



**SOUTH JERSEY TRANSPORTATION AUTHORITY
BOARD OF COMMISSIONERS MEETING
NOVEMBER 26, 2025**

This Board of Commissioners Monthly Meeting of the South Jersey Transportation Authority was held on November 26, 2025, with Chair Francis K. O’Connor calling the meeting to order at 9:00 a.m.

Present

- Chair Francis K. O’Connor (in person)
- Commissioner Zoe Baldwin (in person)
- Commissioner John F. Amodeo (in person)
- Commissioner Robert T. Healey, Jr. (teleconference)
- Vice Chair Barbara Holcomb (in person)
- Commissioner C. Robert McDevitt (in person)
- Commissioner Christopher M. Milam (in person)
- Commissioner Joseph Ripa (teleconference)
- Deputy Commissioner Joseph Bertoni (teleconference)
- Jessica O’Connor Esq., Associate Counsel, GAU (in person)
- Stephen F. Dougherty, SJTA Executive Director (in person)
- Paul Heck, Chief Administrative Officer (in person)
- James G. Sullivan, Chief of Field Operations (in person)
- Kevin A. Steet, Chief Financial Officer/Treasurer (in person)
- Shawn Costello, Board Secretary (in person)
- Caroline Roseboro, Alternate Board Secretary (in person)
- Nicholas Sullivan, General Counsel (teleconference)

Absent

- Commissioner Christina Fuentes, EDA Representative
- Susan Angulo, Chief of Staff
- David Zappariello, Communications Director

Statement of Public Notice

The meeting of the Board of Commissioners was opened advising the Commissioners and public that notice of the meeting was duly advertised in the Press of Atlantic City, the Camden Courier Post, and with the Secretary of the State of New Jersey as to the time and date of convening. Notice had also been posted at the Farley Service Plaza, the Atlantic City International Airport, and Blackwood Offices as prescribed by law.

The following members were in attendance.

Roll Call

Commissioner	Present	Absent
Chairman Francis K. O’Connor	X	
Commissioner John F. Amodeo	X	
Commissioner S. Zoe Baldwin	X	
Commissioner Robert T. Healey, Jr.	X	
Vice Chair Barbara Holcomb	X	
Commissioner C. Robert McDevitt	X	
Commissioner Chairman Christopher M. Milam	X	
Commissioner Joseph Ripa	X	
Commissioner Christina Fuentes		X

Two (2) members of the public attended the meeting via teleconference, and 3 members of the public attended the meeting in-person.

Approval of the Agenda

Chair O'Connor called for a motion to approve November 26, 2025, agenda. Whereupon a motion was made by Commissioner Baldwin and seconded by Commissioner McDevitt approving said agenda. Chair O'Connor asked for questions on the motion. No questions were asked. A unanimous vote was taken approving and adopting the agenda. A copy of the agenda is attached hereto and made a permanent part of these official Authority minutes.

Approval of Meeting Minutes

Chair O'Connor called for a motion to approve the October 23, 2025, meeting minutes. Whereupon a motion was made by Commissioner Milam and seconded by Commissioner Amodeo approving said minutes. No questions were asked. All Commissioners in attendance voted affirmatively, approving, and adopting said minutes.

Employee Recognition Award

Chair O'Connor asked Mr. Dougherty if there was an Employee Award this month. Mr. Dougherty responded we have two (2) awards this morning. Mr. Dougherty recognized Assistant Chief Jeffrey Paul, Captain Stefan Rivard, Firefighter Rebecca Capriotti, and Firefighter Anthony Berenato of the Atlantic City International Airport Fire Department with the Recognition of Extraordinary Valor award. Mr. Dougherty then presented the award for the SJTA's October 22, 2025, Annual Road E-O to Scott Ives.

Executive Session

Chair O'Connor asked if an Executive Session was needed, Counsel responded, affirmatively. Mr. Dougherty presented Resolution 2025-118 to the Chair and Commissioners for the exclusion of the public from discussions related to personnel matters related to the Schedule "A" associated with Resolution 2025-105 and contractual matters related to Resolutions 2025-116 and 2025-117. Whereupon, the motion was made by Vice Chair Holcomb and seconded by Commissioner Baldwin approving Resolution 2025-118. A unanimous vote was taken approving the resolution, adjourning the open portion of the meeting at 9:10a.m. Chair O'Connor asked the call operator to place the public audience on hold while the Board conducted the Executive Session.

At the close of the Executive Session, Chair O'Connor asked for a motion to return to the open portion of the meeting. Whereupon, a motion was made by Commissioner Milam and seconded by Commissioner McDevitt. The open portion of the meeting reconvened at 9:29 a.m.

The call operator opened the meeting back up to the public portion of the meeting. Chair O'Connor then requested the Secretary call the roll.

Roll Call

Commissioner	Present	Absent
Chairman Francis K. O'Connor	x	
Commissioner John F. Amodeo	x	
Commissioner S. Zoe Baldwin	x	
Commissioner Robert T. Healey, Jr.	x	
Vice Chair Barbara Holcomb	x	
Commissioner C. Robert McDevitt	x	
Commissioned Christopher M. Milam	x	
Commissioner Joseph Ripa	x	
Commissioner Christina Fuentes		x

Executive Report

Chair O'Connor asked for the presentation of the Executive Report. Mr. Dougherty presented the November 26, 2025, Executive Report. A copy of the Executive Report is attached hereto and made a permanent part of these official Authority minutes.

Committee Reports

Chair O'Connor asked Mr. Dougherty to present the Committee Reports. Mr. Dougherty reported all Committees met on October 30, 2025. During these meetings, briefings were provided on the resolutions being presented this morning as well as an AET Update, an MOU with Atlantic County Economic

Alliance and the National Aerospace Research and Technology Park, NJ-JARC Matching Funds, and Moody’s Ratings and S&P Global Ratings updates. Commissioners were also provided with the schedule of upcoming projects, the voucher list, September Financial Reports, the EO-8 Report and Airport statistics. This concludes the Committee Report.

Public Response to Agenda Items

Chair O’Connor asked the public for comments on any of the agenda items. No comments by the public were made.

Resolutions and Motions:

Chair O’Connor asked Mr. Dougherty to present the resolutions. Mr. Dougherty advised the Commissioners he would be presenting a total of thirteen (13) resolutions for their consideration. Mr. Dougherty presented Resolutions 2025-105 through 2025-117. Chair O’Connor called for a motion to approve said resolutions. The motion as presented was moved by Vice Chair Holcomb and seconded by Commissioner Milam approving said resolutions. Chair O’Connor asked for questions or discussions on the motion. Chair O’Connor asked the Secretary to call the roll.

Roll Call

Commissioner	Motion	2 nd	Yea	Nay	Abstain	Recused	Absent
Chairman Francis K. O’Connor			X				
Commissioner John F. Amodeo			X				
Commissioner Zoe Baldwin			X				
Commissioner Robert T. Healey, Jr.			X				
Vice Chair Barbara Holcomb	X		X				
Commissioner C. Robert McDevitt			X				
Commissioner Christopher M. Milam		X	X			X 2025-109 (see Note)	
Commissioner Joseph Ripa			X				

Copies of Resolutions 2025-105 through 2025-117 are attached hereto and made a permanent part of these official Authority minutes.

Note: Commissioner Milam voted yes, however, noted for the record his recusal on Resolution 2025-109 as he is appointed to do business with both companies.

RESOLUTION 2025-105 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY AUTHORIZING CERTAIN PERSONNEL ACTIONS

Pursuant to the Authority By-Laws, the Personnel Committee shall advise the Board on issues related to organization structure, equal employment opportunity, labor negotiations, employment practices and personnel actions affecting an individual’s employment status or compensation. This resolution seeks Board approval for personnel actions as specified in the forthcoming “Schedule A”.

RESOLUTION 2025-106 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY ADOPTING THE 2026 OPERATING BUDGET FOR THE AUTHORITY

This Resolution authorizes the adoption of the 2026 Operating Budget. The budget will cover all operating expenses, debt service, all other required payments and meet all bond ratio coverage tests.

RESOLUTION 2025-107 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY ADOPTING THE 2026 CAPITAL BUDGET AND THE TEN-YEAR CAPITAL PLAN FOR THE AUTHORITY

The adoption of the 2026 Capital Budget and Ten-Year Capital Plan is necessary for planning and implementing future projects. The Chief Financial Officer has presented to the Board of Commissioners both the Capital Budget for the fiscal year 2026 and the Ten-Year Capital Plan. All 2025 open commitments payable and encumbered resources will be carried forward to the 2026 Capital Budget.

RESOLUTION 2025-108 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY RESOLUTION OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY AUTHORIZING

**AN OUT-OF-HOME ADVERTISING MANAGEMENT LEASE AGREEMENT WITH
OUTFRONT MEDIA INC. FOR FOUR LOCATIONS ON THE ATLANTIC CITY
EXPRESSWAY**

Via Resolution 2010-96 the Authority awarded a contract to CBS Outdoor for lease and management of four locations along the Atlantic City Expressway Milepost 3.2 E, 4.0 E 5.8W and 6.0W (four locations) In 2014, following an initial public offering under CBS Outdoor Americas, Inc., the disposition of common stock, and the separation from CBS Outdoor Americas, Inc., the contract holder changed from CBS Outdoor to Outfront Media, Inc. due to the separation. The contract is set to expire on or about December 31, 2025. Outfront Media, Inc. is the exclusive owner of the structures and permits for the four locations. The Authority and Outfront Media, Inc. desire to extend the contract for the four locations for a term of twenty-five (25) years.

**RESOLUTION 2025-109 AUTHORIZING THE FINAL EXTENSION OF PROFESSIONAL
SERVICE AGREEMENTS THROUGH NEW JERSEY TURNPIKE AUTHORITY FOR SELF-
FUNDED GROUP HEALTH BENEFIT PROGRAM WITH DELTA DENTAL, INC., OF
PARSIPPANY, NEW JERSEY AND EYEMED VISION CARE, LLC, OF MASON, OHIO**

The Authority, via Resolution 2002-23, became a member of the New Jersey Interagency Coordinating Committee. In April 2000, legislation was enacted permitting members of the New Jersey Interagency Coordinating Committee to utilize each other's contracts as an effective way to save time and money through the use of joint purchasing power to obtain the most advantageous pricing and terms. The Authority is permitted to purchase from the New Jersey Interagency Coordinating Committee members contracts without the necessity of bidding when it is in the best interest of the Authority to do so. The Authority, via Resolution 2015-13, enrolled its employees in the New Jersey State Health Benefits Plan (the "SHBP") for Medical Benefits and Prescription Benefits only. Pursuant to Resolution 2021-130, the Authority approved award of a contract to Delta Dental, Inc., of Parsippany, New Jersey for Dental Benefits Administration Services. Pursuant to Resolution 2022-122, the Authority approved award of a contract to EyeMed Vision Care, LLC of Mason, Ohio for Self-Funded Vision Health Benefits Program Services. The Authority authorized the first renewal via Resolution 2024-145. The first extension of both agreements is set to expire on or about December 31, 2025. The Authority now desires to exercise the second one (1) year renewal option. The NJTA, Delta Dental, Inc and EyeMed Vision Care, LLC have been contacted and are in concurrence with the second one (1) year extension option. The Director of Business Administration believes it to be in the best interest of the Authority to exercise the second and final (1) year extension to the contract for Delta Dental (as Dental Insurance Carrier) and EyeMed Vision Care, LLC (as Vision Insurance Carrier) commencing on or about January 1, 2026, under the same terms and conditions as the NJTA's contracts with said vendors.

**RESOLUTION 2025-110 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY
AUTHORIZING THE SUPPORT OF A TOLL SPONSORSHIP CAMPAIGN FOR 2026
DESIGNED TO PROMOTE THE ATLANTIC CITY EXPRESSWAY AND THE SIX SOUTHERN
MOST COUNTIES IT SERVES**

The Authority is keenly interested in supporting events that promote tourism as well as an economic benefit to the six southernmost counties it serves. In the past, the Authority, in conjunction with regional stakeholders, including local industry associations, businesses, civic organizations and casinos have met and recommended sponsorship programs that bolster visitor trips to these areas. The group proposed a "Toll Sponsorship Campaign," whereby an organization would sponsor tolls for a proposed period for the purpose of advertising or promoting regional businesses or a local event, providing benefit to the entity, the Authority and the region as a whole. The Toll Sponsorship Campaign is designed to provide an incentive for motorists to travel the Atlantic City Expressway and to the region. This program is currently in effect and was approved for calendar year 2025 via Resolution 2024-132.

**RESOLUTION 2025-111 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY
AUTHORIZING THE SUPPORT OF SPECIAL EVENTS FOR 2026 DESIGNED TO PROMOTE
THE ATLANTIC CITY EXPRESSWAY AND THE SIX SOUTHERN MOST COUNTIES IT
SERVES**

The Authority is interested in supporting events that promote tourism and provide an economic benefit to the

six southernmost counties it serves. Members of the Authority have participated in planning committees comprised of regional stakeholders, which, from time to time, have included representatives from Applegreen USA Welcome Centres, LLC, Sunoco, casinos and businesses and civic groups desiring to participate and/or sponsor such events. The purpose of the special events is to increase concession sales at the Frank S. Farley Service Plaza, motorists on the Atlantic City Expressway as well as provide an economic benefit to the six southernmost counties the Authority serves. The Authority seeks approval to participate in and support such events for the calendar year 2026.

RESOLUTION 2025-112 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY (“SJTA”) RECOGNIZING THE DEDICATION AND CONTRIBUTIONS OF WANDA KLAYMAN FOR HER SERVICE AT THE INTERNATIONAL BRIDGE, TUNNEL AND TURNPIKE ASSOCIATION (“IBTTA”)

The International Bridge, Tunnel and Turnpike Association (“IBTTA”) is a worldwide association for the owners and operators of the tolling industry providing advocacy, leadership, and education to the industry as well as the businesses’ that service them. IBTTA Interim Executive Director and Chief Executive Officer, Wanda Klayman, is set to retire having served the IBTTA for the last 22 years. During her tenure, Wanda Klayman demonstrated exceptional leadership advancing the organization’s mission and impact. As Deputy Executive Director she was instrumental in expanding global membership and involvement, establishing the IBTTA Foundation as a founding member, as well as enhancing IBTTA’s educational programs. We commemorate her commitment and dedication to the industry. The Chair, Commissioners, and staff of the South Jersey Transportation Authority would like to formally recognize and commend Wanda Klayman for her many years of service and significant contributions to the tolling industry.

RESOLUTION 2025-113 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY AUTHORIZING A MEMORANDUM OF UNDERSTANDING WITH THE ATLANTIC COUNTY ECONOMIC ALLIANCE, AND THE NATIONAL AEROSPACE RESEARCH AND TECHNOLOGY PARK (NARTP) FOR THE DEVELOPMENT OF TECHNOLOGY AND INNOVATION AT THE ATLANTIC CITY INTERNATIONAL AIRPORT

The Atlantic County Economic Alliance (the “ACEA”) serves as the region’s public-private economic development organization, actively promoting innovation, investment, and job creation across Atlantic County and South Jersey. The National Aerospace Research and Technology Park (the “NARTP”) operates as an innovation and research campus that fosters collaboration among government, academia, and private industry in advancing aerospace and aviation technologies. As part of its ongoing effort to improve the marketability of the Airport, the Airport, the ACEA, and the NARTP seek to collaborate on certain aerospace innovation and technologies at the Airport. The Parties seek to position the Airport and its surrounding ecosystem as a national center of excellence for emerging aviation technology. The Authority now seeks to enter into a memorandum of understanding with ACEA and NARTP for the reasons defined herein and in the form attached hereto entitled Exhibit “A”.

RESOLUTION 2025-114 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY AUTHORIZING THE ACCEPTANCE OF PAYMENT FROM CROSS COUNTY CONNECTION FOR THE OPERATION OF THE AUTHORITY’S ATLANTIC COUNTY COMMUNITY SHUTTLE PROGRAM

Pursuant to Resolution 2021-137 authorizing a shared services agreement with Atlantic County and an agreement with Cross County Connection for the operation of the Route 54/40 and English Creek community shuttles, this resolution provided funding for operations. Cross County Connection, a non-profit and a transportation management association (TMA) served as the lead agency for these shuttles and the pass-through for the Pascale Sykes Foundation funding to reimburse the Authority for operational expenses. As part of the Route 54/40 and English Creek community shuttles, Atlantic County made certain payments to the Authority. Cross County Connection seeks to pay the remaining balance owed to the Authority for the performance of the Route 54/40 and English Creek community shuttles. The Authority seeks to accept the payment from Cross County Connection in an amount to not exceed \$50,000.00 (the “Balance”) for the performance of the Route 54/40 and English Creek community shuttles. The Director of Transportation Services believes it to be in the best interest of the Authority and the public within its jurisdiction to issue an

invoice to Cross County Connection for the Balance for the performance of Route 54/40 and English Creek community shuttles.

RESOLUTION 2025-115 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY AUTHORIZING A TOLL-BY-PLATE FEE STRUCTURE RELATED TO THE CONVERSION TO ALL ELECTRONIC TOLLING ALONG THE ATLANTIC CITY EXPRESSWAY

The Authority is planning to convert all tolling locations along the Expressway to All-Electronic Tolling, meaning overhead gantries will read a patron's E-ZPass transponder or license plate while traveling along the Expressway and patrons will no longer be required to stop at toll booths for payment. Patrons who do not use E-Z Pass are required to pay based on cameras taking photographs of the individual's license plate and the Authority sending a Toll-By-Plate invoice, which includes additional administrative fees. The Authority published notice of the public hearings on the proposed fee structure in accordance with N.J.S.A. 27:25A-19 and -20, and held three public hearings that could be attended in person or online by all individuals in the South Jersey counties that the Authority serves and which allowed for comments from the public. The comment period for written comments remains open until December 30, 2025 and the proposed Toll-By-Plate fee structure will not be implemented prior to the closure of the written comment period. The Board of Commissioners seek to adopt a new fee schedule for the Expressway for drivers who do not utilize E-ZPass along the Expressway as further outlined in "Exhibit A" of this resolution.

RESOLUTION 2025-116 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY AUTHORIZING A MEMORANDUM OF UNDERSTANDING WITH THE ROWAN UNIVERSITY/RUTGERS-CAMDEN BOARD OF GOVERNORS REGARDING FUNDING CERTAIN TRANSPORTATION ROUTES IN SOUTHERN NEW JERSEY

The Authority and the Rowan University/Rutgers-Camden Board of Governors previously collaborated under a 2022 Memorandum of Understanding to enhance transportation access to education and health facilities in the South Jersey region. The Rowan University/Rutgers-Camden Board of Governors has approached the Authority to enter into a new Memorandum of Understanding with the Authority to provide \$5,000,000.00, less any withholding for administrative and attorneys' fees, to support the establishment, operation, maintenance, and administration of PILOT transportation routes serving the South Jersey region. The Funds must be expended within three years. The proposed routes include stops at key educational and medical institutions—such as Rowan University, Rutgers–Camden, Inspira Medical Centers, and Salem Community College—and are designed to strengthen the regions education and medical footprint as well as Camden's "Eds and Meds" corridor by improving access to academic programs, healthcare services, and employment opportunities as described in Exhibit "A" to this Resolution. The proposed Memorandum of Understanding with the Rowan University/Rutgers-Camden Board of Governors would further enhance the Authority's Transportation Services Division and the Authority's goal to provide coordinated development and planning to the South Jersey region.

RESOLUTION 2025-117 OF THE SOUTH JERSEY TRANSPORTATION AUTHORITY AUTHORIZING AWARD OF A CONTRACT TO ROHRER ENTERPRISES, INC. DBA ROHRER BUS SALES OF DUNCANNON, PENNSYLVANIA FOR THE PURCHASE AND DELIVERY OF 2026 OR CURRENT PRODUCTION YEAR 20 PASSENGER HEAVY-DUTY BUS OR EQUAL

On June 26th and 27th 2025, the Authority publicly advertised for Bids for the Purchase and Delivery of 2026 or Current Production Year 14-Passenger Heavy-Duty Bus with Wheelchair Lift or Equal and/or 2026 or Current Production Year 20-Passenger Heavy-Duty Bus or Equal. On July 23rd, 2025, four (4) bids were received, opened and tabulated. Wolfington Body Company, Inc. of Hainesport, NJ was the lowest bidder, but its bid was deemed non-responsive and was rejected due to exceptions contained in its bid submission. Rohrer Enterprises, Inc. DBA Rohrer Bus Sales of Duncannon, Pennsylvania was deemed to be the lowest, responsive, responsible bidder in an amount not to exceed One Hundred Twenty-Five Thousand, Six Hundred Dollars (\$125,600.00) per unit for the 14-Passenger Heavy-Duty Bus with Wheelchair Lift or Equal and not to exceed One Hundred Thirty-Nine Thousand, Eight Hundred Dollars (\$139,800.00) Per unit for the 20-Passenger Heavy-Duty Bus or Equal per unit. Rohrer Enterprises, Inc. DBA Rohrer Bus Sales of Duncannon, Pennsylvania was awarded a contract via Resolution 2025-77 for

the desired two (2) 2026 or Current Production Year 14-Passenger Heavy-Duty Bus with Wheelchair Lift or Equal in an amount not to exceed Two Hundred Fifty-One Thousand Two Hundred Dollars (\$251,200.00) and one (1) 2026 or Current Production Year 20-Passenger Heavy-Duty Bus or Equal in an amount not to exceed One Hundred Thirty-Nine Thousand, Eight Hundred Dollars (\$139,800.00). Their bid included language whereby Rohrer Bus Sales of Duncannon, Pennsylvania would hold their pricing specific to this bid for any additional Authority purchases through December 31, 2025. The number of units to be purchased is contingent upon fund availability. The Director of Transportation Services believes it to be in the best interest of the Authority and recommends entering into a contract with Rohrer Enterprises, Inc. dba Rohrer Bus Sales of Duncannon, Pennsylvania for the Purchase and Delivery of nine (9) 2026 or Current Production Year 20-Passenger Heavy-Duty Bus or Equal in an amount not to exceed One Million Two Hundred and Fifty Eight Thousand and Two Hundred Dollars (\$1,258,200.00).

Petitions or Communications, Unfinished Business and New Business

Chair O'Connor asked if there were any petitions or communications, unfinished or new business. Mr. Dougherty responded, all petitions and communications were mailed prior to the meeting. Under new business, Mr. Dougherty commended the staff on their generosity. On November 25, 2025, the SJTA Operations Department dropped off 4,000 pounds of donated food to two food bank organizations in South Jersey. Mr. Dougherty stated he is thankful for his personnel and all the work they do and who they are as people. Mr. Dougherty wished everyone a safe and happy Thanksgiving.

General Comment

Chair O'Connor asked the public for any general comments.

Jimmy Anderson addressed the board requesting a determination of the termination of his taxi permit at the Atlantic City International Airport. Mr. Anderson stated he was informed a decision would be made within 45 days and asked for evidence that he was asleep in the airport terminal which was one of the incidents that led to his termination. Mr. Anderson also noted he has sought legal advice and advised he would retain an attorney if requests his are not met.

Adjournment

There being no further business, Chair O'Connor announced the next meeting will be held on Wednesday, December 17, 2025, at 9:00 a.m.

Chair O'Connor called for a motion to adjourn the meeting. Whereupon the motion was made by Commissioner Milam and seconded by Commissioner McDevitt to adjourn the meeting. A unanimous voice vote was taken adjourning the meeting at 9:49 a.m.

Submitted by: *Shawn Costello*

Shawn Costello, Board Secretary

Note: An Executive Session was held during this meeting.