

OLEPS

OFFICE OF LAW ENFORCEMENT PROFESSIONAL STANDARDS





Table of Contents

Introduction		1				
Survey Methods ar	nd Data	2				
Phase I		2				
Phase II		4				
Final Sample		6				
Results		9				
Motor Vehicle St	ops	9				
Consent to Sear	ch Requests Granted	13				
Consent to Sear	ch Requests Denied	16				
Vehicles Towed		18				
Search Warrant	Requests	21				
Automobile Exce	eption Searches	24				
Study Limitations		27				
Conclusion		28				
Appendix One: F	Phase I Survey	30				
Appendix Two:	34					

THE EFFECTS OF <u>PEÑA-FLORES</u> ON MUNICIPAL POLICE DEPARTMENTS OFFICE OF LAW ENFORCEMENT PROFESSIONAL STANDARDS

Introduction

Many law enforcement officials believe that State v. Peña-Flores, 198 N.J. 6 (2009), had the practical effect of altering the requirements for searches in relation to automobile stops. This decision explained the level of exigent circumstances needed to conduct a search under the automobile exception rule. In response to this decision, the New Jersey State Police (State Police) amended its policies and procedures governing motor vehicle stops to discourage troopers from using the automobile exception in situations where troopers had previously relied upon that exception to the warrant requirement. In the wake of this change, the State Police experienced a surge in the number of consent searches where probable cause existed, while the number of consent searches based upon the lower "reasonable articulable suspicion" standard required by State v. Carty, 170 N.J. 632 (2002), remained very small. The use of probable cause-based consent searches in lieu of the automobile exception transformed the overall appearance of State Police activity. However, it remains to be seen how the Peña-Flores decision impacted municipal and specialized police departments in the State of New Jersey, as data from these departments have not been available. Using a sample of municipal departments, this report details the volume of and trends in police activity across the State. Specifically, this report comments on the effects of the Pena-Flores decision on post stop enforcement activities.

Pursuant to a New Jersey Supreme Court Order in a case in which the State had asked the Court to overturn <u>Peña-Flores</u>, <u>State v. Shannon</u>, 210 <u>N.J.</u> 225 (2012), the Office of Law Enforcement Professional Standards (OLEPS) was tasked with collecting data that might capture the effects of <u>Peña-Flores</u> on policing. The Court's Order specifically requested data on "(a) the total number of motor vehicle stops, (b) the number of warrantless probable cause searches conducted, consent searches requested, consent searches conducted, and vehicles impounded – both before and after <u>Peña-Flores</u> – and (c) other relevant information." 210 <u>N.J.</u> at 227-228.

OLEPS has collected the requested data, to the extent that they are available. This report outlines the research methods employed in data collection, a description of the data, and the results of the survey.

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¹ <u>State v. Peña-Flores</u>, 198 <u>N.J.</u> 6 (2009), is hereafter referred to as <u>Peña-Flores</u>. This decision served to further define the exigent circumstances under which a search of a vehicle could be conducted without securing a search warrant under the automobile exception when there was probable cause to believe that a crime had been (or will be) committed.

Survey Methods and Data

There are approximately 550 law enforcement departments/agencies in New Jersey. The majority of these departments are municipal departments, 42 are county agencies, 19 are college/university departments, and 12 are specialty agencies (i.e., park police, fish and wildlife, human services, etc.). Geographically, Bergen County and Monmouth County have the highest concentration of law enforcement agencies; 13.07% of all New Jersey police agencies are in Bergen County and 8.71% are in Monmouth County. Along with the State Police, these 550 agencies are responsible for maintaining general order in the State. However, the nature of policing activities differs from department to department. For example, the State Police primarily handle motor vehicle stops, while other departments in New Jersey may perform more order maintenance policing. Regardless of policing activities, Peña-Flores should have had an impact on all departments in the State.

Phase I

This report utilizes a sample of motor vehicle stop data from law enforcement agencies in New Jersey. Any police department in the State of New Jersey was deemed an eligible participant for this survey. This includes municipal departments, county departments, university/college departments, and other specialized departments (<u>i.e.</u>, park police).

To obtain the aforementioned motor vehicle stop data, it was necessary to first gain an understanding of how municipal police departments maintained their records. The State Police maintains an extremely thorough and detailed record of all trooper activity in several databases and data management systems. These systems were costly and took several years to implement and develop. The likelihood that municipal and other police agencies in the State have systems capable of similar data management is low. The possibility also exists that some municipal departments may not even have an electronic records management system, opting to use paper records. Because of the potential for disparity in records management, and the understanding that the State Police's data collection and management is likely unparalleled, OLEPS conducted a preliminary survey to determine where and how motor vehicle stop records are maintained.

Procedure

In order to reach as many departments as possible, the preliminary survey was sent to the Chiefs/Directors of police departments by the New Jersey State Association of Chiefs of Police (NJSACOP) and by county prosecutors. The survey was e-mailed with a brief letter: explaining the purpose of the survey; providing potential respondents a link to the survey; indicating that all responses are confidential; and providing the name of the appropriate contact at OLEPS should guestions or concerns arise.

The survey questionnaire was posted online on an Office of the Attorney General website. The questionnaire (Appendix One) asked each department to indicate whether and how records on a number of police activities were stored. These activities included the total number of motor vehicle stops, the number of consent search requests granted, the number of consent searches denied, the number of vehicles towed in connection with an automobile stop, the number of

warrants requested in connection with an automobile stop, and the number of automobile exception searches conducted (probable cause searches). Questions were also asked assessing whether the data maintained were historical (<u>i.e.</u>, records available for previous years) and the location of the records (<u>i.e.</u>, electronic records system or in police charts/reports).

Phase I Results

In all, 249 responses were received in Phase I. Several departments, however, responded multiple times, thus there were 246 unique responses from police departments. The response rate for Phase I was 44.7%. Table 1 presents the geographic distribution of the departments who responded to Phase I of the study.

Table One: Geographic Distribution of Phase I Responses

1	T
	Number of
County	Departments
Atlantic	4
Bergen	7
Burlington	13
Camden	16
Cumberland	3
Essex	13
Hudson	8
Hunterdon	7
Mercer	8
Middlesex	22
Monmouth	48
Morris	37
Ocean	9
Passaic	5
Salem	7
Somerset	15
Sussex	6
Union	17
Warren	1
Total	246

Geographically, the departments were spread across the state. However, a large portion of responses came from Monmouth and Morris counties. No responses were received from Gloucester or Cape May counties. Bergen County is underrepresented in Phase I responses; the departments in this county comprised more than 10% of the law enforcement agencies in the

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² Calculated in accordance with American Association for Public Opinion Research (AAPOR) guidelines for Response Rate 1.

state, but less than 2% of those who responded. Overall, the departments that responded to the questionnaire represent approximately 44% of all police departments in New Jersey.

Phase II

Phase II of the project involved selecting a sample of departments that would be requested to provide data to OLEPS.

Sample Selection

Since the purpose of the survey was to identify which police departments kept a record of certain law enforcement actions, only those that answered affirmatively to certain questions were deemed eligible for the sample. Of the 246 departments that responded, 106 indicated that they kept records of the number of motor vehicle stops, consent requests, search warrant requests, non-consensual vehicle searches, and vehicles towed from a motor vehicle stop dating back to 2008 (pre Peña-Flores). Of these 106 selected responses, 7 were from specialized police departments (i.e., university police departments) rather than municipal departments. These 106 were selected as the sample of departments that would be requested to provide data to OLEPS.

Table Two: Geographic Distribution of Phase II Selected

	Number of
County	Departments
Bergen	4
Burlington	7
Camden	9
Cumberland	1
Essex	4
Hudson	6
Hunterdon	4
Mercer	4
Middlesex	15
Monmouth	15
Morris	17
Ocean	3
Passaic	1
Salem	4
Somerset	3
Sussex	3
Union	5
Warren	1
Total	106

This sample mirrors the geographic distribution of the overall responses. The selected departments are clustered in Middlesex, Monmouth, and Morris counties and there is no representation from Cape May, Gloucester, and Atlantic counties.

Sample Time Frame

In order to truly understand the effects of <u>Peña-Flores</u>, it was necessary to review data for at least a year after the decision, to ensure that all police departments had an appropriate amount of time to create policies in line with the ruling, to learn the policies, and to implement them. This would then require data from 2008 until at least 2010 or 2011.

Requesting two or three years of data might seem reasonable, however, police departments in New Jersey have disparate levels of traffic enforcement. While it might be reasonable to request a full year of data from one department, a larger department might have difficulty finding the resources (personnel) to provide those data. Additionally, municipal departments do not necessarily maintain the same level of detail in their general records as the State Police. To provide the information requested, many departments had to read through all reports and documents generated for a motor vehicle stop. Again, while this would be a simple task for a small department, a larger department with 12,000 stops a year would not be able to accommodate such a request.

As such, data on motor vehicle stops were requested for a one month period in April. April was chosen for several reasons. First, April is generally a warm month, the likelihood of winter weather conditions is fairly low, which would affect the nature of policing. Second, the data collection for this study began in May, choosing a week prior to the current day in the year, allowed OLEPS to capture data for the current year. Third, while in some years this month may correspond to "Spring Break," which might affect the number of cars on the road, the driver population should remain relatively stable. By contrast, choosing summer months could provide a completely different picture of motor vehicle stops for some towns (i.e., beach towns). The official data period for this study is the entire month of April. In order to see any potential trends, data were requested for this month in 2008, 2009, 2010, 2011, and 2012 (if available).

Procedure

All departments in the sample were contacted and asked to provide the name and contact information for the individual within the department who would be likely to provide the data and be the most knowledgeable about the data. In most departments, this was the Chief or Director. However, there were some departments that immediately provided the name and contact information of the individual who worked in the records department and was most familiar with the CAD system or other database. OLEPS e-mailed each department a formal request for data and allowed each department 30 days to provide the data.

Once the formal request for data was forwarded, OLEPS confirmed with each department by phone that it received the data request. As the deadline for the data drew near, departments that had not yet returned data to OLEPS were contacted and reminded of the deadline. Throughout the data collection period, OLEPS maintained regular contact with many departments. Several departments contacted OLEPS with questions or concerns about providing the data. OLEPS worked with these departments in determining the appropriate data to provide.

In some cases, this required OLEPS to travel to police departments to read through files and count the number of motor vehicle stops and activities.

Final Sample

Of the 107 departments contacted, 103 returned data to OLEPS. Thus, the final sample represents about 18% of all departments in the State of New Jersey. The completeness and accuracy of the data vary from department to department, but these 103 departments provided at least some data to OLEPS. Thus, the response rate is 96.2% and the geographic distribution of these departments is essentially identical to the distribution of departments selected for the final sample. Most counties have fewer than 10 departments in the sample, except for Middlesex, Monmouth, and Morris counties, with each having closer to 15 departments in the sample.

Table Three: Geographic Distribution of Final Sample

	T
0	Number of
County	Departments
Atlantic	0
Bergen	4
Burlington	7
Camden	8
Cumberland	1
Essex	4
Hudson	6
Hunterdon	4
Mercer	4
Middlesex	14
Monmouth	15
Morris	17
Ocean	3
Passaic	1
Salem	4
Somerset	3
Sussex	3
Union	5
Warren	0
Total	103

The 103 departments that returned data service approximately 1.9 million of the 8.7 million residents in New Jersey, about 22% of the state population. Ideally, the sample would have

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³ Calculated according to AAPOR Response Rate 1.

encompassed a larger portion of the state, but the sample size was restricted due to data availability. On average, each department serves 19,553 residents of New Jersey. However, some departments serve areas as small as 699 residents and others as large as 98,576 residents.

Since departments vary in the number of residents served, the number of law enforcement officers in each department also varies. This characteristic can have a large impact on the number of activities conducted by a department. A department with 100 officers can conduct many more motor vehicle stops than a department with 20 officers. In the final sample, departments ranged in size from two to 340⁴ law enforcement employees, with an average of 52 employees in 2010. These numbers include all individuals employed by the department, both sworn law enforcement and citizens. The total number of sworn law enforcement officers ranged from two to 226, with an average of 43 sworn officers. In contrast, the State Police employed 4,233 employees in 2010, 2,936 of whom were officers.

Urban v. Rural

Compiled by the State Police, the Uniform Crime Report classifies municipalities in the State of New Jersey as "rural," "suburban," or "urban center." These classifications were "compiled by the Department of Community Affairs, Division of State and Regional Planning, [and the] Bureau of Statewide Planning." The definitions of each classification are:

• Urban center Densely populated with extensive development.

• Suburban Predominantly single family residential, within a short distance of an

urban area.

• Rural Scattered small communities and isolated single family dwellings.

These categorizations are based solely on the number of residents, density, and the area of municipality. As such, there are some areas classified by the UCR as "urban center" that may not typically be thought of as urban. While sandwiched between two major metropolitan areas, New York City and Philadelphia, New Jersey does have some areas that are identified as "major urban" areas. Moreover, the municipalities in New Jersey known as the "Urban 15" are those areas which are defined as the most urban based on population and density characteristics. Of these areas, only four were selected for the final sample. Interestingly, most of the areas defined as "major urban" or the "Urban 15" did not respond to the Phase I survey. The lack of response from urban departments may result from the type of policing in these areas. Generally, policing in urban areas does not involve many motor vehicle stops compared to other enforcement activities and to other municipal departments in the state.

⁴ The number of police employees was taken from the 2010 Uniform Crime Report, the most recent year available. Uniform Crime Report, 2010, available at http://www.fbi.gov/about-us/cjis/ucr/crime-in-the-u.s/2010/crime-in-the-u.s.-2010/offenses-known-to-law-enforcement

⁵ Camden City, Elizabeth City, Jersey City, Newark City, Paterson City, and Trenton City.

⁶ The Urban 15 are: Bayonne City, Camden City, Clifton City, Toms River Township. East Orange City, Elizabeth City, Irvington Town, Jersey City, Newark City, Passaic City, Paterson City, Trenton City, Union City, Vineland City, and Woodbridge Township.

Table Four: Municipal Classification of Departments

	Number of Departments
Rural	19
Suburban	53
Urban	
Center	26
Other	5
Total	103

Roughly half of the all departments that submitted data to OLEPS were from areas identified as "Suburban" by the classification system. Roughly a quarter of responses were from departments in "Urban Center" areas. There were five departments not classified as rural, suburban, or urban centers. These departments were specialty departments at colleges or universities or county departments, covering areas that may be classified as all categories.

The 103 departments that provided data on motor vehicle stops and enforcement activities are a sample of all departments in New Jersey. The reported activities will be used to extrapolate the overall effects of the <u>Peña-Flores</u> decision on policing.

Results

Each enforcement activity requested by the Court is covered in the sections that follow. Results are presented for the overall volume of municipal departments and the State Police, by municipal urban classifications, and by county.⁷

Motor Vehicle Stops

The sampled departments made a total of 221,292 motor vehicle stops in the month of April for the years 2008-2012. No single department conducted more than approximately 2,000 stops in each month. In comparison, the State Police conducted 212,520 motor vehicle stops⁸ in these four months. In each month of April, the State Police conducted no less than 37,000 stops. However, in most months, the State Police conducted over 40,000 stops.

Figure One: Motor Vehicle Stops across Reporting Periods

April 2008 – April 2012

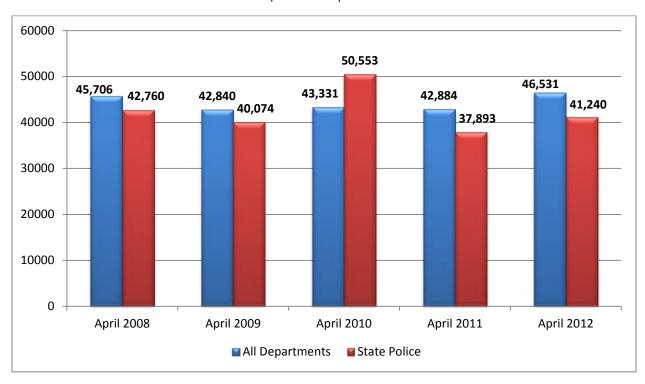


Figure One depicts the number of motor vehicle stops across reporting periods. "All Departments" refer to the 103 municipal, local, and specialty departments that make up the sample. The total number of stops for these departments did not change much each year, however, from April 2008 to April 2012, there does appear to be an increase in the number of motor vehicle stops, albeit a small increase. In contrast, the total number of motor vehicle stops

⁷ This report discusses enforcement activities at the aggregate level. For data on each individual department, see Appendix Two.

⁸ The State Police also categorize trooper-citizen interactions as "motor vehicle accidents," "motor vehicle incidents," and "motorist aid." These interactions are not included in this total; only those incidents identified as "motor vehicle stops."

made by the State Police fluctuates from year to year. Discussions of changes in law enforcement activities, like consent searches, should be kept with the total number of motor vehicle stops in mind. If there was a dramatic increase in the total number of motor vehicle stops, the numbers of law enforcement activities would be expected to increase regardless of any changes to rules and regulations.

External Factors

There are several external factors that can affect departments, and in turn law enforcement activities like the number of motor vehicle stops. For example, in 2008, the US economy began an unprecedented decline, bottoming out in March 2009. The number of motor vehicle stops appears to parallel the economic decline. Several departments indicated that they experienced a reduction in law enforcement personnel at some point between 2008 and 2012. Departments indicated that they underwent budget cuts that reduced the number of officers they could retain. Additionally, and even before such layoffs, many departments were not given funding to hire new officers; if a department had a number of retirements, no new officers were hired to take their place. The reduced manpower of departments would likely impact the number of motor vehicle stops made; a force with 30 officers on road duty can likely make more stops than a force with 10. For some departments, the reduction of even one officer can be felt as the department only employs a small number of officers.

The UCR provides data on the number of employees in a given department and specifically, the number of sworn law enforcement officers. The data¹⁰ indicated that out of the 95 departments in the sample, with data available from the UCR,¹¹ there were only 23 departments that did not experience a reduction in personnel. Over 75% of departments did experience a reduction in personnel at some point between 2008 and 2010. In actuality, most departments experienced a decline for only one year, but 23 did experience a decline two years in a row.

Additionally, the economy can also affect citizen behaviors. The number of motor vehicle stops is also influenced by the number of drivers on the road. As a result of the economic recession, layoffs, and the cost of gas, many people may have turned to carpooling and public transportation, reducing the number of vehicles eligible to be stopped by law enforcement. In fact, the New Jersey Turnpike Authority has reported a decline in the annual number of motorists travelling on both the New Jersey Turnpike and the Garden State Parkway since 2008^{12} (see Figure Two). While these roads may not be reflective of the entire state, they are two of the most trafficked roads in the state. Additionally, motor vehicle stops made by the State Police on these roads account for roughly 40% of all stops in a given year.

⁹ Stark, Betsy, Tracking the Dow One Year After Rock Bottom (2010), *available at* http://abcnews.go.com/Business/year-ago-today-dow-hit-bottom-recession/story?id=10046578.

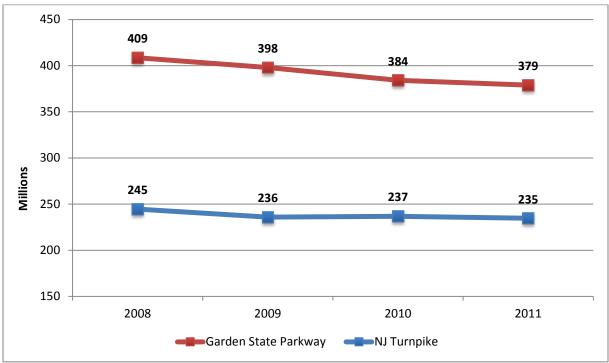
¹⁰ The Uniform Crime Report, 2010, 2009, 2008, Table 78 - Full-time Law Enforcement Employees, by State by City, 2010 *available a*t, http://www.fbi.gov/about-us/cjis/ucr/crime-in-the-u.s/2010/crime-in-the-u.s.-2010/police-employee/city-agency.

¹¹ Data were only available on departments that report crime statistics to the UCR. The specialized departments in this sample did not generally report to the UCR.

¹²New Jersey Turnpike Authority Financial Statements December 31, 2011 and 2010 *available at* http://www.state.nj.us/turnpike/documents/2011AuditedFinancialStatements.pdf.

Financial Statements (Turnpike Revenue Bond Resolution Basis) and Supplementary Information *available at* http://www.state.nj.us/turnpike/documents/2009AuditedFinancialStatements.pdf.

Figure Two: Reported Number of Motor Vehicles 2008- 2011



Policing activities can vary dramatically based on location. Policing in urban areas generally involves fewer motor vehicle stops than suburban areas since suburban and rural areas tend to have roads with less traffic and congestion. Additionally, urban areas may involve more foot patrols increasing contact between individual officers and citizens. Generally, the departments identified by the UCR as suburban conducted the most stops, roughly half of those for a given month. Rural departments had the fewest motor vehicle stops conducted while urban areas had slightly more than rural but less than suburban departments. In contrast, the State Police primarily patrol areas that would not be classified as urban. While the State Police do have a strong presence in some urban areas (i.e., Camden and Irvington), it is also the primary law enforcement agency on several heavily trafficked roadways in the state.

Table Five: Motor Vehicle Stops by Municipal Classification
April 2008 – April 2012

Motor Vehicle Stops							
	2008	2009	2010	2011	2012	Total	
All							
Departments	45,706	42,840	43,331	42,884	46,531	221,292	
Rural	7,865	6,797	7,439	7,076	7,724	36,901	
Suburban	24,752	23,695	23,406	22,516	26,400	120,769	
Urban	11,903	11,310	11,793	12,586	11,655	59,247	
State Police	42,760	40,074	50,553	37,893	41,240	212,520	

In addition to municipal classifications, location within the state can impact the number of motor vehicle stops. As noted earlier, Middlesex, Monmouth, and Morris counties had the highest number of departments in the sample. As expected then, these counties also had the highest concentration of motor vehicle stops. About 21% of all motor vehicle stops were conducted in Middlesex County, where 14 departments provided data. The fewest number of motor vehicle stops were in Passaic County, where only one department provided data. However, Ocean County had 10,630 motor vehicle stops reported from only three police departments; each department on average then, conducted about 3,500 stops. Similarly, Cumberland County only had one department reporting data for a total of 6,120 stops in all four years. While some counties, like Middlesex, Monmouth, and Morris, have high numbers of stops resulting from the number of departments responding, other counties have high numbers of stops considering the low number of departments who responded.

Table Six: Motor Vehicle Stops by County
April 2008 – April 2012

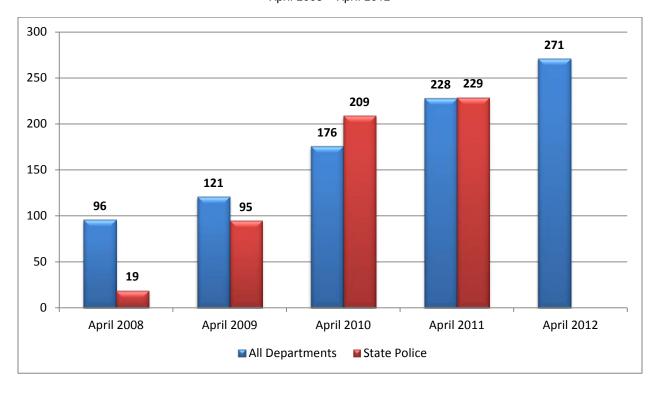
	2008	2009	2010	2011	2012	Total
Bergen	1,187	1,163	1,031	840	1,066	5,287
Burlington	4,003	3,724	2,890	3,649	3,976	18,242
Camden	3,272	3,178	3,055	3,602	3,988	17,095
Cumberland	961	1,299	1,353	1,489	1,018	6,120
Essex	644	734	824	875	1,052	4,129
Hudson	2,290	2,265	2,538	2,305	1,832	11,230
Hunterdon	855	594	1,074	936	1,412	4,871
Mercer	2,167	1,807	2,233	2,036	2,261	10,504
Middlesex	10,306	8,854	8,420	8,837	11,534	47,951
Monmouth	4,891	4,663	4,935	4,807	4,540	23,836
Morris	7,814	6,982	6,793	6,387	6,147	34,123
Ocean	2,352	2,391	2,610	1,488	1,789	10,630
Passaic	182	168	153	175	226	904
Salem	956	850	723	716	705	3,950
Somerset	1,709	1,807	2,066	1,888	1,861	9,331
Sussex	510	672	796	754	986	3,718
Union	1,607	1,689	1,837	2,100	2,138	9,371
Total	45,706	42,840	43,331	42,884	46,531	221,292

Consent Requests Granted

The number of consent requests conducted by local law enforcement was expected to increase in the wake of the <u>Peña-Flores</u> decision in February 2009. This decision detailed the exigent circumstances when a vehicle search could be conducted without securing a search warrant under the automobile exception with probable cause. This decision made consent searches the predominant form of automobile searches and created probable cause based consent to search requests.

Consent requests were a relatively rare occurrence for the municipal police departments. Most departments had a handful in the months selected for review. In April 2008, prior to the <u>Peña-Flores</u> decision, the number of consent to search requests was low. There were only 96 consent searches granted in all 103 municipal police departments in the sample and only 19 for the State Police. April 2009 was only two months after <u>Peña-Flores</u>, but the effect on police activity was immediate, consent searches increased to 121 for the municipal departments and 95 for the State Police. A dramatic increase in consent searches granted appears in April 2010; the number of consent requests for the State Police more than doubles while the number for municipal departments had a 45% increase. This increase in consent requests in 2010 may be evidence of the time needed to implement the changes in law enforcement practice resulting from the decision. The decision likely required training for officers and changes to policies and procedures. Additionally, the effects of <u>Peña-Flores</u> likely developed sometime between April 2009 and 2010, a period for which data were not collected.

Figure Three: Consent Searches Granted
April 2008 – April 2012



Generally, the number of granted consent searches increased steadily from April 2008 to April 2012 for both the municipal departments and the State Police. The number of State Police granted consent searches for April 2012, was not available as of October 2012. Based on the trend seen for municipal departments, it is expected that the number of granted consent searches increased for April 2012 for the State Police as well.

Pursuant to conversations with local law enforcement officers, consent requests are not especially common. The numbers reinforce this. Given that there were 103 departments in the sample, on average there were only 1.07 consent searches granted per department for April 2008, 1.30 for April 2009, 1.85 for April 2010, 2.37 for April 2011, and 2.85 for April 2012. The total number of granted consent searches represents less than 1% of the number of motor vehicle stops reported. Consent requests then, do not occur with great frequency for municipal departments or the State Police.

As with the total number of motor vehicle stops, most granted consent searches occurred in jurisdictions described as suburban. Additionally, the increase in granted consent searches from 2008 to 2012 is largest in suburban departments, increasing by 115 consent searches. Urban and rural jurisdictions generally had the same number of granted consent searches. Both showed moderate increases in the number of granted consent searches from 2008 to 2012, but not nearly as dramatic as the increase for suburban departments. The State Police also showed increases in the number of consent searches granted, from 19 in 2008 to 229 in 2011. Again, the data for April 2012 were not yet available. Overall then, it appears that the number of granted consent searches increased, as expected based on Peña-Flores. However, these increases appear to be greatest in suburban areas.

Table Seven: Granted Consent Requests by Municipal Classification
April 2008 – April 2012

Granted Consent Requests						
	2008	2009	2010	2011	2012	Total
All						
Departments	96	121	176	228	271	892
Rural	29	41	36	53	45	204
Suburban	49	55	76	111	164	455
Urban	17	24	56	58	58	213
State Police	19	95	209	229		552

Middlesex County has the highest number of granted consent requests. This is expected given the high number of motor vehicle stops conducted in Middlesex County. However, Cumberland County has the second highest number of granted consent requests. Cumberland County is represented by one police department in this sample. The police department providing data for this county is an "urban center" according to the UCR and is actually one of the Urban 15 communities in the state. The high number of consent searches granted is unexpected then, given differences in policing urban areas. However, upon inspection of the community served by the department, the area is not "urban" as one might classify Camden or Jersey City as urban. The area is primarily residential and has a few roads that could be classified as local highways. The police force in this area is the 5th largest in the sample with 181 total law

enforcement employees. The area is situated between Philadelphia and several shore towns and may be a drive-through town for non-traditional routes to the shore. This would explain the high number of motor vehicle stops and granted consent to search requests.

Similarly, Ocean County has a high number of consent searches granted given the number of departments sampled from this county. There were only three departments in Ocean County that provided data for this study, yet there were 44 consent searches granted. On average, there were 14.66 granted consent searches per department, the highest average for any county. By comparison, Sussex County had the same number of departments yet had only six consent requests for all months. Ocean County's high number of consent requests (and motor vehicle stops) may be the result of proximity to the shore. April is not generally considered "peak season" for shore towns, but the towns may experience a surge in motorists on particularly nice days.

In contrast, Hudson County has only two granted consent requests reported for six departments. This may reflect the urbanicity of Hudson County; five of the six departments are classified as "urban center" by the UCR. These departments may engage in smaller number of motor vehicle stops, and thus, even fewer that involve consent to search requests. However, this number may seem low when considering the number of highly trafficked roadways in Hudson County that connect New Jersey and New York.

Table Eight: Granted Consent Requests by County
April 2008 – April 2012

	2008	2009	2010	2011	2012	Total
Bergen	0	0	5	3	2	10
Burlington	5	11	8	10	19	53
Camden	17	15	9	16	21	78
Cumberland	15	9	38	38	33	133
Essex	1	3	2	0	5	11
Hudson	0	0	0	2	0	2
Hunterdon	10	7	21	20	16	74
Mercer	13	9	7	22	17	68
Middlesex	2	14	25	38	61	140
Monmouth	13	8	15	25	38	99
Morris	9	19	25	26	32	111
Ocean	1	17	9	7	10	44
Passaic	0	0	0	0	0	0
Salem	1	1	0	2	7	11
Somerset	7	4	8	11	5	35
Sussex	0	0	2	2	2	6
Union	2	4	2	6	3	17
Total	96	121	176	228	271	892

Consent Requests Denied

While granted consent searches were fairly uncommon even for municipal departments, according to the data, denied consent searches were even more uncommon. Many departments indicated that they did not regularly keep track of denied consent requests; consent to search forms were only filed for consent searches granted. Additionally, many departments indicated that in the face of a denied consent, it was rare to apply for a search warrant. This could be the result of evidentiary support not meeting probable cause or de-policing. Rather than spend the several hours to apply for a search warrant and tow a vehicle, officers may have been willing to allow motorists to leave without further investigation.

Figure Four depicts denied consent searches from April 2008 to April 2012. The number of denied consents for the State Police is generally higher than those for the municipal departments. From 2008 to 2012, the number of denied consent requests increased from two to 13 for the State Police. In the same time period, the number of denied consent to search requests increased from six in 2008 to 10 in 2011 to 7 in 2012 for the municipal departments, peaking in 2011, when there were 10 denied consent to search requests.

14 13 13 13 12 10 10 8 6 6 6 5 4 2 2 0 April 2008 April 2009 April 2010 April 2011 April 2012 ■ All Departments ■ State Police

Figure Four: Consent Searches Denied
April 2008 – April 2012

The municipal departments show much more variation in the number of denied consent to search requests than the State Police. Given that most municipal departments indicated that they had no way of tracking consent requests which were denied, these numbers are unlikely to be an accurate representation of the number of denied consent to search requests. In most instances, when a driver denies consent to search, the officer does not fill out a consent form.

Additionally, municipal departments may not have the same policies and procedures as the State Police, which require supervisory approval for a consent to search request and require this request to be radioed through communication, making it easier to record these activities.

There were more consent searches granted in suburban areas than in rural and urban areas. The same pattern was observed for denied consent searches. There were no reported denied consent searches for any of the departments identified as urban. Again, these numbers are not necessarily indicative of the actual volume of consent searches that were denied, but reflect the reporting and recording of denied consent searches.

Table Nine: Denied Consent Requests by Municipal Classification

April 2008 – April 2012

Consent Requests Denied						
	2008	2009	2010	2011	2012	Total
All						
Departments	6	5	6	10	7	34
Rural	2	1	0	2	3	8
Suburban	4	4	4	8	4	24
Urban	0	0	0	0	0	0
State Police	2	13	13	13		41

On average, there was less than one denied consent request per county for the entire time period under study. The county distribution of denied consent requests does resemble the distribution of denied consent requests with the largest number in Middlesex and Monmouth counties. However, there were six counties that reported zero denied consent to search requests for every month in the sample. The very low numbers of denied consent requests most likely reflect inaccurate records of the number of denied consent requests. However, it is important to note that data were requested for one month for each year. It is possible that the low numbers are, at least, partially influenced by data selection. Overall though, there does appear to be a slight increase in the number of denied consent requests, with a peak in 2011.

Table Ten: Denied Consent Requests by County

April 2008 – April 2012

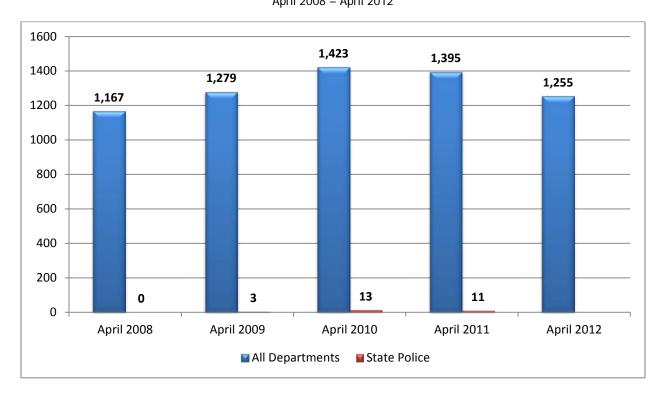
	2008	2009	2010	2011	2012	Total
Bergen	0	0	1	0	1	2
Burlington	0	0	0	1	0	1
Camden	0	0	2	0	0	2
Cumberland	0	0	0	0	0	0
Essex	0	0	1	0	0	1
Hudson	0	0	0	0	0	0
Hunterdon	2	0	0	1	1	4
Mercer	0	0	0	0	0	0
Middlesex	0	0	1	4	2	7
Monmouth	2	1	1	3	1	8
Morris	1	2	0	0	2	5
Ocean	0	1	0	0	0	1
Passaic	0	0	0	0	0	0
Salem	0	0	0	0	0	0
Somerset	1	1	0	0	0	2
Sussex	0	0	0	1	0	1
Union	0	0	0	0	0	0
Total	6	5	6	10	7	34

Vehicles Towed

In the event that a consent search is denied, a law enforcement officer may request a search warrant and tow the vehicle back to the station. Even if stations did not keep track of all consent searches that were denied, a record of all vehicles towed in connection with a motor vehicle stop might more fully illustrate denied consent searches. Departments were asked to provide the number of vehicles towed in connection with a motor vehicle stop.

There was great disparity in the reported number of vehicles towed. Some departments indicated that they had no vehicles towed while others indicated that they had hundreds of vehicles towed. This discrepancy is the result of the vehicles towed as the result of DWI's and accidents. Some departments were able to separate the number of vehicles towed based on the reason for the tow- DWI, accident, arrest, etc. These departments likely had fewer tows reported, as they separated out DWI tows and only reported those that were likely to involve a consent to search request (as requested and the focus of the survey). As such, the reported numbers of vehicles towed is a gross overestimation of the number of vehicles that may have been towed following a denied consent to search request.

Figure Five: Vehicles Towed
April 2008 – April 2012



The numbers presented for vehicles towed did increase in 2010 and 2011, but overall have been relatively consistent. These numbers were collected in an attempt to capture instances where a consent search was denied and a vehicle was towed back to the station to await a search warrant. Unfortunately, many departments were not able to separate the reasons for a vehicle tow. For those departments that were able to separate this information, the majority of vehicle tows relating to a motor vehicle stop were due to suspected DWI. Thus, the numbers presented here cannot be taken as an indication of the number of vehicles towed as the result of a denied consent search.

Generally, the protocol in place for keeping track of vehicle tows was more rudimentary than the systems for managing motor vehicle stops. Most departments had a "tow log" to keep track of vehicles towed. In some instances this was literally a book or excel file that listed each tow that occurred. In other departments this amounted to a folder filled with "tow sheets" that detailed each tow.

Other departments did have the ability to query databases for tows that occurred during the time period requested and to filter out those that were unlikely to stem from a denial of consent (<u>i.e.</u>, filtering out DWIs, stolen vehicles). For these departments, the number of vehicle tows were much lower (<u>i.e.</u>, less than 10 in most cases and less than 5 in many). Based on the reported numbers of motor vehicles stopped and the number of vehicles towed, it is estimated that roughly half of the municipal departments were able to separate the reasons for vehicle tows, giving a slightly more accurate picture of tows that might have resulted from a denied consent.

In contrast to the municipal departments, the number of vehicles towed for the State Police represent all vehicle tows following a denied consent to search request. Given that only a little more than half of all denied consent to search requests resulted in a tow, it is expected that the number of tows for municipal departments should be low, reinforcing the understanding that the numbers reported are misestimates.

Table Eleven: Vehicles Towed by Municipal Classification

April 2008 – April 2012

Vehicles Towed						
	2008	2009	2010	2011	2012	Total
All						
Departments	1,167	1,279	1,423	1,395	1,255	6,519
Rural	158	141	123	178	136	736
Suburban	298	338	451	420	438	1,945
Urban	680	752	792	746	629	3,599
State Police	0	3	13	11		27

As expected, there were more vehicles towed in urban areas where there are more cars that could be towed for a variety of reasons (i.e., road construction, illegal parking, etc.). Compared to the State Police, municipal departments towed a much higher number of motor vehicles. Again, the numbers of vehicles towed for non-State Police departments reflect all vehicles towed, not just those where a consent to search request was involved.

County-wise, Middlesex and Hudson counties reported the highest total number of vehicles towed. Middlesex's total of 1,426 likely results from the 14 departments that reported tows in the county while Hudson County's total of 1,081 more likely results from the urban communities served by the departments that responded.

Table Twelve: Vehicles Towed by County

April 2008 – April 2012

	2008	2009	2010	2011	2012	Total
Bergen	9	21	15	9	30	84
Burlington	52	44	55	59	47	257
Camden	107	153	130	171	163	724
Cumberland	183	215	195	153	169	915
Essex	17	22	25	22	17	103
Hudson	187	178	313	210	193	1,081
Hunterdon	32	18	17	19	28	114
Mercer	32	44	41	68	42	227
Middlesex	247	278	263	346	292	1,426
Monmouth	65	56	79	85	73	358
Morris	88	88	98	69	73	416
Ocean	44	59	81	67	44	295
Passaic	1	6	3	3	0	13
Salem	12	10	7	9	7	45
Somerset	3	21	3	11	8	46
Sussex	9	16	9	14	8	56
Union	79	50	89	80	61	359
Total	1,167	1,279	1,423	1,395	1,255	6,519

Search Warrant Requests

Information on the number of search warrants requested during a motor vehicle stop was difficult to obtain. First, the event is relatively rare. Even for the State Police that conducts thousands of motor vehicle stops a month, there are only a few applications for a search warrant during a motor vehicle stop. Additionally, many departments indicated that they did not keep records of search warrants. Rather, these records were maintained at the local courthouse. The only way for these departments to know if a search warrant was applied for would be to read the narratives of each motor vehicle stop.

In each month reporting period, the total number of search warrant requests was less than 15. Despite the low volume, there was an increase in the number of search warrant requests for both the State Police and municipal departments in April 2010, a year after the <u>Peña-Flores</u> decision. However, the number of search warrant requests decreased after April 2010. The decrease never dropped to pre-<u>Peña-Flores</u> levels. These numbers suggest an initial boom in search warrants as a result of the decision. The decrease following April 2010 could result from familiarity with the process of applying for a search warrant. It is possible that officers/troopers understood the time and resources necessary to obtain a search warrant and chose not to follow through with the procedure. This could also be evidence of a lack of probable cause. The

type of consent to search request for each department (<u>i.e.</u>, probable cause or reasonable articulable suspicion) is not known. If all consent to search requests were based on RAS rather than PC, it is unlikely that there would be any search warrant applications. Additionally, this could be evidence of a lack of familiarity with probable cause consent to search requests and the guidelines regarding their use.

14 13 12 12 11 10 8 8 6 4 4 3 2 0 0 April 2008 April 2009 April 2010 April 2011 April 2012 ■ All Departments ■ State Police

Figure Six: Search Warrant Requests
April 2008 – April 2012

Consistent with the patterns of consent to search requests, search warrant requests were relatively rare in urban areas and much more common in rural and suburban areas. Suburban areas had the highest number of search warrant requests. The 20 search warrant requests are similar to the number of denied consent searches in suburban areas, 24. On the surface, this suggests that there were only four denied consent to search requests that did not lead to a search warrant request. This conclusion is not logical given the data limitations; the number of denied consent to search requests is very likely underreported.

State Police data indicates that there are fewer than 15 search warrant requests following denied consent to search requests. From State Police data, we know that not all denied consent to search requests generate a search warrant. While there were 13 denied consents in April 2011 for the State Police and 11 search warrant requests, these requests were not based on denied consent, but rather a combination of granted, withdrawn, and denied consents.

Table Thirteen: Search Warrant Requests by Municipal Classification
April 2008 – April 2012

Search Warrant Requests						
	2008	2009	2010	2011	2012	Total
All						
Departments	4	8	12	7	7	38
Rural	1	4	3	4	1	13
Suburban	3	2	6	3	6	20
Urban	0	2	2	0	0	5
State Police	0	3	13	11		27

In September 2011, Burlington County instituted a pilot telephonic warrant system. The pilot program lasted through March 2012. Both State Police and municipal police departments used the program; however, the State Police only requested seven warrants while municipal departments requested 34.¹³ In the event that a motorist denied consent to search and a search warrant was applied for, the process was conducted over the phone. A judge was contacted via telephone and notified of the evidence to support the warrant request. Judges either granted or denied the warrant based on these circumstances. Though the pilot program officially ended in March 2012, telephonic warrants were still being processed in April 2012.

Speaking to a department in Burlington County, which had the benefit of a telephonic warrant system, there were not many requests for these search warrants. The department indicated that the system had improved during the pilot program and noted that the most recent application for a telephonic warrant resulted in a stop length of less than an hour (June 2012). However, concern was expressed regarding judicial preference of the handling of paperwork. Typically, officers work a 12 hour shift and then are off duty. For those officers who work overnight and apply for a warrant, they would need to be paid overtime in order to turn in the appropriate paperwork in person when the judge reported to work in the morning. It was suggested that judges allow other officers to turn in the paperwork, to alleviate the financial burden caused by the need for overtime. The department indicated that they could understand why other departments in counties without such a system would be unwilling to apply for a search warrant considering the amount of time such a request would take and in light of the length of time requests took, even with the telephonic warrant system.

As noted above, the number of search warrant requests made was relatively low. Disaggregating this data by county reveals that Monmouth, Middlesex, and Hunterdon counties had the highest numbers of search warrant requests. Hunterdon County reported a total of six search warrant requests, with only four departments providing data. In contrast, Monmouth County's eight search warrant requests came from data for 15 departments. While Burlington County was the only county with the telephonic warrant system, there were no search warrants reported for any of the departments in the county. There were a total of seven Burlington County municipal police departments in the sample. None of these departments reported search warrant requests for any of the selected time periods. In this county, the effect of Peña-Flores

¹³ Superior Court of New Jersey Burlington Vicinage, *Telephonic Search Warrants (Pena-Flores) Pilot Program*, (2012).

is unlikely to be seen until late 2011, since these departments had to wait for the development of the pilot program, which officially ended in March 2012.

Table Fourteen: Search Warrant Requests by County
April 2008 – April 2012

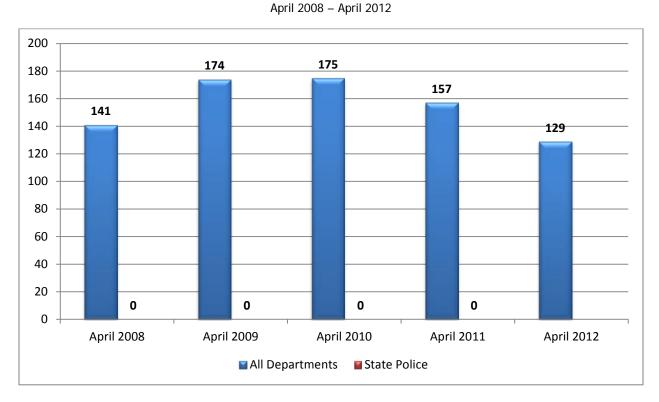
	2008	2009	2010	2011	2012	
Bergen	0	0	1	0	0	1
Burlington	0	0	0	0	0	0
Camden	0	0	2	0	2	4
Cumberland	0	0	0	0	0	0
Essex	0	0	0	0	0	0
Hudson	0	0	1	0	0	1
Hunterdon	1	0	1	3	1	6
Mercer	0	0	0	0	0	0
Middlesex	0	1	2	2	1	6
Monmouth	2	0	3	1	2	8
Morris	0	3	0	0	1	4
Ocean	0	2	0	0	0	2
Passaic	0	0	0	0	0	0
Salem	0	0	1	0	0	1
Somerset	1	1	0	0	0	2
Sussex	0	0	1	1	0	2
Union	0	1	0	0	0	1
Total	4	8	12	7	7	38

Automobile Exception Searches

Automobile exception searches, post-<u>Peña-Flores</u>, refer to probable cause seizures (plain view, open container, credential searches). These searches/seizures were not and are not routinely recorded in data management systems by either municipal police departments or the State Police. These searches are often recorded in the narratives of motor vehicle stops, which are not searchable without reading through all of the reports.

In general, most municipal departments did have a record of PC searches. Only about 1/3 of all the departments indicated that they either had zero PC Searches or did not provide the data to OLEPS. However, of those that did provide data, most departments indicated that only a few of these searches occurred. On average, there were two or fewer PC Searches for each department. However, some departments did report over 15 PC Searches. It is likely that these are the departments that accurately reported these searches. These departments were also those which had more motor vehicle stops than the majority of other departments.

Figure Seven: Automobile Exception Searches



The total number of PC searches reported has decreased since April 2010. They did increase, however, from April 2008 to April 2009. While <u>Peña-Flores</u> did limit the automobile exception standards, the effects of this decision may not have been apparent in April 2009, less than two months after the decision. It is conceivable that it took a year to impact actual policy and procedures. There are no PC Searches reported for the State Police as this would require reading narratives for all 40,000+ stops each month to tally this number.

Table Fifteen: Automobile Exception Searches by Municipal Classification

April 2008 – April 2012

Automobile Exception Searches						
	2008	2009	2010	2011	2012	Total
All						
Departments	141	174	175	157	129	776
Rural	23	29	38	24	21	135
Suburban	96	122	95	84	59	456
Urban	19	21	40	47	49	176
State Police						

Consistent with Motor Vehicle Stops in general, there are more PC searches in suburban departments than urban and rural departments. This pattern most likely results from differences in the volume of motor vehicle stops in these areas. Interestingly, urban departments did not

follow the overall pattern of decreases in the number of PC searches after April 2010. Rather, urban departments show a steady increase in the number of PC searches from 2008 to 2012.

Departments in most counties reported the number of automobile exception searches, with the exception of Cumberland and Passaic counties. Monmouth, Camden, and Morris counties reported the highest number of PC searches. The data for Camden County are based on 8 departments, only one of which consistently reported no data for automobile exception searches. Camden County had the fifth highest number of motor vehicle stops, and so the high number of PC searches is not entirely unexpected. Again, the numbers reflected are likely an underestimate given the data recording limitations of most police departments.

Table Sixteen: Automobile Exception Searches by County
April 2008 – April 2012

	2008	2009	2010	2011	2012	Total
Bergen	2	3	3	1	1	10
Burlington	11	22	12	11	4	60
Camden	14	29	12	23	42	120
Cumberland	0	0	0	0	0	0
Essex	5	5	6	4	5	25
Hudson	1	1	0	4	1	7
Hunterdon	7	0	23	11	10	51
Mercer	2	7	8	4	3	24
Middlesex	20	18	27	21	11	97
Monmouth	44	39	44	24	18	169
Morris	19	28	22	28	13	110
Ocean	8	14	3	6	4	35
Passaic	0	0	0	0	0	0
Salem	2	3	2	3	1	11
Somerset	2	0	0	0	0	2
Sussex	2	0	2	1	2	7
Union	2	5	11	16	14	48
Total	141	174	175	157	129	776

Study Limitations

The data in this project are subject to a few limitations. These limitations are not necessarily unique to this project; some are inherent in survey research. Additionally, these limitations are not meant to discredit the findings of the survey, but rather to provide further explanation and context for the results.

First, in distributing the Phase I preliminary survey, OLEPS was required to rely on NJSACOP and county prosecutors to forward the survey information to municipal departments; no database of e-mail addresses was available to OLEPS directly. Second, while all departments have an e-mail address, survey researchers have noted several issues conducting e-mail surveys. For some respondents, the message may be automatically filtered to a SPAM or Bulk mail folder, not reaching the intended recipient. Variation in equipment and technology (speed of computer and internet) can make it difficult for some respondents to receive and complete the survey.

Second, municipal departments are generally funded through the communities in which they serve. Some communities may provide more funding for technology and record keeping than others. This means that the equipment/database/process used to store information on motor vehicle stops was not the same across departments. Some departments had county dispatch systems that housed most stop information while other departments had in-house systems. Additionally, many departments have experienced changes in procedures for recording data, namely, upgrades to new and more complete data systems. The variation in records systems made it difficult for some departments to obtain the data requested. Some departments were able to query their databases and pull stops with the specific enforcement activities. However, other departments had to pull hard copies of reports and read through all reports for motor vehicle stops in the requested reporting periods. The records management systems used by the State Police resulted from the Consent Decree¹⁴ and required a large amount of time, money, and resources to implement. It would be very unlikely for municipal departments to implement systems as comprehensive as those utilized by the State Police without the assistance of a grant.

Third, and related to the second limitation, departments vary regarding what information is recorded and maintained. Most departments did not keep a record of denied consent to search requests. The general policy was to request consent, and when a motorist granted consent, to complete a consent to search form. It was uncommon for departments to produce a consent form where consent was denied.

Fourth, only 246 of over 550 departments responded to Phase I of this project. Of those, only 107 indicated that they kept records of the events discussed in this report. The data collection and records management practices of half of the departments in the State of New Jersey are unknown. Noticeably, many of the larger (urban) departments within the state did not respond to the survey. It is entirely possible that the remaining departments would present a different picture of enforcements and motor vehicle stops. With that, the departments that did respond are from areas across the entire state and represent urban, suburban, and rural departments. The results then, are theoretically, representative of all departments in the state.

¹⁴ In December 1999, the State of New Jersey entered into a Consent Decree with the Civil Rights Division of the United States Department of Justice. No. 99-5970 (MLC). The Consent Decree was dissolved in September 2009.

Conclusion

Despite the limitations mentioned, the data are consistent with expectations. In the wake of the <u>Peña-Flores</u> decision, the number of consent to search requests increased for both municipal departments and the State Police. The increase in consent to search requests was found despite only slight increases in the number of motor vehicle stops.

To fully understand the results presented here, context is necessary. In 2008 and 2009, the United States and New Jersey experienced an unprecedented economic downturn. The economy bottomed in 2009, with companies, organizations, and governments experiencing great strain and stress in their budgets. Many municipal departments experienced tightening of their budgets which forced some to lay off officers and that caused many more departments to be unable to hire new officers in the wake of attrition. The budgetary constraints also affected the ability of departments to replace any aging equipment or systems. While the results do indicate an increase in the number of consent searches post <u>Peña-Flores</u>, the increase would have likely been greater had departments not experienced such restrictions. Without hiring new officers or replacing those who had retired, many departments experienced declines in the number of motor vehicle stops they were able to conduct, and hence enforcement activities (<u>i.e.</u>, consent to search requests).

Conclusions regarding other enforcement activities are limited because of the restrictions in data availability. While the number of consent searches increased following <u>Peña-Flores</u>, denied consent to search requests do not appear to match this pattern. The number of denied consent searches fluctuates rather than increasingly steadily in the years after the decision. Search warrant requests do appear to increase following <u>Peña-Flores</u>, but their overall pattern appears to be more fluctuation than steady increase, especially when comparing municipal and State Police numbers. As noted before, the reported numbers of vehicles towed following a denied consent request are not accurate. Instead, the totals likely reflect overall vehicle tows resulting from a motor vehicle stop. Finally, automobile exception searches did appear to decline following the <u>Peña-Flores</u> decision, as expected. However, no conclusion could be drawn regarding the State Police as the data are unavailable.

Overall, the activities conducted by municipal departments represent a fraction of volume handled by the State Police, especially in reference to consent to search requests. The nature of policing in municipal departments is generally more varied than the State Police; few departments in the state would be likely to indicate that traffic enforcement represents the bulk of their activity. Additionally, the State Police employ a much larger number of troopers than most municipal departments; it would be difficult to find a department that came close to their numbers.

Essex Fells

Thank you to the following police organizations for assisting OLEPS by providing data on motor vehicle stops and enforcement activities.

Aberdeen Township Harrison Newton

Allenhurst Hawthorne North Brunswick Andover Township **Highland Park** Parsippany-Troy Hills Bayonne Hillsborough Pemberton Borough Belmar Police Hoboken Penns Grove

Berlin Township Pennsauken Township Hopewell **Bound Brook Hudson County Sheriff**

Pennsville Township Bradley Beach Lake Como Pequannock Township Brielle Lakehurst Piscataway

Brookdale Community Lakewood Princeton University

College **Laurel Springs** Rahway **Burlington Township** Lawrence Township Readington Township

Butler Linden River Vale Caldwell Lindenwold Robbinsville Police

Chatham Borough Lodi Rockaway Borough Chester Township Long Hill Township Rutgers University-

Chesterfield Township Newark Manalapan Township

Rutgers University- New Clark Manchester Township Brunswick Clinton Township Marlboro Township

Salem City Deal Mendham Borough Sea Bright East Brunswick Metuchen

Somerdale Eastampton Twp. Middlesex Borough South Brunswick Elmer Borough Milltown

Monmouth Beach Spotswood **Evesham Township** Monmouth University

South River

Tewksbury Township Fanwood Monroe Township Union City Florham Park Montgomery

Upper Saddle River Frenchtown Borough Montville Township Vineland Garwood Morris County Park

Voorhees Glen Ridge Morris Township West Long Branch Gloucester City Mount Arlington

Westampton Gloucester Township Mount Olive Township Willingboro **Guttenberg Police** Mountain Lakes

Woodbridge Township Hamburg Police Neptune City

New Jersey State Police

Wyckoff Hanover Township **New Brunswick** Harding Township

Appendix One: Phase I Survey

Survey of New Jersey Chiefs of Police
Name of your Department *
Full Name
First Name Last Name
Which of the following best describes the area your department primarily serves? * Urban Suburban Rural
Does your department keep records of the number of motor vehicle stops made? * Yes No
Do these records go back to 2008? Yes
□ No □ No Records Kept
Where are these records kept?
CAD Police Reports
Patrol Logs No Records Kept Other
If other, please type response below:
Does your department keep records of the number of automobile exception seraches made? *
Yes No
Do these records go back to 2008?
Yes
No Poserds Kept
No Records Kept

Where are these reco	rds kept?		
CAD			
Police Reports			
Patrol Logs			
No Records Kept			
Other			
If other, please type r	esponse below:		
Does your departmen	t keep records of the nu	mber of consent search re	equests made? *
Yes			
■ No			
Do these records go b	pack to 2008?		
	No	No Records Kept	
Where are these reco			
CAD	Police Reports	Patrol Logs	No Records Kept
Other			
If other, please type r	esponse below:		
Do you have copies of	f consent search request	forms (electronically or o	n paper)? *
Yes			
■ No			
Does your departmen	t keep records of the nu	mber of consent search re	equests granted? *
Yes			
■ No			
	nack to 20082		
Do these records go b		■ No Records Kent	
	pack to 2008?	No Records Kept	
Do these records go b	■ No	No Records Kept	
Do these records go b	■ No	■ No Records Kept■ Patrol Logs	No Records Kept
Do these records go b Yes Where are these reco	□ No rds kept?		No Records Kept
Do these records go b Yes Where are these reco	No rds kept? Police Reports		■ No Records Kept

Does your department automobile stop? *	keep records of the number	per of warrants requested	d in connection with an
Yes No			
Do these records go ba	ack to 2008?		
Yes	■ No	No Records Kept	
Where are these recor	ds kept?		
CAD Other	Police Reports	Patrol Logs	No Records Kept
If other, please type re	esponse below:		
Does your department with an automobile sto		ber of telephonic warrant	ts requested in connection
Yes No			
Do these records go ba	ack to 2008?		
Yes	■ No	No Records Kept	
Where are these recor	ds kept?		
CAD Other	Police Reports	Patrol Logs	No Records Kept
If other, please type re	esponse below:		
Does your department automobile stop? *	keep records of the num	ber of vehicles towed in	connection with an
Yes			
■ No			
Do these records go ba	ack to 2008?		
Yes	■ No	No Records Kept	
Where are these recor	ds kept?		
CAD Other	Police Reports	Patrol Logs	No Records Kept

If other, please	e type response below:	
Who would be t	the appropriate contact person regarding the records m	entioned in this survey? *
First Name	Last Name	
Phone Number		
Area Code Phone Submit	ne Number	

Appendix Two

Appendix Two: Municipal Department Data

Department 1

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	0	491	464	343	346
Consent Searches Granted	0	1	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	2	6	1	0
Search Warrant Requests	0	0	0	0	0
PC Searches	0	2	1	0	1

Department 2

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	28	30	34	38	34
Consent Searches Granted	1	1	1	2	1
Consent Searches Denied	0	0	1	1	0
Vehicles Towed	0	0	0	0	0
Search Warrant Requests	0	0	1	1	0
PC Searches	0	0	0	0	0

Department 3

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	103	240	156	149	108
Consent Searches Granted	0	0	0	0	2
Consent Searches Denied	0	0	0	1	0
Vehicles Towed	7	10	4	3	5
Search Warrant Requests	0	0	0	1	0
PC Searches	2	0	2	1	2

Department 4

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	749	478	997	1,127	678
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	10	9	6	10	5
Search Warrant Requests	0	0	0	0	0
PC Searches	1	0	0	3	1

Department 5

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	100	101	145	56	76
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	3	1	3	4	2
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	0	211	263	193	119
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	8	8	7	6
Search Warrant Requests	0	0	0	0	0
PC Searches	0	1	1	1	1

Department 7

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	60	367	128	154	214
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	2	20	3	9	8
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

Department 8

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	590	215	274	290	222
Consent Searches Granted	0	0	0	0	1
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	8	4	5	7	12
Search Warrant Requests	0	0	0	0	0
PC Searches	2	0	0	4	4

Department 9

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	398	456	477	421	283
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	13	13	15	6	19
Search Warrant Requests	0	0	0	0	0
PC Searches	2	0	1	1	1

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	155	56	34	44	68
Consent Searches Granted	0	0	1	0	1
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	0	0	0	0
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	1	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	875	794	548	817	827
Consent Searches Granted	0	0	0	1	4
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	2	2	4	2
Search Warrant Requests	0	0	0	0	0
PC Searches	2	2	0	1	3

Department 12

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	571	432	616	486	435
Consent Searches Granted	0	3	8	5	2
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	4	5	5	4	1
Search Warrant Requests	0	0	0	0	0
PC Searches	0	2	5	6	3

Department 13

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	250	162	139	203	435
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	7	4	2	2	6
Search Warrant Requests	0	0	0	0	0
PC Searches	2	2	2	2	3

Department 14

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	252	143	113	224	149
Consent Searches Granted	0	0	0	2	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	1	0	0	2	0
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	313	223	328	370	515
Consent Searches Granted	0	0	0	1	1
Consent Searches Denied	0	0	0	0	2
Vehicles Towed	4	5	2	6	12
Search Warrant Requests	0	2	0	0	0
PC Searches	0	0	1	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	371	443	322	363	237
Consent Searches Granted	4	10	1	2	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	0	0	10	2
Search Warrant Requests	0	0	0	0	0
PC Searches	1	6	0	1	0

Department 17

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	232	326	293	413	593
Consent Searches Granted	0	1	0	2	2
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	6	3	11	17	17
Search Warrant Requests	0	0	0	0	0
PC Searches	0	1	2	4	3

Department 18

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	0	0	562	541	896
Consent Searches Granted	0	0	15	9	11
Consent Searches Denied	0	0	0	1	1
Vehicles Towed	0	0	5	8	7
Search Warrant Requests	0	0	0	3	1
PC Searches	0	0	21	10	10

Department 19

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	98	496	523	460	454
Consent Searches Granted	1	0	3	2	1
Consent Searches Denied	0	1	0	1	0
Vehicles Towed	2	6	12	27	11
Search Warrant Requests	1	0	0	0	1
PC Searches	0	0	0	0	1

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	0	0	0	0	1,643
Consent Searches Granted	0	0	0	3	20
Consent Searches Denied	0	0	0	1	1
Vehicles Towed	0	0	45	45	50
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	99	193	159	371	759
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	4	5	6	5	7
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

Department 22

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	245	281	249	244	264
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	6	1	2	2	0
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

Department 23

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	124	168	132	254	125
Consent Searches Granted	0	3	0	0	1
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	3	3	4	0	2
Search Warrant Requests	0	0	0	0	0
PC Searches	3	2	3	1	2

Department 24

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	1,028	1,105	789	1,282	1,564
Consent Searches Granted	1	0	6	7	12
Consent Searches Denied	0	0	0	1	0
Vehicles Towed	3	13	16	18	14
Search Warrant Requests	0	0	0	0	0
PC Searches	8	12	11	8	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	540	536	570	686	630
Consent Searches Granted	1	0	1	2	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	27	11	30	22	13
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	1	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	489	610	298	453	364
Consent Searches Granted	0	1	0	2	2
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	1	1	8	7	2
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

Department 27

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	89	54	130	102	189
Consent Searches Granted	0	0	1	1	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	1	0	0	1
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

Department 28

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	202	219	278	253	311
Consent Searches Granted	0	2	1	1	1
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	4	7	5	3	3
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	1	0	1

Department 29

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	172	318	425	332	361
Consent Searches Granted	0	0	0	0	3
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	5	10	11	14	5
Search Warrant Requests	0	0	0	0	0
PC Searches	0	1	0	1	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	180	87	129	105	120
Consent Searches Granted	0	0	0	0	1
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	6	5	2	8	12
Search Warrant Requests	0	0	0	0	0
PC Searches	9	4	4	14	27

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	1,065	956	901	833	1,681
Consent Searches Granted	17	15	9	11	16
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	18	10	19	23
Search Warrant Requests	0	0	0	0	1
PC Searches	0	21	4	7	13

Department 32

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	111	76	69	108	130
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	22	14	18	17	22
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

Department 33

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	122	110	128	273	109
Consent Searches Granted	0	0	1	2	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	1	5	3	11	2
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

Department 34

•	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	929	593	584	444	356
Consent Searches Granted	0	0	2	0	4
Consent Searches Denied	0	1	0	0	0
Vehicles Towed	8	8	9	12	4
Search Warrant Requests	0	1	0	0	0
PC Searches	2	5	3	3	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	182	226	249	316	98
Consent Searches Granted	1	1	4	4	2
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	0	0	0	0
Search Warrant Requests	0	0	0	0	0
PC Searches	3	5	5	5	2

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	174	207	220	133	122
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	2	6	9	1	7
Search Warrant Requests	0	0	1	0	0
PC Searches	0	0	0	0	0

Department 37

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	182	168	153	175	226
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	1	6	3	3	0
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

Department 38

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	487	685	512	410	505
Consent Searches Granted	0	1	0	0	1
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	28	22	17	18	20
Search Warrant Requests	0	0	2	0	0
PC Searches	0	0	2	0	0

Department 39

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	1,125	1,066	1,181	739	868
Consent Searches Granted	6	3	6	7	3
Consent Searches Denied	1	1	0	0	0
Vehicles Towed	1	1	0	0	0
Search Warrant Requests	1	1	0	0	0
PC Searches	0	0	0	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	560	731	660	339	359
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	138	136	238	147	123
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	803	604	633	938	956
Consent Searches Granted	9	3	0	9	3
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	1	0	2	3	0
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	3	2	2

Department 42

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	191	218	73	117	113
Consent Searches Granted	0	0	0	2	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	5	3	35	26	33
Search Warrant Requests	0	0	0	0	0
PC Searches	0	1	0	1	0

Department 43

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	45	67	2	9	35
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	0	0	0	0
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

Department 44

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	144	103	90	196	273
Consent Searches Granted	0	9	0	2	3
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	5	5	7	11	4
Search Warrant Requests	0	1	0	0	0
PC Searches	8	13	3	4	4

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	384	669	1,356	450	631
Consent Searches Granted	0	2	2	0	3
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	20	33	63	39	29
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	80	37	35	192	182
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	8	3	3	7	10
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

Department 47

•	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	524	493	701	536	636
Consent Searches Granted	0	2	4	6	3
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	1	1	0	0
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	1	2	0

Department 48

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	354	550	467	578	508
Consent Searches Granted	0	0	0	1	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	27	24	36	31	23
Search Warrant Requests	0	1	0	0	0
PC Searches	2	4	8	11	10

Department 49

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	1	0	3	20	13
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	0	0	0	0
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	312	240	207	278	303
Consent Searches Granted	0	0	0	1	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	5	11	6	6	21
Search Warrant Requests	0	0	0	0	0
PC Searches	1	3	0	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	485	369	393	324	301
Consent Searches Granted	0	1	2	1	1
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	1	1	1	1	1
Search Warrant Requests	0	0	0	0	1
PC Searches	2	2	1	1	1

Department 52

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	1,568	1,285	978	853	570
Consent Searches Granted	6	1	2	1	2
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	1	1	3	0	1
Search Warrant Requests	0	0	0	0	0
PC Searches	2	4	5	4	1

Department 53

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	1,824	1,619	1,164	842	885
Consent Searches Granted	1	6	7	5	4
Consent Searches Denied	0	1	0	0	0
Vehicles Towed	19	21	11	17	11
Search Warrant Requests	0	1	0	0	0
PC Searches	0	1	0	2	0

Department 54

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	792	539	760	1,047	1,074
Consent Searches Granted	3	0	5	8	9
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	13	1	3	10	2
Search Warrant Requests	0	0	0	0	0
PC Searches	20	8	7	2	1

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	251	222	261	227	141
Consent Searches Granted	0	0	0	0	1
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	1	0	2	1
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	811	759	752	426	666
Consent Searches Granted	0	1	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	4	20	8	2	21
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	1	0	0

Department 57

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	428	392	302	233	279
Consent Searches Granted	0	0	3	2	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	6	6	10	0	13
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

Department 58

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	406	153	411	772	422
Consent Searches Granted	0	0	2	6	7
Consent Searches Denied	0	0	0	1	0
Vehicles Towed	11	12	19	23	15
Search Warrant Requests	0	0	0	0	0
PC Searches	8	9	5	14	6

Department 59

•	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	60	127	304	124	184
Consent Searches Granted	0	0	0	1	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	1	1	0	4	4
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	1	2	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	74	8	12	4	8
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	0	0	0	0
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	787	718	431	767	906
Consent Searches Granted	1	1	2	3	8
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	7	4	6	13	11
Search Warrant Requests	0	0	0	0	0
PC Searches	3	0	0	0	1

Department 62

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	524	374	757	995	779
Consent Searches Granted	1	1	2	4	2
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	0	0	2	0
Search Warrant Requests	0	0	0	0	0
PC Searches	2	0	0	0	0

Department 63

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	276	324	211	197	140
Consent Searches Granted	1	1	0	0	3
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	1	4	3	5	1
Search Warrant Requests	0	0	0	0	0
PC Searches	1	6	0	4	0

Department 64

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	128	141	130	88	112
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	1	0	0	0	1
Search Warrant Requests	0	0	0	0	0
PC Searches	1	0	0	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	999	903	713	756	745
Consent Searches Granted	0	0	0	2	1
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	3	1	5	1	8
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	212	101	193	148	174
Consent Searches Granted	0	1	1	1	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	0	3	1	0
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

Department 67

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	1,115	1,118	869	848	915
Consent Searches Granted	6	8	7	5	8
Consent Searches Denied	1	0	0	0	0
Vehicles Towed	22	11	25	10	18
Search Warrant Requests	0	0	0	0	0
PC Searches	7	6	6	4	2

Department 68

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	196	109	147	112	110
Consent Searches Granted	0	1	0	0	1
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	4	4	4	2	4
Search Warrant Requests	0	0	0	0	0
PC Searches	1	0	0	2	0

Department 69

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	418	312	336	566	673
Consent Searches Granted	2	5	3	11	23
Consent Searches Denied	2	0	0	1	1
Vehicles Towed	18	19	19	21	18
Search Warrant Requests	1	0	2	0	1
PC Searches	15	21	19	7	5

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	1,401	695	1,026	1,260	330
Consent Searches Granted	0	0	0	1	1
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	96	115	101	162	60
Search Warrant Requests	0	0	0	0	0
PC Searches	4	1	8	1	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	285	322	512	332	769
Consent Searches Granted	0	0	1	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	1	1	2	0	1
Search Warrant Requests	0	0	1	0	0
PC Searches	0	0	0	0	0

Department 72

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	1,561	1,264	1,299	1,393	2,073
Consent Searches Granted	0	0	0	4	4
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	36	18	19	26	43
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	1	0

Department 73

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	646	628	791	611	586
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	1	0	0	0
Vehicles Towed	8	13	3	3	1
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

Department 74

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	281	225	266	176	136
Consent Searches Granted	0	1	0	0	3
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	7	3	2	0	5
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	335	158	103	188	169
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	0	0	0	0
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	1,091	1,176	750	1,479	1,072
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	62	72	68	88	77
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

Department 77

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	235	219	239	182	166
Consent Searches Granted	1	1	0	1	7
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	1	1	0	0
Search Warrant Requests	0	0	0	0	0
PC Searches	1	3	1	1	0

Department 78

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	356	543	620	599	851
Consent Searches Granted	0	2	0	2	4
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	21	28	21	9	14
Search Warrant Requests	0	0	0	0	0
PC Searches	1	2	0	2	4

Department 79

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	786	956	690	516	539
Consent Searches Granted	1	3	1	4	1
Consent Searches Denied	0	0	0	1	0
Vehicles Towed	1	0	0	2	0
Search Warrant Requests	0	0	0	1	0
PC Searches	0	0	0	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	3	5	3	1	0
Consent Searches Granted	0	0	1	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	0	0	0	0
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	279	58	229	170	96
Consent Searches Granted	1	1	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	15	5	7	7	5
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

Department 82

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	764	533	378	287	325
Consent Searches Granted	10	7	5	10	5
Consent Searches Denied	2	0	0	0	0
Vehicles Towed	32	14	9	10	20
Search Warrant Requests	1	0	1	0	0
PC Searches	6	0	0	0	0

Department 83

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	479	489	249	203	184
Consent Searches Granted	0	0	0	1	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	1	0	0	0
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

Department 84

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	837	705	896	561	669
Consent Searches Granted	4	4	2	7	11
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	31	43	38	65	42
Search Warrant Requests	0	0	0	0	0
PC Searches	2	7	4	0	1

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	414	297	277	184	155
Consent Searches Granted	1	0	1	1	2
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	9	6	9	4	5
Search Warrant Requests	0	0	0	0	0
PC Searches	1	0	1	1	1

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	98	86	128	86	131
Consent Searches Granted	1	0	2	0	1
Consent Searches Denied	0	0	1	0	0
Vehicles Towed	2	5	8	6	4
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	1	0	0

Department 87

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	537	524	313	366	320
Consent Searches Granted	0	1	4	4	2
Consent Searches Denied	0	0	1	0	0
Vehicles Towed	23	40	14	19	14
Search Warrant Requests	0	0	0	0	0
PC Searches	2	1	0	1	0

Department 88

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	141	192	132	102	106
Consent Searches Granted	0	0	0	1	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	6	8	4	7	7
Search Warrant Requests	0	0	1	0	0
PC Searches	1	0	1	2	1

Department 89

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	199	163	341	209	240
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	3	6	11	5	4
Search Warrant Requests	0	0	0	0	0
PC Searches	3	4	9	4	4

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	148	179	397	302	199
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	29	40	32	35	27
Search Warrant Requests	0	0	0	0	1
PC Searches	3	2	3	0	1

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	902	909	828	622	993
Consent Searches Granted	0	1	5	2	3
Consent Searches Denied	0	0	0	1	1
Vehicles Towed	5	2	8	16	11
Search Warrant Requests	0	0	0	1	1
PC Searches	2	0	4	0	2

Department 92

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	442	502	279	469	394
Consent Searches Granted	0	2	6	3	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	16	21	4	12	7
Search Warrant Requests	0	1	0	0	0
PC Searches	0	2	6	3	0

Department 93

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	481	613	555	571	745
Consent Searches Granted	0	0	0	2	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	14	17	12	7	26
Search Warrant Requests	0	0	0	0	0
PC Searches	1	4	0	0	1

Department 94

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	2	7	4	6	2
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	3	3	1	0
Search Warrant Requests	0	0	0	0	0
PC Searches	1	0	2	1	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	505	555	519	481	430
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	10	10	7	9	3
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	122	190	304	169	243
Consent Searches Granted	0	0	1	1	1
Consent Searches Denied	0	0	1	0	0
Vehicles Towed	0	4	5	2	3
Search Warrant Requests	0	0	1	0	0
PC Searches	0	0	2	1	1

Department 97

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	961	1,299	1,353	1,489	1,018
Consent Searches Granted	15	9	38	38	33
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	183	215	195	153	169
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

Department 98

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	707	532	577	478	602
Consent Searches Granted	0	0	0	5	4
Consent Searches Denied	0	0	2	0	0
Vehicles Towed	2	7	7	7	8
Search Warrant Requests	0	0	2	0	0
PC Searches	2	1	0	1	0

Department 99

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	366	317	251	343	273
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	3	2	2	0	0
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	682	604	629	411	337
Consent Searches Granted	0	0	1	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	38	21	29	22	17
Search Warrant Requests	0	0	0	0	0
PC Searches	0	2	1	1	1

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	667	360	177	229	116
Consent Searches Granted	0	0	0	0	0
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	0	0	0	0
Search Warrant Requests	0	0	0	0	0
PC Searches	0	0	0	0	0

Department 102

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	1,277	684	1,022	1,032	1,719
Consent Searches Granted	0	4	2	4	14
Consent Searches Denied	0	0	0	0	0
Vehicles Towed	0	1	0	1	1
Search Warrant Requests	0	0	0	0	0
PC Searches	0	1	1	1	1

Department 103

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	274	244	271	190	336
Consent Searches Granted	0	0	4	0	1
Consent Searches Denied	0	0	0	0	1
Vehicles Towed	4	5	4	1	6
Search Warrant Requests	0	0	0	0	0
PC Searches	1	0	1	0	0

New Jersey State Police

	April 2008	April 2009	April 2010	April 2011	April 2012
Motor Vehicle Stops	42,760	40,074	50,553	37,893	41,240
Consent Searches Granted	19	95	209	229	
Consent Searches Denied	2	13	13	13	•
Vehicles Towed	0	3	13	11	
Search Warrant Requests	0	3	13	11	
PC Searches		·	•		