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CHAPTER 50

PINELANDS COMPREHENSIVE MANAGEMENT PLAN

Authority

N.J.S.A. 13:18A-1 et seq.

Source and Effective Date

R.1981 d.13, effective January 14, 1981. See: 12 N.J.R. 513(b), 13 N.J.R. 91(e).

Chapter Historical Note

Chapter 50, originally Pinelands Environmental Council, was repealed by R.1980 d.433, effective October 7, 1980. See: 12 N.J.R. 454(b), 12 N.J.R. 643(a). Chapter 50, Pinelands Comprehensive Management Plan, adopted as R.1981 d.13, superseded the interim rules at N.J.A.C. 7:1G, adopted by the Pinelands Commission as R.1980 d.370, effective September 23, 1980. See: 12 N.J.R. 309(a), 12 N.J.R. 575(c). See: Source and Effective Date. Chapter 50 was amended by R.1982 d.131, effective April 19, 1982; Emergency R.1985 d.399, effective July 15, 1985; R.1985 d.494, effective September 12, 1985, and R.1987 d.436, effective November 2, 1987. See: 13 N.J.R. 569(a), 14 N.J.R. 338(a); 17 N.J.R. 1918(a), 17 N.J.R. 2394(a); 18 N.J.R. 2239(a), 19 N.J.R. 2010(a). See, also, section annotations.

Public Notice: Pinelands Commission actions affected by Permit Extension Act, P.L. 1992, c.82. See: 24 N.J.R. 3560(c).

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SUBCHAPTER 1. GENERAL PROVISIONS

PART I—TITLE, AUTHORITY, PURPOSE, APPLICABILITY, FEES AND SEVERABILITY

7:50-1.1 Title

This chapter shall be known as the Implementation Element of Pinelands Comprehensive Management Plan.

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- 7. Be zoned to permit the public educational use and such other land uses as are appropriate to the area, taking into consideration the overall land use plan of the municipality, the relevant standards of this subchapter and the potential for conflict at the boundaries of any adjacent municipality; and
- 8. Be suitable for the permitted uses, taking into consideration the relevant standards of N.J.A.C. 7:50–6.
- (c) The area redesignated pursuant to (b) above shall be offset through the redesignation of an area or areas within one or more other municipalities. The offset area or areas shall:
 - 1. Be located within an existing Pinelands Regional Growth or Pinelands Town management area prior to the redesignation;
 - 2. Be redesignated to the same management area classification as that from which the area in (b) above was redesignated;
 - 3. Be adjacent to the management area to which it is to be redesignated and represent a logical extension of that management area;
 - 4. Be of a size at least equal to that of the area being redesignated pursuant to (b) above;
 - 5. Be of comparable character as that of the area being redesignated pursuant to (b) above, taking into consideration existing uses, natural features and physical characteristics;
 - 6. Reflect logical land uses in zoning boundaries;
 - 7. Be zoned to permit such land uses as are appropriate to the area, taking into consideration the overall land use plan of the municipality, the relevant standards of this subchapter and the potential for conflict at the boundaries of any adjacent municipality; and
 - 8. Be suitable for the permitted uses, taking into consideration the relevant standards of N.J.A.C. 7:50–6.
- (d) Pinelands Development Credits shall be purchased and redeemed to offset the cumulative effect of the redesignations on the redemption and allocation of Pinelands Development Credits.
 - 1. The effect on Pinelands Development Credit redemption opportunities shall be calculated as follows:
 - i. The number of Pinelands Development Credit redemption opportunities formerly afforded to any area being redesignated from a Pinelands Regional Growth management area shall be calculated in accordance with the zoning provisions contained in the certified municipal ordinance.
 - ii. Subtract from (d)1i above the number of Pinelands Development Credit redemption opportunities to be realistically afforded by municipal zoning provisions

for any area being redesignated to a Regional Growth management area. To the extent practicable, municipalities shall zone that portion of the area not devoted to the educational facility's use for residential use and Pinelands Development Credit bonuses in accordance with N.J.A.C. 7:50–5.28; and

- iii. Multiply the remainder by two-thirds to calculate the number of Pinelands Development Credit redemption opportunities likely to be lost as a result of the redesignations.
- 2. The effect on Pinelands Development Credit allocations shall be calculated as follows:
 - i. The number of Pinelands Development Credits eligible for allocation to any area being redesignated to an Agricultural Production management area shall be estimated in accordance with N.J.A.C. 7:50–5, Part IV; and
 - ii. Subtract from (d)2i above the estimated number of Pinelands Development Credits extinguished as a result of any redesignation of land from an Agricultural Production management area classification to another management area.
- 3. The total number of Pinelands Development Credits to be purchased and redeemed shall equal the sum of (d)1 and 2 above.

New Rule, R.1999 d.306, effective September 7, 1999. See: 31 N.J.R. 1251(a), 31 N.J.R. 2609(a).

7:50-5.34 through 7:50-5.40 (Reserved)

PART IV—PINELANDS DEVELOPMENT CREDIT PROGRAM

7:50-5.41 Purpose

If land use and development of the Pinelands is concentrated in Regional Growth Areas, the Pinelands as a region can tolerate additional development without damaging the Pinelands environment. It is the purpose of this Part to facilitate such patterns of growth and development by providing land-owners in the Preservation Area District, Special Agricultural Production Areas, and Agricultural Production Areas with an opportunity to secure an additional beneficial use of their land without the risk of damaging the essential ecological character of the Pinelands.

7:50-5.42 Pinelands Development Credit Program required

In order to be certified under the provisions of N.J.A.C. 7:50–3, Part IV, the master plan and land use ordinances of a municipality which has land in the Preservation Area District, an Agricultural Production Area, a Special Agricultural Production Area, or a Regional Growth Area shall include provisions implementing the Pinelands Development Credit Program.

50-80.1 Supp. 9-7-99

7:50-5.43 Pinelands Development Credits established

(a) Except for land which is owned by a public agency on January 14, 1981, land which is thereafter purchased by the State for conservation purposes, land which is subject to an easement limiting the use of land to nonresidential uses or land otherwise excluded from entitlement pursuant to (b) below, every parcel of land in the Preservation Area District, an Agricultural Production Area or a Special Agricultural Production Area shall have a use right known as "Pinelands Development Credits" that can be used to secure a density bonus for lands located in Regional Growth Areas.

- (b) Pinelands Development Credits are hereby established at the following ratios:
 - 1. In the Preservation Area District, including those areas designated pursuant to N.J.A.C. 7:50-5.22(b)7:
 - i. Uplands which are undisturbed but currently or previously approved for resource extraction pursuant to this Plan: two Pinelands Development Credits per 39 acres;
 - ii. Uplands which are mined as a result of a resource extraction permit approved pursuant to this Plan: zero Pinelands Development Credits per 39 acres;
 - iii. Other uplands: one Pinelands Development Credit per 39 acres; and
 - iv. Wetlands: two-tenths Pinelands Development Credits per 39 acres.
 - 2. In the Agricultural Production Area and Special Agricultural Production Area:
 - i. Uplands which are undisturbed but approved for resource extraction pursuant to this Plan: two Pinelands Development Credits per 39 acres;
 - ii. Uplands which are mined as a result of a resource extraction permit approved pursuant to this Plan: zero Pinelands Development Credits per 39 acres;
 - iii. Other uplands and areas of active berry agricultural bogs and fields: two Pinelands Development Credits per 39 acres;
 - iv. Wetlands in active field agricultural use currently and as of February 7, 1979: two Pinelands Development Credits per 39 acres; and
 - v. Other wetlands: two-tenths Pinelands Development Credits per 39 acres.
 - 3. The allocations established in (b)1 and 2 above shall be reduced as follows:
 - i. Any parcel of 10 acres or less which is developed for a commercial, industrial, resource extraction, intensive recreation, institutional, campground or landfill use shall not receive Pinelands Development Credit entitlement. For such an improved parcel of more than 10 acres, the area actively used for such use or 10 acres, whichever is greater, shall not receive Pinelands Development Credit entitlement.
 - ii. The Pinelands Development Credit entitlement for a parcel of land shall be reduced by .25 PDC for each existing dwelling unit on the parcel;
 - iii. The Pinelands Development Credit entitlement for a parcel of land shall be reduced by .25 PDC for each reserved right to build a dwelling unit on the

parcel retained by the owner of the parcel pursuant to N.J.A.C. 7:50-5.44(b).

- 4. If the allocations established in (b)1 and 2 above are less than one-quarter of a Pinelands Development Credit, the allocation shall be increased to one-quarter of a Pinelands Development Credit if the owner of record of one-tenth or greater acres of land in the Preservation Area District, Agricultural Production Areas and Special Agricultural Production Areas, as of February 7, 1979 owns a vacant parcel of land that was not in common ownership with any contiguous land on or after February 7, 1979, and the parcel has not been sold or transferred except to a member of the owner's immediate family.
- 5. The provisions of (b)4 above shall also apply to owners of record of less than one-tenth acres of land in the Preservation Area District, Agricultural Production Areas and Special Agricultural Production Areas, as of February 7, 1979, provided that said owners acquire vacant, contiguous lands to which Pinelands Development Credits are allocated pursuant to (a) and (b) above which lands, when combined with the acreage of the parcel owned prior to February 7, 1979, total at least one-tenth of an acre.
- (c) The owners of parcels of land which are smaller than 39 acres shall have fractional Pinelands Development Credits at the same ratio established in (b) above for the management area in which the parcel is located.

Amended by R.1988 d.405, effective September 19, 1988.

See: 20 N.J.R. 716(a), 20 N.J.R. 2384(a).

Added "District" to (b)1.

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Amended by R.1990 d.170, effective March 19, 1990.

See: 21 N.J.R. 3381(a), 22 N.J.R. 948(a).

In (b)3, replaced old i and ii with new i through iii; in (b)4, added "less than one-quarter" of a PDC requirement.

Amended by R.1994 d.590, effective December 5, 1994.

See: 26 N.J.R. 165(a), 26 N.J.R. 4795(a).

Amended by R.1995 d.449, effective August 21, 1995.

See: 27 N.J.R. 1557(a), 27 N.J.R. 1927(a), 27 N.J.R. 3158(a).

Substituted "parcel" for "property" throughout section and amended (b)5.

Case Notes

Reduction of development credits in Pinelands Preservation Area District was justified due to existence of two dwellings on parcel. Fas-Mac Associates v. Pinelands Commission, 96 N.J.A.R.2d (EPC) 21.

7:50-5.44 Limitations on use of Pinelands Development Credits

(a) No Pinelands Development Credit may be conveyed, sold, encumbered or transferred unless the owner of the land from which the credit has been obtained has received a Pinelands Development Credit Certificate from the New Jersey Pinelands Development Credit Bank pursuant to N.J.A.C. 3:42–3, and has deed restricted the use of the land in perpetuity to those uses set forth in N.J.A.C. 7:50–5.47(b) by recorded deed restriction which is in favor of a public agency or not for profit incorporated organization and specifically and expressly enforceable by the Commission.

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- (b) Notwithstanding the provisions of (a) above, an owner of a parcel from which Pinelands Development Credits are sold may retain a right for residential development on that parcel, provided that the recorded deed restriction expressly provides for same and that the total allocation of Pinelands Development Credits for that parcel is reduced by .25 Pinelands Development Credits for each reserved right to build a dwelling unit. Subdivision of the parcel shall not be required until such time as the residential development right is exercised.
- (c) The bonus density of a parcel of land on which Pinelands Development Credits are used shall not exceed the upper limits of the density range of the municipal zone or district in which the parcel is located.

Amended by R.1990 d.170, effective March 19, 1990.
See: 21 N.J.R. 3381(a), 22 N.J.R. 948(a).
In (b), added .25 PDC reduction for reserved rights.
Amended by R.1994 d.590, effective December 5, 1994.
See: 26 N.J.R. 165(a), 26 N.J.R. 4795(a).
Amended by R.1995 d.449, effective August 21, 1995.
See: 27 N.J.R. 1557(a), 27 N.J.R. 1927(a), 27 N.J.R. 3158(a).
Substituted "parcel" for "property" throughout section.

7:50-5.45 Pinelands Development Credit bonus multipliers

Pinelands Development Credits which are used for securing a density bonus for parcels of land located in a Regional Growth Area shall yield a bonus of four dwelling units per credit.

7:50-5.46 Aggregation of Pinelands Development Credits

Pinelands Development Credits may be aggregated from different parcels for use in securing a bonus for a single parcel of land in a Regional Growth Area, provided that the density does not exceed the limits of the density range specified in the municipal district in which the parcel is located.

Amended by R.1995 d.449, effective August 21, 1995. See: 27 N.J.R. 1557(a), 27 N.J.R. 1927(a), 27 N.J.R. 3158(a). Substituted "parcel" for "property" throughout section.

7:50-5.47 Recordation of deed restriction

- (a) No conveyance, sale or transfer of Pinelands Development Credits shall occur until the municipality with jurisdiction over the parcel of land from which the Pinelands Development Credits were obtained, the agency or organization to which the restriction is in favor, and the Commission have been provided with evidence of recordation of a restriction on the deed to the land from which the development credits were obtained.
- (b) Such deed restriction shall specify the number of Pinelands Development Credits sold and that the parcel may only be used in perpetuity for the following uses:
 - 1. In the Preservation Area District:

- i. Berry agriculture; horticulture of native Pinelands plants; forestry; beekeeping; fish and wildlife management; and low intensity recreational uses in which the use of motorized vehicles is not permitted except for necessary transportation, access to water bodies is limited to no more than 15 feet of frontage per 1,000 feet of frontage on the water body, clearing of vegetation does not exceed five percent of the parcel, and no more than one percent of the parcel will be covered with impermeable surfaces.
- ii. Where permitted by a certified municipal land use ordinance or when the property is located in an uncertified municipality, agricultural employee housing as an accessory use may also be specifically permitted in such deed restriction.
- 2. In Special Agricultural Production Areas:
- i. Berry agriculture; horticulture of native Pinelands plants; forestry; beekeeping; and fish and wild-life management.
- ii. Where permitted by a certified municipal land use ordinance or when the property is located in an uncertified municipality, agricultural employee housing as an accessory use may also be specifically permitted in such deed restriction.
- 3. In Agricultural Production Areas:
- i. Agriculture; forestry; low intensity recreational uses in which the use of motorized vehicles is not permitted except for necessary transportation, access to water bodies is limited to no more than 15 feet of frontage per 1,000 feet of frontage on the water body, clearing of vegetation does not exceed five percent of the parcel, and no more than one percent of the parcel will be covered with impermeable surfaces; agricultural commercial establishments, excluding supermarkets and restaurants and convenience stores, where the principal goods or products available for sale were produced in the Pinelands and the sales area does not exceed 5,000 square feet; and agricultural products processing facilities.
- ii. Where permitted by a certified municipal land use ordinance or when the property is located in an uncertified municipality, the following additional uses may be specifically permitted in such deed restriction: airports and heliports accessory to agricultural uses and which are used exclusively for the storage, fueling, loading, and operation of aircraft as part of an ongoing agricultural operation; fish and wildlife management; and agricultural employee housing as an accessory use.
- 4. In all other Pinelands management areas where Pinelands Development Credits have been allocated pursuant to N.J.A.C. 7:50–4.62(d)2:
 - i. Agriculture; forestry; and low intensity recreational uses.

(c) No development involving the use of Pinelands Development Credits shall be approved by a local permitting agency until the developer has provided the Commission and the municipality in which the parcel of land to be developed is located with evidence of his ownership of the requisite Pinelands Development Credits; provided, however, that a municipality may grant preliminary subdivision or site plan approval conditioned upon such evidence being presented as a prerequisite to final subdivision or site plan approval. For such a final subdivision or site plan, the developer shall provide evidence of Pinelands Development

Credit ownership to secure the same proportion of lots or residential units as was approved for Pinelands Development Credit use in the preliminary approval. Notification of a local permitting agency development approval shall be made to the Pinelands Commission pursuant to N.J.A.C. 7:50–4, and to the New Jersey Pinelands Development Credit Bank in accordance with N.J.A.C. 3:42–3. Redemption of Pinelands Development Credits shall thereafter be accomplished in accordance with N.J.A.C. 3:42–3.6.

Amended by R.1988 d.405, effective September 19, 1988. See: 20 N.J.R. 716(a), 20 N.J.R. 2384(a).

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Substituted "developer" for "developed" in (c). Amended by R.1990 d.170, effective March 19, 1990.

See: 21 N.J.R. 3381(a), 22 N.J.R. 948(a).

In (b)3i, deleted "farm related housing" reference. Amended by R.1994 d.590, effective December 5, 1994. See: 26 N.J.R. 165(a), 26 N.J.R. 4795(a).

Case Notes

Pinelands Protection Act and implementing regulations do not violate takings clause. Gardner v. New Jersey Pinelands Com'n, 125 N.J. 193, 593 A.2d 251 (1991).

Pinelands comprehensive management plan is not an illegal exaction. Gardner v. New Jersey Pinelands Com'n, 125 N.J. 193, 593 A.2d 251 (1991).

7:50-5.48 through 7:50-5.50 (Reserved)

PART V—MINIMUM STANDARDS FOR MUNICIPAL RESERVE AREAS

7:50-5.51 Purpose

In order to enable counties and municipalities with jurisdiction over land in Rural Development Areas and Regional Growth Areas to plan for an orderly rate and pattern of growth within both areas, the Pinelands Commission hereby establishes a municipal option that may be incorporated in a municipal master plan or land use ordinance which allows a municipality to designate areas in a Rural Development Area or Regional Growth Area as Municipal Reserve Areas. These areas would be eligible for development under the minimum standards established for development and land use in Regional Growth Areas, including use of Pinelands Development Credits at a future date.

Amended by R.1994 d.590, effective December 5, 1994. See: 26 N.J.R. 165(a), 26 N.J.R. 4795(a).

7:50-5.52 Designation of Municipal Reserve Areas

- (a) A municipality may, in its master plan and land use ordinance, designate lands in Rural Development Areas that are adjacent to or contiguous with a Regional Growth Area or areas of existing growth and development located outside of the Pinelands as Municipal Reserve Areas, provided that the area designated:
 - Does not contain significant amounts of:
 - i. Wetlands as defined in N.J.A.C. 7:50-6, Part I;
 - ii. Somewhat excessively and excessively drained soils as delineated in Plate 9;
 - iii. Active agricultural lands;
 - iv. Aquifer recharge areas as indicated by a depth of the unsaturated zone of 20–30 and 30–40 feet on Plate 4 and not underlain by a clay aquiclude;
 - v. Extreme fire hazard areas as delineated in Plate 11; and
 - vi. Flood-prone areas designated under the Federal Flood Insurance Program.
 - 2. Has a relatively uniform boundary which conforms to physical or environmental features;
 - 3. Is geographically balanced around existing or planned community centers;

- 4. Is accessible to employment centers, and areas of commercial activity and recreation opportunities;
- 5. Is not contiguous with a Preservation Area District, Special Agricultural Production Area, Forest Area or Agricultural Production Area and preserves an adequate buffer of low intensity use between the Municipal Reserve Area and such districts;
- 6. Has available or is planned for full public services including sewer, water, roads, police and fire protection, and schools and libraries.
- (b) A municipality may, in its master plan and land use ordinance, designate lands in a Regional Growth Area as Municipal Reserve Areas, provided that sufficient vacant, developable land remains in the municipality's Regional Growth Area to meet the growth needs of the county and the municipality projected for the next five years as determined or approved by the county in which the municipality is located, as well as by the Pinelands Commission, and the area designated:
 - 1. Does not have available and is not planned for sewer service and other essential public services in the next five years;
 - 2. Has a relatively uniform boundary which conforms to physical or environmental features;
 - 3. Is contiguous to areas designated for less intense development or is not in close proximity to currently developing areas; and
 - 4. Is designated as, and zoned in accordance with the requirements for, Rural Development Areas.

Amended by R.1994 d.590, effective December 5, 1994. See: 26 N.J.R. 165(a), 26 N.J.R. 4795(a).

Case Notes

Certification and approval of master plan which designated forest area as municipal reserve area was improper where municipal reserve area created was immediately adjacent to forest area. In Re: Certification of Master Plan and Land Use Ordinances of Berkeley Twp., 214 N.J.Super. 390, 519 A.2d 901 (App.Div.1986).

7:50-5.53 Development in Municipal Reserve Areas

- (a) A municipal master plan or land use ordinance that designates areas in a Rural Development Area as a Municipal Reserve Area shall include provisions ensuring that development of the reserve area at Regional Growth Area densities will occur only when all of the following conditions are met:
 - 1. Adjacent developable land in the Regional Growth Area has been substantially developed in accordance with the land use and management programs provided in this Plan;
 - 2. All essential public services are available and;
 - 3. The amount of vacant developable land in all Regional Growth Areas in the municipality is insufficient to meet the growth needs of the county and the municipality projected for the next five years as determined or approved by the county in which the reserve area is located, as well as by the Pinelands Commission.

- (b) A municipal master plan and land use ordinance that designate areas in a Regional Growth Area as a Municipal Reserve Area shall include provisions ensuring that development of the reserve area at Regional Growth Area densities will automatically be permitted within a period of five years. A municipality may demonstrate that such development should be further delayed because one of the following conditions is met:
 - 1. Adjacent developable land in the Regional Growth Area has not yet been substantially developed in accordance with the land use and management programs provided in this Plan;
 - 2. All sewer service and other essential public services are not yet reasonably available; or
 - 3. The amount of vacant developable land in all other Regional Growth Areas in the municipality is sufficient to meet the growth needs of the county and the municipality projected for the next five years as determined or approved by the county in which the reserve area is located, as well as by the Pinelands Commission.

Amended by R.1994 d.590, effective December 5, 1994. See: 26 N.J.R. 165(a), 26 N.J.R. 4795(a).

Case Notes

Certification and approval of master plan which designated forest area as municipal reserve area was improper where municipal reserve area created was immediately adjacent to forest area. In Re: Certification of Master Plan and Land Use Ordinances of Berkeley Twp., 214 N.J.Super. 390, 519 A.2d 901 (App.Div.1986).

SUBCHAPTER 6. MANAGEMENT PROGRAMS AND MINIMUM STANDARDS

INTRODUCTION

This subchapter establishes management programs and minimum standards governing development and land use in the Pinelands. In addition, guidelines for county and municipality preparation of management programs for scenic resources and recreation are provided. All the programs are intended to be implemented by the administration of municipal and county master plans and land use ordinances and by State and Federal agencies through the development review procedures established in N.J.A.C. 7:50-4. Prior to certification of county or municipal master plans and land use ordinances, the standards of this subchapter except for those guidelines or optional programs, will be implemented and enforced by the Pinelands Commission. The standards set forth in this subchapter are minimum requirements and a municipality, county, State, or Federal agency may adopt more restrictive regulations, provided that such regulations are compatible with the goals and objectives of this Plan. In such cases, all development must adhere to the more restrictive regulations. In addition to the models specified herein, the Pinelands Commission may utilize other scientifically based models, on a case by case basis, in determining compliance with the standards contained in this subchapter.

Amended by R.1994 d.590, effective December 5, 1994. See: 26 N.J.R. 165(a), 26 N.J.R. 4795(a).

PART I-WETLANDS

7:50-6.1 Purpose

Coastal and inland wetlands constitute a vital element of the ecological character of the Pinelands. They are critical habitats for many threatened and endangered plant and animal species and play many other important roles including the maintenance of surface and ground water quality. This program is deemed to be the minimum standards necessary to protect the long-term integrity of wetlands.

7:50-6.2 Wetlands management program

In order to be certified under the provisions of N.J.A.C. 7:50–3, a municipal master plan or land use ordinance must provide for the protection of the integrity of wetlands. It is not necessary that the municipal program incorporate the literal terms of the program set out in this Part; rather a municipality may adopt alternative and additional techniques which will achieve equivalent protection of the wetlands defined in this Part, as would be achieved under the provisions of this Part.

7:50-6.3 Wetlands

Wetlands are lands which are inundated or saturated by water at a magnitude, duration and frequency sufficient to support the growth of hydrophytes. Wetlands include lands with poorly drained or very poorly drained soils as designated by the National Cooperative Soils Survey of the Soil Conservation Service of the United States Department of Agriculture. Wetlands include coastal wetlands and inland wetlands, including submerged lands. The "New Jersey Pinelands Commission Manual for Identifying and Delineating Pinelands Area Wetlands—a Pinelands Supplement to the Federal Manual for Identifying and Delineating Jurisdictional Wetlands," dated January, 1991, as amended, may be utilized in delineating the extent of wetlands based on the definitions of wetlands and wetlands soils contained in this section, N.J.A.C. 7:50–2.11, 6.4 and 6.5.

Amended by R.1994 d.590, effective December 5, 1994. See: 26 N.J.R. 165(a), 26 N.J.R. 4795(a).

Case Notes

Substantial impairment under former N.J.A.C. 7:1G does not arise by mere violation of a regulatory standard; degree of violation and relationship to other violation must be considered; development application denied (Commission's Final Decision). Orleans Builders & Developers v. Pinelands Commission, 6 N.J.A.R. 258 (1980), appeal dismissed 186 N.J.Super. 432, 453 A.2d 200 (App.Div.1982).

Legislative standard of substantial impairment of the resources of the Pinelands as applied by the Pinelands Commission was of sufficient definiteness to withstand constitutional attack (citing former N.J.A.C. 7:1G-1.11). Orleans Builders & Developers v. Byrne, 186 N.J.Super. 432, 453 A.2d 200 (App.Div.1982).