



# JUSTICE

## NEWSLETTER

OF THE NEW JERSEY STATE LAW ENFORCEMENT  
PLANNING AGENCY

WILLIAM T. CAHILL, Governor

GEORGE F. KUGLER, JR., Attorney General

VOLUME 2 NUMBER 2

JULY 1970

### LOCAL PLANNING GETS BOOST WITH 1970 SLEPA AWARDS

More than half of New Jersey's Counties and 19 Cities are sharing in the distribution now by the State Law Enforcement Planning Agency of \$356,111 in 1970 Federal and State Law Enforcement Planning monies. The total planning money allotted to local government by the SLEPA Governing Board represents 50 percent of all the Federal planning funds, \$641,000, received by New Jersey for 1970. This is far higher than the Omnibus Crime Control and Safe Streets Act requirement that States award 40 percent of Federal planning funds to local units of government.

Awards for most of the current year's planning funds were designated to seven counties that were not recipients of 1969 grants, to the six largest cities with a population in excess of 100,000 plus Atlantic City which reports the highest crime rate for a major New Jersey city, and to six cities with a higher than average crime rate and which did not participate in 1969 funding. Funds totaling \$311,361 were shared by these jurisdictions while \$44,750 went to seven counties and six cities that received less than a one year grant in 1969.

Planning grants require ordinarily a 10 percent contribution from the recipients. They are, however, given by SLEPA to local units of government as 100 percent grants because the State Legislature appropriated earlier the funds necessary to meet the Federal matching requirement.

The primary purpose of planning grants is to encourage counties and cities to comprehensively examine their criminal justice programs, to isolate problem areas, develop priorities, and to design programs that will contribute to a diminution of crime. Some jurisdictions, however, decide to plan for particular projects that are considered by them to represent already identified critical needs.

### JUSTICE APPROVES STATE PLAN: TWENTY-SIX PROGRAM AREAS SLATED FOR FUNDS

New Jersey will receive Action monies totaling \$6,372,000 from the Federal Government under the provisions of the Omnibus Crime Control and Safe Streets Act. Release of these funds to New Jersey is the result of Justice Department approval of the State Law Enforcement Planning Agency's 1970 Comprehensive Plan. Twenty-six program areas provide the framework for State and local units of government to develop project applications for grants aimed at reducing crime through improved operations in prevention, apprehension, adjudication, and rehabilitation.

The priority goal of the State of New Jersey in utilizing the Federal monies this year is the reduction of juvenile delinquency both through the

*Continued on Page 5*

### DISCRETIONARY GRANT PROGRAM RESPONSE BIG; FIRST AWARDS ANNOUNCED

More than \$2,400,000 in Federal funds has been requested by State and local units of government in New Jersey under the 1970 Law Enforcement Assistance Discretionary Grant Programs. Twenty-four applications representing a variety of subject areas were sent through the State Law Enforcement Planning Agency to the LEAA Regional Office at Boston and later to LEAA, Washington for review.

Five New Jersey cities are slated to receive special grants ranging from \$50,000 to \$150,000. Newark, Atlantic City, Jersey City, Hoboken and Trenton have applications pending for the Federal funds having been designated by LEAA as eligible for large city grants based on population, crime index, or approved model cities plan.

The first two applications from New Jersey to be approved were a Community Treatment Center for Juvenile Delinquents proposed by the State Division of Correction and Parole, an \$88,463

*Continued on Page 6*

## FEDERAL AND STATE ASSISTANCE ADVANCES LAW ENFORCEMENT EDUCATION

The State Law Enforcement Planning Agency has designated \$200,000 of its 1970 block grant funds for awarding individual scholarships and fellowships to policemen, correctional officers, and other categories of criminal justice personnel. It is anticipated that from 150 to 200 people will attend college, graduate school, or take university courses related to job activities. Full information on this program entitled "Higher Education and Professional Development of Criminal Justice Personnel" is found on pages 53 through 60 of SLEPA Dissemination Document No. 7, "1970 Guide for Action Grants".

In addition to these resources, the Law Enforcement Education Program is providing academic assistance in 22 New Jersey Colleges and Universities. LEEP records indicate that 2270 persons employed by various agencies of criminal justice in New Jersey have already received college training and it is expected this will double in 1971.

New Jersey also has exercised initiative in improving law enforcement education exclusive of Federal assistance programs. One of the first steps was taken in 1968 through the formation of the New Jersey Council of Educational Institutions for Law Enforcement. It includes representatives from Community Colleges, public and private four-year Colleges, the State University, the Police Training Commission and the Department of Higher Education. This organization's objectives include meeting the need for broad higher education for the law enforcement profession, promoting the professionalization of law enforcement personnel, improving police-community relations, and providing guidelines for future programs in law enforcement education.

The Chancellor of Higher Education formed the Law Enforcement Education Advisory Committee whose members include the Council of Educational Institutions for Law Enforcement and representatives of the P.B.A., State Law Enforcement Planning Agency, State Chiefs of Police Associations, the Department of Institutions and Agencies and the Bureau of Community Services. The duties of this Committee include the coordination of higher education programs in law enforcement, the review and approval of law enforcement degree programs, and the furnishing of information to the Chancellor on matters

## STAFF PROFILES

Introducing . . . . .

*John P. McGann, Assistant Director*

A lifelong Trenton resident, McGann is a veteran of 17 years service with the New Jersey State Police. Currently a Lieutenant, on detached duty to SLEPA, he has served for the past three years in the Planning, Research and Computer Bureau of the New Jersey State Police.

His academic preparation includes attendance at Central Michigan College and graduation from the United States Merchant Marine Officers Training School as well as advanced police service and administration courses completed at various institutes, colleges and universities.

McGann assists with police program planning and development. In addition, he is responsible for monitoring the progress of the sub-grants awarded to units of government by SLEPA.

*Harold F. Damon, Assistant Director*

Harold Damon is a graduate of Upsala College and holds a master's degree in public administration from New York University. He served for 15 years with the New Jersey Division of Correction and Parole in both institutional and parole work. Immediately prior to his present assignment, he was with the Division's Bureau of Programs where he assisted in the development of administrative standards.

Damon is responsible for assisting agencies of State and local government to prepare applications to meet Federal and SLEPA technical requirements for administratively processing applications while maintaining liaison with the applicants, and for disseminating information to public officials and relevant agency heads. He also assists in developing those parts of the comprehensive State plan relating to corrections.

pertaining to law enforcement higher education programs.

Annually, since 1968, the State Legislature has appropriated \$50,000 under the Police Scholarship Act for the New Jersey Police Training Commission to award scholarships to municipal and county law enforcement officers. In the past two years, 273 police officers have received up to \$250.00 each to assist them in their college expenses.

## 1970 PLANNING GRANT AWARDS

City or County	SUBJECT OF AWARD	Amount
Atlantic County	Comprehensive Survey of Criminal Justice Needs, Problems and Priorities	\$11,770
Camden County	An Overview of Criminal Justice Operations. Establishment of an Office of Criminal Justice Program Development and Coordination	13,540
Essex County	Establishment of an Office to Plan for Criminal Justice Improvement throughout Essex County	19,540
Hudson County	Analysis and Investigation of Criminal Justice Needs, Problems and Priorities	14,170
Middlesex County	In-depth Study of County Corrections	13,720
Passaic County	Planning for County Jail Services Unit	13,300
Union County	Establish a Criminal Justice Planning Capability within the County Planning Office	13,969
Atlantic City	Planning to Improve Criminal Justice Operations	12,556
Camden City	Improving the Planning Capability of the Police Planning Unit	16,720
Elizabeth	Development of a City Law Enforcement Master Plan	16,400
Englewood	Preliminary Design – Police Headquarters	10,595
Jersey City	Continuation for Second Year of Police Planning Unit	21,360
Newark	Planning for Criminal Justice Improvement Through the Model Cities Agency	44,960
Orange	Development of a Comprehensive Criminal Justice Improvement Plan for the City	10,701
Paterson	Analysis of Police Communications System and Techniques	17,680
Trenton	Expanding the Capability of the Police Planning Unit	17,040
Union City	Development of Criminal Justice Improvement Programs Through Analysis of Operations	10,864
Cherry Hill	A Study of Police Manpower Deployment, In-Service Training Needs, and Technical Investigative Capabilities	11,133
Neptune	Planning for Improved Police Communications	10,595
Pennsauken	Planning for a New Police Headquarters	10,757

## 1970 ACTION GRANT PROGRAMS

Program	Eligible Jurisdiction and Minimum Population	Pre-Application Form 110 Due	Application Form 101 Due
1.1.1 Improvement of Police-Juvenile Relationships	Cities - 25,000	6/8/70	7/22/70
1.1.2 Community Involvement in Local Juvenile Delinquency Prevention Programs	Cities - 25,000 Counties - No Min.	6/8/70	7/22/70
1.2.1 Expand and Improve the Diagnostic Services Available to the Juvenile Court	Counties - 200,000	6/8/70	7/22/70
1.2.2 Improvement of Juvenile Detention Practices and Programs	Counties - No Min.	6/8/70	7/22/70
1.3.1 Specific Problem-Oriented Research in Reducing Juvenile Delinquency	State	6/8/70	7/22/70
2.1.1 Increase Police Patrol Effectiveness Through More Efficient Allocations of Police Resources	Cities - 25,000	7/1/70	8/17/70
2.1.2 Increase Apprehension and Deterrence Effectiveness Through Reduction of Police Response Time	Cities - No Min.	7/1/70	8/17/70
2.1.3 Prevention of Crime Through "Hardening" of Crime Targets	Cities - 25,000	7/1/70	8/17/70
2.1.4 Specialized Equipment for Local Police to Improve the Detection and Apprehension of Criminals	Cities - No Min.	7/1/70	8/17/70
2.2.1 Statewide Communications and Information System	State	7/1/70	8/17/70
2.2.2 Increased Crime Laboratory Service	State	7/1/70	8/17/70
2.2.3 Recruitment of Criminal Justice System Personnel	State Counties - 600,000	7/1/70	8/17/70
2.2.4 Basic Academic Education Improvement for Criminal Justice System Personnel	Cities - No Min. Counties - No Min.	7/1/70	8/17/70
2.2.5 Higher Education and Professional Development for Criminal Justice Personnel	State - No Min. Counties - No Min. Cities - No Min.	7/1/70	8/17/70
2.2.6 Establishment and Training of Community Relations Units in Local Police Departments	Cities - 25,000	7/1/70	8/17/70
2.2.7 Management of Court Information	Passaic County	7/1/70	8/17/70
2.2.8 State Commission on Police Standards and Training	State	7/1/70	8/17/70
2.3.1 Specific Problem-Oriented Research in Increasing the Efficiency and Effectiveness of the Criminal Justice System	Cities - 50,000 Counties - No Min.	7/1/70	8/17/70
3.1.1 Prevention of Narcotics and Dangerous Drug Abuse	Cities - No Min. Counties - No Min.	7/31/70	9/15/70
3.1.2 Public Education on How to "Harden" Crime Targets	Cities - No Min. Counties - No Min.	7/31/70	9/15/70
3.2.1 Rehabilitation of Narcotics and Dangerous Drug Offenders	State Counties - 100,000 Cities - 25,000	7/31/70	9/15/70
3.2.2 Community-Based Corrections	State Counties - 200,000	7/31/70	9/15/70
3.3.1 Specific Problem-Oriented Research in Reducing the Need and Desire to Commit Crime	Cities - 100,000 Counties - No Min.	7/31/70	9/15/70
4.1.1 State-Wide Organized Crime Intelligence Units	State	5/1/70	6/15/70
4.1.2 State-Wide Organized Crime Investigatory and Prosecutorial Units	State	5/1/70	6/15/70
5.2.1 Project "ALERT"	State	5/1/70	6/15/70

## **NEW JERSEY IS OBSERVER STATE IN PROJECT SEARCH**

In April, 1970, New Jersey and four other States, Pennsylvania, Ohio, Illinois and Colorado, were designated by the Law Enforcement Assistance Administration as official SEARCH observer states.

SEARCH, an acronym for System for Electronic Analysis and Retrieval of Criminal Histories, is a computerized information system under development to serve all elements of the criminal justice system, local, State and Federal, including law enforcement, courts, and correctional agencies. The system will operate by means of computers, communication lines, and controlled access terminal devices.

The objective of project SEARCH is to improve the effectiveness of the entire criminal justice system through the efficient interstate transfer of information concerning the criminal histories of offenders.

New Jersey has been invited to attend all project meetings preparatory to joining the ten participating States, California, Michigan, Minnesota, Arizona, New York, Maryland, Texas, Washington, Florida and Connecticut.

John P. McGann of the SLEPA staff is serving as the Project SEARCH director for New Jersey. He is currently studying the SEARCH program developments and will be in attendance during the demonstration phase to commence on July 1st.

## **WATERFRONT CRIME TARGET OF INTERSTATE PROGRAM**

The Waterfront Commission of New York Harbor will expand its organized crime investigative activities in New York and New Jersey as a result of a \$251,554 grant award by the Law Enforcement Assistance Administration.

The New Jersey State Law Enforcement Planning Agency will administer the grant that will add six special agents and two attorneys to the Commission's investigative staff and assist in the purchase of equipment for more intensive patrols of docks and piers.

These funds were made available as a result of a Discretionary Grant application endorsed by the State Planning Agencies and Attorneys General of New York and New Jersey.

### ***Justice Approves (Cont. from P. 1)***

prevention of delinquent behavior and through the rehabilitation of juvenile offenders. Five of the twenty-six program areas are directly related to

juvenile delinquency as well as portions of other program areas. From the total \$6,372,000 approximately \$2,245,000 will be spent in efforts to curb juvenile delinquency.

The largest single block of money, \$1,000,000, has been dedicated to narcotics rehabilitation. Assistance is available to counties or cities to establish small group residential treatment centers for juveniles who are habitual drug users, for establishing community methadone maintenance treatment centers in cooperation with the New Jersey Drug Treatment Center, or for assisting private or public drug rehabilitation agencies to improve and expand existing efforts. An additional \$500,000 is devoted to funding narcotics prevention projects. Mass media drug prevention campaigns, drug education, and expanded enforcement are all included in this area.

Under the provisions of the Omnibus Crime Control and Safe Streets Act, 75 percent of all Action grant monies received must be made available to county and municipal units of government. Grants are made on a matching basis, most projects requiring at least a 40 percent contribution by the recipient in money or in-kind services, equipment and facilities. All programs must be funded through units of government, State Departments, County Board of Freeholders, City Councils, and the application must be signed by the Chief Executive Officer of the applicant unit of government. Private agencies may submit proposals, but only through a unit of government which would sponsor the program, if funded, and serve as the sub-grantee assuming full responsibility for the judicious use of the funds.

This year, for the first time, the State Law Enforcement Planning Agency has instituted an optional pre-application procedure. It allows applicants to briefly describe their projects and to indicate the degree of support to be requested. The SLEPA staff then reviews each pre-application and either encourages development of a full application or explains the reasons why the proposed project is not within a fundable program area. The pre-application submission provides a point of contact for the SLEPA staff to offer technical assistance in formulating a formal application.

On May 15, 1970 SLEPA distributed to Mayors, Directors of Boards of Freeholders, police agencies, and other relevant organizations, Dissemination Document No. 7 entitled "1970 Guide for Action Grants". It explains in detail the range of fundable program areas, eligibility requirements, and

procedures and schedules for submitting applications. A complete listing of 1970 programs and deadline dates is included in this newsletter.

**HOW TO APPLY**

1. Request application forms from the State Law Enforcement Planning Agency.
2. Review the program guidelines described in SLEPA Dissemination Document No. 7 entitled "1970 Guide for Action Grants". This was forwarded to most relevant public agencies. Copies may be requested from SLEPA.
3. Determine where your funding opportunities exist within the program areas.
4. If you desire a preliminary determination on the merits of your project or technical assistance in the development of a full application, briefly describe your projected program and funding needs on SLEPA Pre-Application Form No. 110 and submit it to SLEPA prior to the deadline as published in this newsletter.
5. Complete Application Form No. 110 and submit it to SLEPA prior to the deadline as published in this newsletter.

**Discretionary Grant (Cont. from P. 1)**

award; and Expansion of the Methadone Maintenance Program for Heroin Addicts proposed by the State Department of Health, a \$100,000 award.

The Division of Correction and Parole will establish its treatment center in the City of Camden, costing \$147,439 for the first year, to provide the Camden County Juvenile Court with a sentencing option between traditional probation and correctional commitment. An integral part of the program will include the involvement of parents and family members working as program

aides. Close liaison will be established and maintained with the local school system through development of special tutorial and educational programs. Guided group interaction sessions will be an important program element.

Expansion of the methadone maintenance approach in treating hard core heroin addicts will permit the adding of at least 200 patients to the approximately 80 currently in the program. In addition to the \$100,000 Discretionary Award, \$85,000 will be applied to methadone maintenance from Federal block grant funds through SLEPA and \$131,008 will be contributed by the State. It is anticipated that eventually a significant number of patients in methadone maintenance will permit evaluation of its effect on reducing drug related crimes.

In fiscal year 1970, \$32.25 million was appropriated for Discretionary Awards by LEAA. This constitutes 15 percent of the total national action grant appropriation of \$215 million.

Discretionary funds are viewed as the means by which the Law Enforcement Assistance Administration can advance national priorities, draw attention to programs not emphasized in State plans, and provide special impetus for reform and experimentation within the total law enforcement improvement structure created by the Omnibus Crime Control and Safe Streets Act of 1968.

Volume 2	Number 2	July, 1970
Published quarterly by the State Law Enforcement Planning Agency, 447 Bellevue Avenue, Trenton, New Jersey 08618. Telephone 609-292-5800.		
Attorney General George F. Kugler, Jr.	Chairman	
T. Howard Waldron	Acting Executive Director	
Harold F. Damon	Editor	

NEW JERSEY STATE LAW ENFORCEMENT  
PLANNING AGENCY  
447 BELLEVUE AVE.  
TRENTON, N.J. 08618

BULK RATE U.S. POSTAGE PAID Trenton, N.J. Permit No. 170
--