



**SOUTH JERSEY TRANSPORTATION AUTHORITY  
BOARD OF COMMISSIONERS MEETING  
FEBRUARY 19, 2025**

This Board of Commissioners Monthly Meeting of the South Jersey Transportation Authority was held on February 19, 2025, with Chair Francis K. O’Connor calling the meeting to order at 9:01 a.m.

**Present**

- Chair Francis K. O’Connor (in person)
- Vice Chair Zoe Baldwin (in person)
- Commissioner John F. Amodeo (teleconference)
- Commissioner Robert Healey (teleconference)
- Commissioner Barbara Holcomb (in person)
- Commissioner C. Robert McDevitt (in person)
- Commissioner Christopher M. Milam (in person)
- Commissioner Joseph Ripa (teleconference)
- Jessica O’Connor Esq., Associate Counsel, GAU (in person)
- Susan Angulo, Chief of Staff (in person)
- David Zappariello, Communications Director (in person)
- Kevin Steet, Chief Financial Officer/Treasurer (in person)
- Stephen F. Dougherty, SJTA Executive Director (in person)
- Paul Heck, Chief Administrative Officer (in person)
- James G. Sullivan, Chief of Field Operations (in person)
- Cynthia Blasberg, Board Secretary (in person)
- Caroline Roseboro, Alternate Board Secretary (in person)
- Nicholas Sullivan, General Counsel (in person)

**Absent**

- Commissioner Christina Fuentes, EDA Representative

**Statement of Public Notice**

The meeting of the Board of Commissioners was opened advising the Commissioners and public that notice of the meeting was duly advertised in the Press of Atlantic City, the Camden Courier Post, and with the Secretary of the State of New Jersey as to the time and date of convening. Notice had also been posted at the Farley Service Plaza, the Atlantic City International Airport, and Blackwood Offices as prescribed by law.

The following members were in attendance.

**Roll Call**

Commissioner	Present	Absent
Chairman Francis K. O’Connor	X	
Commissioner John F. Amodeo	X	
Vice Chair S. Zoe Baldwin	X	
Commissioner Robert T. Healey	X	
Commissioner Barbara Holcomb	X	
Commissioner C. Robert McDevitt	X	
Commissioner Christopher M. Milam	X	
Commissioner Joseph Ripa	X	
Commissioner Christina Fuentes		X

*One member of the public attended the meeting.*

### **Approval of the Agenda**

Chair O'Connor called for a motion to approve the February 19, 2025, agenda. Whereupon a motion was made by Vice Chair Baldwin and seconded by Commissioner McDevitt approving said agenda. Chair O'Connor asked for questions on the motion. No questions were asked. A unanimous vote was taken approving and adopting the agenda. A copy of the agenda is attached hereto and made a permanent part of these official Authority minutes.

### **Approval of Meeting Minutes**

Chair O'Connor called for a motion to approve the January 15, 2025, meeting minutes. Whereupon a motion was made by Commissioner Milam and seconded by Commissioner Holcomb approving said minutes. No questions were asked. All Commissioners in attendance voted affirmatively, approving, and adopting said minutes.

### **Executive Session**

Chair O'Connor asked General Counsel if an Executive Session was needed, to which General Counsel responded affirmatively. Mr. Dougherty presented Resolution 2025-13 to the Chair and Commissioners for the exclusion of the public from discussions related to personnel matters related to the Schedule "A" associated with Resolution 2025-07. Whereupon, the motion was made by Commissioner Holcomb and seconded by Commissioner McDevitt approving Resolution 2025-13. A unanimous vote was taken approving the resolution, adjourning the open portion of the meeting at 9:03 a.m. Chair O'Connor asked the call operator to place the public audience on hold while the Board conducted the Executive Session.

At the close of the Executive Session, Chair O'Connor asked for a motion to return to the open portion of the meeting. Whereupon, a motion was made by Commissioner Milam and seconded by Commissioner McDevitt. The open portion of the meeting reconvened at 9:07 a.m.

The call operator opened the meeting back up to the public portion of the meeting. Chair O'Connor then requested the Secretary call the roll.

### **Executive Report**

Chair O'Connor asked for the presentation of the Executive Report. Mr. Dougherty presented the February 19, 2025, Executive Report. A copy of the Executive Report is attached hereto and made a permanent part of these official Authority minutes.

### **Committee Reports**

Chair O'Connor asked Mr. Dougherty to present the Committee Reports. Mr. Dougherty reported all Committees met on February 5, 2025. During these meetings, briefings were provided on the resolutions being presented this morning as well as updates on Sole Source Vendors, 2025 Series A Revenue Refunding Bonds, Labor Contract Negotiations, an amendment with SP Plus and upcoming weather events. Commissioners were also provided with the schedule of upcoming projects, the voucher list, December 2024 Financial Reports, the EO-8 Report and Airport statistics.

### **Public Response to Agenda Items**

Chair O'Connor asked the public for comments on any of the agenda items. No comments were made by the public.

### **Resolutions and Motions:**

Chair O'Connor asked Mr. Dougherty to present the resolutions. Mr. Dougherty advised the Commissioners he would be presenting a total of six (6) resolutions for their consideration. Mr. Dougherty presented Resolutions 2025-07 through 2025-12. Chair O'Connor called for a motion to approve said resolutions. The motion as presented was moved by Commissioner Holcomb and seconded by Vice Chair Baldwin approving said resolutions. Chair O'Connor asked for questions or discussions on the motion. Chair O'Connor asked the Secretary to call the roll.

**Roll Call**

Commissioner	Motion	2 <sup>nd</sup>	Yea	Nay	Abstain	Recused	Absent
Chairman Francis K. O'Connor			X				
Commissioner John F. Amodeo			X				
Vice Chair Zoe Baldwin			X				
Commissioner Robert T. Healey			X				
Commissioner Barbara Holcomb			X				
Commissioner C. Robert McDevitt			X				
Commissioner Christopher M. Milam			X		*		
Commissioner Joseph Ripa			X				

*\*Commissioner Milam voted yes however, noted for the record of his abstaining from Resolution 2025-09*

*Copies of Resolutions 2025-07 through 2025-12 are attached hereto and made a permanent part of these official Authority minutes.*

**RESOLUTION 2025-07 RESOLUTION 2025-07 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY AUTHORIZING CERTAIN PERSONNEL ACTIONS**

Pursuant to the Authority By-Laws, the Personnel Committee shall advise the Board on issues related to organization structure, equal employment opportunity, labor negotiations, employment practices and personnel actions affecting an individual's employment status or compensation. This resolution seeks Board approval for personnel actions as specified in the "Schedule A" attached to this resolution.

**RESOLUTION 2025-08 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY APPROVING THE SUBMISSION OF AMENDMENTS TO THE ATLANTIC CITY EXPRESSWAY'S RULES AND REGULATIONS TO THE OFFICE OF ADMINISTRATIVE LAW AND THE PUBLISHING OF SUCH RULES AND REGULATIONS WITH AMENDMENTS IN THE NEW JERSEY REGISTER AND AUTHORITY WEBSITE FOR PUBLIC REVIEW**

N.J.S.A. 27:25A-7(q) of the Act authorizes the SJTA to promulgate rules and regulations necessary for the management and regulation of its affairs and the use, maintenance and operation of the transportation system. The Authority's Rules and Regulations were last amended, although subsequently adopted without amendments, in approximately 2014. The Executive Director and Chief of Staff, in consultant with General Counsel and the Governor's Authorities Unit, have reviewed the current Rules and Regulations and determined certain amendments and updates are necessary for compliance with New Jersey law and current Authority operations. The Rules and Regulations must be submitted to the New Jersey Office of Administrative Law, published in the New Jersey Register, published on the Authority's website, and have a public comment period. The Commissioners have reviewed the proposed amendments to the Rules and Regulations and determined that they are necessary, reasonable and proper for the purposes for which they are promulgated. The Authority desires to publish the Atlantic City Expressway Rules and Regulations with such proposed amendments as attached hereto and incorporated herein as Schedule "A" and to authorize the filing of these proposed rules and amendment with the Office of Administrative Law in compliance with the Administrative Procedures Act.

**RESOLUTION 2025-09 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY AUTHORIZING THE AWARD OF A CONTRACT TO CONNER STRONG & BUCKELEW COMPANIES, LLC OF CAMDEN, NEW JERSEY FOR PROFESSIONAL CONSULTANT/BROKER SERVICES FOR GENERAL LIABILITY INSURANCE**

On December 19<sup>th</sup>, 2024, and December 20<sup>th</sup>, 2024, the Authority publicly advertised for Request for Proposals for Professional Consultant/Broker Services for General Liability Insurance to assist the Authority in the selection of appropriate Liability Insurance programs. On January 16<sup>th</sup>, 2025, in response to said advertising one (1) proposal was received for Professional Consultant/Broker Services for General Liability Insurance. On January 22<sup>nd</sup>, 2025, the Consultant Selection Committee met to review the

proposal and determined that Conner Strong & Buckelew Companies of Camden, New Jersey to have met all the requirements of the specifications and instructions to proposers. The Authority desires to enter into a contract with Conner Strong & Buckelew Companies, LLC of Camden, NJ for Professional Consultant/Broker Services for General Liability Insurance, whereby Conner Strong & Buckelew Companies, LLC shall be compensated via commission for a contract term of four (4) years commencing on or about April 12<sup>th</sup>, 2025. The Director of Business Administration believes it to be in the best interest of the Authority and recommends entering into a contract with Conner Strong & Buckelew Companies, LLC of Camden, New Jersey for Professional Consultant/Broker Services for General Liability Insurance for a term of four (4) years.

**RESOLUTION 2025-10 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY AUTHORIZING A SOLE SOURCE CONTRACT TO KAPSCH TRAFFICCOM USA, INC. OF DULUTH, GEORGIA FOR UPGRADES TO THE DYNAC SOFTWARE AS PART OF THE ATLANTIC CITY EXPRESSWAY ALL- ELECTRONIC TOLLING & ITS UPGRADES PROJECT**

Pursuant to Section 8(b)(3) of the Act, the Authority is authorized to make, negotiate, and award an agreement or contract without public advertisement when only one source of supply is available. The Authority is undergoing the transition from its existing tolling collection system on the Atlantic City Expressway to All-Electronic Tolling (AET). The Authority utilizes the DYNAC traffic management system. Due to the implementation of the AET project, the Authority seeks services to perform a software upgrade to the pre-existing DYNAC traffic management system from version 14 to version 16 to support the redesign of the network infrastructure to enhance redundancy for the All-Electronic Tolling network. The DYNAC system is utilized by dispatchers for centralized control and management. The DYNAC-ATMS software is a product developed and maintained by Kapsch TrafficCom USA, Inc. (“Kapsch”). Kapsch is the sole source, proprietary supplier of DYNAC. Kapsch submitted a proposal for the said services in the amount of \$394,970.00. The Authority believes it is in its best interest and recommends entering into a sole source contract with Kapsch to perform a software upgrade to the DYNAC control management system from version 14 to version 16 for the Atlantic City Expressway Connector Tunnel in the amount of \$394,970.00 in furtherance of the project.

**RESOLUTION 2025-11 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY AUTHORIZING A JURISDICTIONAL AGREEMENT WITH NEW JERSEY DEPARTMENT OF TRANSPORTATION REGARDING ATLANTIC CITY EXPRESSWAY INTERCHANGE 28 - ROUTE 54**

The New Jersey Department of Transportation (“NJDOT”) is making improvements to State Highway Route 54 in the vicinity of Atlantic City Expressway Interchange 28, Town of Hammonton in Atlantic County. The NJDOT, under the powers vested in the law, N.J.S.A. 27:7-1 to 44.22, and the Authority, pursuant to its powers under the Act, have mutual interest in entering into an agreement for the apportion of jurisdiction for highway maintenance and control in an equitable manner. Pursuant to the Agreement, the Authority will assume jurisdiction to perform highway maintenance and highway control, upon completion of construction and final acceptance by the NJDOT, in those areas shown as “single line hatching” on the map entitled:” New Jersey Department of Transportation, Jurisdictional Limit Map, Route 54 (12<sup>th</sup> Street), vicinity of Atlantic City Expressway, Interchange No. 28, Town of Hammonton, County of Atlantic, Scale as indicated, August 2024 (the “Map”). Pursuant to the Agreement, NJDOT will assume jurisdiction to perform highway maintenance and highway control, upon completion of construction and final acceptance by the NJDOT, in those areas shown as “shaded” on the attached map. The Director of Engineering believes it to be in the best interest of the Authority and recommends entering into an agreement with NJDOT for the apportion of jurisdiction for the purpose of highway maintenance and control in the vicinity of Atlantic City Expressway, Interchange No. 28, Town of Hammonton.

**RESOLUTION 2025-12 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY APPROVING THE TERMS OF THE COLLECTIVE BARGAINING AGREEMENT WITH LOCAL 193, CHAPTER A, I.F.P.T.E., AFL/CIO**

Certain Authority employees are covered under the terms of a Collective Bargaining Agreement (the "Collective Bargaining Agreement"). The Authority has previously negotiated a Collective Bargaining Agreement with Local 193, Chapter A, I.F.P.T.E., AFL/CIO ("Local 193, Chapter A") that expired on July 31, 2023. The Authority and Local 193, Chapter A have engaged in negotiations for a successor Collective Bargaining Agreement that would cover the period of August 1, 2023 through August 31, 2027. The Personnel Committee has been advised of the terms tentatively agreed to through such negotiations, outlined in the attached Memorandum of Agreement ("MOA") entitled Exhibit "A". The Chief Administrative Officer recommends approving the terms of the Collective Bargaining Agreement with Local 193, Chapter A.

**Petitions or Communications, Unfinished Business and New Business**

Chair O'Connor asked if there were any petitions or communications, unfinished or new business. Mr. Dougherty responded, all petitions and communications were mailed prior to the meeting. There was no new business to discuss.

**General Comment**

Chair O'Connor invited general comments from the public. Commissioner Milam requested to be on record expressing his support for the Chair in response to recent negative public comments made at him, which Commissioner Milam felt were unjust. Additionally, Commissioner Milam voiced his concerns regarding the claims made by elected officials concerning E-ZPass. Chair O'Connor acknowledged the support and clarified that, due to an ongoing protest, the NJ Turnpike is currently in a unique position and unable to comment on the matter. He also assured those in attendance that the SJTA's procurement process had been thoroughly vetted to ensure all procedures were properly followed.

Prior to adjournment of the meeting Commissioner Holcomb provided a summary on her recent visit to various SJTA facilities. She was able to see first-hand what responsibilities and activity the departments undergo to run smoothly which will provide her, as well as other Board members, the knowledge to make informed decisions relative to them voting for resources needed by SJTA staff to do their jobs effectively.

**Adjournment**

There being no further business, Chair O'Connor announced the next meeting will be held on Wednesday, March 19, 2025, at 9:00 a.m.

Chair O'Connor called for a motion to adjourn the meeting. Whereupon the motion was made by Vice Chair Baldwin and seconded Commissioner McDevitt to adjourn the meeting. A unanimous voice vote was taken adjourning the meeting at 9:19 a.m.

Submitted by: Caroline Roseboro  
Caroline Roseboro, Alternate Board Secretary

**Note: An Executive Session was held during this meeting.**