# EXCLUSIONARY ZONING:

A Bibliography

2nd edition

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# **EXCLUSIONARY ZONING:**

A Bibliography

2nd ed.

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# **EXCLUSIONARY ZONING**

The Mount Laurel I decision <sup>1</sup> and the Mount Laurel II decision <sup>2</sup> declared unconstitutional those laws which restrict the building of low and moderate income housing. The decisions state that a municipality must provide its 'fair share' of such housing, that housing must be made available for employees of anticipated industrial housing, that the poor may not be 'zoned' out solely because providing housing for them will cause a loss of revenue for the municipality, and that where land availability permits, mobile homes may be constructed.

In June, 1983, the New Jersey State Library issued the original version of this bibliography following the Mount Laurel II decision. In the past two years much more material has been written on the case and its impact. Besides these new materials, this revised bibliography also includes a wider variety of materials than the original edition. Information requests have revealed a need for materials on zoning in general, on mobile homes, planned unit development, land use and other aspects of zoning.

There are two additional sources of information available for use at the State Library. In our newspaper clippings files, the folders on zoning and housing topics are relevant. Also, we have many municipal and county master plans from the 1960's and early 1970's that may provide additional insights into this issue.

Within this bibliography, studies and reports are listed first followed by periodical articles. All are arranged chronologically. Entries marked with an asterisk (\*) after the call number are listed as being in the collection but were not found on the shelf at the time of final proof reading.

The final items in the bibliography are the taped proceedings of two late-1984 conference or workshop sessions on Mount Laurel. These do not circulate. They may be listened to at the State Library or may be purchased from the issuing League.

<sup>1.</sup> Southern Burlington County NAACP v. Township of Mount Laurel, 67 NJ 151, March 25, 1975.

Southern Burlington County NAACP v. Township of Mount Laurel, 92 NJ 158, January 20, 1983.

# STUDIES AND REPORTS

1970 Cahill, William T. A Blueprint for Housing in New Jersey: A Special Message to the Legislature, December 7, 1970. Trenton: Office of the Governor, 1970, 20p.(974.901/G52)

Governor William T. Cahill, five years before Mt. Laurel, addresses the need for low and moderate income housing in New Jersey.

Burchell, Robert W. <u>Planned Unit Development; New Communities American Style</u>. New Brunswick: Center for Urban Policy Research, Rutgers University, 1972. 254p. (J711.3/B947)

This volume explores the concept of planned unit development which permits a mixture of land uses, i.e., residential, commercial and industrial. PUD's could be of value in meeting the Mt. Laurel Fair Share criteria.

1972 Cahill, William T. New Horizons in Housing: A Special Message to the Legislature, March 27, 1972. Trenton: Office of the Governor, 1972. 42p. (974.901/G52)

Governor Cahill addresses the progress made since his December 7, 1970, address on housing shortages and housing needs in New Jersey and the direction where the state ought to go regarding low and moderate income housing.

Babcock, Richard F. Exclusionary Zoning: Land Use Regulations and Housing in the 1970's. NY: Praeger 1973.(HT/167/B3)

This is a review of land use regulations and how they have impacted on the availability of low and middle income housing in the early 1970's.

Nygaard, Richard Lee. <u>The Politics of Planning in New Jersey.</u> New Brunswick: Department of Political Science, 1973. Rutgers University. PhD Thesis. 338p. (J711/N944)

The focus is on the adjustment of comprehensive planning ideas in New Jersey. It also provides background on the State's zoning laws.

Sagalyn, Lynn B., and Sternlieb, George. Zoning and Housing Costs: The Impact of Land Use Controls on Housing Price. New Brunswick: Center for Urban Policy Research, Rutgers University 1973, 132p. (J711.51/S129)

This report provides an analysis of lot size and other zoning requirements in terms of their impact on the selling price of a single tract development home.

Listokin, David., ed. Land Use Controls: Present Problems and Future Reform.

New Brunswick: Center for Urban Policy Research, Rutgers University, 1974.

398p. (J711.3/L773)

The purpose of this ten year old reader is to present the major issues involved in the current effort to reform land use control. It attempts to synthesize some of the legal and social science methodologies for evaluating such regulations and to provide some interface between the land use controls of them and regulations expected in the future.

New Jersey. County and Municipal Government Study Commission. Housing and Suburbs: Fiscal and Social Impact of Multifamily Development. Trenton: The Commission, 1974. 158p. (974.90/H842/1974b)

This study analyzes the problems of housing provisions and suburban growth in New Jersey and proposes an appropriate state role in dealing with these critical problems.

- New Jersey. County and Municipal Government Study Commission. Housing and Suburbs: Summary of Findings, Conclusions, and Recommendations. Trenton: The Commission, 1974. 22p. (974.90/H842/1974c)
- New Jersey. Department of Community Affairs. Division of State and Regional Planning. Evaluating the Fiscal Impact of the Planned Unit Development. Trenton: The Division, 1974. 18p. (974.90/H842/1974f)

This handbook deals with the cost/revenue aspect of Planned Unit Development.

1975 Chandler, Lester V. "Exclusionary Zoning in New Jersey: The Mount Laurel Decision," in New Jersey Department of the Treasury, 8th Annual Report of the Economic Policy Council and the Office of Economic Policy. Trenton: The Department, 1975, pp. 122-129 (974-901/E18)

A brief state ment on the economic impact of the Mount Laurel I decision.

New Jersey. Department of Community Affairs. Division of State and Regional Planning. An Analysis of Low- and Moderate-income Housing Need in New Jersey. Trenton: The Division, 1975. 36p. (974.90/H842/1975b)

This provides an assessment of New Jersey's housing problems using 1970 census information. It delineates the various types of shelter problems facing New Jersey residents.

New Jersey. Legislature. Senate, County and Municipal Government Committee.

Public Hearing Senate Bill No. 3054 (An Act Relating to the Planning Regulation of Land Uses, and Revising Parts of the Statutory Law), held April 3, 1975.

Trenton: The Committee 1975. 92p. (974.90/R336/1975d)

This is a transcript of a hearing on a bill which would simplify, clarify, and where possible, standardize land use planning and regulation, speed up the process of land use application, and better integrate and coordinate various elements of land use planning & regulation.

Abeles, Schwartz and Associates. South Brunswick Housing Study, 3 parts. Part I Planned Residential Development, by Carl Hintz; Part II Analysis of Low- and Moderate-Income Housing Needs and Regional Fair Share Allocation Plan, by Abeles, Schwartz and Associates; and Part III Planning for Low- and Moderate-Income Housing in South Brunswick, South Brunswick: Author, 1976. (974-90/H842/1976f)

In December, 1974, South Brunswick adopted a new zoning ordinance requiring that in planned residental development zones 10% of the units be designed for low- and moderate-income families. This study was undertaken to determine the township's fair share of such housing.

1976 Listokin, David. Fair Share Housing Allocation. New Brunswick: Center for Urban Policy Research Rutgers University, 1976. (310.5/LIS)\*

This volume reviews fair share housing developments into the mid 1970's.

New Jersey. Department of Community Affairs. Division of Housing and Urban Renewal. Housing Handbook for New Jersey Municipalities. Trenton: The Department, 1976 December. 65p. (974.90/H842/1976g)

The volume is intended to assist municipal officials, citizen groups, and developers who wish to promote the development of low- and middle-income housing.

New Jersey. Department of Community Affairs. Division of State and Regional Planning. A State Wide Housing Allocation Plan for New Jersey: A Preliminary Draft for Public Discussion. Trenton: Author, 1976 16p. & A-29p. (974.90/H842/1976d)

This preliminary draft discusses needs and direction of low cost housing with a request for public input.

New Jersey. Department of Community Affairs. Division of State and Regional Planning. A Summary of the Response of Two Suburban Communities to the Needs for Balanced Housing. Trenton: The Division, 1976. 41p. (974.90/H842/1976e)

This document is a summary of two studies prepared to meet the need for balanced housing in South Brunswick and Princeton.

1977 Moskowitz, David H. Exclusionary Zoning Litigation. Cambridge Mass: Ballinger Publishing Co, 1977. 393p. (KF/5698/M6)

This volume attempts to outline a general strategy for exclusionary zoning litigation that can be derived from an analysis of the relevant issues raised in exclusionary zoning litigation brought in Federal, Pennsylvania, and New Jersey Courts.

New Jersey. Department of Community Affairs. Division of Housing and Urban Development. The Princeton Housing Proposal: A Strategy to Achieve Balanced Housing Without Government Subsidy. Trenton: The Division, 1977, 106p. (974.90/H842/1977)

This reviews Princeton's efforts to deal with the scarcity of affordable housing.

- New Jersey. Department of Community Affairs. Division of Planning. <u>State</u>

  <u>Development Guide Plan.</u> Preliminary Draft. Trenton: The Division, 1977.
  - 1. (974.90/R336/1977a) 128p. & 13p. & 43p. This was a rough draft issued in January 1977.
  - 2. (974.90/R336/1977e) 127p. This is the preliminary draft of the 1980 State Development Guide Plan, a major document in the Mount Laurel II decision, was prepared based on input January item cited above.
- New Jersey. Department of Community Affairs. Division of State and Regional Planning. State Housing Programs and Policies: New Jersey's Housing Element. Trenton: The Division, 1977. 97p. (974.90/H842/1977c)

The volume provides estimates of present and future needs for housing in New Jersey, describes resources and opportunities for improving housing conditions, and presents general goals and specific recommendations to help meet housing needs.

Rose, Jerome E., ed. After Mount Laurel: The New Suburban Zoning. New Brunswick: Center for Urban Policy Research, Rutgers. 1977. 254p. (NJ/TB33/28/A88)

This collection of twenty seven essays reviews various aspects and implications of the 1975 Mount Laurel Decision.

Fishman, Richard P. ed. Housing for All Under Law: New Directions in Housing, Land Use, and Planning Law. Cambridge, Mass; Ballinger, 1978. 635p. (KF/5729/A8)

This volume discusses some of the complex forces that have affected growth and housing opportunities in metropolitan America, with emphasis on the inadequacies of our land use control system. The chapter dealing with judicial doctrine for inclusionary land use programs heavily discusses Mt. Laurel.

New Jersey. Department of Community Affairs. Division of State and Regional Planning. A Revised Statewide Housing Allocation Report for New Jersey for Public Review and Comment. Trenton: The Division, 1978. 161p. (974.90/H842/1978b)

The purpose of this plan is to provide municipalities throughout the state with a guide for the evaluation of their land use regulations and housing programs in providing reasonable housing opportunities to meet the needs of New Jersey residents.

New Jersey. Department of Community Affairs. Division of Housing and Urban Renewal. Affordable Housing Conference. Trenton: The Division, 1978. 103p. (974.90/H842/1978 M).

Plans submitted in competition to provide attractive, moderately priced housing in conjunction with a conference on affordable housing.

New Jersey. Legislature. Assembly. Commission to Study The Availibility of Urban Housing. Housing Needs and Opportunities in New Jersey Cities: Report of the Commission. Trenton: The Commission, 1978. 40p. (974.90/H842/1978f)

This is the Commission report on the housing market with particular concern for the availability of housing in cities and for the impact of state law and policies on housing opportunity along with recommendations regarding the rehabilitation of existing housing, the contruction of new housing, and tenants' rights in the relocation process.

New Jersey. Legislature. Mobile Home Study Commission. Public Hearing on Taxation of Mobil Homes, held November 21, 1978. 42p. Trenton: The Commission, 1978. (974.90/H842/1978g)

This is a transcript of the first of several public hearings on the role of mobile homes to alleviate housing shortages in the state.

Buck, Peter L. Land Use Planning and Litigation. Practicing Law Institute, 1979 560p. (KF/5698/Z9/L35)

This a course handbook with a chapter on exclusionary zoning.

New Jersey. Department of Community Affairs. Division of State and Regional Planning. Summary Statement: Allocation of Regional and Municipal Housing Opportunities for the State of New Jersey. Trenton: The Division, 1979. 30p. (974.90/H842/1978c)

This document provides summary tables by county and municipality of how many low and middle income housing opportunities must be provided within a municipal zoning code to meet the Supreme Court's directives.

New Jersey. Legislature. Mobile Home Study Commission. Public Hearing before Mobile Home Study Commission on Financing of Mobile Homes and Mobile Home Land Development, held January 24, 1979, Trenton: The Commission, 1979 40, 39p. (974.90/H842/1979)

This is a transcript of another hearing dealing with financing practices and how they impact on the use of mobile homes as a partial answer to the housing shortage that exists in New Jersey.

1979 Windsor, Duane. Fiscal Zoning in Suburban Communities. Lexington, Mass: Lexington Books, 1979. 160p. (J336/W766)

This volume discusses various fiscal aspects of zoning in suburban communities and how they can affect exclusionary zoning.

- 1979 Fair Share Housing: A Conference On New Jersey Issues. Sponsored by Department of Government Services, Division of Continuing Education, and The Bureau of Government Research, Rutgers College. New Brunswick: The Sponsor, 1979. 136 p. (J 711.58/K64)
- 1980 Cox, William Martin. Zoning Administration in New Jersey, 5th edition. Newark: Rutgers College, 1980. 287p. (NJ/TB33/Z8/C878.5)

A text for lay members of municipal zoning agencies to provide insight into the statutory duties of zoning boards.

1980 Minely, Ivy Starr. Municipal Land Use. Newark: New Jersey Institute for Continuing Legal Education, 1980. 334p. (NJ/TB33/P7/M664)

This book provides a summary of basic principles of planning and zoning and is updated on a regular basis to include legal revision and court decisions.

New Jersey. Department of Community Affairs. Division of Planning. A Guide to Zoning Boards of Adjustment. Trenton: The Department, 1980 136p. (974.90/R336/1980c)

A guide for zoning boards on the intent and application of zoning regulations and court decisions relating to zoning.

New Jersey. Department of Community Affairs. Division of Planning. State Development Guide Plan, Revised Draft. 2v. Trenton: The Division, 1980. 179p. (974.90/R336/1980j)

This is a "broad based policy guide which recommends where future development and conservation efforts in New Jersey should be concentrated...and about the State's future growth." This guide was cited in the Mount Laurel II decision.

New Jersey. Legislature. Mobile Home Study Commission. Report and Recommendations of the Mobile Home Study Commission. Trenton: The Commission, 1980. 262, 24p. (974.90/H842/1980a)

This study "speaks in great detail to the attractiveness of manufactured homes as an alternative housing option for low and middle income families, and the barriers which currently make such housing unavailable and, many times, unaffordable.

New Jersey. Assembly Housing Emergency Action Team. Final Report. Trenton: The Team, 1981. 35, 9p. (974.90/H842/1981b)

The author finds a desperate need for a state housing policy that is comprehensive and constant and that housing needs have been largely ignored by both the Legislature and Administration.

1982 Minely, Ivy Starr. Municipal Land Use. Newark: New Jersey Institute for Continuing Legal Education, 1982 (NJ/TB33/P7/M664/1982)

Based on the prior statutory provisions, cases brought under them, and court decisions which have clarified some of the myriad problems of municipal planning and zoning.

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- Schoeman, Stephen. Housing Policy and Program Accomplishments of the Byrne Administration, 1974-1982. Trenton, Governor's Office of Policy and Planning, 1981. 92p. (974-90/H842/1981k).
  - This document reviews the developments in improving the housing situation in New Jersey under Governor Byrne.
- Burchell, Robert W. Mount Laurel II: Challenge and Delivery of Low-Cost Housing. New Brunswick: Center for Urban Policy Research, Rutgers University, 1983. 430p. (J711.58/B947)
- Mallach, Alan. Fair Share Housing Allocation Study for the Tricounty (Burlington, Camden & Gloucester) Region. Roosevelt, NJ: The Author, 1983, 15, 19p. (J711.58/S987)
  - This is an expert testimony report on the availability of low and moderate income housing in Burlington, Camden, and Gloucester Counties.
- New Jersey. Department of Community Development. Division of Housing and Development. Affordable Housing Conference: Summary and Recommendations. Trenton: The Division. 1983. 23p. (974.90/H842/19831).
  - Summary and recommendations of a conference held September 23 and September 30, 1983, on affordable housing.
- New Jersey. Department of the Public Advocate. Division of Public Interest Advocacy. Annual Report December 1, 1982 to November 30, 1983. Trenton: The Department, 1983. (974.901/P92)
  - Page 2 of this report on housing summarizes the Division's activites in Mt. Laurel cases for the 12 months ending November 30, 1983.
- New Jersey. Legislature. Mobile Home Taxation Commission. Public Hearings
  Before Mobile Home Taxation Commission on Assembly Bill 3355, held May 19
  and 24, 1983. Trenton: The Commission 1983. 72, 81p. (974.90/H842/1983f)

This is a transcript of a hearing on an Assembly bill which would provide for the licensing and regulation of mobile parks.

- New Jersey. State Legislature. Senate Oversight Committee. Public Hearing Before Senate Legislative Oversight Committee on State Response to the Mount Laurel II Supreme Court Decision, held October 4, and 18, 1983 and December 15, 1984. Trenton: The Committee, 1983 (974.90/H842/1983d) 3 vols.
- Caton, Phillip B. <u>Descripton of the Low- and Moderate-Income Housing Strategy</u>, for the <u>Davis Enterprise Mobile Home Park in Mt. Laurel</u>, NJ. Trenton: Clarke and Caton, March 1984. 19p. (J711.58/B961)

An expert testimony report submitted regarding a mobile home park in Mt. Laurel, NJ.

1984 Caton, Philip B. Evaluation of Mobile Home Zoning Provisions of Branchburg
Township with Respect to Mount Laurel II Compliance. Trenton: Clarke and
Caton, 1984 24p. (J711.58/S944.2)\*

An expert testimony report submitted to the courts for a Mt. Laurel II case involving Branchburg, NJ.

1984 Caton, Philip B. Review of Mahwah Township Ordinance no. 851 Trenton: Clark & Caton, 1984. 32p. 25p. 16p. (J711.58/B921)\*

This is an expert testimony report on a Mount Laurel case involving Mahwah.

Harrison, Russell S. "Zoning Laws and Wealth Segregation in South Jersey: Trends Before Mount Laurel II" Policy Research Series: Rutgers/Camden Forum for Policy Research and Public Service. 1984 Oct; 25p. (974.905/R970)

This annual presents a comprehensive review and analysis of significant recent developments and projected trends in the law of zoning and planning. Part 8 has a chapter dealing specifically with the Mount Laurel II decision.

New Jersey. Legislature. Senate State Government, Federal and Interstate Relations and Veterans' Affairs Committee. Public Hearing on S-1913 (To Provide for Phased-in Compliance with The Mount Laurel II Court Decision).

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125, 26p. (974.90/H842/1984).

This is a transcript of comments on the three items cited in the title.

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# TAPED PROCEEDINGS

- League of Women Voters of New Jersey. Mount Laurel II Revisited.
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- New Jersey State League of Municipalities. <u>League Session: Mount Laurel Status Report.</u> Two audio cassettes of the session held at the League's 69th Annual Conference, Atlantic City, November 13-16, 1984. (J711.58/A912)