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PUBLIC HEARING

before

**ASSEMBLY CORRECTIONS, HEALTH AND HUMAN SERVICES COMMITTEE**

on

**ASSEMBLY BILL 2372**

(Designated the "Human Services Facilities Construction Bond Act";  
provides for a \$60,000,000 bond issue)

Held:  
September 5, 1984  
Room 400  
State House Annex  
Trenton, New Jersey

**MEMBERS OF COMMITTEE PRESENT:**

Assemblyman George J. Otlowski, Chairman  
Assemblyman Paul Cuprowski  
Assemblyman Nicholas R. Felice  
Assemblyman Garabed "Chuck" Haytaian

**ALSO PRESENT:**

David Price, Research Assistant  
Office of Legislative Services  
Aide, Assembly Corrections, Health and Human Services Committee

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**ASSEMBLY, No. 2372**

**STATE OF NEW JERSEY**

INTRODUCED JULY 30, 1984

By Assemblymen FELICE, OTLOWSKI and MARKERT

AN ACT authorizing the creation of a debt of the State of New Jersey by the issuance of bonds of the State in the sum of \$60,000,000.00 for the planning, construction, reconstruction, development, erection, acquisition, extension, improvement, rehabilitation and equipping of human services facilities; providing the ways and means to pay the interest of the debt and also to pay and discharge the principal thereof; providing for the submission of this act to the people at a general election; and providing an appropriation therefor.

1 **BE IT ENACTED** by the Senate and General Assembly of the State  
2 of New Jersey:

1 1. This act shall be known and may be cited as the "New Jersey  
2 Human Services Facilities Construction Bond Act of 1984."

1 2. The Legislature finds that:

2 a. The State of New Jersey has the responsibility of providing  
3 for and assuring the continued operation of safe and humane  
4 facilities for persons who require institutionalization or extended  
5 care in residential facilities;

6 b. The State of New Jersey requires additional funding to con-  
7 tinue efforts to develop community based facilities as alternatives  
8 to institutionalization or extended care for those who would benefit  
9 from these programs;

10 c. The State of New Jersey requires an immediate program to  
11 replace, improve, renovate and construct human services facilities  
12 in order to phase out obsolete buildings, recycle suitable vacant  
13 buildings, upgrade facilities at developmental centers for the men-

14 tally retarded, maintain eligibility for Veterans Administration  
15 construction grant funding for phases two and three of the new  
16 veterans nursing home and provide adequate solid waste facilities  
17 for human services institutions;

18 d. Implementation of these programs will be a substantial step  
19 toward meeting the immediate and critical need of the people of  
20 New Jersey, will substantially further the public interest, and can  
21 be most economically financed through a bond issue;

22 e. The New Jersey Commission on Capital Budgeting and Plan-  
23 ning has recommended the passage of a bond issue for this purpose.

1 3. As used in this act:

2 a. "Bonds" means the bonds authorized to be issued, or issued  
3 under this act;

4 b. "Commission" means the New Jersey Commission on Capital  
5 Budget and Planning;

6 c. "Construction" means the planning, construction, reconstruc-  
7 tion, replacement, extension, improvement, betterment and equip-  
8 ment of human services facilities including all equipment and  
9 facilities necessary to the operation thereof, and includes the  
10 acquisition of land necessary for these purposes;

11 d. "Cost" means the cost of acquisition or construction of all  
12 or any part of a project and of all or any real or personal property,  
13 agreements and franchises deemed by the department to be neces-  
14 sary or useful and convenient therefor or in connection therewith,  
15 including interest or discount on bonds, costs of issuance of bonds,  
16 administrative costs, geological and hydrological surveys, engi-  
17 neering and inspection costs and legal expenses, costs of financial,  
18 professional and other estimates and advice, the cost of a bond  
19 registrar and authenticating agent, the cost of organization, op-  
20 erating and other expenses prior to and during this acquisition  
21 or construction, and such other expenses as may be necessary or  
22 incident to the financing, acquisition, construction and completion  
23 of the project or part thereof and the placing of the same in op-  
24 eration, and also the provisions for a reserve fund, or reserves  
25 for working capital, operating, maintenance or replacement ex-  
26 penses and for payment or security of principal of or interest on  
27 bonds during or after this acquisition or construction as the Comp-  
28 troller of the Treasury may determine;

29 e. "Department" means Department of Human Services;

30 f. "Project" means any work relating to human services fa-  
31 cilities;

32 g. "Human Services facilities" means (1) structures, institutions  
33 and facilities under the supervision or control of the Department

34 of Human Services and (2) structures, institutions and facilities  
35 necessary for the operation of State, county, municipal or private  
36 programs for the mentally retarded, the mentally ill, the develop-  
37 mentally disabled, the aged, or veterans;

38 h. "Government securities" means any bonds or other obligations  
39 which as to principal and interest constitute direct obligations of,  
40 or are unconditionally guaranteed by, the United States of America,  
41 including obligations of any federal agency to the extent the obli-  
42 gations are unconditionally guaranteed by the United States of  
43 America and any certificates or any other evidence of an owner-  
44 ship interest in the obligations of, or unconditionally guaranteed  
45 by, the United States of America or in specified portions thereof,  
46 which may consist of the principal thereof or the interest thereon.

1 4. The Commissioner of the Department of Human Services  
2 shall adopt, pursuant to law, such rules and regulations as are  
3 necessary and appropriate to carry out the provisions of this act.  
4 The commissioner shall review and consider the findings and rec-  
5 ommendations of the commission in the administration of the pro-  
6 visions of this act.

1 5. Bonds of the State of New Jersey in the sum of \$60,000,000.00  
2 are authorized for the purpose of capital expenditure for the cost  
3 of construction of human services facilities. Of this total, the  
4 proceeds from the sale of bonds shall be allocated, to the maximum  
5 extent practicable and feasible, according to the following pur-  
6 poses:

7 a. For renovation and improvement of human services facilities  
8 in conjunction with Life Safety Code requirements;

9 b. For the maintenance of physical plant accreditation stan-  
10 dards;

11 c. To upgrade solid waste facilities at human services institu-  
12 tions;

13 d. For grants to establish alternative residential facilities for  
14 deinstitutionalized individuals; and

15 e. For the replacement, rehabilitation, repair and improvement  
16 of human services facilities.

1 6. The bonds shall be serial bonds, term bonds, or a combination  
2 thereof, and shall be known as "Human Services Facilities Con-  
3 struction Bonds." The bonds shall be subject to redemption prior  
4 to maturity and shall mature and be paid not later than 35 years  
5 from the date of issuance.

6 The bonds shall be issued from time to time as the issuing offi-  
7 cials herein named shall determine, and may be issued in coupon  
8 form, fully registered form or book-entry form.

1 7. The Governor, State Treasurer and Comptroller of the Trea-  
2 sury or any two of these officials, hereinafter referred to as "the  
3 issuing officials," are authorized to carry out the provisions of  
4 this act relating to the issuance of bonds, and shall determine all  
5 matters in connection therewith subject to the provisions hereof.  
6 If an issuing official is absent from the State or incapable of acting  
7 for any reason, his powers and duties shall be exercised and per-  
8 formed by the person authorized by law to act in his place as a  
9 State official.

1 8. Bonds issued in accordance with the provisions of this act  
2 shall be a direct obligation of the State of New Jersey and the  
3 faith and credit of the State are pledged for the payment of the  
4 interest thereon as it becomes due and for the payment of the  
5 principal at maturity. The principal of and interest on the bonds  
6 shall be exempt from taxation by the State or by any county,  
7 municipality or other taxing district of the State.

1 9. The bonds shall be signed in the name of the State by the  
2 Governor or by his facsimile signature, under the Great Seal of  
3 the State, and attested by the manual or facsimile signature of  
4 the Secretary of State, or an Assistant Secretary of State, and  
5 shall be countersigned by the facsimile signature of the Comptroller  
6 of the Treasury, and may be authenticated by an agent or registrar,  
7 as the issuing officials shall determine. Interest coupons, if any,  
8 attached to the bonds shall be signed by the facsimile signature  
9 of the Comptroller of the Treasury. The bonds may be issued  
10 notwithstanding that an issuing official signing them or whose  
11 manual or facsimile signature appears on the bonds or coupons  
12 has ceased to hold office at the time of issuance or at the time of  
13 the delivery of the bonds to the purchaser.

1 10. a. The bonds shall recite that they are issued for the pur-  
2 poses set forth in section 5 of this act and that they are issued in  
3 pursuance of this act and that this act was submitted to the people  
4 of the State at the general election held in the month of November,  
5 1984 and that this act was approved by a majority of the legally  
6 qualified voters of the State voting thereon at the election. This  
7 recital shall be conclusive evidence of the authority of the State  
8 to issue the bonds and of their validity. Any bonds containing this  
9 recital shall in any suit, action, or proceeding involving their  
10 validity be conclusively deemed to be fully authorized by this act  
11 and to have been issued, sold, executed and delivered in conformity  
12 therewith and with all other provisions of statutes applicable  
13 thereto, and shall be incontestable for any cause.

14 b. The bonds shall be issued in such denominations and in such

15 form or forms, whether coupon or registered, as to both principal  
16 and interest, and with or without provisions for interchangeability  
17 thereof, as may be determined by the issuing officials.

1 11. When the bonds are issued from time to time the bonds of  
2 each issue shall constitute a separate series to be designated by  
3 the issuing officials. Each series of bonds shall bear such rate or  
4 rates of interest as may be determined by the issuing officials,  
5 which interest shall be payable semiannually; provided, that the  
6 first and last interest periods may be longer or shorter, in order  
7 that intervening semiannual payments may be at convenient dates.

1 12. The bonds shall be issued and sold at such price or prices,  
2 and under such terms, conditions and regulations as the issuing  
3 officials may prescribe, after notice of the sale published at least  
4 once in at least three newspapers published in New Jersey, and  
5 at least once in a publication carrying municipal bond notices and  
6 devoted primarily to financial news, published in the city of New  
7 York or in New Jersey, the first notice to appear at least five days  
8 prior to the day of bidding. The notice of sale may contain a pro-  
9 vision to the effect that any or all bids in pursuance thereof may  
10 be rejected. In the event of rejection or of failure to receive any  
11 acceptable bid, the issuing officials, at any time within 60 days  
12 from the date of the advertised sale, may sell the bonds at a pri-  
13 vate sale at such price or prices and under such terms and condi-  
14 tions as the issuing officials may prescribe. The issuing officials  
15 may sell all or part of the bonds of any series as issued to any State  
16 fund or to the federal government or any agency thereof, at a pri-  
17 vate sale, without advertisement.

1 13. Until permanent bonds are prepared, the issuing officials may  
2 issue temporary bonds in such forms and with such privileges as  
3 to their registration and exchange for permanent bonds as may be  
4 determined by the issuing officials.

1 14. The proceeds from the sale of the bond shall be paid to the  
2 State Treasurer and shall be held by him in a separate fund which  
3 shall be known as the "Human Services Facilities Construction  
4 Fund," and shall be deposited in such depositories as may be  
5 selected by the treasurer to the credit of the fund.

1 15. a. The moneys in the "Human Services Facilities Construc-  
2 tion Fund" are specifically dedicated and shall be applied to the  
3 purposes set forth in section 5 of this act, and all such moneys are  
4 appropriated for those purposes, and no such moneys shall be ex-  
5 pended for such purposes, except as otherwise hereinbelow autho-  
6 rized, without the specific appropriation thereof by the Legislature,  
7 but bonds may be issued as herein provided, notwithstanding that

8 the Legislature has not adopted an act making a specific appro-  
9 priation of any of the moneys. Any act appropriating moneys  
10 from the "Human Services Facilities Construction Fund" shall  
11 identify the particular project or projects to be funded by such  
12 moneys.

13 b. At any time prior to the issuance and sale of bonds under this  
14 act, the State Treasurer is authorized to transfer from any avail-  
15 able money in any fund of the Treasury of the State to the credit  
16 of the "Human Services Facilities Construction Fund" such sum  
17 as he may deem necessary. The sum transferred shall be returned  
18 to the same fund of the treasury by the treasurer from the pro-  
19 ceeds of the sale of the first issue of bonds.

20 c. Pending their application to the purpose provided in this  
21 act, moneys in the "Human Services Facilities Construction Fund"  
22 may be invested and reinvested as are other trust funds in the  
23 custody of the State Treasurer, in the manner provided by law.  
24 Net earnings received from the investment or deposit of that fund  
25 shall be paid into the General Fund.

1 16. If any coupon bond or coupon or any registered bond is lost,  
2 mutilated or destroyed, a new bond or coupon shall be executed  
3 and delivered of like tenor, in substitution for the lost, mutilated  
4 or destroyed bond or coupon, upon the owner furnishing to the  
5 issuing officials evidence satisfactory to them of the loss, mutila-  
6 tion or destruction; proof of ownership and such security and  
7 indemnity and reimbursement for expenses as the issuing officials  
8 may require.

1 17. Accrued interest received upon the sale of the bonds shall be  
2 applied to the discharge of the like amount of interest upon the  
3 bonds when due. Any expense incurred by the issuing officials for  
4 advertising, engraving, printing, clerical, authenticating, register-  
5 ing, legal or other services necessary to carry out the duties im-  
6 posed upon them by the provisions of this act shall be paid from  
7 the proceeds of the sale of the bonds by the State Treasurer, upon  
8 warrant of the Comptroller of the Treasury, in the same manner  
9 as other obligations of the State are paid.

1 18. The bonds of each series issued hereunder shall mature, in-  
2 cluding any sinking fund redemptions, not later than the 35th year  
3 from the date of issuance thereof and in such amounts as shall be  
4 determined by the issuing officials. The issuing officials may re-  
5 serve to the State by appropriate provision in the bonds of any  
6 series the power to redeem all or any of the bonds prior to maturity  
7 at such price or prices and upon such terms and conditions as may  
8 be provided in the bonds.

1 19. The issuing officials may issue refunding bonds and in an  
2 amount not to exceed the amount necessary to effectuate the re-  
3 financing of all or any bonds issued pursuant to this act, at any  
4 time and from time to time, for the purpose of refinancing any  
5 bond issued pursuant to this act, subject to the following provisions:

6 a. Refunding bonds may be issued at such time prior to the  
7 maturity or redemption of the bonds to be refinanced thereby as  
8 the issuing officials shall determine;

9 b. Each series of refunding bonds may be issued in a sufficient  
10 amount to pay or to provide for the payment of the principal of  
11 the bonds to be refinanced thereby, together with any redemption  
12 premium thereon, any interest which has accrued or which will  
13 accrue on the bonds to be refinanced to the date of payment of the  
14 outstanding bonds, the expense of issuing the refunding bonds and  
15 the expenses, if any, of paying the bonds to be refinanced;

16 c. No refunding bonds shall be issued unless the issuing officials  
17 shall first determine that the present value of the aggregate princi-  
18 pal of and interest on the refunding bonds is less than the present  
19 value of the aggregate principal of and interest on the bonds to  
20 be refinanced thereby; provided, for the purpose of this limitation,  
21 present value shall be computed using a discount rate equal to the  
22 yield of the refunding bonds, and the yield shall be computed  
23 using an actuarial method based upon a 360-day year with semi-  
24 annual compounding and upon the price paid to the State by the  
25 initial purchasers of the refunding bonds;

26 d. Any refinancing authorized hereunder may be effected by the  
27 sale of the refunding bonds and the application of the proceeds  
28 thereof to the immediate payment of the principal of the bonds to  
29 be refinanced thereby, together with any redemption premium  
30 thereon, any interest which has accrued or which will accrue on  
31 the bonds to be refinanced to the date of payment of the bonds,  
32 the expenses of issuing the refunding bonds and the expenses, if  
33 any, of paying the bonds to be refinanced, or to the extent not re-  
34 quired for this immediate payment, therefore, in trust with one or  
35 more trustees or escrow agents, shall be trust companies or national  
36 or State banks having the powers of a trust company, located  
37 either within or without the State, to be applied solely to the pay-  
38 ment when due of the principal of the bonds, their redemption  
39 premium, if any, and the interest which is due and which will be-  
40 come due on the bonds to be refinanced on or prior to the redemp-  
41 tion date or the maturity date thereof, as the case may be. These  
42 proceeds or moneys may be invested in government securities,  
43 including government securities issued or held in book-entry form

44 on the books of the Department of Treasury of the United States;  
45 provided, these government securities shall not be subject to re-  
46 demption prior to their maturity other than at the option of the  
47 holder thereof. Except as otherwise provided in this subsection,  
48 neither government securities nor moneys deposited with the trust-  
49 tees or escrow agents shall be withdrawn or used for any purpose  
50 other than, and shall be held in trust for, the payment of the  
51 principal of the bonds, their redemption premium, if any, and the  
52 interest on the bonds to be refinanced thereby; provided that any  
53 cash received from the principal or interest payments on the gov-  
54 ernment securities deposited with the trustees or escrow agents,  
55 to the extent the cash will not be required at any time for these  
56 purposes, shall be paid over to the trustees or escrow agents, and  
57 to the extent the cash will be required for these purposes at a later  
58 date, shall, to the extent practicable and legally permissible, be  
59 reinvested in government securities maturing at times and in  
60 amounts sufficient to pay when due the principal of the bonds re-  
61 demption premium, if any, and the interest which is due or which  
62 will become due on the bonds to be refinanced on and prior to the  
63 redemption date or maturity date thereof, as the case may be, and  
64 interest earned from these reinvestments to the extent not required  
65 for the payment of bonds shall be paid over to the State, as received  
66 by the trustees or escrow agents. Notwithstanding anything to  
67 the contrary contained herein: (1) the trustees or escrow agents  
68 shall, if so directed by the issuing officials, apply moneys on de-  
69 posit with the trustees or escrow agents pursuant to the provisions  
70 of this section and shall redeem or sell the government securities  
71 deposited with the trustees or escrow agents and apply the pro-  
72 ceeds thereof to: the purchase of the bonds which were refinanced  
73 by the deposit with the trustees or escrow agents of the moneys  
74 and government securities and immediately thereafter cancel the  
75 bonds so purchased; or the purchase of different government se-  
76 curities; except that the moneys and government securities on  
77 deposit with the State Treasurer or the trustees or escrow agents  
78 after the purchase and cancellation of these outstanding bonds or  
79 the purchase of different government securities shall be sufficient  
80 to pay when due the principal of the bonds, their redemption pre-  
81 mium, if any, and the interest on all other bonds in respect of which  
82 the moneys and government securities were deposited with the  
83 trustees or escrow agents on or prior to the redemption date or  
84 maturity date thereof, as the case may be; and (2) if on any date,  
85 as a result of any purchases and cancellations of the bonds or any  
86 purchases of different government securities as provided in this

87 subsection, the total amount of moneys and government securities  
88 remaining on deposit with the trustees or escrow agents is in excess  
89 of the total amount which would have been required to be deposited  
90 with the trustees or escrow agents on that date in respect of the  
91 remaining bonds for which the deposit was made in order to pay  
92 when due the principal of the bonds, their redemption premium,  
93 if any, and the interest on the remaining bonds, the trustees or  
94 escrow agents shall, if so directed by the issuing officials, pay the  
95 amount of the excess to the State. Any amounts held by the State  
96 Treasurer in a separate fund or funds for the payment of the  
97 principal of and interest on bonds to be refinanced, as provided  
98 herein, shall, if so directed by the issuing officials, be transferred  
99 by the State Treasurer for deposit with one or more trustees or  
100 escrow agents as provided herein to be applied to the payment  
101 when due of the principal of the bonds, their redemption premium,  
102 if any, and the interest which is due or which will become due on  
103 the bonds to be refinanced, as provided in this section, or be ap-  
104 plied by the State Treasurer to the payment when due of the princi-  
105 pal of and interest on refunding bonds issued hereunder to re-  
106 finance the bonds. The State Treasurer is authorized to enter into  
107 any contract or contracts with one or more trust companies or  
108 national or state banks, as provided herein, to act as trustees or  
109 escrow agents as provided herein, subject to the approval of the  
110 issuing officials.

111 e. Notwithstanding the provisions of sections 6, 12, and 18 hereof,  
112 any series of refunding bonds issued pursuant to this section shall  
113 mature at any time or times not later than five years following the  
114 latest scheduled final maturity date, determined without regard to  
115 any redemptions prior thereto, of any of the bonds to be refunded  
116 thereby, and in no event later than 35 years following the date of  
117 issuance of the series of refunding bonds, and the refunding bonds  
118 may be sold at public or private sale at such prices and under such  
119 terms, conditions and regulations as the issuing officials may pre-  
120 scribe. Refunding bonds shall be entitled to all the benefits of this  
121 act and subject to all its limitations except as to the maturities and  
122 sale provisions and to the extent herein otherwise expressly pro-  
123 vided.

1 20. When the provisions of section 19 of this act apply, any  
2 bonds issued hereunder shall no longer be deemed to be outstand-  
3 ing, shall no longer constitute a direct obligation of the State of  
4 New Jersey and the faith and credit of the State shall no longer  
5 be pledged to the payment of the principal of and interest on the  
6 bonds, and the bonds shall be secured solely by and payable solely

7 from moneys and government securities deposited in trust with  
8 one or more trustees or escrow agents, which trustees and escrow  
9 agents shall be trust companies or national or state banks having  
10 powers of a trust company, located either within or without the  
11 State, as provided herein, whenever there shall be deposited in  
12 trust with such trustee or escrow agents as provided herein either  
13 moneys or government securities, including government securities  
14 issued or held in book-entry form on the books of the Department  
15 of Treasury of the United States, the principal of and interest on  
16 which when due will provide money which, together with the moneys,  
17 if any, deposited with the trustees or escrow agents at the same  
18 time, shall be sufficient to pay when due the principal of the bonds,  
19 their redemption premium, if any, and the interest which is due  
20 or which will become due on the bonds on or prior to the redemp-  
21 tion date or maturity date thereof, as the case may be; provided,  
22 the government securities shall not be subject to redemption prior  
23 to their maturity other than at the option of the holder thereof.  
24 The State of New Jersey covenants with the holders of any bonds  
25 for which government securities or moneys have been deposited  
26 in trust with the trustees or escrow agents as provided in this  
27 section that, except as provided in this section, neither the govern-  
28 ment securities nor moneys deposited with the trustees or escrow  
29 agents shall be withdrawn or used by the State for any purpose  
30 other than, and shall be held in trust for, the payment of the princi-  
31 pal of the bonds, their redemption premium, if any, and the interest  
32 which is due or which will become due on the bonds: provided that  
33 any cash received from the principal or interest payments on the  
34 government securities deposited with the trustees or escrow agents,  
35 to the extent the cash will not be required at any time for this  
36 purpose, shall be paid over to the State as received by the trustees  
37 or escrow agents, free and clear of any trust, lien, pledge or as-  
38 signment securing such bonds, and to the extent the cash will be  
39 required for such purpose at a later date, shall, to the extent prac-  
40 ticable and legally permissible, be reinvested in government se-  
41 curities maturing at times and in amounts sufficient to pay when  
42 due the principal of the bonds, their redemption premium, if any,  
43 and the interest which is due or which will become due on the bonds  
44 on and prior to the redemption date or maturity date thereof, as  
45 the case may be, and interest earned from the reinvestments shall  
46 be paid over to the State, as received by the trustees or escrow  
47 agents, free and clear of any trust, lien or pledge security the  
48 bonds. Notwithstanding anything to the contrary contained herein:  
49 a. The trustees or escrow agents shall, if so directed by the is-

50 suing officials, apply moneys on deposit with the trustees or escrow  
51 agents pursuant to the provisions of this section and redeem or  
52 sell government securities so deposited with such trustees or escrow  
53 agents and apply the proceeds thereof to: the purchase of the  
54 bonds which were refinanced by the deposit with the trustees or  
55 escrow agents of the moneys and government securities and im-  
56 mediately thereafter cancel all bonds so purchased; or the pur-  
57 chase of different government securities; except that the moneys  
58 and government securities on deposit with the trustees or escrow  
59 agents after the purchase and cancellation of the bonds or the  
60 purchase of different government securities shall be sufficient to  
61 pay when due the principal of the bonds, their redemption pre-  
62 mium, if any, and the interest on all other bonds in respect of which  
63 the moneys and government securities were deposited with the  
64 trustees or escrow agents on or prior to the redemption date or  
65 maturity date thereof, as the case may be; and b. in the event that  
66 on any date, as a result of any purchases and cancellations of  
67 bonds or any purchases of different government securities as  
68 provided in this section, the total amount of moneys and govern-  
69 ment securities remaining on deposit with the trustees or escrow  
70 agents is in excess of the total amount which would have been  
71 required to be deposited with the trustees or escrow agents on that  
72 date in respect of the remaining bonds for which the deposit was  
73 made in order to pay when due the principal of the bonds, their  
74 redemption premium, if any, and the interest on the remaining  
75 bonds, the trustees or escrow agents shall, if so directed by the  
76 issuing officials, pay the amount of the excess to the State free and  
77 clear of any trust, lien, pledge or assignment securing the refund-  
78 ing bonds.

1 21. Refunding bonds issued pursuant to section 19 of this act  
2 may be consolidated with bonds issued pursuant to section 5 of  
3 this act or with bonds issued pursuant to any other act for pur-  
4 poses of sale.

1 22. To provide funds to meet the interest and principal payment  
2 requirements for the bonds issued under this act and outstanding,  
3 there is appropriated in the order following:

4 a. Revenue derived from the collection of taxes as provided by  
5 the "Sales and Use Tax Act," P. L. 1966, c. 30 (C. 54:32B-1 et seq.)  
6 or so much thereof as may be required; and

7 b. If, at any time, funds necessary to meet the interest and princi-  
8 pal payments upon outstanding bonds issued under this act, be  
9 insufficient or not available there shall be assessed, levied and  
10 collected annually in each of the municipalities of the counties of

11 this State a tax or real and personal property upon which municipal  
12 taxes are or shall be assessed, levied and collected, sufficient to  
13 meet the interest on all outstanding bonds issued hereunder and  
14 on the bonds proposed to be issued under this act in the calendar  
15 year in which the tax is to be raised and for the payment of bonds  
16 falling due in the year following the year for which the tax is  
17 levied. The tax shall be assessed, levied and collected in the same  
18 manner and at the same time as other taxes upon real and per-  
19 sonal property. The governing body of each municipality shall  
20 cause to be paid to the treasurer of the county in which the munic-  
21 ipality is located, on or before December 15 in each year, the amount  
22 of tax herein directed to be assessed and levied, and the county  
23 treasurer shall pay the amount of the tax to the State Treasurer  
24 on or before December 20 in each year.

25 If on or before December 31 in any year the issuing officials, by  
26 resolution, determine that there are moneys in the General Fund  
27 beyond the needs of the State, sufficient to meet the principal of  
28 bonds falling due and all interest payable in the ensuing calendar  
29 year, the issuing officials shall file the resolution in the office of the  
30 State Treasurer, whereupon the State Treasurer shall transfer the  
31 moneys to a separate fund to be designated by him, and shall pay  
32 the principal and interest out of that fund as the same shall be-  
33 come due and payable, and the other sources of payment of the  
34 principal and interest provided for in this section shall not then be  
35 available, and the receipts for the year from the tax specified in  
36 subsection a. of this section shall thereon be considered part of the  
37 General Fund, available for general purposes.

1 23. Should the State Treasurer, by December 31 of any year,  
2 deem it necessary, because of the insufficiency of funds collected  
3 from the sources of revenues as hereinabove provided, to meet the  
4 interest and principal payments for the year after the ensuing  
5 year, then the treasurer shall certify to the Comptroller of the  
6 Treasury the amount necessary to be raised by taxation for those  
7 purposes, the same to be assessed, levied and collected for and in  
8 the ensuing calendar year. The Comptroller of the Treasury shall,  
9 on or before March 1 following, calculate the amount in dollars to  
10 be assessed, levied and collected as herein set forth in each county.  
11 This calculation shall be based upon the corrected assessed valua-  
12 tion of each county for the year preceding the year in which the  
13 tax is to be assessed, but the tax shall be assessed, levied and col-  
14 lected upon the assessed valuation of the year in which the tax is  
15 assessed and levied. The Comptroller of the Treasury shall certify  
16 the amount to the county board of taxation and the treasurer of

17 each county. The county board of taxation shall include the proper  
18 amount in the current tax levy of the several taxing districts of  
19 the county in proportion to the ratables as ascertained for the  
20 current year.

1 **24. For the purpose of complying with the provisions of the State**  
2 **Constitution this act shall, at the general election to be held in the**  
3 **month of November, 1984, be submitted to the people. To inform**  
4 **the people of the contents of this act, it shall be the duty of the**  
5 **Secretary of State, after this section takes effect, and at least 15**  
6 **days prior to the election, to cause this act to be published in at**  
7 **least 10 newspapers published in the State and to notify the clerk**  
8 **of each county of this State of the passage of this act, and the clerks**  
9 **respectively, in accordance with the instructions of the Secretary**  
10 **of State, shall cause to be printed on each of the ballots, the fol-**  
11 **lowing:**

12 **If you approve the act entitled below, make a cross (X), plus (+),**  
13 **or check (✓) mark in the square opposite the word "Yes."**

14 **If you disapprove the act entitled below, make a cross (X),**  
15 **plus (+), or check (✓) mark in the square opposite the word "No."**

16 **If voting machines are used, a vote of "Yes" or "No" shall be equiv-**  
17 **alent to these markings respectively.**

	<b>Yes.</b>	<p style="text-align: center;"><b>HUMAN SERVICES FACILITIES CONSTRUCTION BOND ISSUE</b></p> <p>Should the "New Jersey Human Services Facilities Construction Bond Act of 1984," which authorizes the State to issue bonds in the amount of \$60,000,000.00 for the planning, construction, reconstruction, development, erection, acquisition, extension, improvement, rehabilitation, and equipping of human services facilities, and in a principal amount sufficient to refinance all or any of these bonds if it will result in a present value savings, and providing the ways and means to pay for the principal and interest on these bonds, be approved?</p>
	<b>No.</b>	<p style="text-align: center;"><b>INTERPRETIVE STATEMENT</b></p> <p>Approval of this act will authorize the sale of \$60,000,000.00 in bonds to be used (1) to bring human services facilities into compliance with Life Safety Code requirements; (2) to maintain physical plant accreditation standards; (3) to upgrade solid waste facilities at human services institutions; (4) to provide grants to establish alternative residential facilities for deinstitutionalized individuals; (5) to replace, rehabilitate, repair and improve human services facilities; (6) and provide bonds in a sufficient amount to refinance all or any of these bonds if it will result in a present value savings.</p>

18 The fact and date of the approval or passage of this act, as the  
19 case may be, may be inserted in the appropriate place after the  
20 title in the ballot. No other requirements of law as to notice or  
21 procedure, except as herein provided, need be adhered to.

22 The votes cast for and against the approval of this act, by ballot  
23 or voting machine, shall be counted and the result thereof returned  
24 by the election officer, and a canvass of the election had in the same  
25 manner as is provided for by law in the case of the election of a  
26 Governor, and the approval or disapproval of this act so determined  
27 shall be declared in the same manner as the result of an election  
28 for Governor, and if there is a majority of all votes cast for and  
29 against it at the election in favor of the approval of this act, then  
30 all the provisions of this act not made effective theretofore shall  
31 take effect forthwith.

1 25. There is appropriated the sum of \$5,000.00 to the Department  
2 of State for expenses in connection with the publication of notice  
3 pursuant to section 24.

1 26. The Commissioner of the Department of Human Services  
 2 shall submit to the State Treasurer and the commission with the  
 3 department's annual budget request a plan for the expenditure of  
 4 funds from the "Human Services Facilities Construction Fund"  
 5 for the upcoming fiscal year. This plan shall include the following  
 6 information: a performance evaluation of the expenditures made  
 7 from the fund to date; a description of programs planned during  
 8 the upcoming fiscal year; a copy of the regulations in force gov-  
 9 erning the operation of programs that are financed, in part or  
 10 whole, by funds from the "Human Services Facilities Construction  
 11 Fund"; and an estimate of expenditures for the upcoming fiscal  
 12 year.

1 27. Immediately following the submission to the Legislature of  
 2 the Governor's Annual Budget Message, the Commissioner of the  
 3 Department of Human Services shall submit to the relevant stand-  
 4 ing committees of the Legislature, as designated by the President  
 5 of the Senate and the Speaker of the General Assembly, and to  
 6 the Subcommittee on Transfers of the Joint Appropriations Com-  
 7 mittee, as reconstituted and continued by the Legislature from  
 8 time to time, a copy of the plan called for under section 26 of this  
 9 act, together with such changes therein as may have been required  
 10 by the Governor's budget message.

1 28. Not less than 30 days prior to entering into any contract,  
 2 lease, obligation, or agreement to effectuate the purposes of this  
 3 act, the Commissioner of the Department of Human Services shall  
 4 report to and consult with the Subcommittee on Transfers of the  
 5 Joint Appropriations Committee as reconstituted and continued  
 6 from time to time by the Legislature.

1 29. All appropriations from the bond fund shall be by specific  
 2 allocation for each major project, and any transfer of any funds  
 3 so appropriated shall require the approval of the Joint Appro-  
 4 priations Committee's Subcommittee on Transfers or its successor.

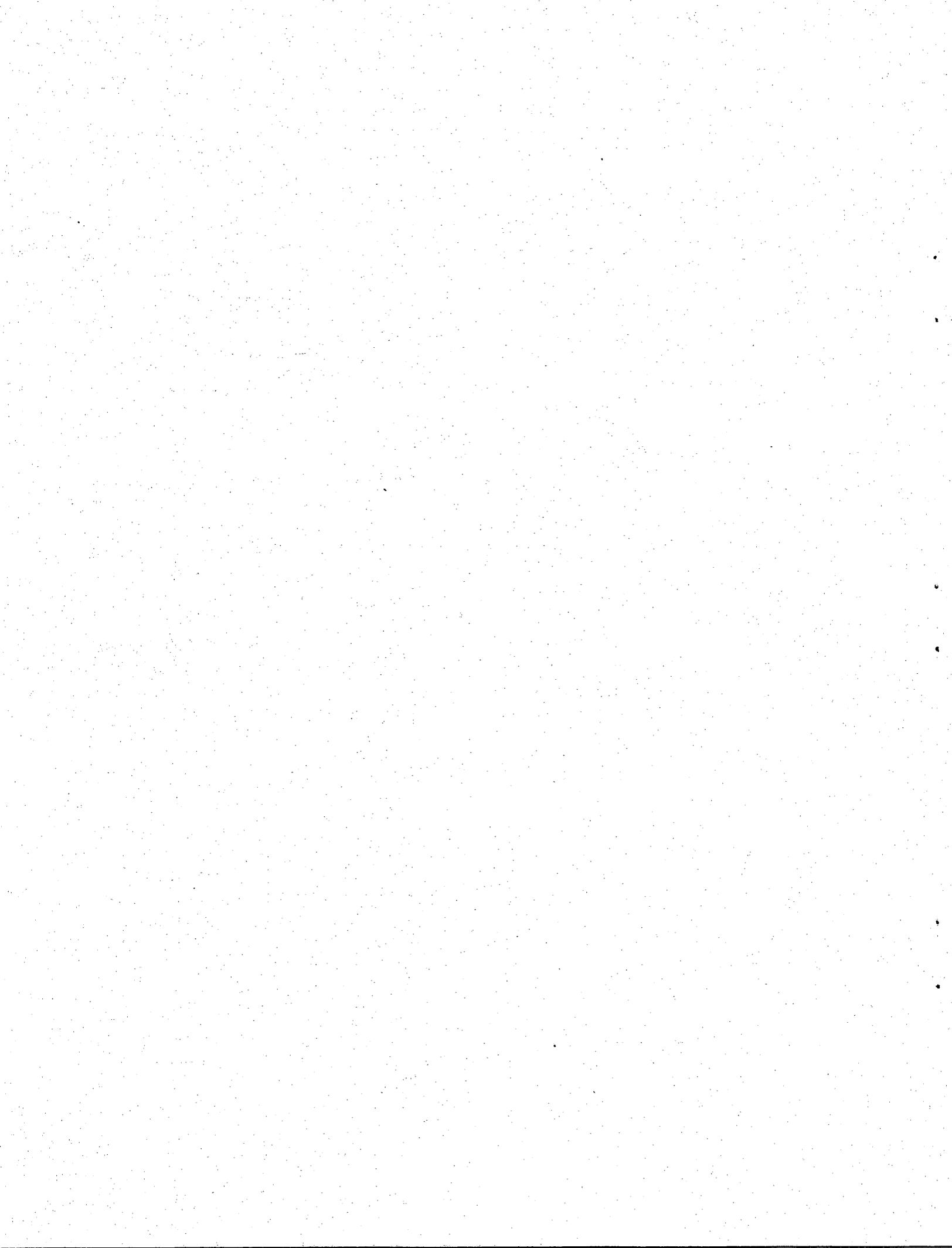
1 30. This section and sections 24 and 25 of this act shall take  
 2 effect immediately and the remainder of the act shall take effect  
 3 as and when provided in section 24.

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#### STATEMENT

This bill would authorize the creation of a debt of the State of New Jersey in the sum of \$60,000,000.00 for the replacement, rehabilitation, repair or improvement of human services facilities, to upgrade solid waste facilities at human services institutions, and to provide grants for the establishment of alternative residential facilities for deinstitutionalized individuals.

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my: 1-20

**ASSEMBLYMAN GEORGE J. OTLOWSKI (Chairman):** We are opening the public hearing. To do it formally, may I have a motion to open up the public hearing? We will do that by an informal vote. All those in favor, please signify by saying "aye," and to the contrary "nay," and if so ordered the public hearing is now in session. (Whereupon motion was made, seconded, and passed unanimously) The public hearing is on Assemblyman Felice's Human Services Bond Bill.

First of all, is the Commissioner here? Is there anybody here from his Department? (A member of his Department, Denniese Medlin, responds affirmatively from audience.)

**DENNESE MEDLIN:** The Commissioner will be here at about 11:45 a.m.

**ASSEMBLYMAN OTLOWSKI:** Denniese, let me just ask you this: Do you have any formal statement from the Commissioner?

**MS. MEDLIN:** Yes, I do.

**ASSEMBLYMAN OTLOWSKI:** Come in and sit here and read it. Come on over here, and we will tell you how to do it.

**MS. MEDLIN:** I think you would probably rather wait for him.

**ASSEMBLYMAN OTLOWSKI:** Denniese, how many pages is this statement?

**MS. MEDLIN:** It is 10 pages.

**ASSEMBLYMAN OTLOWSKI:** Will you see that every member of the Committee gets one. Does the press have it? Would you please sit down and just outline the statement. Don't read the statement, just outline it.

**MS. MEDLIN:** He is proposing the \$60 million bond issue. We have a commitment to the elderly, to the young, to the mentally retarded, and basically New Jersey's most vulnerable people. This bond issue is for Life Safety, asbestos removal--

**ASSEMBLYMAN OTLOWSKI:** (interrupting) Do you want to tell us some of the things that the bill will do? I know that Assemblyman Felice is going to be more detailed in making a formal statement for this hearing, but I think we should have the record clearly show what the Commissioner is saying about some of those facilities. Are they all primarily capital facilities?

MS. MEDLIN: Yes, they are capital facilities. And, if you will note in the package that you have, there is an outline of the bond issue. It begins with the Life Safety and the amount that will be spent on Life Safety, Solid Waste Management, Community Grants, Physical Plant Replacements, and Program Improvements. It goes into detail on each of those.

You have in your package the location of the facilities where these improvements will be made. You also have in your package the number of jobs that will be created throughout New Jersey, by county. It summarizes fairly well. I think we mailed each of you a package last week, but I am not certain that it reached you prior to the hearing.

ASSEMBLYMAN OTLOWSKI: I think that all the Committee members have the package.

Denniese, would you just sit there for a moment. I would like Assemblyman Felice now to make a statement on his point of view as the prime sponsor of the bill.

ASSEMBLYMAN FELICE: Thank you, Mr. Chairman, members of the Committee, and the general public. For over 25 years I have been involved on a local and county level with mental health centers, centers for the retarded, the handicapped, laryngectomy patients, and cancer patients. This is an extreme privilege and a pleasure for me today to be the prime sponsor of this bill that the Health and Human Services Committee and Commissioner Albanese have actually put together for the people of New Jersey.

As we mentioned before, out of seven and a half million people there are over one million people served by this Committee. There are over twelve thousand beds right now being utilized in over one thousand buildings in this State. And yes, it does help the blind, the disabled, the handicapped, and the retarded.

This bill is a responsibility that we all have in the State of New Jersey to serve, not only our children and our elderly, but our veterans. In addition, you will notice that the needs for the State's veterans are increasing. The second phase of the third veterans' nursing home in Paramus will be benefited, in addition to the county hospitals that serve our people.

I think it is important to know that we have a responsibility to make sure that the residents are protected from possible hazards, from problems that are related to the physical plants of these buildings, whether it be heat or air conditioning. It is important that people have the kind of hazard-free environment that they are entitled to live in.

I think that the program that has been put in this package of \$60 million and which is being served by one of the largest agencies in the State of New Jersey is an important one. It really is a nice feeling to know that, on a nonpartisan basis, both sides of the aisle have come together to put forth a program that is going to help so many of our people, not only those who need it today but those who will need it in the future.

I think we have to understand that, besides the major renovations of the plant facilities and the safety factors, we will also be taking into consideration the improvement and the increase in home care, community service residences, and grants in the areas for those who are deinstitutionalized.

This package is a package that really is long-reaching. It will be take approximately a three-year period to accomplish the needs that we have here. Some of the facts that are mentioned here, which are most important, are the amount of areas that are covered under this program. We have to understand that we are talking about areas of development that have, at this point, been very slighted touched, such as child abuse and neglect. This is in addition to our adults, our veterans, our retarded, and our handicapped.

I am a veteran myself. Our veterans are getting to the age where they and their people need additional care. The bed space that is needed and that which is available has always been a big factor for our veterans, not only in New Jersey, but throughout the country. This will touch all phases of the veteran program, such as housing and beds.

I think that the amount of work that was done by the Commissioner and his Human Services Committee really shows the extent of the needs of the people of the State of New Jersey. It is really

a very complete package that will cover, not only one specific area, but many areas of the program.

Those of us who have been mayors, freeholders, and people involved in government in our communities know the need for community grants to continue the programs that have been established on a community basis and now need the help of county and State funding to continue those programs. We have, in all areas of the State, community mental health centers and centers for the retarded. Even though they have been sponsored initially by the communities and worked through with private help and care from service organizations and individuals, they are now at the stage where they need this kind of funding and help to continue these programs. I think everyone is looking to make sure that these people can be helped in their own communities and in their own residences, and that there is actually help there.

At a recent national meeting of health care cost containment in New Orleans, 30 states met. It was very interesting to note that to take care of the elderly in any kind of home care program averaged from \$6,000 to \$7,000. To take care of that same elderly person in a nursing home or other care facilities would cost \$27,000 to \$28,000. I think there are those who can be helped by this program, through their community resident facilities. This program and this package -- this bond issue -- is a major step in the right direction for not only New Jersey, but for the people throughout the country. There are other states that look very closely to the programs here in New Jersey. I think we have been a leader and yet we have been negligent in taking care of some of the areas that we should have.

This bill is a step in the right direction for that. I am very proud to have the support of this Committee, the Commissioner, and the Health and Human Services Committee. I thank you for this opportunity. I would be glad to answer any questions that might come up.

ASSEMBLYMAN OTLOWSKI: Assemblyman, thank you very much. Assemblyman Cuprowski.

ASSEMBLYMAN CUPROWSKI: Thank you very much, Mr. Chairman. I certainly want to just make some comments on the overview of this

particular bond ordinance. I commend the administration, this particular Committee, and members of both Houses for trying to expedite the process so that this particular issue may be addressed this coming November. I certainly would urge the passage of this particular bond issue and hope the public is made aware of its importance to the needs of the community and for the residents in the State of New Jersey.

I am particularly interested and gratified to see that these moneys will be used for many things. Among them and topping the list is Life Safety. I don't think we could live with conditions that are inherently a safety factor to those who are in facilities, those who are mentally retarded, and so forth. I am particularly pleased to see moneys appropriated to eliminate any life safety conditions existing in these facilities. I am especially interested and gratified to see community grants totaling \$14 million and more. I think this is very important. Even though these grants are not necessarily earmarked at this present time as to who will receive the grants, the important thing is that the money is there, so that the Department can reach out to the community where the needs are throughout the State of New Jersey, rather than just putting money into areas that we have existing today. I think we have to have outreach programs. I think that we have to have group homes to deinstitutionalize those who are capable of being deinstitutionalized and protect those who have to remain institutionalized. I am certainly gratified to see that kind of money available for community-types of expenditures.

I also want to comment on the moneys that will help to minimize the need and hopefully satisfy some of the needs for the veterans of this State, who for the longest time have tried on many occasions— It is sad when someone comes into my office who has been trying to get into a veterans hospital and who has been turned down and has to wait. I think that is a shame. I think that anything that we can possibly do to eliminate that, we should do. Hopefully this bill will appropriate some moneys to make that possible, that is to create an additional veterans hospital and to minimize the additional needs that will be coming on the State of New Jersey. It is the veterans who really gave us the opportunity to live in a free country. If it wasn't

for them, we probably wouldn't be here talking about what we could do for the mentally retarded and the handicapped, and so forth. I think it is a sad day when a veteran has to go to a hospital on an emergency basis, but this is about the only way he can get into a veterans hospital today. I think we have to try to eliminate that. I am particularly glad that there is money in here to hopefully accomplish that.

Overall, I think it is a good package. I don't think it is important that we necessarily earmark which counties the money is going to. I think what is important is that the money is going to those counties which have the facilities that need the moneys and are caring for the residents of the State of New Jersey. So far, I think it is basically an overall good package. When the Commissioner gives his remarks, I may have some additional questions at that time. Thank you, Mr. Chairman.

ASSEMBLYMAN OTLOWSKI: Thank you very much. Assemblyman Haytaian, please.

ASSEMBLYMAN HAYTAIAN: Mr. Chairman, I don't want to be repetitive because I think the bill speaks for itself. It was long overdue in the State of New Jersey, and I am glad we are doing it.

ASSEMBLYMAN OTLOWSKI: I was just told that we have to make sure about this, Assemblyman Felice; either you or I, on the floor, on the 13th, have to make a motion to ask for a waiver, as far as the RFA Committee, so that we get this on the board for the 13th. Let's make sure that either you or I do that.

ASSEMBLYMAN HAYTAIAN: Fine.

ASSEMBLYMAN OTLOWSKI: Right after the meeting I would just like to talk to you about the parliamentary mechanics that we have to go through. Okay?

ASSEMBLYMAN HAYTAIAN: Fine.

ASSEMBLYMAN OTLOWSKI: Denniese, why don't we do this? Why don't we excuse you for a moment and call Barbara Jablonski, who is representing the New Jersey AFL-CIO. Barbara, where are you? Do you have copies for the Committee? How many pages is that?

BARBARA JABLONSKI: It is one page. I'll make it brief.

ASSEMBLYMAN OTLOWSKI: Barbara, you don't have to read that. Just outline it, please. All right?

MS. JABLONSKI: I shall. My name is Barbara Jablonski. I am here representing the State AFL-CIO. We would like to take this opportunity to commend Assemblyman Felice and Commissioner Albanese on this bond issue. This will serve the State's children, elderly, handicapped, and the needy, and at the same time, create jobs throughout the State for the unemployed work force.

This is truly a preventive medicine for those facilities. We applaud the solid waste management proposal and the physical plant replacement. Thank you very much, gentlemen.

ASSEMBLYMAN OTLOWSKI: Thank you very much. We are glad to have your support, and we are glad, of course, also that you agree with us that this is an important bill. Thank you very much, Barbara. It is good to see you.

Can we have the Assistant Commissioner for Planning and Finance, Samuel Penza, please. Is he here? (affirmative response)

Is Robert Prunetti, Director of Planning and Policy of the Department of Human Services here? Does he have anything to say or does he want to remain mute?

SAMUEL PENZA: I believe the Commissioner is going to be here to give some testimony this morning.

ASSEMBLYMAN OTLOWSKI: Are you going to let him talk or do you have something to say?

MR. PENZA: We are here to back him up on it, but he is going to be delivering testimony.

ASSEMBLYMAN OTLOWSKI: Do you want to sit down and wait until he comes and then back him up?

MR. PENZA: Yes.

ASSEMBLYMAN OTLOWSKI: Thank you very much.

MR. PENZA: Thank you.

ASSEMBLYMAN OTLOWSKI: Is there anyone here from the American Legion or Veterans of Foreign Wars who wishes to add to the public testimony? (affirmative response) Do you want to come up here and give us your name and the group that you are representing?

JOHN T. DOONAN: I am State Commander of the Veterans of Foreign Wars.

ASSEMBLYMAN OTLOWSKI: Do you want to come and sit down so that the recorder picks it up? May we have your name and the organization that you are representing.

MR. DOONAN: My name is John T. Doonan. I am the State Commander of the Veterans of Foreign Wars of the Department of New Jersey. We were asked to come down here today just to lend our support to this bill. We are for it. We want you to know that we are so low in veterans' benefits received in New Jersey that we would be thankful for anything we could receive, and certainly the \$1 million that is going towards the planning of the third nursing home in Paramus is appreciated.

ASSEMBLYMAN OTLOWSKI: I think that Assemblyman Cuprowski stated your case and stated it beautifully. You are merely emphasizing what he pointed out. Of course, we are glad to have your support. We hope that, aside from your appearance here today, you are going to make it known to your organization that it is very important for them to support this in November. This is just part of the process here today. This is just the beginning. Okay?

MR. DOONAN: Yes, sir.

ASSEMBLYMAN FELICE: Mr. Chairman, if I may. I am a life member of the VFW myself. In conjunction with the veterans' groups, the Jewish War Veterans, and the American Legion, they were instrumental in promoting to this Committee, two years ago, a special hearing so that we could have on the ballot a referendum to go ahead with the veterans' project in Paramus in order that we divide it in half and let the State use their part to begin building. I must say I am very proud to be a member of this Committee. It is very receptive and responsive to the veterans' needs. I think you will find in going back to the veterans' groups and all the meetings that we have had in the State, they are the ones that have to help us to continue the job of getting more benefits. I know as one of the two states in the United States that never gave a bonus to our veterans, that we have a lot to make up for in other ways. I thank you for your support.

ASSEMBLYMAN HAYTAIAN: Mr. Chairman, I think it is important that you pointed out that the support is important, but it is the first

step. The importance is the support in November. I think if we look back over the last few years, I believe the only bond issue that failed on the ballot was a facilities bond issue for educational facilities, back, I believe, three or four years ago. It seems that when facilities are mentioned and dollars are indicated in a bond issue some of the people in the State have decided, in the past, and I hope it will not be true in the future, that it really is not necessary. But it really is necessary, and I think we are finding that out. The more we do not look after what we have, meaning the upkeep and maintenance of buildings, they start to deteriorate and fall apart. I would think it is very important for your organization, with all the members you have in both groups, that you get that word out -- that in November it is important to put a "yes" on that ballot for this bond issue -- keeping in mind, as I indicated, the one bond issue that failed in the past number of years was a facilities bond issue for educational facilities.

MR. DOONAN: We have 72,480 members. There are 919,000 veterans in New Jersey. We will make this one of our priority legislative goals. We will get it out to our membership. Certainly all veterans are for this. We know that we do need the facilities, especially the nursing home facilities. We were behind the last one to put the first phase into Paramus. We are definitely behind this one.

ASSEMBLYMAN OTLOWSKI: Assemblyman Cuprowski.

ASSEMBLYMAN CUPROWSKI: Mr. Chairman, the only other thing I want to point out is that in addition to the \$1 million that we talked about for the Paramus facility, in this package there is also close to \$1 million of work to be done on roofs and window repairs in the Vineland Memorial Home and the Menlo Park Memorial Home.

MR. DOONAN: Yes, we have been told that.

ASSEMBLYMAN OTLOWSKI: May we have your name and the organization you are representing? (Chairman refers to gentleman sitting at witness table next to Mr. Doonan)

LEROY VEGOTSKY: Mr. Chairman and members of the Committee, I am Leroy Vegotsky, South Jersey Council Commander, representing the State Commander for the Jewish War Veterans of New Jersey. It goes without

saying that we are for this bill. It is direly needed in this State, especially with all the cutbacks in Federal aid to the veterans' homes. I know for a fact that I have been waiting six months for an appointment to a V.A. hospital for an examination; this is just to point out how dire the need is for such a bill to be passed in the State. I, and our brother organizations — VFW, American Legion, and DAV — will certainly make it a primary goal in the upcoming November election, that this be on the ballot. And, we will help and see that it is passed. Thank you.

ASSEMBLYMAN OTLOWSKI: Thank you very much. Is there anything else that you want to add?

MR. DOONAN: No, sir.

ASSEMBLYMAN OTLOWSKI: Thank you very, very much for coming.

MR. DOONAN: Thank you.

MR. VEGOTSKY: Thank you.

ASSEMBLYMAN OTLOWSKI: Is there anyone else who wants to be heard? (affirmative response) May we have your name and the organization you represent.

ALAN KAUFMAN: Certainly. My name is Alan Kaufman. I am Chairman of the statewide New Jersey Mental Health Coalition, which is comprised of the Mental Health Association in New Jersey, the New Jersey Association of County Mental Health Administrators, and the New Jersey Psychiatric Rehabilitation Association.

My statement is very brief. We have both unqualified and unquestioned support of this bond issue and urge the Committee to do all it can to move through the Legislature. We will do all we can within our own constituencies to work with the general populace. Thank you.

ASSEMBLYMAN OTLOWSKI: Thank you very, very much. Is there anyone else who wants to be heard? (affirmative response) Yes, ma'am. Would you tell us who you are.

PATRICIA SCHILLINGBURG: My name is Patricia Schillingburg. I am a resident of Summit in Union County. I am a member of the State Board of Human Services, as I have been for the last—

ASSEMBLYMAN OTLOWSKI: (interrupting) State Board of what?

MS. SCHILLINGBURG: The State Board of Human Services. This is the citizens advisory committee appointed by the Governor and approved by the Senate to oversee the Department of Human Services. I have been on the State Board for seven years. During that time I have visited most of the State institutions, those for the mentally ill, those for the retarded, and also those for our children.

I am well aware that this is a very important bond issue in order to deal with two, I think, different things. One is to deal with housekeeping. We are all homeowners, and we worry about our roofs, the plumbing, and various kinds of things of that sort. That is what a part of this bill is.

The other is dealing with the program, moving people out of institutions, who don't belong there, and into the community. I have a particular interest in that because I have a 15-year old daughter who is a resident of a group home for the mentally retarded, and I know how important those programs are.

I think the time has come when we must have this bond issue. I have been listening to you all, and I am pleased to know that you support it and that you want the support of the community. I am working with the Commissioner; I am the coordinator of a committee to let voters know this is important and that they need to vote "yes." Thank you.

ASSEMBLYMAN OTLOWSKI: Thank you very, very much. Is there anyone else who wants to be heard? (affirmative response) Yes, sir. Do you want to come up and tell us your name and who you are representing, please.

VINCENT BRINKERHOFF: Good morning. My name is Vincent Brinkerhoff. I am the Legislative Officer of the Veterans of Foreign Wars here in the State of New Jersey. We are vitally interested in this bond issue because we have been made aware that a portion of it will go for repairs on our soldiers home in Vineland and also our soldiers home in Menlo Park; in addition, we understand there will be funding from this bond issue for the third soldiers home in Paramus.

All you learned gentlemen are well aware of the ever-increasing age of veterans in this State and the need for this

type of an institution for those of us who become aged and need this type of care. Thank you.

**ASSEMBLYMAN OTLOWSKI:** Thank you very, very much. Mr. Ellis S. Vieser, the President of the New Jersey Alliance for Action. For the record, would you please give us your name and the organization that you represent so that it is on tape.

**ELLIS S. VIESER:** Thank you very much, Mayor Otlowski. My name is Ellis Vieser. I am the President of the New Jersey Alliance for Action. I came here to speak about the Human Services Bond issue which you are considering. On behalf of our Chairman, Jack Mullen, and our Board of Directors, we have discussed this thoroughly, and we are unanimously in favor of this bond issue and the repair of these facilities.

I personally have gone around with the facilities and plant engineers; the conditions are deplorable. Just like our own homes, if we allow this decay to take place and allow ourselves not to respond to those people who cannot defend themselves — the indigent people — I think we have great oversight. We have to take care of these situations.

In addition to that, beyond this bond issue, I wish each of you could see these facilities, such as I have, as well as the professionals in the Department of Human Services and the facilities and engineering people.

We need a stable source of funding, year in and year out. This is only a catch-up, so that these facilities can be maintained in a way that we, the State of New Jersey, look into all of our responsibilities. We will be supporting this bond issue. We will be working for it. I appreciate the opportunity to speak here today.

**ASSEMBLYMAN OTLOWSKI:** Thank you very much.

**MR. VIESER:** Thank you, Mayor.

**ASSEMBLYMAN OTLOWSKI:** Before we call on the Commissioner, is there anyone else who wants to be heard? The Commissioner's timing is excellent. Commissioner, do you want to come up here, please? You know, I just want to tell you this: Maybe you want to quit while you are ahead. The truth of the matter is that there has been very

positive testimony. The Committee, of course, has taken a very positive approach to this, and as a matter of fact, it was suggested that the entire Committee act as co-sponsors of this bill. This is where we are with this.

Before you present your testimony, I would just like to point this out, and I am well aware of your career in public service, so I know your feelings. The testimony here this morning was very positive about the need for these physical facilities. As a matter of fact, you have presented a very convincing package for these needed physical facilities. This also gives us the opportunity to talk about a kindred association that has to be made with Human Services facilities, and that is the people who work for that Department. If they don't have the commitment, if they don't have the belief, and if they don't have the great desire for excellent performance then all of the physical facilities, of course, are just that; they are just a bunch of bricks that stand there, unless it has the human spirit and the human commitment attached to it. I know that you have tried to instill that. I know you have watched that very, very carefully, but when we are spending this kind of money, and when there is such deep conviction about the spending of that kind of money, then I think we have to just think about our overall obligation and our overall duties. I think this is the right opportunity to do that. I would hope that you would touch upon that, as well as the bill as such, because the truth of the matter is that you probably head the most important Department in the State. It is the Department that deals with the sick, with the disabled, with the needy, and with the people who are really reaching out for help.

If government has any obligation— And the truth of the matter is that government has probably abused the whole process of government by getting into the lives of people who don't even need government butting into it. But in this particular instance, government has a very deep obligation and if the people who are part of that process don't have the right kind of a feeling, then the whole business of spending money is an effort in futility. I just hope that you would touch upon that in your testimony today, and frankly this

gives me an opportunity-- I have known you for many decades and it gives me an opportunity after your service to tell you how pleased we are with the way you head that Department. It is good to see you.

**COMMISSIONER GEORGE J. ALBANESE:** Thank you, Mr. Chairman. I apologize for being late. I came in from Burlington County where we had the pleasure of dedicating a ground breaking for a county psychiatric facility which is part and parcel of our new mental health system concept in the State of New Jersey.

Today, I am here to talk about commitments. The Department of Human Services is proposing, as you know, a \$60 million bond issue. We are making this proposal because we have made a commitment -- a commitment to caring, to caring for people. The Department has made this commitment to the elderly, the young, the poor and needy, the handicapped, and the disabled. These are New Jersey's most vulnerable people, and they have placed their trust in the Department. In return for that trust, the Department has a duty and an obligation to maintain our institutions, hospitals, and community homes.

The funds this bond issue will provide will enable the Department to improve fire protection equipment and create a more hazard-free environment at our State facilities. The Department needs those funds to modernize kitchen and food service equipment. Each day the Department prepares 29,700 meals and about 9,000 snacks. The Department needs those funds to ensure sewage disposal at each of our facilities is handled efficiently with methods that are environmentally clean. We process at our 10 plants as much raw sewage as the City of Vineland. And, the Department needs those funds so we can provide shelters for victims of domestic violence and for the homeless.

Before I explain some of the specifics of the Department's bond proposal, I want to give you a better idea of the scope of the New Jersey Department of Human Services. The Department is the single largest State agency. The 13,250 acres it owns is a land area larger than High Point State Park in Sussex County. The 1,000 buildings owned or operated by the Department have more floor space than the combined towers of the World Trade Center in New York City.

Our institutions and hospitals are mini-cities with their own fire and police units, water treatment plants, and electric generators. Each day the Department produces about 260,000 kilowatt hours of electricity, an amount Public Service Electric and Gas said would light 17,500 homes.

As you can see, with a physical plant this large, the Department needs this bond issue to provide the funds to upkeep and upgrade our facilities. The Department and the State have a commitment to the people living at these facilities, as well as to the taxpayers, to maintain human services properties. With the bond funding, the Department is planning to carry out a preventative maintenance program. If we delay, the problems will not go away, and costs will only go up.

Roofs need patching and replacing. Plumbing needs repairing, as do storm drains and medication dispensaries.

The bond issue will provide funding necessary to improve facilities in 15 counties and 22 municipalities. Departmental planners estimate about 800 construction jobs will be generated during the bond's life span.

Broken down by category, the bond issue will provide \$4.1 million for fire protection improvements, such as alarm systems, sprinklers, smoke detectors, and fire doors. Physical plant improvements will cost about \$16.1 million; solid waste management improvements about \$2.5 million; major renovations about \$23.1 million, and community grants about \$14.2 million.

The largest single item to receive funding, if the bond issue is approved, would be a major renovation at the Vineland Developmental Center. At least eight residential buildings at the center will be upgraded. Large, open wards where residents have no privacy will be partitioned into semiprivate rooms. This project, sponsored by the Division of Mental Retardation, would cost about \$12 million and would eliminate an inequitable situation at the Vineland School.

Some of the buildings at Vineland, and at the other institutions, have already been converted. The bond issue will provide funding to equalize living conditions at Vineland and also at Johnstone

Training and Research Center in Burlington County. A similar conversion of two buildings there would be funded by the bond money at a cost of about \$3.6 million.

Another project that would be funded by the bond issue is the design of the second phase of a veterans nursing home. The first phase of that nursing home is now under construction in Paramus. The State's veteran population is aging, and the average age for a World War II veteran is now 63. This points to an increase in the need for nursing home beds. When completed, the entire nursing home will provide about 300 beds. The Department expects to receive Federal funds to pay for the Construction of the second and third phases. About \$1 million in the bond issue proposal is set aside for this design.

The last area of the bond proposal I would like to outline is the Department's Community Grants Program. About \$14.2 million is being asked for, for a Community Grants Program under which community facilities will be developed so that mentally retarded and deaf and blind residents now living at institutions can learn the skills they need to live more independently. These community facilities will be under 24-hour supervision, and no community site will be selected without prior notification by the Department of local- and State-elected officials.

The Community Grants Program will also address a side of life that perhaps we would all like to just see go away. It is an ugly side, but it is happening right now, behind the apartment walls of our cities and the doors of our suburbs; it is domestic violence. In 1983, about 9,000 domestic violence complaints were filed in New Jersey. The victims of this violence need a protected, quiet shelter -- a neutral place to overcome their physical and emotional wounds. Therefore, the Department is planning to open two new shelters, one in suburban Essex County and one in Ocean County.

Another Community Grants Program would permit the Department to open four new shelters for the homeless, those families who have lost their homes to fire or flood or other disasters or who just couldn't pay their rent. These shelters would provide temporary housing until other arrangements could be made. But they would allow a

family to remain together as a unit. The Department isn't going to pretend that this will meet the needs of the State, but it is a beginning.

There are other projects to be funded by the bond issue. I am available to answer any questions.

I would like to end my testimony with this summary. With your support, the Department can create a more homelike environment at our institutions; we can begin to provide for victims of abuse; and we can continue a commitment to caring. The bond issue is important because there are so many people counting on it.

Getting to the point that you made, it is so correct that bricks and mortar really don't make decent, good facilities; it is really the people who work in our institutions in the State of New Jersey. I often say publicly that people who work in our institutions probably have the most difficult job in the State system. They deal with our severely mentally retarded, our aging population, and our psychiatric population; they care for those who are vulnerable and in need and, in many cases, who society has shunted away into an institution. Part of this proposal is to bring people who deserve to be relocated back to their community, into community programs, with the same type of people caring for them -- employees of the Department of Human Services. So, you are so correct, Mr. Chairman, that it is people who make good government and good institutions. In Human Services we have an awful lot of good people, caring people who do a very, very difficult job in our society. Thank you.

ASSEMBLYMAN OTLOWSKI: Thank you very, very much. Commissioner, could you make sure that all the members of the Committee have a copy of your statement.

COMMISSIONER ALBANESE: Sure.

ASSEMBLYMAN OTLOWSKI: Secondly, would you alert your staff to be close to our staff because there are some parliamentary technicalities that we want to meet. We just want to make sure that we are on the same track, that you are watching us, and that we have the cooperation of your Department for September 13th, so that we can meet all of the parliamentary requirements. All right?

COMMISSIONER ALBANESE: Thank you.

ASSEMBLYMAN OTLOWSKI: Assemblyman Felice.

ASSEMBLYMAN FELICE: I would just like to commend you, not only for all the work on the budget and the preliminary analysis that your Human Services Committee has done, but also for the personal information and help that you have given to me throughout the years that I have been fortunate to be an Assemblyman. That information has been most helpful, and I appreciate that contact, that extra effort that you have given, not only for this bond issue but for other things relating to health care in New Jersey. I am sure I speak for the whole Committee when I say that we commend you for your excellent job and for the excellent work that was done on this bond issue. I thank you.

COMMISSIONER ALBANESE: Thank you for your support. We appreciate that.

ASSEMBLYMAN OTLOWSKI: Assemblyman Cuprowski.

ASSEMBLYMAN CUPROWSKI: Yes. Commissioner, first of all, I want to thank you for personally being here this morning. I think it is important, and even though I haven't been around as long as my other statesman over here, Mr. Otlowski, I -- as a freshman legislator -- certainly want to echo some of the comments and remarks that I have heard in reference to you and the administration of your particular Department. I think that is more important to me than my impression of you and your ability to do your particular job. I think those who are in the occupational centers for the work-sheltered programs for the handicapped-- I am interested in what people like that have to say about what they think about the Department of Human Resources and the Commission of Human Resources. I have to confess to you -- and I am proud to say -- that the comments have been favorable. And I would hope that would continue in the future.

That gets to the core of what Assemblyman Otlowski, the Chairman, had indicated, that really this particular department is people-oriented. I think someone cannot properly do the job if he is not interested and people-oriented, such as yourself. Even though I do not know you that well -- I hope to get to know you better -- initially I am very impressed.

COMMISSIONER ALBANESE: Thank you.

ASSEMBLYMAN CUPROWSKI: With that, I would like to ask a question. I am particularly interested in the— You made some references to four sheltered programs for the homeless; is that correct? Do you have any site locations, at this particular time? In what parts of New Jersey?

COMMISSIONER ALBANESE: No, we wouldn't have site locations at this point in time.

ASSEMBLYMAN CUPROWSKI: The reason why I ask that is because obviously there is a need probably throughout the State. I think there is certainly a need — I happen to represent Jersey City and geographically about half of Hudson County — in that particular part of the State. I would like to see that particular part of the State being served, in addition to other parts of the State.

Well, I think there is nothing else to be said. The only thing, I would hope, is that the bonds can be approved and the money can be allocated. And I would hope that the Department would do everything in its power to expedite the projects that the money will appropriate and pay for without the bureaucratic hang-ups. Unfortunately, sometimes money is appropriated and it is years down-the-road before we see any physical improvement. I would hope that everything that can be done to expedite these projects being completed will be done by your Department and the Administration.

COMMISSIONER ALBANESE: I assure you that will be done. Speaking of Hudson County, we recently had a very good experience with Hudson and Eddie Clark, the County Executive, in terms of the contract and money we gave for Meadowview which pretty much makes Hudson now a self-contained mental health system, which is a giant step forward for the State of New Jersey.

Working with county governments has been a positive experience, in terms of the old word "deinstitutionalization." We are trying to put our money out front with the counties and with the communities so that people can exist — properly, without just the old-dumping syndrome. So, we have had a very positive experience, particularly with Hudson County, in working on the homeless as well as the mental health program.

ASSEMBLYMAN CUPROWSKI: Thank you.

ASSEMBLYMAN OTLOWSKI: Thank you, Commissioner. Assemblyman Haytaian.

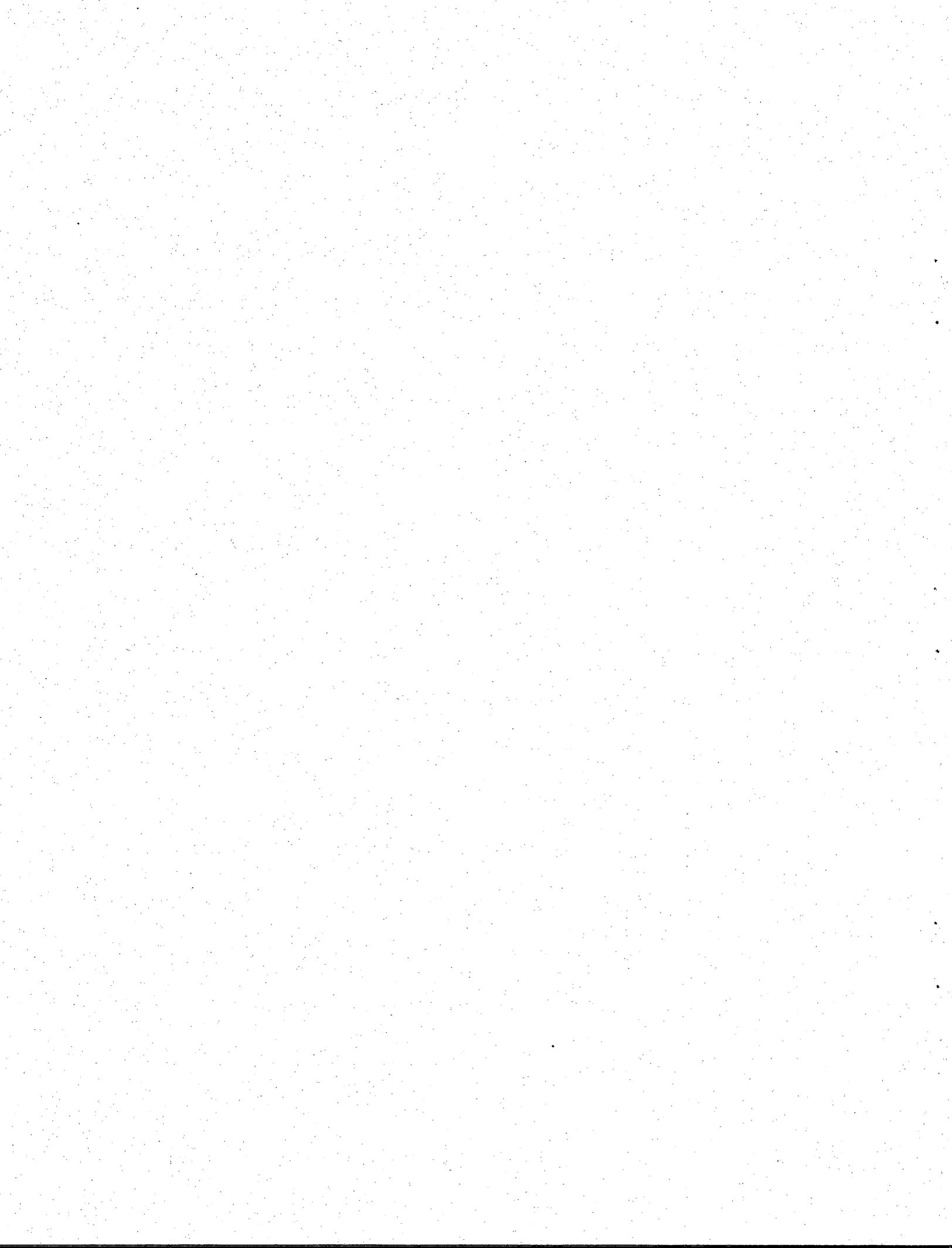
ASSEMBLYMAN HAYTAIAN: I just want to point out to the Commissioner that he has to beware of those Jersey City politicians. (laughter) They put in a plug every chance they get. George, you and I go back, not as many decades as the Chairman indicated, but a number of years. What I think we should both be proud of is the fact that when we were in county government together, we were in a position to constantly look at the State and ask them, "What are you doing for us?"

Now the roles are reversed, and I think we are doing something for counties, for municipalities, and for people. As I indicated early on when we talked about this bond issue, it is about time that we do this. I just hope that we get the support of all the people in the State to pass it in November.

ASSEMBLYMAN OTLOWSKI: Commissioner, that is it. If there is no one else, I am going to ask for a motion for the hearing to be closed. The motion is made. Is the motion seconded? All those in favor please signify by saying "aye," and to the contrary "nay," and if so ordered this public hearing is closed. (Whereupon motion was made, seconded, and passed unanimously)

**(HEARING CONCLUDED)**

**APPENDIX**



PROPOSED \$60 MILLION BOND ISSUE  
DEPARTMENT OF HUMAN SERVICES

Consistent with the approval of the Governor and the Commission on Capital Budgeting and Planning, the Department of Human Services is requesting a \$60 million general obligation bond issue. Capital improvements are proposed in the following areas: Life Safety, \$4,164,000; Solid Waste Management, \$2,500,000; Community Grants, \$14,170,000; Physical Plant Replacements, \$16,098,000; and Program Improvements, \$23,068,000.

The funds requested will assist the department in bringing its facilities into compliance with Life Safety Code requirements, accreditation standards, Department of Environmental Protection solid waste facilities requirements, and other mandatory physical plant standards. The bond issue will also assist the department in upgrading substandard institutional facilities to achieve equity with facilities already upgraded and in continuing to develop community facilities.

Examples of Life Safety Improvements (\$4,164,000) include the upgrading or installation of fire alarm systems, sprinkler systems, smoke detectors, fire doors and water lines for fire hydrants. Funds for Solid Waste Management (\$2,500,000) will be used to implement solid waste disposal measures required by the Department of Environmental Protection, including specialized equipment, containment structures and composting facilities.

Funds for Community Grants (\$14,170,000) will enable the department to continue its program of developing facilities in the community for the mentally ill, mentally retarded, troubled youth and families in crisis, and the blind and visually handicapped. Although these community facilities will consist primarily of group homes, other types of facilities, such as psychiatric screening, day treatment facilities and various types of shelters also are included.

Physical Plant Replacement projects (\$16,098,000) include boiler replacements, utilities improvements, roof replacements, sewage and water treatment plant replacements, and other improvements to physical plant. Program Improvements, which are major renovation projects at the state's hospitals and institutions (\$23,068,000), include total renovation to selected facilities at Vineland and Johnstone developmental centers and the provision of air conditioning at psychiatric hospitals. Air conditioning is a necessity in patient care today, ensuring that frail patients are not subjected to abrupt temperature changes, or extreme heat. Also included are funds to maintain eligibility for a federal grant to complete the new veterans facility in Bergen County, and funds to assist the department in recycling vacant facilities for use as office space.

Additional information is provided in the attached package.

DEPARTMENT OF HUMAN SERVICES  
PROPOSED BOND ISSUE PROJECTS  
\$60,000,000 FUNDING LEVEL

I. PURPOSE: This document summarizes the \$60 million bond issue portion of the department's capital improvement program. The other attachments show how the bond issue relates to other proposed capital funding strategies, consistent with previous requests.

II. OVERVIEW: Bond issue projects by category

A. Life Safety	\$ 4,164,000
B. Solid Waste Management	2,500,000
C. Community Grants	14,170,000
D. Physical Plant Replacements	16,098,000
E. Program Improvements - Major Renovations	<u>23,068,000</u>
TOTAL	<b>\$60,000,000</b>

III. PROJECTS INCLUDED:

A list of projects included in the \$60,000,000 proposed bond issue is attached.

LIFE SAFETY

**DIVISION OF MENTAL RETARDATION**

JOHNSTONE TRAINING AND RESEARCH CENTER:

- Fire alarm upgrade \$200,000

NEW LISBON DEVELOPMENTAL CENTER:

- Fire alarms, support facilities 173,000
- Sprinkler systems, storage areas 64,000

NORTH JERSEY TRAINING SCHOOL, TOTOWA:

- Smoke detector conversion \$150,000
- Auditorium/Commissary life safety \$ 50,000

WOODBINE STATE SCHOOL:

- Fire door corrections \$139,000
- Fire protection, cottage 2, 3, 4, 6 230,000

DIVISION-WIDE:

- Fire protection, employee housing \$300,000

**DIVISION OF MENTAL HEALTH AND HOSPITALS**

ANCORA PSYCHIATRIC HOSPITAL:

- Fire protection, door replacement, Main bldg. \$105,000
- Fire protection subdivision, Elm Hall \$700,000

GLEN GARDNER CENTER FOR GERIATRICS:

- Upgrade water distribution lines \$723,000

MARLBORO PSYCHIATRIC HOSPITAL:

- Fire protection, cottage 16 and 17 \$150,000
- Sprinklers and alarm system, Cottage K \$ 60,000

DIVISION-WIDE:

- Fire protection, employee housing \$260,000

**DIVISION OF YOUTH AND FAMILY SERVICES**

RESIDENTIAL CENTERS AND GROUP HOMES:

- Fire protection, residential centers \$860,000

**Total Life Safety \$4,164,000**

## SOLID WASTE MANAGEMENT

Solid waste management poses complex problems with many unknowns. The Department of Human Services is investigating, in cooperation with the Department of Environmental Protection, management and control measures to handle this problem.

Disposal of sewage sludge, a solid waste by-product of sewage treatment at our many institutional treatment plants, is a serious management problem. The department is now under interim permits and studies are underway which will define a comprehensive management plan for this substance. DEP will be mandating initial implementation measures in this area by March, 1985. It is anticipated that specialized equipment, containment structures, composting facilities, and/or other control devices will be required.

This equipment will permit the department to better process 1.6 million gallons of raw sewage per day at 10 sewage treatment plants.

The Department produces enough sludge each year to fill 113 mid-sized dump trucks.

**Solid waste management: implementation of DEP-mandated sewage sludge control measures (Department) \$2,500,000**

## COMMUNITY GRANTS

In New Jersey in 1983, there were almost 8,800 complaints filed under the Prevention of Domestic Violence Act. And almost 50 percent of those complaints involved parents of one or more children.

Many abused women have no safe place to turn when seeking refuge. What they need is a safe and neutral setting to receive medical treatment and to recover from their emotional trauma.

Under the bond issue, the department expects to expand the present network of 13 shelter programs by adding one shelter each in Salem and Sussex counties.

The department also is requesting \$600,000 for the development of emergency family shelters. These shelters will provide short-term housing, food, and support services to families until a crisis has passed. Entire families who have lost their homes, either through a natural disaster such as fire, or who are homeless because they haven't the funds to pay rent, will be eligible to live on a short-term basis in these shelters.

Other community grants will provide group housing for persons who are deaf, blind and mentally retarded. Community grant money will also provide supervised community living arrangements for those persons now living in institutions who can thrive in a real-world environment.

### SUMMARY

Division of Mental Retardation	\$ 6,300,000
Division of Mental Health and Hospitals	\$ 3,000,000
Division of Youth and Family Services	\$ 4,170,000
Commission for the Blind	\$ 700,000
<b>Total Community Grants</b>	<b>\$14,170,000</b>

## REPLACEMENT OF PHYSICAL PLANT

### DIVISION OF MENTAL RETARDATION

#### HUNTERDON DEVELOPMENTAL CENTER:

- Install high temp. water valves \$ 70,000

#### JOHNSTONE TRAINING AND RESEARCH CENTER

- Central metering, electric \$ 403,000
- Replace water lines, tower \$ 500,000
- Renovate sewage treatment plant \$ 86,000
- Replace roof. Tramberg bldg. \$ 58,000

#### NEW LISBON DEVELOPMENTAL CENTER

- Replace roof, storeroom \$ 115,000
- Sewage plant upgrade \$1,650,000
- Replace roof, multipurpose bldg. \$ 115,000
- Replace roof, admin. bldg. \$ 115,000

#### NORTH JERSEY DEVELOPMENTAL CENTER

- Food Service ventilation system \$ 86,000
- Sewer lines repair \$ 150,000

#### NORTH PRINCETON DEVELOPMENTAL CENTER

- Improvements to large ICF buildings\* \$ 425,000
- Sewage plant upgrade \$1,650,000

\*Intermediate Care Facilities for the Mentally Retarded (ICF/MR) is a federal program which created minimum standards for living conditions including fire and life safety and privacy, among others. Some department institutions are up to ICF/MR standards, others are not. It is the intention of the bond issue to bring about equitable living conditions.

#### VINELAND DEVELOPMENTAL CENTER - East Campus

- Roof replacement, various bldgs. \$ 200,000
- Exterior resurfacing, ICF cottages \$ 175,000
- Auto-synchronization of emergency generators \$ 150,000

#### VINELAND DEVELOPMENTAL CENTER - West Campus

- Roof replacement, various bldgs. \$1,300,000
- Dismantle water tower \$ 50,000

#### WOODBINE DEVELOPMENTAL CENTER

- Wainscote - ICF cottage \$ 189,000
- Emergency generator \$ 525,000

WOODBIDGE DEVELOPMENTAL CENTER

- Roof repairs - cottages	\$1,000,000
- Automatic generator starter	\$ 125,000
- Replace food service bldg. heating coils	\$ 61,000
- Replace food service freezer	\$ 54,000

DAY TRAINING CENTERS

- Roof repairs	\$ 200,000
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**DIVISION OF MENTAL HEALTH AND HOSPITALS**

ANCORA PSYCHIATRIC HOSPITAL:

- Sewage disposal facilities (increased capacity)	\$ 550,000
- Repair, refinish water tower	\$ 56,000
- Upgrade primary electric	\$ 300,000

ARTHUR BRISBANE CHILD TREATMENT CENTER

- Roof replacements (Cottage A, Main bldg.)	\$ 123,000
- Pool repair	\$ 88,000
- Upgrade water treatment facility	\$ 179,000
- Sewer Line	\$ 50,000

GLEN GARDNER CENTER FOR GERIATRICS:

- Exterior building repairs - SNF	\$ 80,000
- Roof replacements; service bldg, power house	\$ 395,000
- Renovate sewage plant	\$ 175,000

GREYSTONE PARK PSYCHIATRIC HOSPITAL

- Plumbing renovation: Abell bldg.	\$ 400,000
- Roof replacements: Engineering and Laundry bldgs.	\$ 199,000

MARLBORO PSYCHIATRIC HOSPITAL:

- Emergency generator	\$ 680,000
- Upgrade water treatment plant	\$ 860,000
- Roof replacements: powerhouse, warehouse	\$ 190,000

TRENTON PSYCHIATRIC HOSPITAL

- Roof replacement: Forst, Marquand, Huntsinger, W. Main	\$ 250,000
- Storm drain repairs	\$ 150,000
- Water distribution upgrade	\$ 340,000

**DIVISION OF YOUTH AND FAMILY SERVICES**

COMMUNITY-BASED SERVICE AND RESIDENTIAL FACILITIES:

- Group homes renovation \$ 340,000

RESIDENTIAL TREATMENT CENTERS:

- Roof replacements water proofing \$ 260,000

**DIVISION OF VETERANS SERVICES**

VINELAND MEMORIAL HOME

- Window repairs, bldg. 3 \$ 50,000

- Roof replacement, bldg. 1 \$ 52,000

MENLO PARK MEMORIAL HOME

- Roof replacement, bldg. 1 and 2 \$ 536,000

- Roof replacement, bldgs. 3 and 4 \$ 343,000

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**Total Replacement of Physical Plant \$16,098,000**

## PROGRAM IMPROVEMENTS

The New Jersey Department of Human Services is planning to use \$23 million of the bond issue revenues for major renovations at state institutions and facilities.

Like any property owner, the department must maintain, upgrade and renovate its property to meet the needs of its clients. Old age, overuse and obsolete conditions in buildings at some of the department's institutions have made renovations a necessity.

Many of the facilities do not have air conditioning, now a requirement for patient care. Without it, some older residents and those on certain medications are vulnerable to hyperthermia.

Renovations also will be made at some facilities to bring them up to federal standards.

Finally, office consolidation is needed to save money from the increasing costs of leasing space.

## PROGRAM IMPROVEMENTS

### DIVISION OF MENTAL RETARDATION

#### JOHNSTONE TRAINING AND RESEARCH CENTER

- Air conditioning, Tramberg bldg. \$ 200,000
- Renovate Rice Hall \$ 1,825,000
- Renovate Gregory Hall \$ 1,825,000

#### VINELAND DEVELOPMENTAL CENTER

- Renovation of 8 non-ICF bldgs. to serve 260 clients \$12,000,000

### DIVISION OF MENTAL HEALTH AND HOSPITALS

#### ARTHUR BRISBANE CHILD TREATMENT CENTER

- Air conditioning (Main, Multipurpose, cottage A&B) \$ 400,000

#### GLEN GARDNER CENTER FOR GERIATRICS:

- Air conditioning - Wards A,B,C,D \$ 480,000

#### GREYSTONE PARK PSYCHIATRIC HOSPITAL

- Air conditioning - Abell Bldg. \$ 1,400,000

#### MARLBORO PSYCHIATRIC HOSPITAL:

- Air conditioning - cott 16,17 \$ 500,000
- Renovate drug rooms, Hospital Bldg. \$ 100,000

### DIVISION OF VETERANS SERVICES

Paramus Nursing Facility (Planned)

- "Phase II" design funds \$ 1,000,000

### DEPARTMENT

- Planning and Design: Office consolidation \$ 2,480,000
- Planning and Design: New data center \$ 1,000,000

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**Total Program Improvements \$23,068,000**

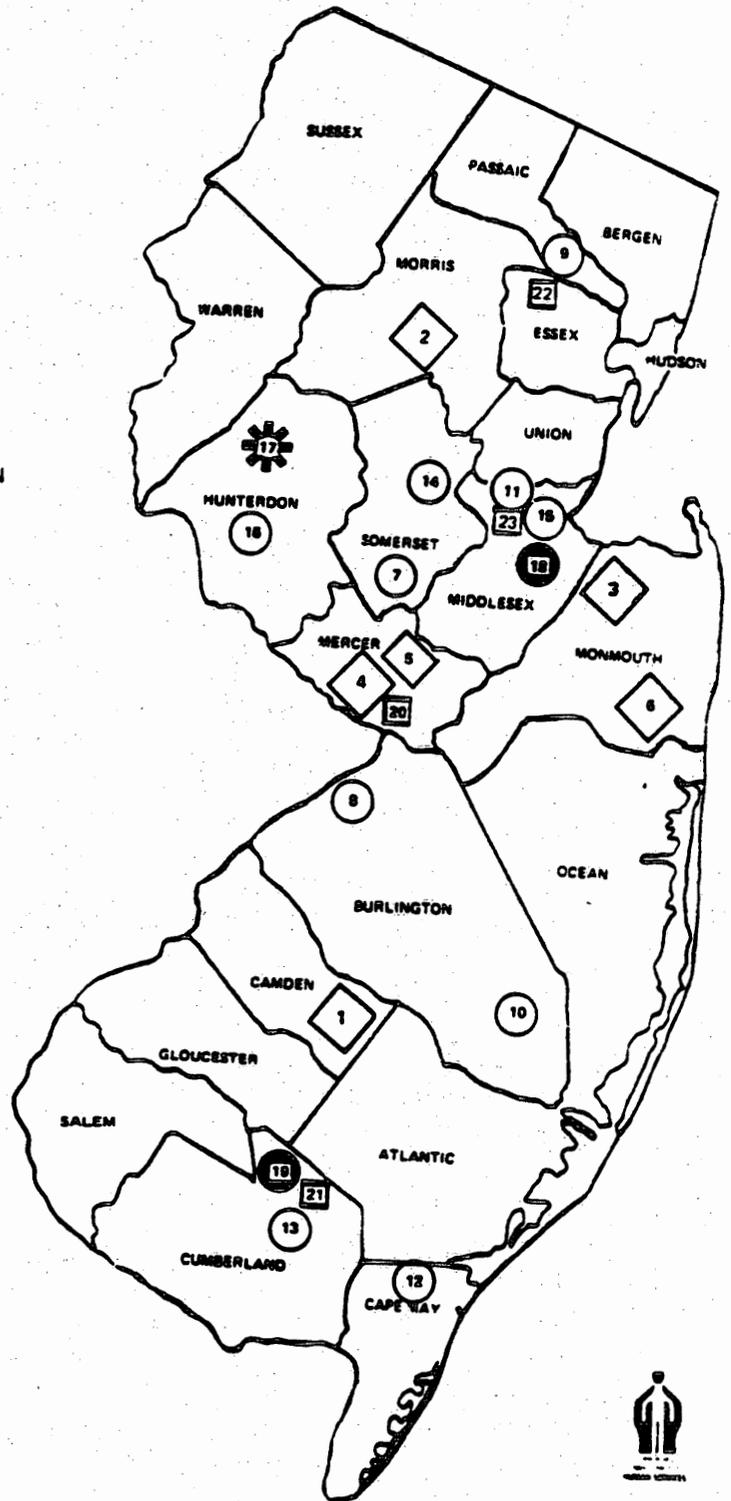
**STATE OF NEW JERSEY  
DEPARTMENT OF HUMAN SERVICES**

**LOCATIONS OF NEW JERSEY STATE INSTITUTIONS**

- ① ANCORA PSYCHIATRIC HOSPITAL, HAMMONTON
- ② GREYSTONE PARK PSYCHIATRIC HOSPITAL, MORRIS PLAINS
- ③ MARLBORO PSYCHIATRIC HOSPITAL, MARLBORO
- ④ TRENTON PSYCHIATRIC HOSPITAL, TRENTON
- ⑤ THE FORENSIC PSYCHIATRIC HOSPITAL TRENTON
- ⑥ ARTHUR BRISBANE CHILD TREATMENT CENTER, ALLAIRE
- ⑦ NORTH PRINCETON DEVELOPMENTAL CENTER, PRINCETON
- ⑧ JOHNSTONE TRAINING AND RESEARCH CENTER, BORDENTOWN
- ⑨ NORTH JERSEY DEVELOPMENTAL CENTER AT TOTOWA
- ⑩ NEW LISBON DEVELOPMENTAL CENTER, NEW LISBON
- ⑪ EDISON HABILITATION CENTER, EDISON
- ⑫ WOODBINE DEVELOPMENTAL CENTER, WOODBINE
- ⑬ VINELAND DEVELOPMENTAL CENTER, VINELAND
- ⑭ GREENBROOK REGIONAL CENTER, GREENBROOK
- ⑮ WOODBRIDGE DEVELOPMENTAL CENTER, WOODBRIDGE
- ⑯ HUNTERDON DEVELOPMENTAL CENTER, CLINTON
- ❁ GERIATRIC CENTER AT GLEN GARDNER
- ⑰ HOME FOR DISABLED SOLDIERS, MENLO PARK
- ⑱ HOME FOR DISABLED SOLDIERS, VINELAND

*Division of Youth and Family Services Residential Centers*

- ㉔ EWING RESIDENTIAL CENTER - MERCER COUNTY
- ㉕ VINELAND RESIDENTIAL CENTER - CUMBERLAND COUNTY
- ㉖ CEDAR GROVE RESIDENTIAL CENTER - ESSEX COUNTY
- ㉗ WOODBRIDGE RESIDENTIAL CENTER - MIDDLESEX COUNTY



**LEGEND**

- ◇ MENTAL HEALTH
- MENTAL RETARDATION
- ❁ GERIATRIC CENTER
- DISABLED VETERANS' HOMES

*State Psychiatric Hospital Regions*

- REGION ONE  
Greystone Park Psychiatric Hospital
- REGION TWO  
Trenton Psychiatric Hospital
- REGION THREE  
Marlboro Psychiatric Hospital
- REGION FOUR  
Ancora Psychiatric Hospital



THOMAS P. FOY

RICHARD A. LYNCH



*"The world is divided into those who want to become someone and those who want to accomplish something. There is less competition in the second category."*

Jean Monnet 1888-1979

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**TESTIMONY**

by

Barbara A. Jablonski  
N.J. State AFL-CIO

before

Assembly Corrections, Health and Human Services Committee  
Assembly Bill 2372

**"The Human Services Facilities Construction Bond Act"**

September 5, 1984

I am Barbara A. Jablonski, speaking on behalf of the New Jersey AFL-CIO. I want to thank you for the opportunity to testify today.

The New Jersey State AFL-CIO commends Assemblyman Felice and Commissioner Albanese on the development of the Human Services Facilities Construction Bond Act. This bond issue will serve the state's children, elderly, handicapped and the needy and simultaneously serve the state's unemployed workforce by providing available jobs.

The capitol improvements which are outlined in this Bond Issue Act are "preventive medicine" for those facilities. Solid Waste Management and Physical Plan replacement are improvements which can only prepare the facilities for future problems. We applaud the efforts of this far-sighted proposal made by Assemblyman Felice and Commissioner Albanese.

The people who benefit from the facilities, programs and improvements will be better served by the funds made available through this bond issue.

Thank you.