APPENDIX

TESTIMONY OF ERIKA NAVA, POLICY ANALYST, NEW JERSEY POLICY PERSPECTIVE, ON A-4425, BEFORE THE ASSEMBLY HOMELAND SECURITY & STATE PREPAREDNESS COMMITTEE, NOVEMBER 16, 2015

I thank the chair and members of the committee for acting on this important issue. My name is Erika Nava and I am policy analyst with New Jersey Policy Perspective. When it comes to allowing all New Jerseyans – regardless of status – to drive legally, the facts from our research are clear: This common-sense policy would make New Jersey safer, improve cooperation with law enforcement, help its economy and increase the wellbeing of many families.

New Jersey is home to about 525,000 undocumented residents from around the world, representing about 6 percent of the state's population. These folks are your neighbors. Their children are your kids' classmates. Most of them work. They pay over half a billion dollars each year in state and local taxes. We estimate that up to 460 thousand of these New Jerseyans stand to benefit from this legislation.

But it's not just undocumented residents who would benefit. This legislation could also help veterans who have trouble proving their status, the homeless and other vulnerable populations. These people are more likely than you or me to lack the many specific documents currently required under the state's 6-point system.

And this bill is by no means some radical, off-the-wall proposal. It's simply pragmatic. That's why 12 other states and Washington D.C. have already enacted similar policies to ensure that all their drivers are trained, tested, licensed, insured and accountable for their driving performance.

The evidence from states that adopted this policy years ago suggest that it will make the state's roadways safer. And local communities would be safer, thanks to increased trust between immigrant residents and law enforcement.

This policy will also allow more New Jerseyans to fully participate in their local economies and provide a modest boost to state coffers from a variety of taxes and fees.

With this policy, parents would be able to drive their children to school or doctors' appointments without breaking the law. It would also mean fewer families would be broken up through deportation or jail time, helping to ease anxiety that can damage a child's development.

Finally, I want to make it clear that this policy would not grant anyone legal status – only the federal government has the power to make this kind of change, or allow license-holders to apply for state and federal programs like NJ FamilyCare or welfare. And contrary to the assertion of some opponents, no holder of the proposed license could board an airplane as this license will state "Federal Limits Apply" printed on front of the card.

The bottom line is clear: This policy would help people who are currently unable to get a license, but it would also help all of us. We can *all* benefit from sharing the road with more drivers that are licensed and insured.

Thank you for your time.

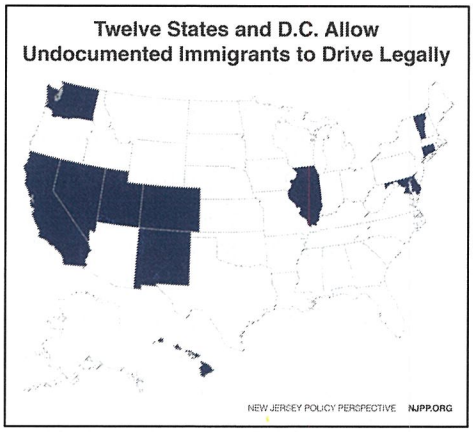
New Jersey Policy Perspective | 137 W. Hanover St. Trenton NJ 08618 | 609-393-1145

NEW JERSEY POLICY PERSPECTIVE

November 2015

Fast Facts: Allowing Undocumented Residents to Drive Legally Would Help New Jersey

Everyone in New Jersey would benefit from legislation that would ensure the state's undocumented immigrants are tested, trained, licensed and insured drivers - and accountable for their driving records.



Between 153,000 and 278,000 undocumented New Jerseyans would likely apply for a limited license in the first three years of a new policy; in total, about 464,000 New Jersey immigrants would be eligible for a license.

New Jersey would be the 13th state to implement this common-sense policy, which would:

Make the state safer:

- There would be fewer risky uninsured and unlicensed drivers on the road.
- There would likely be a decrease in fatal accidents, based on the experience of states with similar laws.
- Communities would be made safer by improving the trust between immigrant communities and law enforcement.

Help New Jersey's economy:

- More New Jerseyans would be able to fully participate in the state's economy.
- New Jersey would see about $245 million in new insurance payments, which help hold premium payments down for everyone.
- In the first three years, the state would collect between $5.2 million and $9.5 million in license and permit fees (*assuming the license costs $24, the same as a standard license, and the permit costs $10*), and upwards of $7 million in new registration fees (*assuming that just over 150,000 people newly register a vehicle at a cost of $46.50 each*).

Increase the well-being of families:

- Undocumented parents would be able to drive their children to school or doctors' appointments without breaking the law.
- This policy would reduce the chances of family separation via deportation or jail time and help ease the anxiety that can damage a child's development.

New Jersey Policy Perspective is a nonpartisan nonprofit organization devoted to independent research that promotes shared prosperity and widespread economic opportunity in the Garden State.

2x

This common-sense policy change also has widespread support:

- 15 mayors have signed on in support of statewide legislation
- In addition, 12 cities and towns, and 4 counties, have passed resolutions supporting the bill

The key details of A-4425/S-2925

- The bill allows New Jerseyans without documents proving their immigration status or meeting the current six-point system to apply for a limited license that proves their identity, date of birth and residency in New Jersey.
- This limited license would look different from a regular New Jersey license – it would say "Federal Limits Apply" on the front, meaning that it could not be used to board flights, for example. A similar model was approved in California by the U.S. Department of Homeland Security.
- More than 20 different documents – from an unexpired consular identification to adoption records – could be used to verify a person's identity, date of birth and New Jersey residency.
- Other vulnerable populations who have trouble meeting the six-point requirements – like veterans, the formerly incarcerated and the homeless – would benefit.
- The bill establishes – but does not fund – an outreach and education campaign to inform the public about the policy change

What this bill doesn't do:

- Grant anyone legal status – only the federal government has the power to make this kind of change
- Allow license-holders to apply for state and federal programs like NJ FamilyCare or welfare
- Authorize license-holders for work – valid Social Security numbers are needed to gain employment legally

Other key provisions of the bill

- The limited license would be valid for 4 years from date of issuance
- Includes provisions to protect people from discrimination based on holding or presenting this license
- The Motor Vehicle Commission would be required to report on the effectiveness of the legislation and any discrimination violations reported after 4 years of implementation
- The law would take effect after 7 months following enactment.

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TESTIMONY IN SUPPORT OF ASSEMBLY BILL NO. A4425

ARI ROSMARIN, PUBLIC POLICY DIRECTOR
AMERICAN CIVIL LIBERTIES UNION OF NEW JERSEY

ASSEMBLY HOMELAND SECURITY & STATE PREPAREDNESS COMMITTEE

November 16, 2015

Thank you Chairwoman Quijano and other members of the Committee for the opportunity to testify today in support of A4425 to expand access to driver's licenses to undocumented New Jerseyans. My name is Ari Rosmarin and I am the Public Policy Director of the American Civil Liberties Union of New Jersey. Founded in 1960, the ACLU-NJ is the state's leading organization dedicated to defending and advancing civil rights and liberties. We are a non-profit, non-partisan organization with nearly 20,000 members and donors across New Jersey.

The ACLU of New Jersey is proud to work across New Jersey alongside our partners in the New Jersey Alliance for Immigrant Justice to promote and defend the rights of immigrants. One in five New Jerseyans are foreign-born and an estimated 525,000 New Jerseyans are undocumented.[1] Undocumented New Jerseyans alone pay approximately $613.5 million in state and local taxes every year,[2] yet are prohibited by law from driving legally on New Jersey roads. Our current policy—which ignores the reality in which many undocumented New Jerseyans are driving without licenses or insurance—can best be characterized as a *policy of denial*. It's time for New Jersey to join the twelve other states—and Washington, D.C.—that already do not condition the ability to drive on immigration status.[3]

If enacted, A4425 would establish a process for undocumented New Jerseyans, who are otherwise eligible to drive, to obtain a driver's license by providing extensive and verifiable proof of identity and New Jersey residency, paying a fee, and submitting to a written and road

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[1] AMERICAN IMMIGRATION COUNCIL, NEW AMERICANS IN NEW JERSEY (2015), http://www.immigrationpolicy.org/just-facts/new-americans-new-jersey.

[2] Matthew Gardner, Sebastian Johnson & Meg Wiehe, UNDOCUMENTED IMMIGRANTS' STATE & LOCAL TAX CONTRIBUTIONS 13, INSTITUTE ON TAXATION AND ECONOMIC POLICY (2015), http://www.itep.org/pdf/undocumentedtaxes2015.pdf.

[3] Those states are California, Colorado, Connecticut, Delaware, Hawaii, Illinois, Maryland, New Mexico, Nevada, Utah, Vermont, and Washington. *See* Gilberto Mendoza, *States Offering Driver's Licenses to Immigrants*, NATIONAL CONFERENCE OF STATE LEGISLATURES (Jul. 8, 2015), http://www.ncsl.org/research/immigration/states-offering-driver-s-licenses-to-immigrants.aspx.

3x

safety test. The license would not be eligible for use in boarding airplanes, voting, obtaining government benefits undocumented New Jerseyans are otherwise not eligible for, or for other federal purposes. The bill, as drafted, also builds in critical civil rights safeguards, including a prohibition on discrimination based on the fact that an individual possesses this license; a ban on using the license as a basis for an investigation, arrest, or detention of the holder's perceived immigration or citizenship status; a requirement that any special marking indicating that the card may not be used for federal purposes appear substantially similar to existing driver's licenses in order to minimize potential discrimination; and important privacy protections to ensure expanding access to licenses increases trust and cooperation between law enforcement and immigrant communities, not permitting New Jersey's MVC database to transform into a facilitator of deportations and insecurity.

A4425 Will Strengthen Fundamental Civil Rights in New Jersey

Having access to a driver's license and government-issued identification plays a major role in one's ability to participate in public life. By preventing hundreds of thousands of undocumented New Jerseyans from accessing licenses, New Jersey is furthering a system of unequal treatment under the law. One's immigration status bears no relationship to one's ability to drive, but driving, especially in a state such as ours, can be critical to basic family life and economic survival.

Whether driving in order to take one's children to school, to go to work and provide for one's family, or to get to a doctor's appointment or hospital, in a state with limited public transportation options, driving is often critical to access these basic needs. According to the Center for Migration studies, 173,000 U.S. citizen children in New Jersey have undocumented parents.[4] Denying these children's parents the ability to take them to the doctor or to school denies them access to their basic rights, in addition to discriminating against their parents. Expanding access to licenses would help bring hundreds of thousands of New Jerseyans out of the shadows and allow them to become full contributing members of our society and economy.

Without question, the United States' immigration system is fundamentally broken. Congress has failed to pass comprehensive immigration reform and the country is suffering a civil and human rights crisis as a result. But it is not the job of the New Jersey Motor Vehicles commission to be immigration enforcement officers. As long as New Jerseyans are trained and meet the qualifications for driving safely, the State should not use immigration status as a basis to deny state licenses.

Expanding Access to Driver's Licenses Will Bolster Security and Enhance Public Safety

Providing otherwise eligible undocumented New Jerseyans access to a driver's license and government-issued identification card will enhance public safety. Currently, without access to identification, many undocumented immigrants are afraid to interact with law enforcement and are less likely to report crimes, share information with police, or participate as witnesses in

[4] CENTER FOR MIGRATION STUDIES, *US-born Children of Undocumented Residents: Numbers and Characteristics in 2013* (Sept. 28, 2015), http://cmsny.org/warren-usbornchildren/.

investigations.[5] For example, an interaction with law enforcement as minor as receiving a ticket for riding a bicycle without a bell[6] can escalate to an arrest and further consequences without identification. As a result, undocumented New Jerseyans are forced to live in the shadows, afraid to interaction with police, harming intelligence gathering and investigations.

Expanding access to licenses enhances security by bringing undocumented immigrants out of the shadows and into government databases. State motor vehicle databases are the most comprehensive databases of U.S. residents in the country and contain more information about people than the IRS database, Social Security database, or state birth certificate databases.[7] Former Department of Homeland Security Inspector General and head of the Homeland Security Program at the Aspen Institute, Clark Kent Ervin, argues that keeping undocumented immigrants out of state motor vehicle databases "might make the already difficult job of identifying terrorists even harder."[8] Indeed, our policy of preventing undocumented New Jerseyans from accessing driver's licenses hinders law enforcement more than it enhances it.[9] Expanding access to licenses will bolster law enforcement's ability to keep us safe.

A4425 Will Make New Jersey's Roads and Highways Safer

Despite New Jersey's current law requiring proof of lawful status in the United States to obtain a state driver's license, the simple reality is that driving is a requirement to survive in parts of the state and many who cannot provide such proof are driving on our state's roads, anyway. Pretending otherwise is a fiction that must not keep us from making the sound policy decision to expand access to licenses to undocumented New Jerseyans.

New Jersey's top priority should be protecting safety and making sure all drivers on our roads are trained, tested, licensed and insured, not attempting solve our country's broken immigration system through our motor vehicles laws.

As has been well documented, unlicensed drivers are five times more likely to be in a fatal crash and nearly ten times more likely to leave the scene of an accident as licensed drivers.[10] Expanding access to licenses in states that have already adopted this policy change has also correlated with reductions in fatal road accidents.[11] There is little doubt that testing, training,

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[5] Nik Theodore, UNIVERSITY OF ILLINOIS AT CHICAGO, INSECURE COMMUNITIES: LATINO PERCEPTIONS OF POLICE INVOLVEMENT IN IMMIGRATION ENFORCEMENT i (2013), http://www.policylink.org/sites/default/files/INSECURE_COMMUNITIES_REPORT_FINAL.PDF.
[6] N.J.S.A. 39:4-11.
[7] *See* Bruce Schneier, *Driver's Licenses for Immigrants: Denying Licenses Makes Us Less Safe*, DETROIT FREE PRESS (Feb. 7, 2008), *available at* https://www.schneier.com/essays/archives/2008/02/drivers_licenses_for.html.
[8] Clark Kent Ervin, *Why N.Y. driver's license plan might make us safer*, USA TODAY (Nov. 1, 2007),
[9] Lt. Col. Margaret Stock (Ret.), *Driver Licenses and National Security*, DRIVERS.COM (Feb. 28, 2008), http://www.drivers.com/article/971/.
[10] Erika J. Nava, SHARE THE ROAD: ALLOWING ELIGIBLE UNDOCUMENTED RESIDENTS ACCESS TO DRIVER'S LICENSES MAKES SENSE FOR NEW JERSEY, NEW JERSEY POLICY PERSPECTIVE (2014), http://www.njpp.org/assets/reports/NJPPDriversLicensesSept2014.pdf, *citing* AAA FOUNDATION FOR TRAFFIC SAFETY, UNLICENSED TO KILL: RESEARCH UPDATE: UNLICENSED DRIVERS STILL INVOLVED IN ONE OF EVERY FIVE FATAL CRASHES (2008), https://www.aaafoundation.org/sites/default/files/UnlicensedToKillResearchUpdate.pdf.
[11] Utah, Washington, and New Mexico can all track decreases in fatal accidents with their policy changes to allow undocumented residents to access licenses. *See* SHARE THE ROAD, *supra* note 10, at 2.

licensing, and insuring all of the drivers on our roads will protect immigrant and non-immigrant alike, and should make passage of A4425 an urgent priority.

Conclusion

Expanding access to driver's licenses to all eligible New Jerseyans regardless of immigration status is important for equality, civil rights, security, and public safety. The ACLU of New Jersey urges you to support and release the bill. Thank you very much.

Testimony in Support of Assembly Bill 4425

Submitted to the Assembly Homeland Security and Preparedness Committee by

Deacon Patrick R. Brannigan, Executive Director, New Jersey Catholic Conference

November16, 2015

Thank you Madam Chair and members of the Committee for the opportunity to testify before you. On behalf of the Catholic Bishops of New Jersey I ask this Committee to release favorably Assembly Bill 4425 -*The New Jersey Safe and Responsible Drivers Act.*

The Catholic Bishops support for A4425 and our support for Comprehensive Immigration Reform is based upon the core of Catholic Social Teaching and prompted by the experience of Jesus, Mary, and Joseph as refugees in Egypt. Our support is informed by Jesus' teaching that whatever we do to the least among us – we do to him.

But beyond our values and teachings – from a pragmatic perspective - the New Jersey Catholic Conference supports A4425 because this bill will promote safety on New Jersey roads and will contribute to economic growth especially in our urban areas.

The Catholic Bishops of New Jersey also offer support because A4425 will promote family unity. The reality is that undocumented residents and documented residents *drive for similar reasons*. We all drive to go to work, to take our children to school, to take our sick child to the doctor or a hospital, to shop for food. Unlike the rest of us, the undocumented always drive with fear - the fear of being arrested and deported.

Madam Chair and Members of the Committee, in supporting release of A4425, I think that I bring a unique perspective to the Committee.

Not only do I speak on behalf of the Catholic Bishops of New Jersey, but my prior public service has provided me with insight as to why I think A4425 should be released favorably.

For approximately three years, I served as the Deputy Director of the Division of Motor Vehicles – and a few months as the Acting Director. Having responsibility for safe driving on New Jersey roads, I know first-hand how important driver safety is to the well-being of the Common Good. My DMV experience convinces me that requiring individuals to pass written and driving tests will make New Jersey roads safer than they are today. And most important, once licensed, these individuals will be held accountable for motor vehicle violations that could lead to the loss of their license to drive.

Madam Chair, we do not need to support A4425 on *FAITH* – we can look to the successful experience in Vermont, Connecticut, Maryland, Washington DC, Illinois, California, New Mexico, Nevada, Utah and the State of Washington. The successful implementation of similar programs in other states demonstrates *pragmatically* that releasing A4425 has the potential to benefit all of society.

7x

Madam Chair, if you permit, I also have other experience that relates to A4425 – experience of which you are aware.

For 4 years, shortly after 9-11, for two Governors, I served as the liaison to the State Office of Homeland Security and the State Police Office of Emergency Management. I represented Governor Codey in TOPOFF – at the time - the largest ever international homeland security exercise – an exercise with a focus on terrorism in New Jersey.

The security provisions drafted in A4425 ***do attempt*** to ensure that this proposed license will not undermine our national security.

With a few minor changes, I am convinced that A4425 will meet that security challenge. What changes do I recommend?

The current language of A4425 indicates that the proposed $50 administrative fee is *permissive:*

> *The commission may charge the applicant an additional fee, not to exceed $50 per driver's license .....*

Also, the permissive $50 fee would expire in 36 months.

I recommend that the $50 fee be required and that the fee not expire until after the 48 month report, which is required by A4425, is submitted to the Governor and legislature.

Common sense tells us that passage of A4425 will require expenditures to implement the proposed driver license in a way that does not undermine in any way national security. The proposed $50 administrative fee is needed to facilitate that implementation with security intact.

Also, A4425 currently reads:

> The regulations also shall require that the driver's license issued pursuant to this act contain a statement on the front of the driver's license substantially similar to the following *and in the smallest font size contained on the license*: "Federal Limits ***May*** Apply."

That wording is a serious mistake. The wording should be "***Federal limits apply***" and the font size should be the same size as the font that reads "auto driver license." The smallest font on the current New Jersey driver license is barely legible. Look at your license. To use that smallest font would make the intended security provision less than effective.

Madam Chair, thank you for allowing me to testify strongly in support of the Committee releasing favorably **Assembly Bill 4425**.

8x

LEAMNJ
Lutheran Episcopal
Advocacy Ministry of New Jersey
Advocacy: Faith in Action

11/16/2015

Good Afternoon,

"Too often we are slow in, tire of, or even resist fostering a hospitable environment for newcomers. Too often we perpetuate the racism, the fear of, and the animosity toward immigrants that show themselves in our society. Our country's history exhibits an ugly strain of exclusionary attitudes and policies toward newcomers who differ from the majority. " ELCA Social Message on Immigration

The Episcopal Church, as the 1994 General Convention, declared the end to injustice with respect to all immigrants. The House of Bishops concurring, in 1994 at the General Convention of the Episcopal Church declared reprehensible the widespread racist and unjust treatment of immigrants that has become a convenient theme of current political discourse

So it is only right that LEAMNJ is working with legislators and coalition partners to ensure that all drivers, regardless of their immigration status, are tested, trained, licensed, insured and accountable for their driving records. This bill (A4425/S2925) has garnered support from faith leaders, because it's both the right thing to do and smart from a public safety and economic perspective.

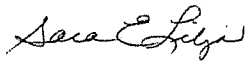
"We know there are a lot of people driving who are undocumented and, consequently, do not have the proper insurance or properly registered vehicles," said Assemblywoman Quijano. "Ultimately, this is a public safety measure that's designed to protect motorists everywhere by ensuring that everyone is subject to the same certification and licensing standards."

Informed by a recent report called, *Share the Road: Allowing Eligible Undocumented Residents Access to Driver's Licenses Makes Sense for New Jersey*, this new coalition is working to advance the findings published by New Jersey Policy Perspective (NJPP). Estimating that about 464,000 of New Jersey's estimated 525,000 undocumented residents stand to benefit from a change in the state's policy on driving licenses. "The half-million undocumented residents in New Jersey are a great boon to the state's economy already, as most of them work, pay taxes and spend money in their local communities," said NJPP policy analyst and report author Erika J. Nava. "Allowing them to access driver's license will only serve to increase their important contributions to New Jersey's economic future."

LEAMNJ believes that granting licenses to these residents will help bring many undocumented New Jerseyans out of the shadows and build trust between law

enforcement and immigrant communities. We further support the advancement of public safety that this legislation will ensure. The Kingdom of God is furthered when all people can access employment and all people can live without fear when all drivers are licensed.

Thank you for your service.
Sincerely,



The Rev. Sara E. Lilja,
Director, LEAMNJ

LEAMNJ is a faith-based advocacy body, representing nearly 80,000 people in 450 parishes in New Jersey, backed by the Lutheran Church (ELCA), NJ Synod and the Episcopal Church, Diocese of New Jersey and Diocese of Newark reflecting over 8.7 million adherents in the United States.

10x

Good morning/afternoon! My name is Claudia Sydenstricker and I'm ten years old. I live in Madison, NJ and attend Central Avenue Public School. My parent were both undocumented, infact, my whole family was or is undocumented. I came here to talk about drivers liscence.

Undocumented people should have drivers lisence. People drive without drivers license every day. They drive worried that they'll get stopped by the police and be deported. Sometimes they do.

Only a few years ago I went to Elizabeth Detention Center to visit a guy who was being deported because he had been stopped by the police ~~when he was driving without drivers license~~. My aunt and uncle, who used to live in this country, always drove in fear. They were afraid of getting deported on the way to work, or on the way home. My cousins would freak out when they saw a police, or police car.

Documented people like you, need a drivers licence to go to work, to drive kids to school, to go to church, and to go to the doctor. Undocumented

Δ = Meja

○ = and did not have a drivers liscenser

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and my community need ~~to do this to~~
drivers licence to.

LALDEF **The Latin American Legal Defense and Education Fund**

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Maria R. Juega, *Executive Director*

November 14, 2015

Asw. Annette Quijano
Chair
Committee on Homeland Security and State Preparedness
New Jersey Legislature
General Assembly
Trenton, NJ

RE: Hearing on Bill A 4425

Dear Chairwoman Quijano,

On behalf of our Board of Trustees, I am pleased to submit the attached testimony to be included on the record of the November 16 hearing, in support of the above named legislation.

We would also like to strongly recommend that the bill's language be expanded to enable the issuance of a non-driver photo ID card, with essentially similar requirements, for the purpose of facilitating access to health care, bank accounts, and other safety net basic services that require presentment of a photo ID credential.

With the endorsement of law enforcement and municipal officials, our organization has been issuing a self-funded, locally accepted credential for the above puposes since 2009, under the name of the Mercer County Area Community ID Card. Over 8,000 of these cards have been issued since then, to immigrant and native-born citizens alike, which is a testament to the very real need for this instrument. The growing adoption of similar programs across the state, such as the Newark Municipal ID, is further evidence.

Instead of a patchwork of local ID's, a card issued through MVC to which all NJ residents would have access, under a set of unified criteria and with state-wide acceptance would be a more efficient and cost-effective alternative.

With our gratitude for your leadership on this matter, I remain,

Sincerely yours,

Maria R. Juega
Executive Director

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TESTIMONY OF THE LATIN AMERICAN LEGAL DEFENSE AND EDUCATION FUND
to the
NJ ASSEMBLY COMMITTEE OF HOMELAND SECURITY AND STATE PREPAREDNESS
HEARING ON BILL A4425

NOVEMBER 16, 2015

WHY A LIMITED NJ DRIVER'S LICENSE MAKES SENSE

- It could benefit a population of immigrants without federal immigration authorization which approaches 500,000, but also thousands of U.S. citizens who cannot obtain or renew a regular driving license, for lack of six points of documentation.

- One in 12 workers in NJ is an unauthorized immigrant, and many are working in remote or suburban areas, or during off-hour shifts, where access to public transportation is not available. Whole economic sectors such as farming, warehousing, landscaping, or construction depend on these workers. They must drive to make a living; it's a matter of survival.

- One in 10 children in NJ is likely cared for by non-citizen parents lacking permanent immigration authorization. Most of these children are U.S. citizens by birth but their access to healthcare, education, social and recreational activities suffers if their parents can't take them to schools or child-care centers, after-school programs, sports activities, doctors' offices, parks, or friends' homes.

- Expanding driving privileges does **NOT** threaten homeland security. In fact, according to the American Association of Motor Vehicle Administrators possible positive implications would include an increase in licensed and insured drivers meeting state driving standards, which enhances public safety, and a decrease in the number of residents avoiding contact with law enforcement.

- Denial of driving privileges **decreases** highway safety. Economic, health and social imperatives force residents denied a license to drive without one, and without insurance, thus endangering all drivers. Others opt to walk or bike on routes not designed for pedestrian traffic putting themselves at great risk.

- Social, economic, and law enforcement costs, related to the withholding of driving privileges to such a large sector of NJ residents, significantly outweigh the questionable benefits of such a policy.

- The bill should be expanded to contemplate the issuance of a NJ ID Card, with similar documentation requirements as the limited driver's license, for residents who do not wish to obtain driving privileges, but are unable to obtain the existing MVC Non-driver ID Card, for purposes such as access to health care and other safety net services.

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From: jeanpublic1@yahoo.com [jeanpublic1@yahoo.com]

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Subject: vote no on a4425 on monday

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plese make sure all members know that this is a vote to let illegal immigrant lawbreakers get a drivers license. we have laws on the books as to how you are to enter this country. i see absolutely no reason to allow those who violate those laws to get any benefit at all in the state of nj. I also find that this action will in fact devalue the safe nj drivers license which has een produced by the certification of six proofs of being here in this country legally. we had terrorists enter this country illegally who blew up the world trade center. we dont knoiw who these illegal immigrant lawbreakers are. we have no valid information on them. they should get zero benefits. this will cost nj taxpayers to provide this license and I see absolutelyno reason to issue this I would instead like to see a bill promoting the deportation of all ilegal immigrants from this country immediately. jean publee nj resident

Statement in Support of Assembly Bill 4425
The New Jersey Safe and Responsible Drivers Act
By
Reverend Timothy Graff, Director
Office of Human Concerns
Archdiocese of Newark

Thank you Madam Chair and members of the Committee for the opportunity to testify before you. I am Fr. Timothy Graff, Director of the Human Concerns Office for the Archdiocese of Newark.

Today, I am here to stand in solidarity with our immigrant brothers and sisters. As Pope Francis said on his recent pastoral visit to the United States, "We are a nation of immigrants. This is our history and our legacy." I hope that we continue that today as we seek the passage of Assembly Bill A4425 -*The New Jersey Safe and Responsible Drivers Act.*

Due to the lack of Comprehensive Immigration Reform on the federal level, we are forced to use this piece meal approach to dealing with our fellow residents who are undocumented. While, it is beyond the power of this committee to answer all the problems within our broken immigration system, Assembly bill 4425 is an important step to addressing this very real problem.

As pastor of a parish, every day I encounter the people this bill is intended to help. These are people who worship in our church and whose children attend our parish school. I witness their struggle just to get by. Some work 2 and 3 jobs to provide their families with the basic necessities. In many cases, auto transportation is essential.

By requiring individuals are tested, trained, insured, and held accountable for their driving records, Assembly Bill A4425 will ensure these individuals can do this legally and safely.

Finally, the family is the building block of society. I have had parishioners in my parishes who have the constant fear of their families being broken apart. I know children who panic when their parents are a few minutes late returning from work. Were they picked up? Were they arrested? Will I see them again?

If signed into law, Assembly Bill A4425 will promote and protect the family. No longer will individuals risk being separated from their loved ones for simply operating a motor vehicle.

For these reasons, I ask this Committee to release favorably Assembly Bill 4425 -The New Jersey Safe and Responsible Drivers Act.

Fr. Timothy Graff, Director of the Office of Human Concerns, Archdiocese of Newark, grafftim@rcan.org, 973-497-4341

Peruvians For Progress, Inc.
"For A Successful Peruvian Community"
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The Honorable Annette Quijano, Chair
Committee Members
Assembly Homeland Security & State Preparedness Committee
New Jersey State Legislature
125 West State Street
Trenton, NJ 08608

November 16, 2015

Dear Assembly Members:

Peruvians For Progress, Inc., its Board of Directors, members, and friends of the organization strongly support the passage of A-4425, introduced by Assemblywoman Annette Quijano. As an organization that represents Peruvians in the State of New Jersey, and works with various other Latino cultural organizations in this State for many years, we strongly support the passage of this bill.

There exists a thriving Peruvian community in our State. Actually, New Jersey is home to the largest share of Peruvians in the United States. Due to the inaction on the current federal immigration laws affecting undocumented immigrants, the Latino community continues to struggle in efforts to successfully complete their daily tasks. Our communities have working mothers, fathers, single-parent households with young children—these families struggle to meet their daily needs, such as taking an emergency trip to a hospital, dropping/picking up their children from school, going on family trips, and all due to the inability to obtain a driver's license. Passing this comprehensive legislation would grant these parents and working members of our community the opportunities that they previously did not have. Maintaining our system the way it currently is, is just prompting more unlicensed drivers to occupy the roads—a car is a necessity, not a simple luxury. It is better to have all drivers registered, insured, and held accountable for all their actions, than to not.

The Peruvian community, and many other immigrant communities throughout the State, would vastly benefit from the passage of this legislation. Not only would it make our streets safer, it would also improve the quality of life of working families in New Jersey. These individuals pay their taxes, work in arduous jobs, raise intelligent children, yet continue to lack basic privileges—it is time to grant them a greater degree of freedom, it is time to allow them to drive. We strongly urge you to vote "Yes" on Assembly Bill 4425. Thank you.

Sincerely,

Ezzio A. Bustamante, President
Peruvians For Progress, Inc.
Elizabeth, NJ 07201

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STATEMENT IN OPPOSITION TO A4425 (QUIJANO) UNLESS AMENDED

The New Jersey Press Association ("NJPA") is a non-profit organization incorporated in 1857 under the laws of the State of New Jersey. It has a membership of 20 daily newspapers, over 160 weekly newspapers, over 50 digital news websites, as well as over 60 corporate and non-profit associate members. NJPA submits this position paper in opposition to A4425, unless amended.

While NJPA does not take issue with the Bill, generally, NJPA does oppose the inclusion of the highlighted language below:

> b. Any personal information collected by the commission from an applicant for a driver's license pursuant to the provisions of this act is subject to the same disclosure restrictions that apply to personal information collected from applicants for driver's licenses. ***In addition, this information shall not be considered a public record*** and notwithstanding the provisions of section 2 of P.L.1997, c.188 (C.39:2-3.4), shall not be disclosed to any federal, State, or local governmental entity without probable cause or a valid warrant.

First, the provision is unnecessary, as the Open Public Records Act, N.J.S.A. 47:1A-1 *et seq*. ("OPRA") already provides:

> a public agency has a responsibility and an obligation to safeguard from public access a citizen's personal information with which it has been entrusted when disclosure thereof would violate the citizen's reasonable expectation of privacy[.]

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Therefore, OPRA already addresses the issue of non-disclosure of personal information with which the government has been entrusted if disclosure of the information would violate the person's reasonable expectation of privacy. And, of course, the other OPRA exemptions would be available as well, to the extent they are applicable.

Second, by exempting from OPRA personal information obtained from individuals who are unable to prove lawful presence in the United States, regardless of whether those individuals have a reasonable expectation of privacy in that information, the Bill then exempts such information from access on a lesser showing than that required for individuals lawfully in this Country who must establish that the expectation of privacy is reasonable.

Therefore, NJPA opposes A4425 unless it is amended to remove the entire sentence that includes the highlighted language. While NJPA, in concept, takes no position as to the manner in which governmental entities obtain information, NJPA understands that to leave in the language prohibiting disclosure to the government without probable cause or a valid warrant would undercut the removal of the first part of the sentence. In short, while the application of the personal privacy exemption under OPRA may result in the redaction of certain information, it makes no sense to require governmental entities to obtain a search warrant for public records, unless the warrant requirement is redefined to address those circumstances where the governmental entity seeks access to redacted information. Therefore, NJPA opposes the Bill unless it is revised to address these concerns.

Thank you for your consideration.

November 12, 2015

New Jersey Press Association
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