

JUSTICE

NEWSLETTER OF THE NEW JERSEY STATE LAW ENFORCEMENT PROGRAM ASSISTANCE AGENCY

RICHARD J. HUGHES, Governor

ARTHUR J. SILLS, Attorney General

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SPADY RESIGNS; IS FELLOW AT HARVARD'S JOHN F. KENNEDY GOVERNMENT SCHOOL



James A. Spady, Executive Director of SLEPA since its creation in August of 1968, has tendered his resignation to Governor William T. Cahill.

Spady is pursuing his interests in public policy, administration, and reform, as a Littauer Fellow at the John F. Kennedy School of Government, Harvard.

A lawyer by profession, Spady joined Governor Hughes' Executive Office staff on February 1, 1968. Four months and nineteen days later, President Johnson signed the Omnibus Crime Control Act of 1968. The next day, Governor Hughes asked Spady to determine the legal, policy, and administrative steps necessary to implement the new Act in New Jersey.

Within six weeks this resulted in the Governor's promulgation of Executive Order No. 45 on August 13, 1968, his naming of the Governing Board of SLEPA that day, and his appointment of Spady as Executive Director the next day.

It became Spady's responsibility — armed only with an Executive Order and the federal

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CONGRESS APPROPRIATES 1970 FUNDS; OVER \$7 MILLION FOR NEW JERSEY

The fiscal 1970 appropriation bill for the Crime Control and Safe Streets Act of 1968 was signed into law by President Nixon on December 24, 1969. The total appropriation amounts to 268 million dollars from which New Jersey will receive action funds of between \$6 and \$7 million. In addition, New Jersey will receive over \$600,000 in planning funds, and over \$500,000 in academic assistance funds. A breakdown of the program

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SLEPA AWARDS 26 ACTION GRANTS: 13 CITIES AND 3 COUNTIES PARTICIPATE

SLEPA has awarded \$607,787 to thirteen cities and three counties to launch twenty-six criminal justice improvement programs across the State. The sixteen local units will match the SLEPA funds with an aggregate of \$405,193 of their own resources so that the impact of the new activities will total \$1,012,980.

A table showing all the grants, their location, and their subject matter, will be found on page 3 herein.

The announcement was made by Attorney General Arthur J. Sills, who is Chairman of the Agency's Governing Board. The decision on particular applications was made by the Board's Application Review Committee, chaired by Senator Edwin B. Forsythe, who is also Vice Chairman of the Board.

Each year, the SLEPA "action" funds are offered within several fixed categories established in that year's current State Crime Control Plan. The 1969 plan set forth ten funding categories, nine of which were local and one State-level.

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GOVERNOR CAHILL ELECTED; ATTORNEY GENERAL KUGLER APPOINTED

On November 3, 1969 New Jersey voters elected William T. Cahill as the State's next Governor.

Mr. Cahill was, at his election, a member of the New Jersey Congressional Delegation. Earlier in his career, he was an Assistant County Prosecutor, and an F.B.I. Special Agent.

On December 18, 1969 Governor-Elect Cahill announced the selection of George F. Kugler, Jr., as his Attorney General.

Mr. Kugler, a Camden Attorney, is a Fellow of the American College of Trial Lawyers.

Mr. Kugler is expected to become Chairman of the Governing Board of SLEPA, since Executive Order No. 45 names the State Attorney General as Chairman *ex officio*.

Statute — to decide what the precise mission of the Agency should be, what kinds of organization and people would be required, and to lead the Board Members, many of whom had well-publicized sharp divergences of opinion about law enforcement in the State, to a *modus vivendi* on the issue of the new program.

“I owe a great deal to Governor Hughes”, Spady said. “In addition to giving me that kind of a break, he set a magnificent example as a leader, as a humanitarian, and as a man”.

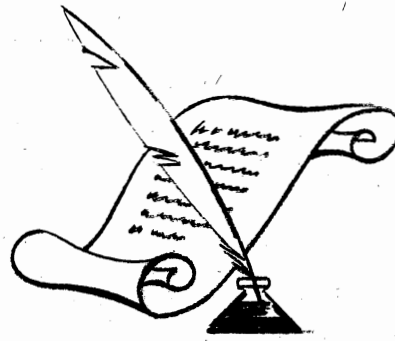
Asked what his feelings were toward his involvement in the SLEPA program, Spady said “its been exhausting, but worthwhile. Anyone seriously interested in public service knows he will be lucky if, *once* in his lifetime, he is asked to do something *entirely* new — to place footprints on a beach where no one has ever trod before. I was fortunate, because this came to me before I was six months in State government.”

“As a lawyer I was used to long hours and pressure, but starting a new agency in a virgin field as broad as criminal justice planning — that’s like inventing and building a machine as compared to keeping it greased and oiled. I’ll miss it, it’s part of me.”

As to his own professional plans, the retiring Director indicated that, as President of the American Society of Criminal Justice Planners, he knew most of the 50 State Directors of the Crime Control Act program well, and that several had called him in November and December to ask if he’d be interested in consulting with their State Agencies. “I’ll probably consult two days a week while at Harvard,” he said, “I’d like to keep my hand in this new and important field.”

The Littauer Fellowship at Harvard’s Kennedy School is offered to selected young public servants. Among past Littauer Fellows is Dr. Paul N. Ylvisaker (1945), the retiring Commissioner of New Jersey’s Department of Community Affairs. According to the Official Register of Harvard University,

“Each year the School awards a small number of Littauer Fellowships to men and women who have already had a distinguished record in graduate study, and who have shown distinct promise in their work connected with the public service. Since the primary concern of the School is to select men of outstanding ability, the requirements are interpreted flexibly.”



**FROM
THE
DIRECTOR'S
DESK**

As I write these lines, SLEPA is in the process of announcing the award of “first-round” action grants to cities and counties across the State.

With that event, SLEPA has now discharged each of its several responsibilities at least once: (1) It has produced the first annual version of a State Plan; (2) It has awarded the first round (1969) of planning grants; (3) It has published five major “Dissemination Documents”; (4) It has instituted interdisciplinary State-wide conferences, and training courses for local planners; and (5) It has awarded the first round (1969) of action grants.

It is not yet eighteen months since SLEPA’s creation by Executive Order No. 45; it is not yet fifteen months since receipt of the first federal funds allowed a payroll and hiring of the first employee; it is not yet thirteen months since SLEPA received the federal “go-ahead” to begin creating New Jersey’s first State-wide Crime Control Plan; it is not yet twelve months since SLEPA found offices, nor two months since it found permanent offices; it is not yet five months since the first “block” of action money was allocated to SLEPA for sub-grant to local units.

SLEPA is very new.

In closing, let me once again quote the melancholy yet relieved words of a creative man, Edward Gibbon:

“It was on the day, or rather the night, of the 27th of June 1787, between the hours of eleven and twelve, that I wrote the last lines of the last page in a summer-house in my garden. The air was temperate, the sky was serene, the silver orb of the moon was reflected from the waters, and all Nature was silent. I will not dissemble the first emotions of joy on the recovery of my freedom but my pride was soon humbled, and a sober melancholy was spread over my mind by the idea that I had taken my everlasting leave of an old and agreeable companion.”

James Spady

1969 LOCAL ACTION GRANT AWARDS

City of County	Subject of Award	Project Director	Amount
Newark	-Criminal Justice Education Program	-Harold Hodes Human Rights Committee	\$ 7,170
Newark	-Student-Adult Council on Prevention of Drug Abuse	-Larrie W. Stalks Director, Health & Public Welfare	31,684
Newark	-Police-Youth Aid Bureau	-Dominick Spina Public Safety Director	34,075
Newark	-Increased Apprehension & Deterrence Effectiveness through Reduction of Response Time	-Dominick Spina Public Safety Director	30,768
Newark	-Specialized Equipment to Improve Apprehension & Detection of Criminals	-Dominick Spina Public Safety Director	17,070
Trenton	-Juvenile Delinquency Prevention Program	-Jacob Getson Director, Model Cities	65,407
Trenton	-Specialized Equipment to Improve Apprehension & Detection of Criminals	-John Buffin Director, Public Safety	11,329
Trenton	-Specialized Equipment to Improve Apprehension & Detection of Criminals	-John Buffin Director, Public Safety	4,957
Jersey City	-Specialized Equipment to Improve Apprehension & Detection of Criminals	-George Whelan Director, Public Safety	27,549
Jersey City	-Improvement of Police-Juvenile Relationships	-George Whelan Director, Public Safety	31,688
Camden	-Specialized Equipment to Improve Apprehension & Detection of Criminals	-Harold Melleby Director, Public Safety	4,578
Camden	-Establishment & Training of Police-Community Relations Unit	-Harold Melleby Director, Public Safety	24,282
Camden	-Specialized Equipment to Improve Apprehension & Detection of Criminals	-Harold Melleby Director, Public Safety	7,357
Elizabeth	-Equipment to Increase Apprehension & Deterrence Effectiveness through Reduction of Response Time	-John Tordeck Police Signal Supt.	21,250
Elizabeth	-Public Education on How to Harden Crime Targets	-Capt. J. Long Police Dept.	6,530
Plainfield	-Establishment & Training of Police-Community Relations Unit	-Leo Wilson Police Dept.	17,063
Bayonne	-Improvement of Police-Juvenile Relationships	-Edward S. Adamski Police Dept.	28,383
Orange	-Establishment & Training of Police-Community Relations Unit	-Joseph T. McBride Police Dept.	25,715
New Brunswick	-Establishment & Training of Police-Community Relations Unit	-Claude V. Colligan Police Dept.	28,005
East Orange	-Equipment to Increase Apprehension & Deterrence Effectiveness through Reduction of Response Time	-Robert Lackey Health Dept.	25,000
Fort Lee	-Equipment to Increase Apprehension & Deterrence Effectiveness through Reduction of Response Time	-Theodore E. Grieco Police Dept.	13,350
Bloomfield	-Specialized Equipment to Improve Apprehension & Detection of Criminals	-John Dougherty Police Dept.	12,420
Willingboro	-Public Education on How to Harden Crime Targets (Narcotics Prevention)	-Thomas S. Dietz School System	29,314
Essex County	-Community-Based Corrections	-Walter L. Joyce Probation Dept.	47,122
Mercer County	-Community Involvement in Delinquency Prevention	-Barbara G. Weintraub Director, Mercer St. Friends	45,917
Cape May County	-Specialized Equipment to Improve Apprehension & Detection of Criminals	-James O'Neill Prosecutor	9,805

STAFF PROFILES

Introducing . . .

T. Howard Waldron, Deputy Director

A native of Trenton, Waldron was graduated with an A.B. degree from the University of Notre Dame. He was a newspaperman for the Trenton Evening Times, Bergen Evening Record and the Associated Press, and from 1939 to 1942 was City Editor and part owner of The Trenton News.

From July, 1942, until his retirement as a Federal law enforcement officer on December 30, 1964, Waldron was a Special Agent of the Federal Bureau of Investigation assigned to FBI offices at Kansas City, Philadelphia, Scranton, New York City and Trenton. He spent almost 18 years with the FBI in Trenton where most of that time he was Senior Resident Agent. During World War II while on military leave from the FBI, he did counter-espionage work for the Office of Strategic Services (OSS) in China and Formosa.

For more than 3½ years after his retirement from the FBI, Waldron was the New Jersey Administrator for a nation-wide management company. During part of this period, he was also Vice Chairman of the State Commission to Study the Causes and Prevention of Crime.

Waldron joined the SLEPA staff in late October, 1968. He is a member of various organizations including the Executive Board of the Greater Trenton Council, USO; Trenton Post No. 93, American Legion, and the Trenton Country Club.

James O. Finckenauer, Assistant Director

Jim Finckenauer earned a bachelor's degree with honors in Sociology from Gettysburg College in 1961 and a master's degree in Sociology and Criminology from New York University in 1965. He has completed studies for a Ph.D in New York University's Center for Human Relations Study.

Prior to his SLEPA affiliation, Finckenauer was a research associate for the Commission to Study the Causes and Prevention of Crime in New Jersey and served in a similar capacity with the Law Enforcement Training Project of the New Jersey Police Training Commission. Although functionally involved in a variety of tasks, his SLEPA responsibilities are mainly to assist the Executive Director in the area of comprehensive plan development, with specific expertise in the areas of police-community relations and the crime prevention aspects of police operations.



SLEPA TRAINING PROGRAM HOLDS FIRST SESSION

"Excellent — a real help," is the way Paul E. Blubaum, Director of Police for Paterson, described the content of SLEPA's first training session for local officials.

Blubaum, the former Chief of Police of Phoenix, Arizona, who was recruited last year in a National search by Paterson Mayor Lawrence Kramer, made his comments in a letter to SLEPA after the end of the three-day training session.

"This experience," said Blubaum, "will practically insure that we local planners do a top-notch job for our agencies and communities."

Blubaum was referring to the three day planning techniques session held on December 17, 18, and 19 for twenty-one representatives of local government. Included were police planners, Model Cities staff planners, general government officials, and local contract-consultants. Ten of the State's highest crime rate cities, and five counties were represented.

Coffee cups and stacks of papers and books were much in evidence at the three-day, shirt-sleeve session. The planners worked in small groups on a series of practical problems. The problems were chosen to create awareness of the inter-dependency of criminal justice agencies. The solutions were discussed and critiqued thoroughly by the groups themselves, and by SLEPA staff.

The purpose of the training course is to give local officials a better understanding of *their* responsibilities under the Crime Control Act. A session is held each month, with a new group. The January session will be held on the 29th and 30th for an additional twenty officials. Eventually, SLEPA hopes to have met with officials from all New Jersey towns and counties.

SLEPA's First and Second 'Action Funds' Years

SLEPA Awards (cont. from p. 1)

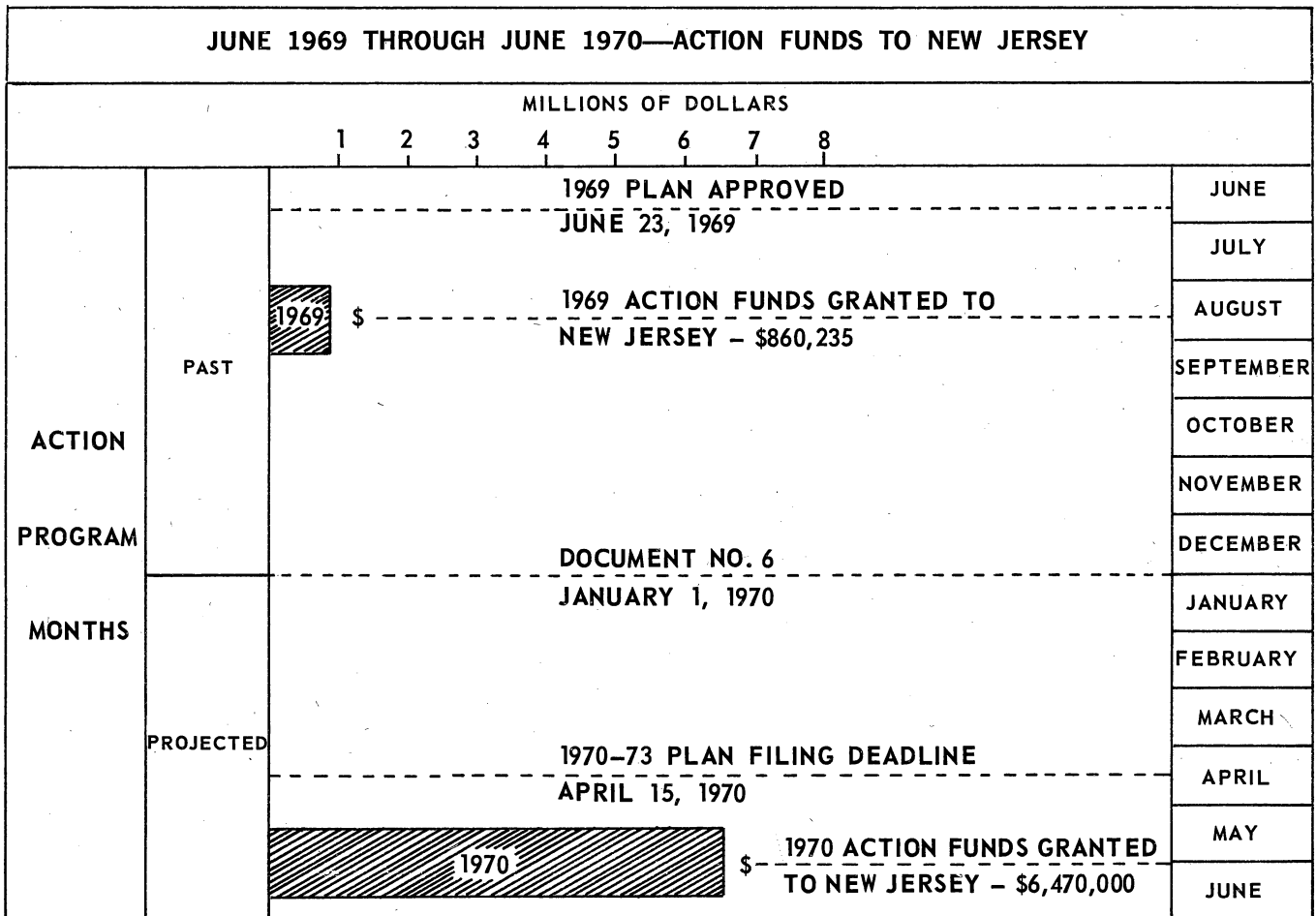
The State-level program, funded for \$95,067, went to the State Police to conduct the Nation's first "Organized Crime School" and to purchase special anti-organized crime investigation equipment. The school was held in October and the State Police are in process of defining equipment purchases.

Of the nine local categories of funding, one was funded in 1968 under special statutory provisions allowing funding one year early. \$151,814 was employed to purchase special portable radio equipment which was distributed to twenty-five cities in all parts of the State. Known as the "ALERT" System, these locally held radios all operate on the same frequency so that local units can talk to one another on a command level in emergency situations. Such a system was recommended by both the Kerner (President's) and Lilley (Governor's) Commissions.

The present set of grants covers a wide range of locally-conceived specific projects that will each

implement one or more of the eight other local "program approaches" in the plan. Projects range from special equipment to allow local police to more quickly be reached and more quickly respond to a crime incident, to juvenile counseling and prevention activities. Narcotics control education, community relations training — the list is wide, and shows what SLEPA suspected — that local officials will do a *comprehensive* job if asked to, and if given the resources.

The bi-partisan nature of SLEPA was accented by the dual announcement by General Sills, a Democrat who is the State's chief legal officer, and Senator Forsythe, a Republican who is Chairman of the Special Joint Legislative Committee to Study Crime and the System of Criminal Justice in New Jersey. In addition to the Chairman and Vice-Chairman, the Governing Board's members are divided equally among Democrats and Republicans, as are the principal staff members.



Congress Appropriates (Cont. from P. 1)

Allocations on a National scale is as follows:

- \$ 21,000,000 – Planning Grants to States
- 215,000,000 – Action Grants to States
- 18,000,000 – Academic Assistance to Colleges
- 7,500,000 – National Institute (Federal)
- 1,000,000 – National Criminal Justice Information and Statistics Service (Federal)
- 1,200,000 – Technical Assistance (Federal)
- 4,300,000 – General Administration (Federal)

The State Law Enforcement Program Assistance Agency is presently engaged in revising the first annual State Plan for criminal justice improvement, to meet second-year federal guidelines. State Plans are due in the U.S. Justice Department no later than April 15, 1970, and a new State Plan is a prerequisite for "block grant" of the action crime control monies to each State. This second State Plan will again set forth general program categories under which specific project applications will subsequently be accepted by SLEPA from agencies of government within New Jersey for sub-grant. When the State Plan is approved, probably by late May of 1970, a dissemination document will be issued to all eligible agencies of government within New Jersey, inviting the next round of applications and setting forth the program categories which have been approved, the dollar totals available in each, and other details necessary for filing funding requests.

BEST HOPE FOR REDUCING CRIME

America's best hope for reducing crime is to reduce juvenile delinquency and youth crime. In

1965, a majority of all arrests for major crimes against property were of people under 21, as were a substantial minority of arrests for major crimes against the person. The recidivism rates for young offenders are higher than those for any other age group. Arrest rates are highest for persons aged 15 through 17, next highest for those 18 through 20. . . . A substantial change in any of these figures would make a substantial change in the total crime figures for the nation.

It is critical that young people be kept from crime because they are the Nation's future.

From THE CHALLENGE OF CRIME IN A FREE SOCIETY, A Report of The Presidents Commission on Law Enforcement and The Administration of Justice, 1967.

LATEST DISSEMINATION DOCUMENTS

Since the last Newsletter, three Documents have been mailed. No. 3, "A Guide to Planning for Action," comprises two volumes of 144 and 340 pages, respectively.

No. 5, "Staff Report: A Desk-Book on Drug Abuse," comprises 64 pages. No. 6, "A Six-Month Report and a Six-Month Projection," comprises 48 pages.

The planning Guide was four months in preparation, and should be of considerable help to local officials. The Drug Abuse Desk-Book combines, in one place, facts about drugs, incidence in New Jersey, the Statutes, programs in New Jersey, and out-of-state programs. It should build an understanding of the need for a major multi-pronged attack on this problem.

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