## **CHAPTER 10**

#### **TELEPHONE**

#### Authority

N.J.S.A. 48:2-13.

#### Source and Effective Date

R.1996 d.412, effective August 7, 1996. See: 28 N.J.R. 2832(a), 28 N.J.R. 4107(a).

#### Executive Order No. 66(1978) Expiration Date

Chapter 10, Telephone, expires on August 7, 2001.

#### **Chapter Historical Note**

Chapter 10, Telephone, was filed and became effective prior to September 1, 1969. Subchapter 4, Regulation for Residential Telephone Underground Extensions, became effective December 31, 1971 as R.1971 d.183. See: 1 N.J.R. 9(a), 3 N.J.R. 227(c). Subchapter 5, Regulation of InterLATA Telecommunications Carriers, became effective September 8, 1986 as R.1986 d.368. See: 17 N.J.R. 2012(a), 18 N.J.R. 1830(b). Subchapter 6, Regulation of Alternative Operator Service (AOS) Providers, was adopted as R.1989 d.463, effective September 5, 1989. See: 20 N.J.R. 3115(a), 21 N.J.R. 2801(d). Pursuant to Executive Order No. 66(1978) Chapter 10, Telephone, was readopted as R.1991 d.489, effective September 6, 1991, with amendments effective October 7, 1991. See: 23 N.J.R. 2270(a), 23 N.J.R. 3035(a). Subchapter 7, Access to Adult-Oriented Information-Access Telephone Service, was adopted as R.1993 d.180, effective May 3, 1993. See: 24 N.J.R. 1238(a), 25 N.J.R. 1882(b). Subchapter 5, Regulation of Inter-LATA Telecommunications Carriers, was repealed and Subchapter 5, Regulation of Competitive Telecommunication Services, was adopted as R.1993 d.248, effective June 7, 1993. See: 24 N.J.R. 1868(a), 25 N.J.R. 2492(a). Subchapter 10, IntraLATA Toll Competition on a Presubscription Basis, was adopted as R.1996 d.346, effective August 5, 1996. See: 28 N.J.R. 250(a), 28 N.J.R. 3824(b). Pursuant to Executive Order No. 66(1978), Chapter 10, Telephone, was readopted as R.1996 d.412, effective August 7, 1996. See: Source and Effective Date. See, also, section annotations.

## CHAPTER TABLE OF CONTENTS

## SUBCHAPTER 1. SERVICE

14:10-1.2 Rate and special charges information

14:10-1.3 **Business offices** 

14:10-1.4 **Public information** 

14:10-1.5 **Directories** 

14:10-1.6 Held applications

14:10-1.7 Customer complaints and trouble reports

14:10-1.8 Public telephone

14:10-1.9 Adequacy of service

14:10-1.10 Service standards

14:10-1.11 Measuring devices

14:10-1.12 Inspections, tests and maintenance

14:10-1.13 Service interruptions

14:10-1.14 Construction

14:10-1.15 Preservation of records

14:10-1.16 Adoption by reference of the Uniform System of Accounts

# SUBCHAPTER 2. PAYMENTS FOR SERVICE

14:10-2.1 Bills for service

14:10-2.2 Itemization of toll charges

14:10-2.3 Out of service refund

14:10-2.4 Voluntary suspension

## SUBCHAPTER 3. SUGGESTED FORMULAE FOR EXTENSION OF TELEPHONE SERVICE

14:10-3.1 General provisions

14:10-3.2 Construction on public highways

14:10-3.3 Construction and attachments on private property

14:10-3.4 Guaranty in lieu of deposit

## SUBCHAPTER 4. REGULATION FOR RESIDENTIAL TELEPHONE UNDERGROUND EXTENSIONS

14:10-4.1 Applicability

14:10-4.2 **Definitions** 

14:10-4.3 Rights-of-way and easements

14:10-4.4 Installation of underground communication system within subdivision

14:10-4.5 Connection to existing system

14:10-4.6 Advances by applicant

Cooperation by applicant 14:10-4.7

14:10-4.8 Construction 14:10-4.9 Records

14:10-4.10 Special conditions or exemptions

14:10-4.11 Prior regulations

14:10-4.12 Compliance

## SUBCHAPTER 5. REGULATION OF COMPETITIVE TELECOMMUNICATIONS SERVICES

14:10-5.1 Scope

14:10-5.2 Definitions

14:10-5.3 Informational tariff filings

14:10-5.4 Requirements for tariff revisions to existing services which create increased charges to any customer

14:10-5.5 Requirements for tariff revisions to existing services which do not create increased charges to any customer

14:10-5.6 Requirements for new competitive telecommunications service offerings for existing interexchange carriers

14:10-5.7 (Reserved)

14:10-5.8 Requirements for interexchange carriers initial tariff filings

14:10-5.9 Reporting requirements

Standards for monitoring the competitiveness of services 14:10-5.10

14:10-5.11 Discontinuance of service offerings

## SUBCHAPTER 6. REGULATION OF OPERATOR SERVICE PROVIDERS

14:10-6.1 Scope

Definitions 14:10-6.2

14:10-6.3 Operator service provider requirements

14:10-6.4 Access to all operator service providers

14:10-6.5 "0-" and emergency call handling

14:10-6.6 Penalty for violations

14:10-6.7 Alternate operator service informational tariffs

14:10-6.8 Customer billing

## SUBCHAPTER 7. ACCESS TO ADULT-ORIENTED INFORMATION-ACCESS TELEPHONE SERVICE

Scope 14:10-7.1

14:10-7.2 14:10-7.3 Definitions

Restrictions on access

Subscriber requests for service; charges

## SUBCHAPTER 8. (RESERVED)

## SUBCHAPTER 9. PUBLIC PAY TELEPHONE SERVICE

14:10-9.1

14:10-9.2 Definitions

14:10-9.3 Public pay telephone service requirements

14:10-9.4 Additional regulation of customer provided pay telephone service

14:10-9.5 Additional regulation of incumbent local exchange carriers

14:10-9.6 Placement of PPTS

14:10-9.7 Exemption for inmate pay telephone service14:10-9.8 Complaint handling procedures

# SUBCHAPTER 10. INTRALATA TOLL COMPETITION ON A PRESUBSCRIPTION BASIS

14:10–10.1 Scope 14:10–10.2 Definitions

14:10–10.3 Implementation of presubscription

14:10-10.4 Cost recovery

14:10-10.5 Local exchange standards

14:10-10.6 Classification of intraLATA toll service as competitive

14:10-10.7 Imputation standard

# SUBCHAPTER 1. SERVICE

## 14:10-1.1 Service connections

- (a) Each telephone utility shall supply, without cost to the customer, at least 150 feet, or more if no pole or structure is involved, of overhead service connection as measured from the curb line nearest to the customer's property to the nearest point of service connection at the customer's building or other structure. Where the customer desires an underground service connection, such facilities shall be provided, installed and maintained at the customer's sole cost and expense.
- (b) If the length of service connection exceeds the requirements specified in (a) above, the customer may be required to pay for the cost of such excess.
- (c) The provisions of this regulation do not affect "Service Connection Charges" associated with the establishment of telephone service, as provided for in the utility's filed tariff.

Amended by R.1991 d.489, effective October 7, 1991. See: 23 N.J.R. 2270(a), 23 N.J.R. 3035(a). Stylistic revisions.

## 14:10-1.2 Rate and special charges information

(a) Upon the request of any customer or applicant, each telephone utility shall provide an explanation of the rates, charges and provisions applicable to the service furnished or available to such customer or applicant, and shall take reasonable steps to provide any information and assistance necessary to enable the customer or applicant to obtain the most economical communications service conforming to the needs of such customer or applicant. The customer or applicant shall be advised as to alternative services available to meet the communications requirements of said customer or applicant in accordance with N.J.A.C. 14:11-7.4. Such information may include printed explanations of alternative services and rates. When requested, the telephone utility shall notify the customer or applicant of the minimum installation and service connection charge to be applied to the bill of such customer or applicant prior to undertaking any action and shall inform the customer or applicant of the estimated initial bill for local service.

(b) The customer shall be provided with an estimate of the charges where special charges not specifically set forth in a telephone utility's tariff are levied on the basis of actual cost for such items as extraordinary construction, maintenance or replacement costs or expenses, overtime work at the customer's request and special installations, equipment and assemblies for which the tariff does not prescribe a rate. This estimate need not be furnished if the customer specifically requests that the special equipment and services be provided before the charges for those services and equipment are available.

R.1978 d.89, effective March 10, 1978. See: 9 N.J.R. 130(a), 10 N.J.R. 171(b).

Amended by R.1996 d.412, effective September 3, 1996.

See: 28 N.J.R. 2832(a), 28 N.J.R. 4107(a).

## 14:10-1.3 Business offices

- (a) Business offices shall be staffed to provide customers and others with convenient access to qualified personnel, including supervisory personnel where warranted, to provide information relating to services and rates, accept and process applications for service, explain charges on customer's bills, adjust charges made in error and to generally act as the representative of the telephone utility. If one business office serves several communities, toll free calling from such communities will be provided.
- (b) Business offices will be open during normal working hours of the telephone utility's normal work week in the area being served and at such other times and such other places as may be warranted by circumstances.
- (c) Qualified personnel will be instructed to be courteous, considerate, efficient, and available to promptly serve those who contact the business office.

R.1978 d.89, effective March 10, 1978. See: 9 N.J.R. 130(a), 10 N.J.R. 171(b).

## 14:10-1.4 Public information

- (a) Access to the following information shall be made available at the business office upon request:
  - 1. Maps showing exchange, base rate area and zone boundaries (if applicable) in sufficient size and detail from which most customer locations can be determined and mileage or zone charges quoted.
  - 2. Information concerning plans for major service changes in the area served by the business office.

R.1978 d.89, effective March 10, 1978. See: 9 N.J.R. 130(a), 10 N.J.R. 171(b).

## 14:10-1.5 Directories

(a) Telephone directories shall be published regularly, listing the name, location and telephone number of all customers, except telephone service not published at customer's request and public telephones.

- (b) Upon issuance, a copy of each directory shall be distributed to all customers within the service area covered by the directory and a copy of each directory shall be furnished to the board.
- (c) The name of the telephone utility, the area included in the directory, and the month and year of issue shall appear on the cover.
- (d) Data pertaining to emergency numbers shall be conspicuously listed in the front part of the directory pages which shall include space for the customer to list emergency numbers, including those of gas, electric and water companies

TELEPHONE 14:10-1.12

Service Measure	Reporting Unit and Minimum Reporting Size
Held Primary Service Orders	Plant Installation District or Business Office
Installation Commitments	Plant Installation District or Business Office
Held Regrade Service Orders	Plant Installation District or Business Office
Toll Assistance Operator Answering Time	Traffic Office handling toll assistance calls—average business day call volume of 2,000 or more
Directory Assistance Operator Answering Time	Traffic Office handling directory assistance calls—average business day call volume of 2,000 or more.
Dialed Local Calls	

- 2. Reports on all service measures except held orders shall set forth the following:
  - i. Reporting unit name and further identification if name does not convey geographic location;
  - ii. Service measure, level, and months, being reported;
  - iii. Cause of performance at the reported level: For installation commitments and customer trouble reports, indicate locations affected if cause is localized within a reporting unit;
    - iv. Corrective action and completion date.
- 3. Reports on held primary and regrade service orders shall set forth the following:
  - i. Reporting unit name and further identification if name does not convey geographic location;
  - ii. Number of held orders or stations for each month of the quarter.
- 4. Data shall be compiled monthly and reported quarterly.

Amended by R.1991 d.489, effective October 7, 1991. See: 23 N.J.R. 2270(a), 23 N.J.R. 3035(a). Stylistic revisions.

# 14:10-1.11 Measuring devices

- (a) When mechanical and/or electronic measuring and record keeping devices are used at the telephone utility's premises in connection with telecommunication service, the measured data and related customer records from which the customer's bills are prepared shall show:
  - 1. Identifying number or means to determine readily the customer's name, address and service classification;
    - Measuring device readings;

- 3. Date of reading;
- 4. Multiplier or constant, if used.
- (b) As nearly as practicable, measuring devices shall be read at intervals to correspond to customer billing periods.
- (c) All measuring and/or record keeping devices used to record data and prepare customers' bills shall be in good mechanical and electrical condition, shall be accurately read and shall not involve approximations. All such devices shall accurately perform the following:
  - 1. For message rate service, the device shall accumulate the number of message units used.
  - 2. For toll service, when in addition to counting the calls, it is necessary to time the calls, the device shall show the number of calls and the chargeable time involved in each call.
  - 3. Where the measuring equipment provides coded information that is used to automatically prepare customer bills, accurate interpretation of such coded information is required.

R.1978 d.89, effective March 10, 1978. See: 9 N.J.R. 130(a), 10 N.J.R. 171(b).

## 14:10-1.12 Inspections, tests and maintenance

- (a) Each telephone utility shall adopt a program of periodic tests, inspections and preventative maintenance aimed at achieving efficient operation of its system and the rendering of safe, adequate and proper service.
- (b) The actual transmission performance of the telephone utility's system shall be monitored in order to determine if the established objectives and operating requirements are met. This monitoring function consists of circuit order tests prior to placing trunks in service, routine periodic trunk maintenance tests, tests of actual switched trunk connections, periodic noise tests of a sample of customer loops in each exchange, and special transmission surveys of the system.
- (c) Each telephone utility shall maintain or have access to test facilities enabling it to determine the operating and transmission capabilities of all equipment and facilities, both for routine maintenance and for trouble location.
- (d) Each telephone utility shall maintain or have access to the necessary facilities, instruments, and equipment for testing its measuring and record keeping equipment and shall adopt appropriate practices for the periodic testing of such equipment.
- (e) A record of all measuring device tests and adjustments and data sufficient to allow checking of the results shall be recorded. Such record shall include the identifying number of the device, its type, the data and kind of test, and the results of each test.

- (f) Maintenance shall include keeping all plant and equipment in a good state of repair consistent with safety and adequate service performance. Broken, damaged, or deteriorated parts which are no longer serviceable shall be repaired or replaced. Adjustable apparatus and equipment shall be readjusted as necessary when found by preventive routines or fault location tests to be in unsatisfactory operating condition. Electrical faults, such as leakage or poor insulation, noise induction, cross-talk or poor transmission characteristics, shall be corrected to the extent practicable.
- (g) A telephone utility shall not connect more customers on any line than are contemplated under the grade of service for which the customers on such line are charged.
- (h) Telephone utilities shall, when requested, furnish appropriate information concerning location of underground facilities, in order to prevent any interruption of service to telephone customers. Nothing in this rule is intended to affect the responsibility, liability, or legal rights of any party under applicable laws or statutes.

R.1978 d.89, effective March 10, 1978. See: 9 N.J.R. 130(a), 10 N.J.R. 171(b).

## 14:10–1.13 Service interruptions

- (a) Appropriate measures shall be taken to minimize service interruptions. Each telephone utility shall make provisions to meet emergencies resulting from failure of power, sudden and prolonged increases in traffic, absences of employees or from fire, storm, or similar contingencies. Each telephone utility shall inform its employees as to procedures to be followed in the event of such contingencies in order to prevent or mitigate interruption or impairment of service.
- (b) Each central office shall contain sufficient battery reserve to keep the office operational until auxiliary power can be placed into service.
- (c) In exchanges exceeding 5,000 lines, a source of permanent auxiliary power shall be installed.

R.1978 d.89, effective March 10, 1978. See: 9 N.J.R. 130(a), 10 N.J.R. 171(b).

## 14:10-1.14 Construction

- (a) Telephone plant shall be designed, constructed, maintained, and operated in accordance with provisions of the current National Electrical Safety Code, the National Electrical Code, and such other appropriate regulations as may be prescribed.
- (b) Telephone utilities shall not provide switching service to lines or facilities that do not meet standard technical criteria and shall eliminate nonconforming switching services.

R.1978 d.89, effective March 10, 1978. See: 9 N.J.R. 130(a), 10 N.J.R. 171(b).

## 14:10-1.15 Preservation of records

All records required to be kept shall be preserved for the period of time specified in the current edition of Part 42 of the Rules and Regulations of the Federal Communications Commission, entitled "Preservation of Records of Communication Common Carriers".

R.1978 d.89, effective March 10, 1978. See: 9 N.J.R. 130(a), 10 N.J.R. 171(b).

# 14:10–1.16 Adoption by reference of the Uniform System of Accounts

- (a) The Board adopts by reference the Uniform System of Accounts for Telephone Companies that has been promulgated by the Federal Communications Commission in Part 32 of the Commission's Rules and Regulations, as well as all present and subsequent amendments, revisions, deletions and corrections which the Federal Communications Commission may adopt insofar as they relate to telephone utilities subject to the jurisdiction of the Board and are in accordance with the Board's policies and procedures.
- (b) For good cause shown, for example, where a telephone company obtains a waiver from the Federal Communications Commission from compliance with that commission's Uniform System of Accounts for Telephone Companies, a telephone company may obtain an exemption from (a) above.

New Rule, R.1988 d.10, effective January 4, 1988. See: 19 N.J.R. 1789(a), 20 N.J.R. 103(d).

## SUBCHAPTER 2. PAYMENTS FOR SERVICE

## 14:10-2.1 Bills for service

- (a) The customer's bill shall include as applicable:
- 1. The telephone number or other numerical or alphabetical designation;
  - 2. The date of the assigned billing period;
- 3. Total recurring charges for service and equipment, and the number and total charge for message units, if any;
- 4. A separate line item on a quarterly basis for local service and each optional service item provided, if any;
- 5. Total charge for calls outside local service area supported by statement;
- 6. Total nonrecurring charges for service and equipment, supported by statement;
  - 7. Total United States Federal Excise Tax;

**TELEPHONE** 14:10-2.1

- 8. Total New Jersey Sales Tax;
- 9. Total Subscriber Line Charge, Universal Service Fund, Lifeline, Link-Up America or similar charges or credits; and

10. Total charge for advertising in telephone directories.

Amended by R.1991 d.489, effective October 7, 1991. See: 23 N.J.R. 2270(a), 23 N.J.R. 3035(a).

Stylistic revisions.

Amended by R.1996 d.412, effective September 3, 1996.

See: 28 N.J.R. 2832(a), 28 N.J.R. 4107(a).

Supp. 9-16-96 10-6.1 Next Page is 10-7