delivered to the lender.

Amended by R.1995 d.435, effective August 21, 1995. See: 27 N.J.R. 2377(a), 27 N.J.R. 3216(a).

19:31-2.6 Attorney General review

All financing documents, including the Application, are subject to review by the Attorney General's Office.

Amended by R.1995 d.435, effective August 21, 1995. See: 27 N.J.R. 2377(a), 27 N.J.R. 3216(a).

SUBCHAPTER 3. DIRECT LOAN PROGRAM

19:31-3.1 Program description

- (a) The Authority is empowered to make direct loans to applicants which are unable to obtain funding from conventional sources even with the help of an Authority guarantee.
- (b) Direct loans are available in a maximum amount of \$500,000 for fixed asset financing and \$250,000 for working capital.
- (c) Proceeds of fixed asset loans can be used for the acquisition of land, buildings, machinery and equipment, the expansion of an existing building or the renovation of machinery, equipment, and buildings.
- (d) Proceeds of working capital loans can be used for refinancing of existing debt, purchase of inventory, or operating expenses.
- (e) Interest on fixed asset and working capital loans is fixed at a rate no less than five percent or the Federal Discount Rate, whichever is greater, and no more than one percent below the highest Prime Rate as published in the Wall Street Journal, at the time of closing. Factors to be considered when establishing an interest rate may include the project's location-municipality, the industry type, the leveraging of total project cost to public dollars, the employment impact to public dollars, whether the business is new to the State or expanding operations in the State and the increase in the tax ratable value.
- (f) The term of a fixed asset or working capital loan is a maximum of 10 years, although the repayment schedule is usually for a shorter time based on the applicant's ability to repay.
- (g) The Authority may make direct loans in excess of \$500,000 and up to \$2 million for fixed assets. An applicant for a direct loan in excess of \$500,000 shall:

- 1. Be in an industry or municipality that is targeted by the Authority as set forth in N.J.A.C. 19:30-5 or located in the Port District;
- 2. Demonstrate to the Authority that it has viable options to vacate the State, has been offered economic incentives by the competing state and, without the special guarantee, the applicant shall not undertake the relocation or expansion in the State; and
- 3. Create or maintain a minimum of 200 permanent full-time jobs in the State. The Authority's assistance shall not exceed \$50,000 per job created and/or maintained.
- (h) Notwithstanding (g) above, an existing New Jersey company that is not targeted by the Authority as set forth in N.J.A.C. 19:30-5, but can meet the criteria set forth in (g)2 above shall be eligible for a direct loan in excess of \$500,000 if it can demonstrate that at least 400 permanent full-time jobs shall be maintained in New Jersey and the Authority's exposure shall not exceed \$50,000 per job maintained.
- (i) For purposes of (g) and (h) above, the direct loan term shall not exceed 10 years.

Amended by R.1992 d.126, effective March 16, 1992. See: 24 N.J.R. 177(b), 24 N.J.R. 970(b).

Revised (e).

Amended by R.1995 d.435, effective August 21, 1995. See: 27 N.J.R. 2377(a), 27 N.J.R. 3216(a). Amended by R.1997 d.270, effective July 7, 1997.

See: 29 N.J.R. 1485(b), 29 N.J.R. 2844(b).

Added (g) through (i).

Amended by R.2000 d.297, effective July 17, 2000. See: 32 N.J.R. 1705(a), 32 N.J.R. 2602(c).

In (g)1, substituted "or" for "and" following "industry".

19:31–3.2 Eligibility standards

- (a) Generally, preference for direct loans is given to projects which:
 - 1. Are job intensive;
 - 2. Will create or maintain tax ratables;

- 3. Are located in an economically-distressed area; and/or
- 4. Represent an important economic sector of the State.
- (b) For fixed asset loans, the applicant will be required to invest at least 10 percent equity into the project.
- (c) The applicant must demonstrate to the Authority that it is unable to obtain conventional, affordable financing on its own or with the availability of an Authority guarantee.

19:31–3.3 Application procedures

- (a) The prospective applicant should consult with the Authority to determine if the project is eligible for consideration.
- (b) To apply, a completed Application for Financial Assistance (Application) concerning the project must be submitted to the Authority for review, together with the Application fee.
 - (c) A completed Application includes:
 - 1. A history and description of the applicant's business;
 - 2. A description of the proposed project and a detailed breakdown of the use of the loan proceeds;
 - 3. Annual financial statements for the three most recent years, including the balance sheets, operating statements and reconciliations of the source and application of funds:
 - 4. A current interim statement, if the most recent annual financial statement is more than six months old;
 - 5. Three years of projections, including the balance sheets, operating statements, reconciliation of the source and application of funds, and a detailing of the assumptions used in preparing the projections;

- 6. A list of the applicant's five largest customers, including the customer name, address, telephone number, and contact person;
- 7. A list of the applicant's five largest suppliers, including the supplier name, address, telephone number, and contact person; and
- 8. A schedule of all officers, directors and stockholders (owning 10 percent or more of the stock), including resumes and signed, dated personal financial statements.
- (d) The Authority may also require:
- 1. Appraisal(s) on real property and/or machinery and equipment;
 - 2. Aging of accounts receivable;
 - 3. Aging of accounts payable; and/or
- 4. Any additional information deemed necessary to evaluate the Application.
- (e) Applications are processed through several layers of staff review, and may then be recommended for consideration and official action of the Members at a public meeting. The applicant has no right to have its Application presented to the Members.

19:31-3.4 Evaluation process

- (a) When all of the required information is received, the Authority will perform its own credit evaluation based on the following:
 - 1. Visitation to the applicant's place of business, which may take place prior to the Application as part of the meeting to determine eligibility;
 - 2. An analysis of historic and projected financial statements and a comparison to industry peers;
 - 3. An independent industry study using source material such as the U.S. Department of Commerce's Industrial Outlook and the Standard & Poor's Industry survey, comparing the applicant's projections to the study, and considering the short term and long term outlook for the industry;
 - 4. Contact with applicant's customers to ascertain the quality of the product or service provided, the competitiveness of the pricing, reliability and timeliness of delivery, length of the relationship, likelihood of the relationship being continued, and the customers' opinions of the applicant's management;
 - 5. Contact with applicant's suppliers to ascertain the length of the relationship, the amount of credit extended, the amount of purchases, payment history, the likelihood of the relationship being continued, and possibly an opinion of applicant's management;
 - 6. Contact with applicant's bank(s) to ascertain credit history and an opinion of the applicant's management;

- 7. An analysis of collateral available to secure the requested financing as to adequacy of amount, quality, condition and marketability; and
- 8. Independent credit investigations of the applicant and its principals, which may include real estate searches, financing statement searches, and judgment and lien searches.
- (b) After completing (a) above, a determination is made as to the merits of the request, the likelihood of repayment, and the adequacy of the collateral available to secure the requested financing.
- (c) If a positive determination is made, the requested financing is presented to the Members for approval.

19:31–3.5 Approval process

- (a) Only the Members can approve a direct loan.
- (b) When the Members approve a request, the minutes of the meeting at which such approval occurs are submitted to the Governor.
- (c) The Members' approval is effective 10 working days after the Governor's receipt of the minutes, provided no gubernatorial veto of this action has occurred.
- (d) If there has been no veto, a formal commitment letter is issued to the applicant.
 - 1. The commitment letter contains all terms, conditions and collateral required by the Authority.
 - 2. Usually, life insurance on the applicant's principal officer(s) is required in an amount equal to the Authority's guarantee. The life insurance must name the Authority as collateral assignee.
 - 3. Personal guarantees of owners of 10 percent or more of the applicant are usually required, and there may be a requirement for collateral apart from the applicant's collateral to secure the personal guarantees.
- (e) When the commitment letter has been accepted by the applicant and returned to the Authority, a list of closing instructions is mailed to the attorney for the applicant.
- (f) When all required documentation is prepared, in form and content satisfactory to the Authority, a loan closing is scheduled and the funds are made available to the applicant.

Amended by R.1995 d.435, effective August 21, 1995. See: 27 N.J.R. 2377(a), 27 N.J.R. 3216(a).

19:31-3.6 Attorney General review

All financing documents, including the Application, are subject to review by the Attorney General's Office.

Amended by R.1995 d.435, effective August 21, 1995.

See: 27 N.J.R. 2377(a), 27 N.J.R. 3216(a).

SUBCHAPTER 4. URBAN CENTERS SMALL LOAN PROGRAM

19:31-4.1 Program description

- (a) The Authority is empowered to make direct loans to owners and operators of retail and commercial businesses located in downtown urban areas who are unable to obtain funding from conventional sources to upgrade their properties and to remain in such areas.
- (b) Applicants may be eligible for loans in amounts ranging from \$5,000 to \$50,000.
- (c) Proceeds of loans are to be used primarily to renovate, remodel or expand the interior and/or exterior of the facility, but a limited amount of the funds can be used for working capital.
- (d) Interest on these loans is equal to one percent below the Federal Discount Rate at the time of loan closing, with a minimum of four percent and a maximum of 10 percent.
- (e) The term of the loan is a maximum of 10 years, although the repayment schedule is usually for a shorter term based on the applicant's ability to repay.

Amended by R.1995 d.435, effective August 21, 1995. See: 27 N.J.R. 2377(a), 27 N.J.R. 3216(a).

19:31-4.2 Eligibility standards

To be eligible, an applicant must be located in the downtown area of a targeted municipality (see N.J.A.C. 19:30-5).

19:31–4.3 Application procedures

- (a) The prospective applicant should consult with the Authority to determine if the project is eligible for consideration.
- (b) To apply, a completed Application for Financial Assistance (Application) concerning the project must be submitted to the Authority for review, together with the Application fee.
 - (c) A completed Application includes:
 - 1. A history and description of the applicant's business;
 - 2. A description of the proposed project and a detailed breakdown of the use of the loan proceeds;

- 3. Annual financial statements for the three most recent years, including the balance sheets, operating statements and reconciliations of the source and application of funds:
- 4. A current interim statement, if the most recent annual financial statement is more than six months old;
- 5. Three years of projections, including the balance sheets, operating statements, reconciliation of the source and application of funds, and a detailing of the assumptions used in preparing the projections;
- 6. A list of the applicant's five largest suppliers, including the supplier name, address, telephone number, and contact person; and
- 7. A schedule of all officers, directors and stockholders (owning 10 percent or more of the stock), including resumes and signed, dated personal financial statements.
- (d) The Authority may also require:
- 1. Appraisal(s) on real property and/or machinery and equipment;
 - 2. Aging of accounts payable; and/or
- 3. Any additional information deemed necessary to evaluate the Application.
- (e) Applications are processed through several layers of staff review, and may then be recommended for consideration and official action of the Members at a public meeting. The applicant has no right to have its Application presented to the Members.

19:31-4.4 Evaluation process

- (a) When all of the required information is received, the Authority will perform its own credit evaluation based on the following:
 - 1. Visitation to the applicant's place of business, which may take place prior to the Application as part of the meeting to determine eligibility;
 - 2. An analysis of historic and projected financial statements and a comparison to industry peers;
 - 3. An independent industry study using source material such as the U.S. Department of Commerce's Industrial Outlook and the Standard & Poor's Industry survey, comparing the applicant's projections to the study, and considering the short term and long term outlook for the industry;
 - 4. Contact with applicant's suppliers to ascertain the length of the relationship, the amount of credit extended, the amount of purchases, payment history, the likelihood of the relationship being continued, and possibly an opinion of applicant's management;
 - 5. Contact with applicant's bank(s) to ascertain credit history and an opinion of the applicant's management;

19:31-10.12 Fees

- (a) A non-refundable application fee of \$500.00 shall accompany every application for grant assistance.
- (b) An annual servicing fee shall be paid to the Authority by the business and shall be deducted from the annual grant payment to the business. The servicing fee shall be 1.5 percent of the annual grant disbursement with a floor of \$500.00.

Amended by R.1998 d.150, effective March 16, 1998. See: 29 N.J.R. 5236(a); 30 N.J.R. 1053(b). In (b), decreased the floor from \$1,500 to \$500.

19:31-10.13 Attorney General review

All documents, including the application, for the program are subject to review by the Attorney General's office.

SUBCHAPTER 11. PETROLEUM
UNDERGROUND STORAGE TANK
REMEDIATION, UPGRADE AND CLOSURE
FUND

19:31-11.1 Applicability and scope

The rules in this subchapter are promulgated by the New Jersey Economic Development Authority to implement those sections of P.L. 1997, c.235 (N.J.S.A. 58:10A-37.1 et seq.) which pertain to the Petroleum Underground Storage Tank Remediation, Upgrade and Closure Fund. This Act established the Petroleum Underground Storage Tank Remediation, Upgrade and Closure Fund, a special revolving fund for the purpose of financing remediation due to the discharge of petroleum from a petroleum underground storage tank or for the costs of upgrade and closure of a regulated tank.

19:31-11.2 **Definitions**

The following words and terms, when used in this subchapter, shall have the following meanings unless the context clearly indicates otherwise:

"Act" means P.L. 1997, c.235 (N.J.S.A. 58:10A-37.1 et seq.).

"Applicant" means a corporation, partnership, limited liability corporation, individual, society, association, consortium, joint venture, commercial entity, county, municipality, or public school district which has been determined by the Department to be eligible for financial assistance or a grant.

"Authority" means the New Jersey Economic Development Authority.

"Department" means the Department of Environmental Protection.

"Discharge" means the intentional or unintentional release by any means of petroleum from a petroleum underground storage tank into the environment.

"Eligible owner or operator" means:

- 1. Any owner or operator other than the owner or operator of a petroleum underground storage tank storing heating oil for onsite consumption in a residential building who owns or operates less than 10 petroleum underground storage tanks in New Jersey, who has a net worth of less than \$2,000,000 and who demonstrates to the satisfaction of the Authority, the inability to qualify for and obtain a commercial loan for all or part of the eligible project costs;
- 2. The owner or operator of a petroleum underground storage tank storing heating oil for onsite consumption in a residential building; or
- 3. A public entity who owns or operates a petroleum underground storage tank in New Jersey.

"Eligible project" means a project determined by the Department to be eligible to apply to the Authority to receive financial assistance.

"Eligible project costs" means the reasonable costs for equipment, work or services required to effectuate a remediation, an upgrade or a closure which equipment, work or services are eligible for payment from the Petroleum Underground Storage Tank Remediation, Upgrade and Closure Fund. In the case of an upgrade or closure of a regulated tank, eligible project costs shall be limited to the cost of the minimal effective system necessary to meet all the regulatory requirements of Federal and State law. The limitation of eligible project costs to the minimal effective system shall not be construed to deem ineligible those project costs expended to replace a regulated tank rather than to improve the regulated tank. An owner or operator may perform an upgrade or a closure beyond the minimal effective system in which case the eligible project costs that may be awarded from the fund as financial assistance shall be that amount that would represent the cost of a minimal effective system. In the case of a remediation, eligible project costs shall not include the cost to remediate a site to meet residential soil remediation standards if the local zoning ordinances adopted pursuant to the "Municipal Land Use Law," P.L. 1975, c.291 (N.J.S.A. 40:55D-1 et seq.) does not allow for residential use. Eligible project costs shall include the cost of a preliminary assessment and site investigation, even if performed prior to the award of financial assistance from the fund if the preliminary assessment and site investigation were performed after the effective date of the Act. Eligible project costs shall not include the costs of any remediation performed at a site where the petroleum underground storage tank was removed prior to December 1, 1996.

"Facility" means one or more operational or nonoperational petroleum underground storage tanks under single ownership at a common site.

"Financial assistance" means a grant or loan or a combination of both.

"Fund" means the Petroleum Underground Storage Tank Remediation, Upgrade and Closure Fund.

"Operator" means any person in control of, or having responsibility for, the daily operation of a facility.

"Owner" means any person who owns a facility.

"Petroleum underground storage tank" means a tank of any size, including appurtenant pipes, lines, fixtures, and other related equipment that normally and primarily stored petroleum, the volume of which, including the volume of the appurtenant pipes, lines, fixtures and other related equipment, is 10 percent or more below the ground.

"Public entity" means any county, municipality, or public school district, but shall not include any authority created by those entities.

"Regulated tank" means a petroleum underground storage tank that is required to be upgraded pursuant N.J.S.A. 58:10A-21 et seq. or 42 U.S.C. §§ 6991 et seq.

"Remediation" means all necessary actions to investigate and clean up any known, suspected, or threatened discharge of petroleum, including, as necessary, the preliminary assessment, site investigation, remedial investigation, and remedial action, as those terms are defined in N.J.S.A. 58:10B-1.

"Upgrade" means the replacement of a regulated tank, the installation of secondary containment, monitoring systems, release detection systems, corrosion protection, spill prevention, or overfill prevention thereof, or any other necessary improvement to the regulated tank in order to meet the standards for regulated tanks adopted pursuant to section 5 of P.L. 1986, c.102 (N.J.S.A. 58:10A-25) and 42 U.S.C. §§ 6991 et seq.

Amended by R.2000 d.297, effective July 17, 2000. See: 32 N.J.R. 1705(a), 32 N.J.R. 2602(c).

In "Applicant", inserted a reference to limited liability corporations.

19:31-11.3 Eligibility

- (a) Financial assistance from the fund may be made for eligible projects to:
 - 1. Owners or operators of regulated tanks to finance eligible project costs of an upgrade or closure of regulated tanks pursuant to 42 U.S.C. §§ 6991 et seq. or N.J.S.A. 58:10A-21 et seq.;

2. Owners or operators of petroleum underground storage tanks to finance eligible project costs of remediation due to the discharge of petroleum from one or more tanks.

19:31–11.4 Amount and terms of financial assistance and conditional hardship grants

- (a) Financial assistance may be for 100 percent of the eligible project costs. Loans for upgrade, remediation or closure, or any combination, for any one facility, shall not exceed \$1,000,000. Grants for any one facility shall not exceed \$250,000. If a combination loan and grant is awarded, the Authority shall release the loan monies prior to the release of the grant monies.
- (b) A public entity applying for financial assistance from the fund may only be awarded financial assistance in the form of an interest free loan.
- (c) An applicant shall not receive financial assistance from this Fund if assistance was previously made under Hazardous Discharge Site Remediation fund at that site.
- (d) The total amount of financial assistance awarded as grants in any one year may not exceed one third of the total amount of financial assistance awarded in that year.
- (e) An applicant, other than a public entity, may apply for and receive a conditional hardship grant based on Authority findings of:
 - 1. Eligibility;
 - 2. Financial hardship; and
 - 3. Satisfaction of statutory criteria at N.J.S.A. 58:10A-37.5(c).
- (f) In order to be eligible for a conditional hardship grant, the applicant shall:
 - 1. Have owned or operated the subject petroleum underground storage tank as of December 1, 1996 and continually thereafter or shall have inherited the property from a person who owned the petroleum underground storage tank as of that date; and
 - 2. Not have a taxable income of more than \$100,000 or a net worth, exclusive of the applicant's primary residence, of over \$100,000.
- (g) A finding of financial hardship by the Authority shall be based on a review of the applicants financial condition and a determination that an applicant cannot reasonably be expected to repay all or a portion of the eligible project costs if the financial assistance were to be awarded as a loan. The amount of an award of a conditional hardship grant shall be the amount of that portion of the eligible project costs the Authority determines the applicant cannot reasonably be expected to repay.

- (f) When the notice of approval has been accepted by the applicant and returned to the Authority, a list of closing instructions shall be mailed to the applicant or attorney for the applicant.
- (g) When all required documentation is prepared, in form and content satisfactory to the Authority, a closing for financial assistance shall be scheduled and the funds made available to the applicant.

Amended by R.2000 d.297, effective July 17, 2000. See: 32 N.J.R. 1705(a), 32 N.J.R. 2602(c).

In (d)1, substituted "in the case of a loan may" for "will" following "Authority and" in the introductory paragraph, and inserted a references to corporate guarantees in ii; in (e), rewrote the first sentence; and in (f), inserted "applicant or" preceding "attorney".

19:31–11.9 Disbursement of financial assistance

- (a) All requests for disbursements of the financial assistance shall be submitted by the applicant with a certification from the contractor or consultant that the requested moneys have been spent in accordance with a Department approved scope of work.
- (b) The recipient of financial assistance must provide access to the Authority and the Department, at reasonable times, to the subject property to determine compliance with the terms and conditions of the financial assistance.
- (c) In the case of a grant, payment shall be conditioned upon the subrogation to the Department of all rights of the recipient to recover remediation costs from the discharger or other responsible party.
- (d) Where financial assistance to a person other than a public entity, is for a portion of the remediation cost, the applicant shall provide evidence that all moneys for which a remediation funding source has been established, have been expended, before the proceeds of the financial assistance shall be disbursed.

Amended by R.2000 d.297, effective July 17, 2000. See: 32 N.J.R. 1705(a), 32 N.J.R. 2602(c). In (b), deleted a reference to grants.

19:31-11.10 Attorney General review

All financing documents, including the application, are subject to review by the Attorney General's Office.

19:31-11.11 Fees

- (a) An application fee shall be charged as follows:
 - 1. \$250.00 for residential tanks per facility;
- 2. \$500.00 for nonresidential tanks up to six tanks per facility; and
- 3. \$1,000 for seven or more nonresidential tanks per facility.
- (b) An annual surcharge as set forth in (b)1 through 3 below shall be imposed upon the owner or operator of a

facility who does not maintain evidence of financial responsibility in accordance with N.J.S.A. 58:10A-25 or pursuant to 42 U.S.C. §§ 6991 et seq., as determined by the Department.

- 1. Facilities with one or two petroleum underground storage tanks shall pay \$1,500.
- 2. Facilities with three to six petroleum underground storage tanks shall pay \$3,500.
- 3. Facilities with more than seven petroleum underground storage tanks shall pay \$6,000.
- (c) Payment shall be due within 30 days of receipt of an invoice.

19:31-11.12 Public record

All information submitted to the Department and/or the Authority as part of an application for financial assistance shall be deemed a public record subject to the provisions of N.J.S.A. 47:1A-1 et seq.

Amended by R.2000 d.297, effective July 17, 2000. See: 32 N.J.R. 1705(a), 32 N.J.R. 2602(c). Deleted a reference to grants.

SUBCHAPTER 12. TECHNOLOGY BUSINESS TAX CERTIFICATE TRANSFER PROGRAM

19:31–12.1 Applicability and scope

The rules in this subchapter are promulgated by the New Jersey Economic Development Authority to implement P.L. 1997, c.334. This Act establishes a corporation business tax benefit certificate transfer program to assist new or expanding emerging technology and biotechnology companies in New Jersey.

19:31–12.2 Definitions

The following words and terms, as used in this subchapter, shall have the following meanings, unless the context clearly indicates otherwise.

"Allowable expenditures" means costs incurred in connection with the operation of the new or expanding emerging technology or biotechnology company in the State, including, but not limited to, the expenses of fixed assets, such as the construction, acquisition and development of real estate, materials, start-up, tenant fit-out, working capital, salaries, research and development expenditures.

"Authority" means the New Jersey Economic Development Authority.

"Biotechnology" means the continually expanding body of fundamental knowledge about the function of biological systems from the macro level to the molecular and subatomic levels, as well as novel products, services, technologies and sub-technologies developed as a result of insights gained from research advances which add to the body of fundamental knowledge. "Biotechnology business" means an emerging company that has a headquarters or base of operations located in New Jersey and is engaged in the research, development, production, or provision of biotechnology for the purpose of developing or providing products or processes for specific commercial or public purposes, including, but not limited to, medical, pharmaceutical, nutritional, and other health-related purposes, agricultural purposes, and environmental purposes, or a corporation that has a headquarters or base of operations located in New Jersey, and that is engaged in providing services or products necessary for such research, development, production, or provision.

"Buying business" means a business with the financial ability to purchase the unused net operating loss carryover and/or unused research and development tax credits from an unaffiliated selling business. For the purpose of this definition, the test of affiliation is whether the same entity directly or indirectly owns or controls five percent or more of the voting rights or five percent or more of the value of all classes of stock of both the selling and buying businesses.

"Certificate" means the certificate issued by the Division of Taxation certifying to the selling business amounts of unused net operating loss carryover and/or unused research and development tax credit carryovers.

"Net operating loss" means the excess of the deductions over the gross income used in computing entire net income in a specific year without regard to the net operating loss carryover to that year and the dividend exclusion, as provided in N.J.S.A. 54:10A-4(k)(6)(C).

"New or expanding" means a technology or biotechnology company that has fewer than 225 employees of whom at least 75 percent are employed in New Jersey.

"Program" means the Technology Business Tax Certificate Transfer Program.

"Research and development tax credits" means a tax credit against corporation business tax liabilities for taxpayers who have performed qualified research activities in New Jersey, calculated in the manner as the Federal tax credit for increasing research activities. The credit is based on qualified expenditures in New Jersey beginning on or after January 1, 1994. It provides a credit of 10 percent of the excess qualified research expenses over a base amount plus 10 percent of the basic research payments. Taxpayers must complete New Jersey Division of Taxation—Corporate Business Tax Form 306 to claim their credit. The amount of credit claimed for any single tax year cannot exceed 50 percent of that year's tax liability prior to the consideration of this credit and it cannot reduce the tax liability below the statutory minimum, as set forth in N.J.S.A. 54:10A–5.24.

"Selling business" means a new or expanding technology and/or biotechnology business that has unused net operating loss carryover and/or unused research and development tax credits which it wishes to "sell."

"Technology business" means an emerging business, that has a headquarters or base of operations located in New Jersey, and that employs some combination of the following: highly educated and/or trained managers and workers employed in New Jersey who use sophisticated scientific research, service or production equipment, processes or knowledge to discover, develop, test, transfer or manufacture a product or service.

"Unused net operating loss carryover" means net operating loss for any tax year ending after June 30, 1984 shall be a net operating loss carryover to each of seven years following the loss. The amount of net operating loss for any taxable year shall be carried to the earliest taxable year. The portions of loss which shall be carried is the excess, if any, of the amount of the loss over the sum of the entire net income, computed without regard to the dividend exclusion, as provided in N.J.S.A. 54:10A-4(k)(6)(B).

"Unused research and development tax credits" means the amount of tax credit otherwise allowable which cannot be applied because it would reduce the tax liability below 50 percent of the liability prior to consideration of the credit or it reduces the tax below the statutory minimum, as provided in N.J.S.A. 54:10A-5.24(b).

19:31–12.3 Eligibility

- (a) A business shall be eligible to apply to the program if the Authority finds that the business:
 - 1. Meets the definition of a technology or biotechnology business;
 - 2. Has unused amounts of research and development tax credits and/or unused net operating loss carryover;
 - 3. In the two most recent years of the business, reports negative net or no income or has revenues over expenses of less than 110 percent and is not directly or indirectly 50 percent or greater owned or controlled by another corporation that has positive income in any of the two previous full years of operations as determined on its financial statements or is part of a consolidated group of affiliated corporations, as filed for Federal income tax purposes, that in aggregate has demonstrated positive net income in any of the two previous full years of ongoing operations as determined on its combined financial statements; and
 - 4. Employs fewer than 225 people of which at least 75 percent work in New Jersey.

Amended by R.2000 d.297, effective July 17, 2000. See: 32 N.J.R. 1705(a), 32 N.J.R. 2602(c). In (a)3, inserted "or no" following "negative net".

19:31-12.4 Application to the program

- (a) Each application submitted by a selling business to the program shall be accompanied by a nonrefundable \$500.00 application fee. Annual submission of a complete application must be received by June 30 of that year.
- (b) In order for the Department of Treasury, Division of Taxation to issue a certificate, each application submitted to the program shall include: a selling business application which includes the information set forth in (c) below; a spending certification form attesting to having spent the proceeds of the prior year's sale of tax benefits in accordance with the definition of allowable expenditures; a Buying Business Information Sheet which identifies the buying business name, address, telephone number, the estimated value of benefits to be transferred and from whom and a business certification; an agreement between the buying and selling business defining the terms of the sale of the certificate; and the Tax Benefit Identification Form which summarizes the accumulated net operating losses and research and development credits authorized to be sold and the value intended to be sold. For determination of eligibility for the program, the initial application package shall also include a selling business application and a spending certification form.
- (c) In addition to the material specified in (b) above, a completed application shall include, but is not limited to:
 - 1. A description of the nature of the business conducted by the company;
 - 2. A company business plan;
 - 3. Annual consolidated financial statements for the two most recent full years, including balance sheets, operating statements, statements of cashflow and annual company financial statements for the same periods;
 - 4. Net income projections for the year prior to application, the current year and the year after application;
 - 5. Employment creation projections for the year of application and the next two years;
 - 6. A list of all corporations and affiliated groups of corporations that directly or indirectly own or control 50 percent or greater of the selling business and the two most recent full years of financial statements for each;
 - 7. An explanation of the actual or potential scientific and technological viability of the product(s), service(s) and/or process(es) produced in New Jersey;
 - 8. A description of how the innovation of the product(s), service(s) and/or process(es) represents a competitive advantage in the business' field;
 - 9. A description of how the proposed or expanded activities in the State of New Jersey can enhance and diversify the State of New Jersey's capacity and competitiveness in the business' field;

- 10. A description of how the proceeds of the sale of the tax benefits can result in a significant increase in permanent, full-time employment in the State of New Jersey;
- 11. A description of how the proceeds of the sale of the tax benefits will result in a high rate of return on investment as expressed in increases anticipated in net income;
- 12. A description of efforts made during the past two years and projected two years to secure any form of financial assistance to support its operations; and
- 13. Any other supplemental information required by the Authority.
- (d) Applications are processed through several layers of staff review and may then be recommended for consideration and official action of the Authority's Board of Directors at its scheduled public meeting.
- (e) The Division of Taxation, Department of Treasury separately reviews applicants and may make recommendations regarding program eligibility.

Amended by R.2000 d.297, effective July 17, 2000. See: 32 N.J.R. 1705(a), 32 N.J.R. 2602(c). In (a), rewrote the second sentence.

19:31-12.5 Evaluation process

- (a) When all of the required information is received, the Authority shall perform its own review based on the following minimum criteria:
 - 1. The threshold criteria of eligibility in which the applicant meets the definition of technology business or biotechnology business, and satisfies the standards in N.J.A.C. 19:31–12.3;
 - 2. The actual potential scientific and technological viability of the applicant's business product(s), service(s) and/or process(es) as demonstrated by its:
 - i. Uniqueness of concept;
 - ii. Creditability/plausibility of concept; and
 - iii. Scientific/technological resources of the applicant;
 - 3. The degree to which the innovation of the applicant's product(s), service(s) and/or process(es) created in New Jersey offers a competitive advantage to the business and enhances and diversifies the State of New Jersey's capacity and competitiveness in the business' field;
 - 4. The anticipated increase in permanent full-time employment resulting from the sale of the tax benefit;
 - 5. The financial resources of the applicant including:
 - i. Projected change in net income;
 - ii. Liquidity;
 - iii. Market share; and



- iv. Ability to access other financial assistance; and
- 6. Use of the proceeds of the anticipated sale of tax benefits.
- (b) After completing its review under (a) above, a determination shall be made by the Authority as to the merits of the request and its adherence to the statutory requirements of the program. Upon this determination, if the applicant was authorized to sell and did sell tax benefits in the prior year, a spending certification is reviewed and a determination that the agreement is in conformance with the requirements of the program.
- (c) If a positive determination is made, the requested approval is forwarded to the Division of Taxation for review.

19:31-12.6 Approval process

- (a) Only the members of the Authority can deny an applicant's eligibility in the program.
- (b) When the members deny a request, the minutes at which such denial occurs are submitted to the Governor.
- (c) The members' action is effective 10 working days after the Governor's receipt of the minutes, provided no veto has been issued.
- (d) An applicant may appeal the Board's action by submitting in writing to the Authority, within 30 days from the date the minutes are approved by the Governor, an explanation as to how the applicant has met the program criteria. The Authority cannot consider any new information about the project developed after the June 30 submission deadline. Only that information that clarifies the application filed shall be reconsidered. In the event the company is reconsidered as eligible, its application shall be presented at the next available Board meeting.

Amended by R.2000 d.297, effective July 17, 2000. See: 32 N.J.R. 1705(a), 32 N.J.R. 2602(c). Rewrote the section.

19:31-12.7 Allocation of tax benefits

(a) The Program is authorized to provide \$40,000,000 of tax benefits over each fiscal year. In the event the total amount of transferable tax benefits approved exceeds these limitations or any subsequent limitations, the Authority shall allocate the transfer of tax benefits as follows:

- 1. Each company is limited to a maximum lifetime tax benefit of \$10 million.
- 2. Businesses with less than \$250,000 in tax benefits will be authorized to sell all of their benefits in the current year.
- 3. Businesses with more than \$250,000 in tax benefits will be authorized to sell at least \$250,000 of their benefits in the current year. In each successive year in which a selling business reapplies to the program, the applicant will be authorized to sell at least 50 percent of the amount sold in the prior year, with a minimum of \$250,000.
- 4. After the dollars are set aside in the amounts provided in (a)2 and 3 above, the remaining funds available to the program, in that fiscal year, shall be allocated among the businesses with more than \$250,000 of tax benefits. The available tax benefits shall be determined by reducing the amount of tax benefits to be transferred for each business by the minimum amount of tax benefits authorized for that business and then multiplying that amount by the following factor:

Fiscal Year Dollar Authorization—
Total Minimum Tax Benefits Authorized
Total Tax Benefits Requested to be Transferred—
Total Minimum Tax Benefits Authorized

The total minimum tax benefits authorized is the amount authorized for businesses with less than \$250,000 of tax benefits plus the minimum tax benefits authorized for businesses with more than \$250,000 of tax benefits. The total tax benefits requested to be transferred is the total amount of tax benefits requested to be transferred by all businesses.

(b) In the event the authorized minimums exceed the authorized annual cap, applications shall be allocated benefits with priority given to those applicants with less than \$250,000 in tax benefits and to businesses with more than \$250,000 in tax benefits that are reapplying to the program pursuant to (a)3 above.

Amended by R.2000 d.297, effective July 17, 2000.

See: 32 N.J.R. 1705(a), 32 N.J.R. 2602(c). In (a), deleted "\$50,000,000 of tax benefits over State fiscal year 2000 and" following "provide" in the introductory paragraph.