

Suspension of Licenses Due to Child Support Arrears Annual Report to the Governor and Legislature 2017

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I. <u>Background</u>

The suspension of a license is one of the many enforcement remedies available to assist in the enforcement of child support obligations. The ability to suspend a license was first made available by the federal Personal Responsibility Work Opportunity Reconciliation Act of 1996 (PRWORA), which called for states to develop legislation to increase ways in which compliance with child support orders could be increased. Section 369 of PRWORA provides States the authority to withhold, suspend or restrict the use of driver's licenses, professional and occupational licenses, and recreational and sporting licenses of individuals based on certain criteria. The New Jersey Child Support Program Improvement Act under N.J.S.A. 2A:17-56.41 et seq., establishes the specific authority to deny, revoke or suspend an obligor's driver's license, professional license (including a license to practice law), or occupational license as a tool in enforcing compliance with child support orders. Additionally, license applicants are required to certify, as a part of the application process, that they do not owe qualifying child support arrears and are not in violation of any of the terms of a child support order or enforcement process.

Note: The suspension of a driver's license related to a bench warrant occurs automatically as a part of the warrant process. In all other instances, all other available remedies must first be exhausted, specifically income withholding, withholding of civil lawsuit awards, and the execution on assets. Additionally, the court must review the circumstances of the non-custodial parent (NCP), including whether the NCP is involuntarily unemployed, whether the NCP is disabled, and whether the NCP is in compliance with any court-ordered payment plan.

II. <u>Description of the Process</u>

In order for a child support case to be eligible for license suspension, at least one of the following criteria must be met:

- (1) The child support arrearages must equal or exceed the amount of child support payable for six months and the obligor is not paying the arrearages through an income withholding or in accordance with a court-ordered payment schedule;
- (2) Court ordered health care coverage is not being provided by the obligor;
- (3) The obligor fails to respond to a subpoena relating to a paternity or child support action.

When a case has met the first listed criteria, the automated child support system (NJKiDS) will identify the case for generation of a notice of proposed license suspension for child support, providing the NCP with three payment options in order to avoid the license suspension:

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- (1) Pay the arrears in full within three working days (negotiable to up to fifteen working days).
- (2) Agree to pay 25% of the total arrearage amount within three working days (negotiable up to fifteen working days) and agree to a payment schedule to satisfy the remaining arrears balance within one year.
- (3) Make a lump sum payment to bring the total arrearages amount below the six-month arrearage threshold within three working days (negotiable up to fifteen working days) and keep the arrears balances below the threshold amount.

If the recipient of the notice alleges that an error occurred or requests consideration due to a disability or involuntary unemployment, he or she can contest the proposed suspension and request a hearing prior to the suspension being effectuated. Should the notice recipient choose to not respond to the notice, the result will be an immediate suspension of any known licenses.

Presently, NJKiDS does not automatically identify cases for license suspension where the NCP has failed to provide health care coverage or has failed to respond to a subpoena relating to a paternity or child support action.

The Child Support Improvement Act also calls for drivers' licenses to be suspended automatically by operation of law upon the issuance of a child support bench warrant. A child support related bench warrant may be issued when the obligor does not appear for a hearing to establish paternity or support, the obligor does not appear for an enforcement hearing, or the NCP fails to adhere to the terms of an order (e.g., fails to make one or more specific payments or fails to provide medical coverage). NJKiDS is interfaced to the automated system used by the Motor Vehicle Commission to identify child support NCPs with active bench warrants so that their drivers' licenses can be suspended. The notice of suspension is issued automatically by the Motor Vehicle Commission. Upon the discharge of the warrant, the obligor is eligible to apply to the Motor Vehicle Commission to restore the license, subject to payment of the standard license restoration fee.

III. Results

This report represents data on drivers' license suspensions based on child support for calendar year 2017, as provided to the Judiciary by the Division of Family Development.

The majority of drivers' license suspensions occur by operation of law when a bench warrant is issued due to the NCP's failure to comply with a child support order or appear at a hearing to enforce litigant's rights. In calendar year 2017 a total of 23,179 drivers' licenses were suspended based on child support warrants, resulting in collections of \$2,032,769.25. These figures are derived from the NJKiDS system and represent the number of driver's licenses that were actually suspended in 2017 and the resulting total of "release amount" payments obtained from the suspensions due to a bench warrant. A

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"release amount" payment is defined as a lump sum payment from a child support obligor that is made to satisfy some or all of the arrears owed and to discharge a warrant.

The 23,179 suspensions listed for 2017 represents a 7% decline from the 25,025 reported in 2016. The 2017 collections of \$2,032,769 represents a 40% decline from the \$3,365,898 reported in 2016.

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