## PUBLIC HEARING

before

NEW JERSEY SENATE COMMISSION

on

THE ADEQUACY OF TELEVISION COVERAGE OF NEW JERSEY

Held:
March 31, 1975
Howard Johnson's Motor Lodge
South Arkansas and Pacific Avenues
Atlantic City, New Jersey

## MEMBEFS OF COMMITTEE PRESENT:

Senator John M. Skevin, Chairman Senator Joseph A. Maressa, Vice Chairman

Also:

Senator James H. Wallwork
Senator Anthony Imperiale



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SEN. SKEVIN: Good morning.

This public hearing of the New Jersey
Senate Commission on the Adequacy of Television
Coverage of New Jersey will come to order.

I am John Skevin, chairman of the commission; Senator Joseph Maressa is vice chairman and sits on my right. Also members of the commission are Senator Wallwork and Senator Imperiale from Essex County.

We will follow the usual procedure for a legislative hearing. If a witness has a prepared statement, please make copies available to the members of the commission and the court reporter when you are called forward. In view of the lengthy schedule, it would be appreciated if participants would summarize their prepared remarks in order to allow some time for questions. The full statement of course will appear in the hearing record. Persons who wish to speak and who have not yet registered with the commission staff should please see Steven Frakt on our right here. We will try our best to accommodate everyone, although our time is already booked up through late this afternoon. would also be pleased to accept any statements you wish to submit for the record, even if you do not

actually take the witness chair.

Before opening the hearing to witnesses, I would like to make a few brief remarks for the

record.

chairman.

I have of course noticed in the press some concern is being expressed that these hearings and the action of this committee might in some way infringe upon the constitutional guarantees of a free press. Let me emphasize, and I would like to do so in the clearest possible language, nothing is further from the intent of this committee and

certainly not the intent of its chairman and vice

We are not interested here in the quality of TV news coverage. Let me repeat, we are not interested in the quality of TV news coverage. We are interested in the quantity from the specific standpoint of New Jersey. We are not interested in infringing in any way on the TV media's rights as a free press, we are interested in the people's right to know.

Let me be clear on this point, the First

Amendment of the Constitution guarantees the rights

of a free press, but it in no way says a free press

must be above criticism. Therefore, I would like to

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allay the fears of those who see some possible sinister motive behind these hearings and emphasize that what we are indulging in here is constructive criticism and not censorship. In fact, it is difficult for me to see just how anyone here in New Jersey could consider the possibility of censoring TV news coverage out of New York or Philadelphia, since there is so little of it. I realize that some may argue that by exerting influence on the TV media for coverage we are exercising some form of reverse censorship. Frankly, I feel there is merit in this argument. I could submit with equal, if not more validity, I believe, that the TV media itself is indulging in some form of censorship by its failure to properly cover a state of more than seven million people.

However, the last thing I wish to do, or see this committee do, is to engage in a meaningless battle of semantics. I honestly believe most fair-minded people realize why we are here. New Jersey is a state without a single commercial TV station of its own. We are situated between the two great metropolitan cities of New York and Philadelphia, and we are entirely dependent upon the TV stations in those cities for coverage of our news. At a time

when this state faces so many difficult issues, when great decisions must be made, when our governor and our legislature are trying desperately to lead our state out of a financial woods, it is imperative that if our citizens are to be informed, TV must help do that informing.

I recognize the right of TV news editors, like that of their counterparts, the newspapers, is to judge the value of news on the basic of its interest and importance, and I recognize that TV stations, as newspapers, have every right to express their editorial opinions.

But what we are suggesting here is that the right to express opinions is accompanied by an equal right to inform, and the people of New Jersey may well be denied the right to their own opinions when they are denied adequate coverage of those facts upon which intelligent opinions must be based.

I hope, that like Brutus, the TV media doth not protest too much.

No one here is out to deny the TV media freedom of speech, we simply want to be sure that the pople of New Jersey have a chance to say something too.

Let me close by making this firm

commitment, if one word is spoken here which in the slightest way seems to infringe upon the First Amendment, I shall be the first person to call it out of order.

Now, our first witness is the Honorable Mayor Joseph Bradway of Atlantic City.

Mayor.

MAYOR BRADWAY: Thank you.

Rather than read from the prepared statement, if I may, let me just supplement by saying that in my considered opinion the television coverage insofar as South Jersey, and I will limit my remarks to South Jersey, has been in the main adequate by the Philadelphia stations, virtually nonexistent by the New York stations.

Insofar as the items covered, of course this is a decision that the respective stations would have to make.

During the gambling question of course there was adequate coverage, some here in Atlantic City, some in the respective stations. Many of the Philadelphia stations attempted to create debates as between pro and con, and I think in the main fairly presented the gambling question, or at least objectively presented it.

I do, however, feel that a state the size of New Jersey, a state with a population such as New Jersey has, does in fact warrant at least one commercial television station. If one could handle the job, then conceivably that may be the case. If in fact more than one were needed, that would be a determination that the private investors and the television stations would have to look at.

I cannot complain insofar as Philadelphia stations. I do, however, very strongly feel the coverage insofar as New York stations has been totally less than adequate.

What experience has been found in North

Jersey as far as New York television station

coverage, I am not conversant with.

I do feel the coverage onsite and in the locale of Atlantic City by Philadelphia stations could be implemented and could be increased, if you will, when the issues present themselves, as opposed to inviting people up into Philadelphia in the framework of the studios.

In the main, in summary and in conclusion,

I feel that a state with more than seven million

people does in fact warrant, within the framework

of financial guidelines and financial feasibility,

its own commercial television station, and I am not dissatisfied with the coverage insofar as Philadelphia, but I am as far as New York television stations.

Are there any questions I might answer?

SEN. SKEVIN: Senator?

SEN. MARESSA: Have you had occasion to request television time by way of personal appearances of the Philadelphia stations?

MAYOR BRADWAY: No. The personal appearances that I have had have all been at the invitation of the Philadelphia stations.

SEN. MARESSA: So that then you never on your own at your own request had occasion to ask that you be given the opportunity to appear with a public message of any sort?

MAYOR BRADWAY: No.

SEN. MARESSA: Are you aware that if you made that request, that probably you would be asked to go to Philadelphia to tape the message, or whatever it is that you wanted to do?

MAYOR BRADWAY: I would assume that to be the case, yes.

SEN. MARESSA: If that were to have happened, Mayor, would it be your opinion that would

be an imposition upon you as mayor of the City of Atlantic City?

MAYOR BRADWAY: If I requested time insofar as presentation of a public opinion, then clearly I would not be unwilling to make the trip to Philadelphia to present that case.

In the main, the interviews, debates, and the different times I have been in Philadelphia have been at their invitation. I have never initiated a request on my own, and although it's less convenient than having it done here, the various other participants in the debate or discussions came from different parts, so, you know, I don't know whether it was more inconvenient for me or more inconvenient for them, but it was fairly central.

SEN. MARESSA: But I am sure you would have to agree, Mayor, if there were a studio in Atlantic City, it would be a lot easier for you and members of the city commission, boards of freeholders, and so forth to get across a message to the people, wouldn't it, rather than having to rely on some Philadelphia station to send a crew out to Atlantic City, or in turn, go there and present the message?

MAYOR BRADWAY: Absolutely.

SEN. MARESSA: You would have to agree to

that, wouldn't you?

MAYOR BRADWAY: Yes, absolutely.

SEN. MARESSA: Thank you.

SEN. SKEVIN: Mayor, just one question.

Of course the gambling or, you know, the referendum on gambling was of prime interest to your community. Being the mayor of that community, do you have any comments as to the effect of TV coverage on that particular issue?

MAYOR BRADWAY: It was fairly well presented. Unhappily, I don't think enough time was allocated to it. One particular debate between myself and former Attorney General George Kugler, it was a half an hour show with I believe three interviewers, and needless to say, in a half an hour with three people questioning two people, many of the germane issues could not be covered. But I think that the intent and the thrust of the questions by the people conducting the interview was in fact objective.

The other coverages on gambling where some stations physically came down, again I think that it was fairly objective insofar as the reporting, but again I don't think there was enough time as between debates and as between the pro and the con

side being presented together prior to the referendum question.

SEN. SKEVIN: As to adequate coverage on gambling, which is a sensational item, do you find the same interest by TV people in terms of your problems as a city and the other cities in the State of New Jersey?

MAYOR BRADWAY: No, I feel that in the main the television coverage and the times that the television stations have come down to Atlantic City, it's been more or less on a sensational type of a theme, be it gambling or be it some type of a---

MAYOR BRADWAY: Atrocious problem or a fire or blowing up of a building, etc.

SEN. MARESSA: Fire.

I feel there have been a couple of interviews insofar as Atlantic City and the fact that Atlantic City is not what it once was, but between that, it's mainly been in response to some type of a tragedy or some type of a news worthy item, or at least considered news worthy in their opinion.

SEN. SKEVIN: Thank you, Mayor.

Mayor Errichetti of Camden.

MAYOR ERRICHETTI: I would like to express

my appreciation for being given the opportunity to address this commission and state my views on the television coverage of New Jersey.

First, I should make it clear that I must confine my remarks to the television coverage of the three major stations in Philadelphia, KYW, WPVI, and WCAU. It is those three television stations that cover news in South Jersey. Until such time as cable TV becomes a common package, these Philadelphia stations must carry the burden of presenting the news to our section of New Jersey.

Complaints from some government officials have been directed at broadcast journalism. These are demands for expanded coverage of various news events, consumerist issues and minorities seeking a greater share of air time and influence in programming. These demands place economic, technological, and sociopolitical pressures on the television industry. By the mere fact that such demands are being made, it is evidently clear that television news coverage is considered to be of the utmost value. In this I heartily concur, and statistics bear this out.

The American public regards television as its number one source of news. And while there

might be some criticism, the American public generally approves of what it gets on television news programming.

I believe the same trend is found in South Jersey. If an analysis were made of the South Jersey public, it is my belief that television would be the single most relied upon medium of news coverage. National statistics prove that for more than a decade television has consistently led as the most believable news medium. Certainly there is little reason to believe that it would be different in our area. If this were not true, there would be little reason for this hearing.

As the mayor of the City of Camden, I can speak with first-hand knowledge about the quantity and quality of the news coverage by the Philadelphia television stations. It has been exceptional in both aspects. In praising the stations for their news coverage, I must emphasize that I am not confining my remarks to the coverage of Camden City, but I include the total South Jersey area. My administration and Camden City in general has had a far greater television news coverage than I would have ever believed and anticipated. But I have noted with keen interest

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that similar coverage has been given by Philadelphia television stations to all of South Jersey, from Trenton to Cape May and the width of the lower half of the state. More important in my opinion is that that coverage has been fair and impartial, and that, most certainly, is the ultimate of all we seek for in the news media.

Philadelphia television stations have addressed themselves not only to news coverage, but to editorial comment on all key issues affecting South Jerseyans. Each station has, I have noted, lent itself to South Jersey public affairs matters. I believe public affairs notices to be of the utmost importance to our viewing citizenry.

I think it is important to note that television stations are faced with an economic burden unlike any other news medium. In most cases, their news coverage consists of a cameraman, soundman, and reporter. Under normal circumstances, the other news media are faced with only one man coverage, perhaps two in the case of newspapers which dispatch a photographer. These factors and the overall staff limitations of television news must be taken into consideration.

In closing, I can only state that in my

opinion Philadelphia television has done the job and is continuing to do the job of providing South Jersey news coverage.

SEN. SKEVIN: Senator Maressa?

SEN. MARESSA: Mayor Errichetti, I think it's important to the record that's being kept here, and of course will be made available to everybody, that everyone understand and realize the City of Camden of course geographically is right across the river from the City of Philadelphia, and it's a rather inexpensive situation for the Philadelphia stations to send a crew to the City of Camden and monitor newsworthy items there.

For the record, I would like to also agree with you, Mayor, that coverage of the activities of the City of Camden have been good by the Philadelphia stations, and the point I just wanted to make was the fact that there is perhaps an economic reason for that.

MAYOR ERRICHETTI: Senator, if I may, you know and I know personally and by evidence of John Skevin, Senator, Chairman, did not even know how to pronounce my name, which points out very seriously this, that there are two states, North and South Jersey, not one state.

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SEN. MARESSA: Senator Skevin is from Bergen County.

MAYOR ERRICHETTI: That's fine.

SEN. SKEVIN: The third state.

MAYOR ERRICHETTI: The third state.

What I am trying to bring out, talking about coverage, I have no idea of what Senator Skevin, the mayor of Jersey City, Newark, what they are doing. You talk about TV coverage, talk about newspaper coverage, you have one state here, which I say to you there is two, not one, two states, and to provide coverage for you and I, Senator, in regard to South Jersey, cable TV will take care of our local interests and take care of the people that have to be taken care of, Lindenwold, Camden, Haddonfield, Cherry Hill, so forth. But to have a TV station, one, I don't know how it could cover the State of New Jersey economically, and I don't know, you know, it could gather the information that would make it profitable for a commercial station to operate, and I say to you let's worry about the total picture of newspapers versus TV, or only TV, we have not coverage. Outside of the New York Times, which I receive the Jersey section of it, I don't hear about Bergen County or Jersey

City. Other than that I hear nothing.

So we have two states. We must deal with that particular issue, two states instead of one, and I don't like it.

SEN. SKEVIN: Mayor, along those lines then, you heard the question I addressed to the Mayor of Atlantic City?

MAYOR ERRICHETTI: No, I did not.

SEN. SKEVIN: Do you feel your problems of Camden, and you just pointed out we don't hear about it in Bergen County, do you think you get or do you have the opportunity to articulate about the problems of Camden and the other cities of New Jersey throughout the entire state and get that identity we have something in common between us, we are residents of a great state, and yet we are dependent upon coverage of our problems from Philadelphia and New York where people are orientated to those particular cities, do you feel we have that opportunity in New Jersey?

MAYOR ERRICHETTI: Through TV you say?

SEN. SKEVIN: Through any statewide media.

MAYOR ERRICHETTI: No, it is none. I am talking about newspapers, now, if I were to subscribe to the Star-Ledger, I am sure I would hear

more than I do, but I must buy it individually, it's not available on the newsstands, and that goes for the New York Times and North Jersey papers.

Likewise you hear nothing of the Courier Post of

SEN. SKEVIN: We don't have that statewide identity through TV or through the newspapers?

what I do in your particular neck of the woods.

MAYOR ERRICHETTI: Well, TV, I get the coverage. When I say I, I talk about South Jersey, I get adequate coverage South Jerseywise. I am not speaking for North Jersey.

SEN. SKEVIN: I am talking about North Jersey, throughout the entire state, we don't have that identity on TV or any TV media, the problems of Camaen do not come into North Jersey and the problems of Bergen County or North Jersey are not articulated in the Camden area. You just pointed that out to us.

MAYOR ERRICHETTI: That's right.

SEN. SKEVIN: We have to correct that problem in some way.

MAYOR ERRICHETTI: Make it one state, that's the correction, never mind through the media.

SEN. MARESSA: What about, Mayor, the idea perhaps through our public broadcasting system or

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MAYOR ERRICHETTI: 23 and 52?

SEN. MARESSA: Yes. Suppose that they became a commercial station and get sponsors and so forth, what do you think about that idea?

MAYOR ERRICHETTI: Of that becoming commercial? I just know it as being public and I know they do cover me occasionally, and if you do want to see statewide news, you can see it through 52 and 23.

SEN. MARESSA: But you realize, as I do, not too many people look at Channel 23 in South Jersey or 52?

MAYOR ERRICHETTI: Why don't you and everyone look at it then?

SEN. MARESSA: Why don't they look at it?

Because you don't have the network programs, and I

don't know as a layman the proper terminology, but

if you had some of the syndicated programs and it

were a VHF station, a larger number of people of

course would be looking at Channel 23.

MAYOR ERRICHETTI: Joe, if we start fighting for cable TV, the offspring through national TV, and to the stations, commercial stations, we could be much better off, cheaper for all concerned,

less expenditure, whether I pay for it, cable TV would be the answer. But if you are looking for interest statewide, let's go through cable TV.

SEN. MARESSA: How is that going to give New Jersey a greater identity?

MAYOR ERRICHETTI: What more do you want than what we've been getting?

SEN. MARESSA: We haven't been getting anything in my opinion.

MAYOR ERRICHETTI: I am talking about local interests, number one, Camden versus Jersey City, that's number one. Statewide I see no problem, we get coverage in the newspapers, local newspapers, national media, in my opinion all of the newsworthy events, whether it be in Trenton on the tax program, we have gotten lots of coverage on that also, so I am pleased with the coverage from Trenton, statewide, in regards to the state issues I have no problem with that whatsoever.

Speaking about local things, Jersey City versus Camden, and that can be done through cable TV, news coverage, and making New Jersey one state versus two states. That's got to be done through you, Joe.

SEN. SKEVIN: Thank you, Mayor.

Press?

Is Mr. Reynolds here of the Atlantic City

SEN. MARESSA: Mr. Chairman, can I make a statement?

SEN. SKEVIN: Yes.

SEN. MARESSA: I think in addition I would just like to make maybe a second observation. In addition to the lack of identity that New Jersey has, I think we have another problem, which would be in my opinion at least, and this is a personal opinion and is not something that I am saying for this commission or for Senator Skevin or for anyone else, statistics tell me that 75 per cent of the people get all of their news from television stations. So that, therefore, television stations would be extremely important to the people of New Jersey as well as Pennsylvania and New York.

I have learned over the past several years that the freedom of the press, and I wanted to say this before to this gentleman who was obviously from a newspaper, who has more or less become the power of the press rather than strictly the freedom, and we cannot in the name of the freedom of the press forsake the same freedoms that were constitutionally guaranteed the individual.

I was never so disappointed in my life when I first started in the senate—I think it was in 1972, 1973—when this casino gambling issue came up and one of the leaders of the senate said to me, and I was talking to him about casino gambling, he said to me, "Joe, I would be for casino gambling in Atlantic City, I think it's a good idea, I would like to see it tried," he said, "but if I were to vote for casino gambling," he says, "my hometown newspaper would kill me."

Now, just think about that for a moment. It's perfectly obvious, and I think nobody here is willing to concede that every politician, every officeholder does a lot of things depending upon the local newspaper is for or against a particular project.

Sullivan v. New York Times makes it impossible for an officeholder to seek redress for liability in the courts. So that, therefore, our society is presently, at least in my opinion, completely controlled by the press, whatever we do, and this isn't telling secrets out of school, whether being in a democratic caucus or senate or assembly. We also determine to take the right or the left fork depending upon how it will be received

by the press.

So I say we need greater television 3 coverage in New Jersey. It's television that mandates that you give equal time. We all know 5 that as far as the press is concerned, we can't 6 get even an editorial response bill through, we can't even require an editor to sign an editorial, so in the name of the freedom of the press it's my opinion that we have resulted into a dictatorship by the press, so I, whether it be for personal reasons, want more of New Jersey TV coverage, and this is an appeal we make to you, whether it be economically advantageous or not, consider the needs of all of the people of New Jersey.

Thank you for the time.

SEN. SKEVIN: On that note, Mr. Reynolds, I think it's appropriate as the editor of the Atlantic City Press to provide us with your statement, sir.

MR. REYNOLDS: Thank you, Senator Skevin. Senator Maressa, I had no idea we have that much power.

SEN. MARESSA: You've got it.

MR. REYNOLDS: Sometimes we think the politicians have all the power and we are too easy.

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Be that as it may, my name is Charles Reynolds. Senator Skevin invited me as editor of The Press in Atlantic City to testify as a representative of the print media.

I watch very little television except for network newscasts and sports events. I see occasional local television newscasts from Philadelphia, but I don't pretend to be an expert on the quantity and quality of the New Jersey coverage. What I have seen has not impressed me. If they covered New Jersey well, I feel certain I would find the time to watch.

The coverage I have seen has centered on planned, staged events, or on tragedies, such as the recent fire in Camden that killed eight persons. The staged events included the festivities on the Boardwalk in Atlantic City, for example.

I suppose we should be grateful for that.

But it does not add up, in my mind, to consistent

coverage of significant events, coverage that

informs citizens of the economic, social, and

governmental problems facing New Jersey. From what

I have seen, a resident of this state does not get

a balanced picture of what is happening around here

in Philadelphia newscasts. He gets feature stories

and police blotter stories.

I hear people in this area discuss Mayor Rizzo of Philadelphia and Governor Shapp of Pennsylvania with more interest and knowledge than they do their own governor, Brendan Byrne. I feel certain that Mayor Rizzo has a higher recognition factor among South Jersey residents than Governor Byrne does. There can be many reasons for this, including the fact that Philadelphia newspapers also circulate in this area in competition with New Jersey papers.

A more significant reason, I think, is the Philadelphia television stations do cover on a regular, consistent basis Philadelphia's City Hall and the State House in Harrisburg. This coverage creates an interest in affairs in which the citizen of New Jersey has no voice and in which he is not directly involved.

This state has tremendous problems. Most of them probably would exist even if we had a dozen television stations. But they can be solved only if the voters have an understanding of them and develop a genuine interest in them, an interest sufficient to make them work for better qualified public officials to cope with it.

Our public officials do not get enough exposure despite the efforts of newspapers to cover their activities fully. Television coverage adds an extra dimension that is complimented by more complete accounts appearing in newspapers.

An example, The Press and other newspapers have run literally hundreds of columns of type on New Jersey's financial plight. Most reporters and editors presenting this news are serious observers of state government and have tried to tell the story. Their observations lead them almost unanimously to the conclusion that only a state income tax can provide a fair basis for raising enough money to continue essential government services.

And yet I don't think the taxpaying public accepts this premise. They still might not accept it if they were exposed to concentrated television coverage of the problem, but the chances would be greater that they would, or at least that they might be able to suggest feasible alternatives with greater understanding.

Aside from that specific, I think commercial television on a VHF channel could help correct the general deficiency in New Jersey. That

deficiency is lack of state image among its citizens. We all know our imageoutside the state is pretty bad; we're a corridor state with a lot of corruption, and that's about all we amount to in the eyes of many outsiders.

Many of us who live in the state feel the same way, we are oriented toward Philadelphia or New York rather than toward a cohesive body known as New Jersey. There is no unity and there is no pride.

New Jersey's Public Broadcasting Authority, televising in this area on UHF Channel 23, has perhaps made gains in helping to develop a state image, but it's effect is limited because many viewers cannot receive the signal and because it does not have the resources that a full-fledged commercial network station would have.

VHF coverage of New Jersey, I must confess to some misgivings on one point. Implied in this whole procedure is a form of dictation as to what news is to be covered. No editor or reporter, whether he is working for the print medium, the electronic medium, can serve the public fully if he is operating under conditions that even hint at

governmental direction.

Television and radio stations must meet

Federal Communications Commission standards that

they are operating in the public interest,

convenience, and necessity. The difference between

that and this procedure, the hearing today, is that

the State of New Jersey, rather than segments of the

public, is the agent complaining to the FCC about

lack of adequate coverage.

I will accept that as a reality of life, and I mention it only as a reminder that editors and reporters must be independent in determining news coverage, what they cover and how they cover it. That independence almost insures that there will be complaints about their decisions, especially from those in the government.

A commercial VHF station in New Jersey would come under the same type of criticism that those of New York and Philadelphia are now receiving, but it also would make me and other South Jersey residents more aware that we are citizens of a state rather than of an appendage of Philadelphia.

That's all I have, gentlemen.

SEN. SKEVIN: Senator Maressa?

SEN. MARESSA: In a word, sir, can we

summarize your statement by saying you feel there is inadequate coverage in South Jersey and we should have a VHF station?

MR. REYNOLDS: Yes.

SEN. MARESSA: Thank you very much.

SEN. SKEVIN: I have no questions. Thank you, Mr. Reynolds.

Next witness is Randy Wilhelm, legislative aide to Congressman Hughes.

MR. WILHELM: Good morning. My name is Randy Wilhelm, Staff Assistant to Congressman William J. Hughes, the Second Congressional District of New Jersey.

Congressman Hughes would like to thank you for the opportunity to share some thoughts about the New Jersey television.

As most here know, New Jersey is only one of two states in the entire country which does not have a commercial VHF station of its own. As a consequence, South Jersey viewers find themselves watching news and general programming aimed primarily at Philadelphia audiences; North Jersey viewers watch programs aimed at New York City audiences.

Nowhere in New Jersey do we find prime

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time news on VHF which offers extensive coverage of our news events, our social and community activities, or our governmental affairs. New Jersey has always had to settle for out-of-state crumbs of information offered by the out-of-state stations. Nor can we find programs locally originated and locally aimed anywhere on VHF.

Our state does have excellent and relatively new public broadcasting facilities on UHF, such as Channel 23, but UHF has never been as popular as VHF, for it offers no access to the network news shows which attract most viewers.

Local broadcasters may not start out as household names, but after they have been associated in the public mind with Walter Cronkite, John Chancellor, or Howard K. Smith, they acquire their own viewing public.

This introduction by way of the network news is an avenue which is closed to UHF.

The result is that most viewers get their local news on the commercial VHF stations, and given the present situation, most are more familiar with Philadelphia news or New York City news than with that of their own state. Consequently, they are less aware of New Jersey's problems and public

issues than they are of neighboring states.

A relatively well-known example is the poll which found that far more North Jersey viewers knew the name of the mayor of New York than knew the name of the mayor of their own city.

Another example occurred last week in a hearing held in Bellmawr by the New Jersey Railroad Association to discuss the deletion of some of South Jersey's railroad trackage. This was vitally important to the economy of our area, yet it received only ten seconds on Philadelphia TV news on the eleven o'clock news coverage.

Obviously this token coverage could not begin to cover any of the testimony presented that day. Yet on the same day the end of the SEPTA strike received ample coverage.

In both of these cases, which could be multiplied endlessly, New Jersey citizens were not well served by the media available to them. Public understanding of vital issues suffered for lack of means of getting it broadcast.

Congressman Hughes wants to make it clear he is not accusing Philadelphia or New York stations of making wrong choices in the material to present. The choices they make are probably correct for their

respective areas. This only underlines the need for at least one VHF channel which will concentrate on meeting the informational needs of New Jersey viewers.

No one would expect Philadelphia stations to rate New York or Ohio news items higher on its priority list than items from Pennsylvania. Why then should we expect them to do so for New Jersey news? We should not, but New Jersey should have its own station so that its own news will get proper presentation somewhere.

The time has come for New Jersey residents from every area of the state to begin to work together to get at least one VHF television station in our state.

Congressman Hughes has made a firm commitment to exert every effort on the federal level to make this a reality. New Jersey needs New Jersey news and New Jersey needs New Jersey television. Whatever we can do to achieve this goal shall be the interest of all New Jersey citizens.

Thank you.

SEN. SKEVIN: Senator Maressa?

SEN. MARESSA: I have no questions. Thank

you very much.

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MR. WILHELM: Thank you, Senator.

SEN. SKEVIN: Wayne Kurlinski, Vice

President for University Relations, Rutgers University.

Before you proceed, Mr. Kurlinski, I have here a message from Senator Harrison Williams, Jr. "As you know, my schedule makes it impossible for me to attend this hearing. However, I would like to take this means of expressing my strong support of your efforts to improve television coverage of New Jersey. As co-chairman of the New Jersey Coalition for Fair Broadcasting, it has long been a goal toward which I have worked, and I am very hopeful through these public hearings and by the completion of an extensive record of our state television medium means this will speed the day when New Jersey will receive the degree of coverage that events within our state deserve. You can count on my continuing support and personal efforts."

The senator has requested the statement and letter be made part of the record.

Mr. Kurlinski.

MR. KURLINSKI: Thank you, Senator Skevin and Senator Maressa for the opportunity to appear

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I want to point out, first of all, my testimony represents the position of the university administration.

As you know, Rutgers is the 18th largest university in the country and represents the largest educational research complex in the state, with 44,000 students, roughly 3000 faculty members, something like 100,000 alumni, including 60,000 in New Jersey. Aside from the government itself, it is probably the most frequent newsmaker in New Jersey because of its constant involvement with significant conferences, cultural events, and controversial ideas. We reach out to the citizens of New Jersey through all the media on an almost daily basis. Consistently we have received cooperation and heavy coverage from newspapers, local radio stations, and the New Jersey Public Broadcasting Authority. But it is not often that the New York City stations send a television crew to our campuses in New Brunswick and Newark, although I want to point out WCBS coverage has been more frequent in the past year, and usually Philadelphia coverage of our Camden campus is quite good.

Before coming to New Jersey I worked for a time on the island of Bermuda, which has a population of roughly 55,000 people. Bermuda has two commercial television channels. So it was with some surprise that I learned that New Jersey, with over seven million people, I found New Jersey has none.

To understand why New Jersey needs a television channel of its own, it may be helpful to look at some of the logistics of television news production. Our main campus in New Brunswick is situated some 40 miles from New York City. For a television station to send a film crew of four persons to New Brunswick involves a minimum of three hours of travel and production time, making it a high-expense decision for an assignment editor. And since film from New Jersey has to be processed before 5 p.m. to make that evening's news, only morning events have any chance of coverage.

Some alleviation of this situation might occur if each New York station established a New Jersey office in Central Jersey manned by a film crew and accessible by telephone for breaking news on a 24-hour a day basis. These offices should be able to process film, edit it, and transmit it to

New York by microwave or some other line-of-sight transmission process. If each news judgment on a New Jersey story did not involve extra, avoidable costs, I am sure we would find more balanced coverage developing.

A second area of possible improvement which should be studied is the area of rules governing union jurisdiction as they affect the use of prepared film or videotape. At present, the stations will not even review film of events occurring at times when, for whatever reason, they are unable to send their own crews. They give as their excuse the fact that such film does not bear the proper union labels. We urge this committee to ask the stations to justify this decision and to show why they should not accept tape recorded or filmed news material for the editorial judgments of their staffs.

You have heard from other witnesses, I am sure, of the heavy reliance which most Americans now place on television as a news source, and we heard that today. It is obvious I believe that a state like New Jersey, which already has a weak sense of its own identity, is further harmed when its citizens know more about the mayor of New York

and his problems than they do about the governor of New Jersey and his problems, which they share.

I see two possible routes the state can take out of this dilemma. The first, and preferable one, would be for the FCC to reassign one of the seven channels in New York to New Jersey. Simple equity suggests that as the best solution, and I cannot stress too much the importance of it.

Failing that, New York and Philadelphia stations will have to do a better job, it seems to me, of serving the 30 per cent of their viewers who live in New Jersey. In their license renewal applications, these stations should show specifically how they intend to meet this obligation.

would be the formation of an independent New Jersey news gathering organization consisting of several camera crews, an assignment editor, and an office staff. This news group would furnish New Jersey film or tape, unedited, on a shared basis, to all the stations in New York or Philadelphia. The stations could then do the voice segments of the newscasts to insure observance of station policies. They could also impose their own news judgment by their selection of the material provided. At least

this would insure that more New Jersey news would be assessed for its news value and not overlooked simply because of the cost. A news-gathering organization to supply unedited materials, perhaps in alliance with the New Jersey Public Broadcasting Authority to use its antenna towers for transmission, would do much to improve the coverage we receive.

But perhaps more important than technical solutions are the attitudinal problems. Many years ago New Jersey was described as "a barrel tapped at both ends." This description recognized that both Philadelphia and New York tend to draw off the talents and interests of the citizens of New Jersey, leaving the state much weaker than it would be if it had less dominant neighbors.

If New Jersey is ever to gain a sense of itself, a pride in its own identity and accomplishments, and an effective awareness of the trends and events which are molding its future, it will do so only when it's achievements and problems are consistently and well reported on television, which is the dominant media of our times.

Thank you very much.

SEN. SKEVIN: Thank you.

Senator Maressa?

SEN. MARESSA: I think your presentation is very good.

Have you any idea, sir, of what the cost may be, for example, the use of a microwave or some other line-of-sight transmission process?

MR. KURLINSKI: I don't know what the costs are, but the fact that telephone lines aren't required, it means it's not nearly as much of a major investment.

SEN. MARESSA: And how about the other idea about the independent news gathering organization? That sounds like a tremendous idea. Have you any idea what the cost might be or the extent to which you would have to go to hire personnel and so forth?

MR. KURLINSKI: I am sorry I am not able to respond to that, I don't know, we have no idea of the cost involved.

SEN. MARESSA: All right, thank you.

SEN. SKEVIN: Mr. Kurlinski, I am particularly interested in the comment about the island of Bermuda with two commercial stations and a population of 55,000. Is that subsidized, are those stations subsidized by the state or economically feasible?

MR. KURLINSKI: I am afraid I don't know

whether they are subsidized or not. I think the fact they have two stations indicates they are supported by commercial---

SEN. SKEVIN: Interests?

MR. KURLINSKI: Interests, right, primarily.

SEN. SKEVIN: Thank you very much.

Arthur Watson, Executive Vice President and General Manager of WNBC-TV, New York.

MR. WATSON: Senator, my name is Arthur A. Watson. I am an executive vice president of National Broadcasting Company, Inc., and general manager of Station WNBC-TV. I appreciate this opportunity to discuss with your committee the record of Station WNBC-TV in its coverage of New Jersey. I would also like to point out that I have a personal interest in New Jersey affairs since I am a resident of Saddle River, New Jersey. With me today is station manager of WNBC-TV, Lawrence Gershman, who is also a resident of Tenafly, New Jersey. Mr. Gershman is our principal contact with the New Jersey Coalition for Fair Broadcasting.

WNBC-TV has endeavored to make a diligent, positive, and continuing effort to discover and fulfill the problems, needs, and interests of the

communities we serve, and I want to highlight these efforts on our part in ascertaining the problems, needs, and interests of the New Jersey communities served by WNBC-TV and what we have done to meet those needs.

First in your minds, I am sure, is the matter of our coverage of New Jersey in our newscasts. For several years we have maintained a staff reporter, Jim Collis, who is assigned full time to New Jersey. Mr. Collis lives in Paramus, New Jersey, he is familiar with local issues in New Jersey, and has developed extensive contacts throughout WNBC-TV's coverage area in New Jersey. In addition, other reporters are assigned to cover New Jersey stories as the need arises, just as we assign them to cover any other story location which may be deemed newsworthy. Both Collis and our other reporters are supported by film and minicam tape crews to cover New Jersey stories as they occur.

To assist us in searching out New Jersey stories, we have two stringers in Trenton, and stringers in Newark, as well as Sussex, Morris, and Bergen Counties. Our news personnel are also in frequent telephone communication with numerous offices in New Jersey, such as the mayor's office in

Newark and Jersey City, the governor's office, the U.S. attorney's office in Newark, the Public Utility Commission, the New Jersey Energy Office, the New Jersey Department of Transportation, as well as the Newark Board of Education. We maintain a toll-free telephone line to our New Jersey news desk for receipt of suggestions from community leaders and the public generally concerning New Jersey stories, and I will have more to say about publicizing those lines later.

We recently met with the New Jersey congressional delegation to discuss with them input from their offices for our news and public affairs programs. We have invited the congressional press secretaries to meet with our news and public affairs people and learn how our news and programming operations work. We hope that these contacts will be fruitful to our news gathering and programming activities. And, of course, we have the wire services.

Now, news is not a commodity of which the journalist can take a predetermined amount from one place and a predetermined amount from another. It depends on a judgment as to what is newsworthy and the total context of the events of the day.

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That judgment is more critical in the broadcasting field than in print because we function under a time limit. We cannot, like a newspaper, add another page. Moreover, as you know all too well, stations serving the entire metropolitan area must consider the news needs of a very large and heterogeneous population.

Hence, news judgments cannot be based on quotas, and any survey of how much is originated from New Jersey or New York or Connecticut is really not meaningful. Such studies disregard the fact that some news items are of national or international importance, or of interest to the whole metropolitan region we serve, or are of general interest, such as weather or sports. Our Action 4 feature is a good example of this. Betty Furness, our Action 4 reporter, deals with consumer questions submitted by viewers. In such a context, the source of the question, whether New Jersey or elsewhere, is of no consequence. Thus, the socalled statistical quota studies are totally unrealistic when dealing with the substance of news as well as the overall general interest of the news to our audience.

We are constantly looking for ways to

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improve our New Jersey coverage. One that we are currently developing is an arrangement with the State of New Jersey Public Broadcasting Authority under which we will tape their New Jersey news programs, Jerseyvision, off the air, and then review the recorded items against all the other material available to us to see which ones, in the judgment of our news personnel, should be included in WNBC-TV newscasts. We are just recently starting this experimental project, so that we are not in a position at this time to provide any further detail or evaluation of it.

But news is not the only part of our broadcast schedule which serves New Jersey. We try to be responsive to the needs, problems, and interests of New Jersey also through our public affairs programs. Here again, as in the case of news, much of our public affairs programming is of interest to all people in the stations service area, including New Jersey.

Our prime time half hour series devoted to documentary treatment of metropolitan area subjects is variously titled New York Illustrated, New Jersey Illustrated, or Connecticut Illustrated, depending on the subject. In 1974 this series was

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presented 31 times in the Sunday 10:30 to 11 p.m. period. Eight of the broadcasts, some of which were entitled New York Illustrated, involved New Jersey people and affairs.

Here and Now is a half hour series in which Joseph Michaels, Executive Producer, Public Affairs Programs for WNBC-TV, interviews public figures. During 1974 New Jersey individuals were interviewed on eleven of the 52 programs. these programs, although interviews in form, were reports by Governor Byrne, the programs of April 21 and November 10, 1974, and are presently scheduled to be presented quarterly. Three were pre-election interviews with the candidates for the 4th, 9th, and 13th New Jersey Congressional Districts. others were with the Essex County prosecutor, the New Jersey Public Defender, the Commissioner of Institutions and Agencies, and Assemblyman Byron M. Baer.

Our program entitled Sunday is a 90-minute weekly series which has a magazine format. Of course all of the programs were of general interest to our entire service area, and nine of the 1974 programs featured appearances of New Jersey participants and dealt with subjects of particular

interest to New Jersey. One of these, on May 12, 1974, was a news interview with the candidates in the Newark mayorality election. Others dealt with Newark minority concerns and the casino gambling issue. One presented the American Boys Chorus of Newark, and one was an interview with Mr. Ridley Whittaker of the New Jersey Coalition for Fair Broadcasting.

Another series is Positively Black, a one-hour program produced and directed by an all-black staff and co-hosted by the presidents of the New York and the Greater Newark Urban Coalitions.

Ten of the 46 programs in 1974 included subjects and individuals of particular interest to New Jersey.

Two programs dealt with Newark problems and two dealt with New Jersey public schools. One was a report on Mayor Kenneth Gibson. In another Reverend S. Howard Woodson, Jr., the Speaker of the New Jersey Assembly, was a guest.

There have been numerous other programs in which Jerseyites have had a large part, educational series such as Knowledge, in which programs have been produced in cooperation with Rutgers and Princeton; Not For Women Only, in which Jerseyites have been panelists, and religious

programs, such as TV Sunday School, which is produced in cooperation with the New Jersey Council of Churches, Maryknoll World, and The First State: Religion in Review, all of which frequently feature guests from and discussions concerning New Jersey.

A very important aspect of WNBC-TV's service to New Jersey is its editorials. During 1974 the station presented 204 editorials, of which 62 dealt with matters of special interest to New Jersey. In addition, on June 2, 1974, WNBC-TV presented a half hour prime time editorial special program, "The High Cost of Crime," which dealt with the problems of the penal system in New York and New Jersey.

Turning now to ascertainment of the problems and needs of the public within the station's New Jersey service area, WNBC-TV has endeavored to do so by various means. Foremost among these have been its contacts with community leaders and members of the general public. A few examples:

During the period from August 1974 through January 1975 the station conducted interviews with some 103 New Jersey community leaders.

During the past three-year license period the station invited 84 New Jersey leaders to attend

14 community leaders luncheons conducted by the station, three of which were held in New Jersey to accommodate those leaders who found it difficult to attend luncheons in New York.

In addition, during the August 1974 to January 1975 period, WNBC-TV conducted a survey of some 900 members of the general public in the tristate area which the station serves. More than 300 were New Jersey residents.

In all cases, of course, the station was seeking to ascertain what problems were foremost in the minds of those consulted. The results disclosed that leaders and public alike expressed interest principally about problems of general concern, such as unemployment, inflation, crime, energy, and housing. Some community leaders did express a desire for more coverage of New Jersey by the media.

wnbc-TV personnel in the development of news and public affairs programs are in constant contact with the members of the public. These contacts afford an opportunity to obtain the opinions of a broad representation of community leaders, organizations, and activities, as well as the general public. I mentioned some of these programs and typical contacts before, such as Gus

Heningburg, the president of the Greater Newark
Urban Coalition, who is co-host of our Positively
Black series. I should also point out that the
studio audience for Barbara Walters' Not For Women
Only. who questioned the panelists on the program,
is composed largely of members of local
organizations whose area of interest parallels the
program's topic. Among the New Jersey organizations
which recently have had members in the studio
audience are the Plainfield School of Practical
Nursing, the Paramus branch of the American
Association of University Women, William Paterson
College, the Allendale Junior Women's Club, and the
Ridgeview YWCA.

Of significant importance in this whole ascertainment procedure has been our discussions with the New Jersey Coalition for Fair Broadcasting. Since March of 1972 WNBC-TV management has been meeting with coalition representatives to discuss coverage of New Jersey affairs. Some of the improvements in WNBC-TV's service to New Jersey had their origin in those discussions. The coalition has found acceptable WNBC-TV's proposals for further steps to be taken by the station in our upcoming license. These include letters to the mayors and

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city councils and to community groups in the WNBC-TV service area encouraging them to communicate with the station on matters they believe should be considered for broadcast coverage, using our station 's toll-free telephone numbers; advertisements in New Jersey newspapers informing the public of these tollfree numbers, and listing these numbers in New Jersey telephone directories under WNBC-TV's News and Newscenter 4; cooperation between WNBC-TV and the coalition in arranging meetings between the station and representatives of significant groups and interests in New Jersey, as well as a continuation of the station's efforts to provide programming directed toward New Jersey needs, problems, and interests, and quarterly meetings with the coalition to review station performance.

We believe that WNBC-TV's record as I have outlined it demonstrates a good faith effort by the station to serve New Jersey as well as a strong performance in meeting that goal. endeavoring to improve that service and will continue to do so. We hope that you will agree with our evaluation of WNBC-TV's record. In any event, we appreciate your having afforded us the opportunity to present it to you.

SEN. SKEVIN: Thank you, Mr. Watson.

Senator Maressa?

SEN. MARESSA: I just wanted to say, Mr.

Watson, you have to understand that we don't say
that what you are doing in effect is not giving

New Jersey sufficient coverage deliberately, I
think you are doing the best job you can do.

However, at least in my opinion, it's not sufficient.

You know, we had hearings up at Hackensack and we had a Paul Snyder testify, New Jersey Public Interest Research Group from Trenton. Are you familiar with that organization? I think they call themselves PIRG.

His testimony said we all noted how many days a station had in which there was no mention of the words New Jersey on any news show. WPIX led this list. On fully half the days WPIX was monitored during the two weeks there was no mention of New Jersey. WNBC and WCBS each had three days in which New Jersey was not mentioned at all. Four out of twelve WNEW news shows ignored New Jersey 100 per cent, and they gave us statistics and charts and everything else about that. I am sure those things can happen.

We had the testimony, Mr. Watson, from the

New Jersey Chamber of Commerce. The chairman, Alfred Fellsburg, testified and he says among other things in a letter that was written by the New Jersey Chamber to W. Vincent Mullen, Secretary, FCC, Washington, dated March 13: "But we must add that New Jersey cultural life, its many scientific achievements, its governmental actions, and other events that comprise the news scene are reported so little to the rest of the nation that New Jersey is almost blacked out as an economic and cultural entity in the eyes of the rest of the nation. The only types of news that out-of-state statims seem to come to New Jersey to cover are riots, fire, political scandals, and similar negative news items.

Now, let me ask you this question, Mr.

Watson, what do you think about the suggestion that was made from the gentleman, Mr. Kurlinski of

Rutgers University, about setting up an independent

New Jersey news gathering organization consisting of at least three camera crews and assignment editor and office staff? This news group would furnish New Jersey film or tape unedited on a shared basis to all the stations in New York or Philadelphia. How does that sound?

MR. WATSON: Senator, I do not think

where we have a full time staff reporter, plus the assignment of other reporters as needed, our utilization of stringers, which we are expanding and now cover not only Trenton, Newark, but three other New Jersey counties, Bergen, Sussex, Morris County, plus the fact we have flexible technical equipment, film, cameras, minicam tape crews, gives us a great deal of flexibility to move in and around our entire northern New Jersey coverage area.

I am a resident of New Jersey, I feel that in many cases people can move from one spot in New Jersey to midtown New York faster than they can from certain points, for example, in Bergen County to, for example, New Brunswick or Newark without the public transportation facilities that are really not available in New Jersey. It's really easier, since our crews operate by car, to go back to our own facility.

SEN. MARESSA: You are saying this then would be less efficient?

MR. WATSON: I think this would be considered less efficient. Also I pointed out in my remarks that we are now experimenting with Jerseyvision. I think that after a period of time

we will be able to evaluate how effective that is.

That to some degree may answer your question.

SEN. MARESSA: Well, I made a note about this. First of all, what percentage of your marketing area is in New Jersey?

MR. WATSON: Populationwise I would say approximately 25 to 30 per cent.

SEN. MARESSA: 30 per cent. And what percentage of news coverage is given to New Jersey?

MR. WATSON: Senator, that is a difficult question to answer. New Jersey residents are interested in national, international news, general information news, such as movie reviews, weather, sports, and other general features we may have, as well as happenings that may take place in New York City. To isolate how much is New Jersey originated I don't think is realistic. We must make news judgments as to what is new from the total events of the day, and I think we do a very adequate job in covering New Jersey events.

SEN. MARESSA: Mr. Watson, lastly, I think in your remarks here you indicate with all the currently developing ideas, the arrangement with the State of New Jersey Public Broadcasting Authority under which we tape the New Jersey news

programs off the air and then review the recorded items against all the other material available and so forth, so on, you say you are negotiating this right now?

MR. WATSON: No, sir, it has been negotiated, the union problems that were referred to by the previous witness have been clarified, we can tape off the air, Channel 52 in the northern New Jersey area, and we will review that material, we can use it on our newscasts, and we have just started that.

Mr. Frymire, who is on the agenda for later on this afternoon, I am sure will refer to that. We have made arrangements with their organization to do this.

MR. GERSHMAN: Senator, if I may add something, which has taken us some time, we have to have the technical capability to pick up that UHF signal, which we now have been in the past week taking signals in and evaluating it and expect to begin using it right about now.

SEN. SKEVIN: Do we have your name? I don't remember.

MR. GERSHMAN: Larry Gershman. I am station manager for WNBC-TV. I am one of your constituents.

SEN. SKEVIN: It's good to hear.

SEN. MARESSA: Let me ask you this question, Mr. Watson. Should this be a matter of contract with New Jersey Television?

MR. WATSON: It's a verbal contract that has been confirmed in writing and we will work with them in evaluating this, making suggestions, inputs.

SEN. MARESSA: But it's a signed, sealed, and delivered contract?

MR. WATSON: It's not really a contract, it's a working arrangement.

SEN. MARESSA: Can it be reduced? In other words, I would want this to be something binding before the licenses are renewed.

MR. GERSHMAN: Well, Dr. Frymire wrote a letter to us, offered the facilities of Jerseyvision. I responded saying we would look into it and then followed that up with a subsequent letter thanking him and saying we would do it. So there is a writing going both ways to that effect.

SEN. MARESSA: All right. Thank you very much. I have no other questions.

SEN. SKEVIN: Mr. Watson, you mentioned that you are a resident of New Jersey. Will you tell me how long?

MR. WATSON: I was relocated from Ohio in

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1	November of 1969 and have been a resident of New
2	Jersey since then.
3	SEN. SKEVIN: A native of Ohio?
4	MR. WATSON: No, I am a native of New York
5	City.
6	SEN. SKEVIN: And you have lived in
7	Bergen County for how long?
8	MR. WATSON: Since November of 1969.
9	SEN. SKEVIN: And your office is located
10	where?
11	MR. WATSON: 30 Rockefeller Plaza, New
12	York City.
13	SEN. SKEVIN: And, Mr. Gershman, you are
14	a constituent of mine, where do you reside?
15	MR. GERSHMAN: Tenafly.
16	SEN. SKEVIN: You are not a constituent of
17	mine then, Mr. Gershman, close though in Bergen
18	County. You are a constituent of Senator Matthew
19	Feldman.
20	Also, the development of New Jersey news,
21	you mentioned what is news, and that's an important
22	decision. Who makes that decision, Mr. Watson?
23	MR. WATSON: The director of news for
24	WNBC-TV is Earl Ubell. He is a resident of
25	Hackensack, New Jersey, has been for some 17 years,

and, in fact, was the co-founder of the Northern New Jersey Arts Council.

SEN. SKEVIN: And you mentioned that for several years you maintained a staff reporter, Jim Collis.

MR. WATSON: Correct.

SEN. SKEVIN: When was he assigned full time to New Jersey?

MR. WATSON: I would say sometime in 1971, 1972, I am not sure. I would say for at least three years he has been identified as our New Jersey correspondent.

SEN. SKEVIN: Full time?

MR. WATSON: Full time.

SEN. SKEVIN: Where is his office located?

MR. WATSON: He in most cases operates out of his home, calls in in the morning with the assignment desk, determines what his assignments will be. He is rarely, and I say that, maybe only once a week does he come into New York.

SEN. SKEVIN: He calls in to his office. You talk about New York, his New York office?

MR. WATSON: Correct.

SEN. SKEVIN: And is the only reporter you have for the entire State of New Jersey assigned

full time?

MR. WATSON: No, Senator, before coming here I reviewed the assignments of our entire reporter staff and I can say in the past three months or so practically every reporter on our staff, which is approximately 20 in number, have been in New Jersey during that period of time. Some have covered many, many stories. Tony Guider, our weekend anchorman, is also a resident of New Jersey, and he is quite often over to---

SEN. SKEVIN: You didn't answer my question. Is he the only full time reporter for the State of New Jersey?

MR. WATSON: Yes, sir.

SEN. SKEVIN: That consists of over seven million people, the entire State of New Jersey, he is the only full time reporter you have assigned in New Jersey?

MR. WATSON: That is correct.

SEN. SKEVIN: Now, Mr. Kurlinski just testified, and a statement he made, and I will quote from his statement: "For a television station to send a film crew of four persons to New Brunswick involves a minimum of three hours of travel and production time, making it a high-expense decision

for an assignment editor. And since film from New Jersey has to be processed before 5 p.m. to make that evening's news, only morning events have any chance of getting coverage."

Do you find anything wrong with that statement or do you have any comment on that statement?

MR. WATSON: Surely. If, and I think he was referring to film cameras, it would take approximately three hours from the time they left New York, our reporter, since he lives in New Jersey, can be there sooner and set up, and from the time of departure to the time of arrival back at the studios, it probably would take in the area of three to four hours.

However, today with the new technological advances, we have minicam tape cameras, very similar to those cameras over there, which can take a picture and immediately transmit it through microwave back to Empire State and back to our studios, so we have them on tape.

We, within the past six months, have signed on two of these minicam-type cameras, and one of them in the main is assigned to New Jersey, operates in New Jersey, as well as certain areas of

New York, strictly for that reason, in that it gives us the opportunity to get the stories back faster.

SEN. SKEVIN: Mr. Watson, at the northern New Jersey hearing Mr. Lee Leahy testified, and it was considerable film taken by your station, and I was very much interested in the coverage and I watched the news program that particular evening and we saw segments of the television that was filmed that was taken that particular day. Would you tell me who made the decision as to what segments would appear on your news broadcast that particular evening?

MR. WATSON: I assume that the executive producer of the program, Paul Freedman, Earl Ubell, the news director, and the reporter, in that case it was I believe Jim Collis--as you are aware of, I was out of town that day--made that decision.

SEN. SKEVIN: Now, also at the North Jersey hearing we had a statement made by a representative of the New Jersey State Chamber of Commerce, and I would like to read a portion of that statement. "The fact that we lack full time commercial television presence in New Jersey means additionally that the economy and the culture of this state are not being adequately interpreted by the television industry to

the rest of the nation. We are unrepresented by and large on the TV sets of the nation, except for what we consider to be negative or unfavorable news."

Do you find anything wrong with that statement?

MR. WATSON: I am not in agreement with that statement. I am a New Jersey resident, I find that my friends and business associates, as well as social friends, feel that New Jerseyans are informed of regarding New Jersey information and affairs and do not always look upon—I think some of us play upon the negative aspects. There are many positive things that happen within our newscasts and on our public affairs programs that are positive to New Jersey. In fact, I would say it's overwhelmingly more positive than it is negative.

SEN. SKEVIN: And, Mr. Watson, in your statement I noticed you gave some statistics about your contacts with community leaders and the members of the general public. On page 8, paragraph one, it's enumerated that you indicate during the period from August 1974 to January 1975 the station conducted interviews with 103 New Jersey community leaders, and then paragraph three also you indicate during the period August 1974 through January 1975

1 more than 300 New Jersey residents were contacted 2 out of 900. 3 Now, is there any reason why the statistics only cover a short period of time, this recent year, 4 August 1974 through January 1975? 5 MR. WATSON: Yes, Senator, these specific 6 remarks refer to requirements that we are obligated 7 to do because of our upcoming license renewal. We 8 continue to have interviews, etc., on a monthly, 9 almost a weekly basis, of our station, but the only 10 ones we can count and refer to in a license renewal 11 are those that take place within the six-month 12 period prior to filing. 13 SEN. SKEVIN: Do you have statistics 14 showing the same number of contacts with New Jersey 15 community leaders and people for the period involvin ${\bf k}$ 16 since your last license renewal? 17 MR. WATSON: I do not have those available 18 today. 19 SEN. SKEVIN: Would you have those 20 available for our committee? 21 MR. WATSON: I will look into that matter 22 and get back to you. 23

SEN. SKEVIN: Thank you.

SEN. MARESSA: Just one last question.

MR. WATSON: Yes, Senator.

SEN. MARESSA: There seems to be a diametrically opposed disagreement between you and Mr. Kurlinski. If we were able to arrange a meeting with the television stations from North Jersey, would you be willing or have somebody from your staff represented at that meeting to discuss the financial and engineering problems?

MR. WATSON: Yes, sir. In fact, Senator, if I may, I believe it was almost two years ago, maybe it was longer than that, there was a meeting in Trenton and we sent a representative to the meeting with the intent of trying to put something like that together, and it fell apart after that, nothing was ever done after we attended that meeting.

SEN. MARESSA: But in any event, you will cooperate now.

MR. WATSON: Yes, sir.

SEN. MARESSA: Thank you.

SEN. SKEVIN: Thank you.

Edward J. Gallagher, Director of Communications, New Jersey Education Association.

MR. GALLAGHER: That's Associate Director, Senator.

SEN. SKEVIN: I stand corrected.

MR. GALLAGHER: The New Jersey Education Association would also like to thank this committee for the opportunity to appear before it.

New Jersey finds itself in the unique position of being a political, geographic, social, cultural, as well as educational entity, but carved in two economically.

In 1952, when the FCC assigned television frequencies around the country, New Jersey was assigned only Channel 13. The states bordering New Jersey, that is, New York and Pennsylvania, were assigned all the other available VHF frequencies. The result: New Jersey's northern section became part of the metropolitan New York City market and southern New Jersey became part of the Greater Philadelphia market.

But New Jersey is an entity. The citizens of our state need and deserve complete coverage of news and events in the state. It's been said over and over again that New Jerseyans know more about New York and Philadelphia people and events than they do about New Jersey's. That is true, because the stations providing their news coverage serve their city of license first, their whole market area

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second, and finally particular areas within that market.

New Jersey is the most densely populated state in the union, but it is still divided in the eyes of the television and advertising industries. Its population is not considered as a whole by either.

The division of the state caused the networks to develop ties with the New York City and Philadelphia based stations. Channel 13, Newark, was never able to acquire major network affiliation. The result is clear. Channel 13 lost money until it was sold in 1961 and became a public TV station. The networks provide the latest entertainment programs and the most complete national and international news coverage, but without network affiliation, few stations prosper.

NJEA recognizes that New Jersey's coverage by the New York and Philadelphia stations has improved. What caused that? First, hard work of such groups as the New Jersey Coalition for Fair Broadcasting has started to pay dividends. Also the stations themselves have reached the dreaded license renewal period. Looking toward license renewal and the inquiry about to be conducted by the

FCC, the stations have responded.

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The claim is sometimes made that New Jersey is already covered by the four Jerseyvision stations operated by the New Jersey Public Broadcasting Authority.

NJEA supports the Public Broadcasting Authority and praises it for work done in the area of news, public service, and educational programming. But the PBA is public television, paid for by the citizens of the state. As such, it cannot delve too deeply into the controversial issues arising in a complex state like New Jersey, nor can it offer its opinion through editorials to help New Jerseyans better understand the challenges confronting our state.

Further, the Public Broadcasting Authority cannot offer commercial advertising time to New Jersey's business community. This places our businesses at a competitive disadvantage compared with concerns covering the New York or Philadelphia metropolitan area. Because the only TV advertising outlets available to them are located in such huge markets, the costs become prohibitive.

New Jersey's Public Broadcasting Authority therefore cannot fill the void created by denying

VHF television to the state.

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There have been a number of plans offered to solve the dilemma. One would assign an existing station in New York or Philadelphia to New Jersey. The question is, would this solve the problem? Perhaps if the station were one of the network affiliates and could maintain that affiliation, it would attract wide viewership. However, if the station so assigned were an independent or were to lose its network affiliation, it would not broadcast the new programs or indepth national and international news coverage needed to attract a large audience. The station would have difficulty attracting advertisers because it would be forced to serve only part of the accepted market areas of New York and Philadelphia. The result: the station, no matter how well intentioned, would wither and eventually die, as Channel 13 died as a commercial television outlet in 1961.

Another proposed solution would be short spacing, or dropping in a new station in New Jersey, and we understand this could only be done on Channel 8 because of current frequency assignments. Even if Channel 8 were assigned to New Jersey, some special arrangements would have to be made with the

stations in Connecticut and Pennsylvania occupying that frequency. The real problem would be this new station's probable inability to pick up network affiliation and its head-to-head competition with both the New York and Philadelphia market stations. Likelihood for success would therefore be limited.

Hyphenation of existing stations has also been proposed. If one New York station and one Philadelphia station had their licenses changed, making their cities of license New York-Newark and Philadelphia-Trenton, for example, the stations would have to set up studio facilities and assign personnel to their new homes. The result could well be increased and better coverage of New Jersey. The stations, required to serve their city or cities of license first, would owe greater service to at least the New Jersey cities to which they were now licensed.

Perhaps though nothing should be done on the order of reassigning stations to force them to better serve New Jersey. Perhaps, through encouragement, the stations could be helped to serve New Jersey.

Couldn't the state help set up studio facilities at the State House in Trenton so news

people would have facilities at hand? One of the problems stations have covering New Jersey, as has been mentioned here earlier, is the time it takes to send a film crew to Trenton, for example, record the event, return to either New York or Philadelphia, process and edit the film and have it ready for air play. Further, such facilities could also serve the needs of the Public Broadcasting Authority. The PBA could be empowered to act as a pool supplier to all the New York and Philadelphia stations, cutting down on both the time and money the stations would have to expend to cover a New Jersey event, while increasing New Jersey's coverage.

NJEA feels the best interest of both New Jersey and the TV stations could be served by some form of hyphenation, such as has been proposed by the Coalition for Fair Broadcasting, providing improved facilities for television at the State House in Trenton and by more stringent FCC regulations requiring TV stations to serve their coverage areas more completely.

The New Jersey Legislature can play a most significant role, first, by testifying to the FCC of the need of New Jersey for better TV coverage; second, by recommending to the FCC the

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hyphenation of existing Philadelphia and New York stations with some New Jersey city or cities; third, by mandating facilities to be provided at the State House and creating the machinery necessary for the Public Broadcasting Authority to provide pool service to all the Philadelphia and New York stations—the legislation can help assure New Jersey the television coverage it needs.

Thank you.

SEN. SKEVIN: Senator?

SEN. MARESSA: I agree with everything that you have proposed.

May I ask that in your opinion you suppose that more stringent FCC regulations mandating the allocation of more time to the coverage area would or would not represent an infringement of the freedom of the press?

MR. GALLAGHER: I don't believe it would, and that's a point that concerns NJEA. The mandating a better coverage of the total coverage area would not be limiting their freedom or their editorial judgment.

I believe the way things are set up now, they are required to serve their city of license, and since both the Philadelphia and New York

stations serve much more than the particular city of license, perhaps that phrasing should be changed.

SEN. SKEVIN: In essence what you are saying is local physical facilities in New Jersey as far as TV stations are concerned to provide not to the quality of the TV coverage, but to provide to the adequacy of the coverage. Is that correct?

MR. GALLAGHER: That is the thrust of it.

I agree with what Mayor Errichetti said earlier, we have indeed two states economically, as far as the broadcast and advertising industries are concerned we indeed have two states, part of it assigned to the New York metropolitan market, part of it assigned to the Greater Philadelphia market.

SEN. SKEVIN: Thank you.

MR. GALLAGHER: Thank you.

SEN. SKEVIN: Robert Culleton, South Jersey Coordinator, New Jersey Public Interest Research Group.

MR. CULLETON: Good afternoon. My name is Robert P. Culleton, I am South Jersey Coordinator for the New Jersey Public Interest Research Group.

New Jersey PIRG is a nonpartisan, nonprofit, student-funded and student-directed research

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corporation supported by over 20,000 New Jersey college students, and we thank you for the opportunity to present our views today.

Since January I have been directing a research project in a course entitled "Mass Communications and Urban Problems" at the Camden campus of Rutgers State University. The purpose of the project was to monitor and evaluate the broadcasting behavior of the three VHF Philadelphia channels who presently have it as a portion of their license responsibility to provide coverage of the affairs of southern New Jersey. We have been successful in developing extensive data on this matter. Since New Jersey PIRG is a member of the New Jersey Coalition for Fair Broadcasting, through which the citizens of New Jersey are struggling for a just allocation of the airwaves resources to New Jersey, we find it important to contribute the highlight of that data to you today. I am not here to propose any solutions to this problem; New Jersey PIRG supports wholeheartedly the goals of the coalition.

About 20 students chose to participate in this project. They divided up the local news programs among themselves, and with varying degrees

of success, set up the task of monitoring those broadcasts during a two-week period beginning March 3 and ending March 16. As you will see from the data results on the first chart at the end of this testimony, there was an unequal distribution of monitoring time per station. KYW and WCAU each received approximately the same amount of monitoring, so the results are readily comparable to one another. WPVI received only a third of the monitoring time of the other two, so that its results are somewhat less valuable comparatively. Nevertheless, we have included them along with the others because they hint at station behavior taking place on the part of WPVI.

On the whole the data is not conclusive, but it certainly does reflect substantial trends in the coverage New Jersey receives from Philadelphia stations. Furthermore, these trends are exceedingly disappointing, for when one looks at the most reliable station of the three in question, that is, KYW, Channel 3, with three times as many news items with film reports as WCAU, Channel 10, and with almost twice the air time per item as WCAU, we still find that the total amount of New Jersey coverage allocated by KYW was only

ten per cent of the total air time which we monitored. WCAU, we might point out, was monitored at only 5.5 per cent New Jersey coverage, and had four full programs which did not mention any New Jersey news. WPVI seems also to have had a low rate of coverage. Although it had 19 items of New Jersey news in three hours, its time per item was worse than even WCAU. The overall coverage time does not appear to be likely much of an improvement over the other stations. In the average length of time before an item of New Jersey news was presented in a program, all the stations did quite well, averaging substantially above the mid-way point of the programs we watched.

In this project the students also reviewed the news items presented by the Courier Post, that is, the area newspaper, in order to see just to what extent the Philadelphia stations were in tune with a truly indigenous organ of the media in South Jersey. At the end of this testimony there is a second chart with a series of case studies of items of importance in the Courier Post and the coverage these items received on the Philadelphia stations. The stories are ranked in order of importance by the number of days coverage they

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received in the Post. We limited our inspection to local stories appearing in the first few pages of the paper, especially page 1. The stories can be further ranked in importance by the number of inches of column space.

Here again in this test we were quite disappointed because the correspondence between the TV and the press coverage was very low. To begin with, there is a very noticeable lag between the time a story breaks in the press and the time the story is aired. This time lag is usually one to two days, though often it is several days more. Secondly, given the 19 case studies presented here, two out of the three stations missed more of the stories than they picked up. And while KYW's score may look fine at a rate of 63 per cent, when one measures the amount of air time for New Jersey coverage which reflected the press coverage of South Jersey, the picture remains dismal. 37.7 per cent of the ten per cent KYW program time given to coverage of South Jersey paralleled the local press coverage. For WCAU the rate was 28 per cent of 5.5 per cent. For WPVI the rate appears to be 28 per cent of 13 per cent. balance of the station's coverage time for South

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Jersey was devoted to various other local stories which we did not pick up in our review of the press. Perhaps they appeared on pages further back than those we reviewed. Although we have not substantiated this in a data table in this presentation, in my judgment, while quite a few of these stories were of clear significance to the democratic people of New Jersey, too often the situation arose where community interest stories were aired rather than major news items of the day. And when coverage is so minimal to begin with, we feel that the stations have the responsibility to present the major news items first. This is not to say that community interest stories should be ignored. If New Jersey were to receive coverage commensurate with its importance as a state and as a substantial portion of the Philadelphia market area, community interest stories would certainly have their place.

By way of example, let me point out that on the fourth of March the major news item in the Courier Post, as reflected in the case studies chart, was a report on Governor Byrne's plan for a state income tax. WCAU, while reporting on New Jersey marijuana reform and on the funeral of Mr.

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William Fitzpatrick, failed to mention the Byrne income tax story.

In conclusion, it would not go too far to say that the present arrangement of television coverage of south New Jersey affairs is disastrous. The people of south New Jersey are literally being left in the dark by the Philadelphia VHF channels. The situation hamstrings New Jersey in coping with its problems. This situation must be remedied.

This testimony will be filed as comment with the FCC during this period of inquiry into the state of television coverage in New Jersey.

Thank you very much.

SEN. SKEVIN: Senator Maressa?

SEN. MARESSA: I have no questions.

SEN. SKEVIN: I would just like to comment and express my appreciation to you and the students involved in this as certainly having completed a very comprehensive study of this problem and show an interest in the affairs of our state.

I would like to point out that I think your northern New Jersey representative testified at our North Jersey hearing and he presented similar statistics involving the New York television stations, and although the coverage of Mr. Leahy of

the CBS-TV station was quite comprehensive, there was no coverage of the statistics presented by the North Jersey representative indicating a complete lack of coverage in the North Jersey area.

I am interested, and I offer this as a challenge to the TV stations here to present the story that you gave us this morning about the lack of coverage as far as statistics are concerned.

Thank you very much.

MR. CULLETON: Copies of this are quite available.

SEN. SKEVIN: Thank you.

Allen J. Bell, Vice President and General Manager of KYW-TV.

MR. BELL: Senators, interested attendees at this public hearing, my name is Allen Bell and I am a vice president of Westinghouse Broadcasting Company, Group W, and the general manager of KYW-TV, Channel 3.

For the benefit of those from the Newark area in the hearing room, Senator Skevin, Westing-house Broadcasting Company, Group W, also operates an all news radio station in the New York area, WINS 1010 News, serving portions of New Jersey, New York, and Connecticut.

Similarly in this area serving South

Jersey, Delaware, and Pennsylvania we have KYW News

Radio, All News All the Time, and you might be

interested to know portions of this hearing that

have occurred so far have already been broadcast on

KYW News Radio, which is an interesting commentary

really on behalf of technology and the efficacy of

Dick Standish, our reporter for the radio station.

Likewise, KYW-TV serves portions of three states, Pennsylvania, South Jersey, and Delaware.

To compress our views before this commission, gentlemen, we have prepared a number of exhibits. We appreciate the opportunity to come before you and present them and share our views about the efficacy of television service.

Exhibit A, which you see before you, approximates the television coverage range of KYW-TV. Its primary service area is the line that you see designated in the heavy black marking, and the station also has the technical capacity to be seen in some parts of the larger area denoted by the gray line.

Perhaps what is more relevant, however, is Exhibit B, which indicates the distribution of population within the Channel 3's primary service

area. You will note, Senators, that 69 per cent of our service area comprises residents of Pennsylvania, 24 per cent of New Jersey, and 7 per cent of Delaware, licensed as we are to serve portions of three states. But I think you will find that 24 per cent is a good working bench mark figure according to Census Bureau statistics.

I might also point out in passing, in the next exhibit, that the two significant metropolitan areas within the primary coverage area, two of them at least, the nine county Philadelphia and Trenton standard metropolitan statistics areas comprising in New Jersey, Camden, Burlington, and Gloucester directly across the river, and Mercer County, synonymous with the Trenton area, there are some 891 governmental bodies in this area. These governmental bodies, many of which hold elections and pass bills, also include approximately 365 municipalities, municipalities such as townships and boroughs and cities. And again I point out that is a portion of the service area that Channel 3 reaches every day.

In the summer of 1973 the New Jersey

Commission for Fair Broadcasting in invited comments

to the Federal Communications Commission made a

statement based upon monitoring of the service of

television stations in the Philadelphia area, and we quote in Exhibit D a portion of the comments they made, Senators. They said, and we quote: "Only approximately 13 per cent of the three Philadelphia VHF stations' news coverage related to New Jersey matters."

You will find that, just for the record, in the petition that the coalition filed with the Federal Communications Commission approximately a year ago.

Company, Group W, was also an interested party in those proceedings and filed comments with the Federal Communications Commission, and we examined our records for the same eleven days in July, July 9 through 20, 1973. Obviously we could have had no forewarning of this occasion, since the coalition chose its own shot, chose its own days, and according to our records, we had about twice the coverage on KYW-TV. But of course the figure of the coalition was an average for the market as a whole.

Just let me quote the statement that we made in response to the comments of the New Jersey Coalition. We said, and I quote: "Approximately

22 per cent of its coverage devoted to local and regional news, excluding sports and weather coverage, concerned matters which were New Jersey related."

We find that a very significant statement, gentlemen, because coverage like that is reflective, we believe, of a diligent effort to serve our residents of South Jersey.

SEN. SKEVIN: Those are self-serving statements though. Do you have the records?

MR. BELL: We would be delighted to make them available, Senator, and I think you will find upon examination, and then again this is a period we had no forewarning of these stories, they did not comprise sensationalism, they did not comprise the oft/heard statement that much of New Jersey's television news is of gambling, corruption, fires, and gruesome crime. We will be glad to make available every one of those stories at your pleasure, sir.

A television station like KYW-TV also has another device for service viewers, and that is our program of editorials, which appear regularly throughout the broadcast day on a number of different time periods so they are able to amass circulation

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that comprises pretty much the total reach of the television station from morning to night, including prime time viewing hours. We examined for this hearing our record of the past several years, 1973, 1974, and so far to date to 1975, and according to our records, over half of our editorials in 1973 were of concern to viewers in New Jersey; 62 per cent were of concern to New Jersey viewers last year, and 66 per cent thus far to date.

Now, of that component, in 1973 27 per cent of the time we devoted our editorials to subjects of exclusive interest, the one portion of our coverage interest, 27 per cent were devoted to New Jersey; in 1974 24 per cent, and so far this year 35 per cent of the occasions in which we went exclusively were devoted to New Jersey.

SEN. SKEVIN: It shows a continuance of improvement over the years as we get closer to the license renewals.

MR. BELL: Well, I would hope that what it shows is a continuing interest in the problems of South Jersey, because this is an area, Senator, that is really homogeneous.

SEN. SKEVIN: But according to your statistics it shows a continuance of improvement over

1 MR. BELL: The statistics indeed have 2 increased. 3 SEN. SKEVIN: That's all we are talking 4 about. MR. BELL: But I don't necessarily share 5 6 your interpretation of it, sir. 7 SEN. MARESSA: I think, Mr. Bell, if we 8 had 1972's statistics, that would answer the 9 question. MR. BELL: Be delighted to make them 10 available. 11 SEN. MARESSA: In other words, if 1972 12 were less than 1973, then we would know the license 13 renewal cycle would absolutely have nothing to do 14 with it. I think that's what Senator Skevin is 15 referring to. 16 MR. BELL: Right. 17 SEN. MARESSA: Does this gentleman have 18 that? 19 MR. BELL: We don't have them available, 20 Senator. 21 SEN. MARESSA: O.K. 22 MR. BELL: Obviously the occasions on 23 which we do present editorial views governs subject 24 material that often provides the opportunity for 25

other points of view, points of view either in testing our views or amplifications of our views, and in the course of 1974 to date editorials by KYW-TV have been amplified on by the mayor of Wildwood, by Governor Byrne, by a representative of the Delaware River Port Authority, by several members of the New Jersey Legislature, for example, Senator Russo, Senator Hughes, and Assemblyman Gallagher, all of whom spoke on the state tax issue.

SEN. SKEVIN: Do they have to go to your station for that rebuttal?

MR. BELL: They generally have, sir.

SEN. SKEVIN: Where is that located, in Philadelphia?

MR. BELL: It's located adjacent to the Ben Franklin Bridge at Fifth and Market Street.

SEN. SKEVIN: In Philadelphia?

MR. BELL: That's right, sir.

SEN. SKEVIN: O.K. It was just a comment, just an observation.

MR. BELL: We thought you also might be interested in the uses to which an editorial program can be put. In the course of commenting about South Jersey affairs, we made the following editorial observation in May of 1974, and we said:

"What South Jersey needs is an agency like Southeastern Pennsylvania's SEPTA. Call it SOJETA, if
you will, South Jersey Transportation Authority,
South Jersey's own transportation authority. And
the way to create it is for county and municipal
officials to join together and demand it from the
state legislature. The sooner this happens, the
sooner South Jersey residents will have the kind of
public transportation they need."

We got an interesting response to that first editorial, because it is one of a series of five, and part of a continuing project. The response reads as follows: "I thought you might be interested in knowing that, as a result of your editorial, of which I am in total agreement, I have introduced legislation to establish a South Jersey Transportation Authority similar to SEPTA."

Senator Maressa of course will recall that, since he was the signer of the letter, and we went on the air subsequently the following week in May of 1974 and said: "Last week we proposed a South Jersey Transportation Authority, SOJETA we called it, to look after the neglected transportation needs of South Jersey residents. We've been exploring this proposal in conjunction with the

Regional Affairs Council in a series of special indepth radio reports. Now we're happy to report important progress. We've been in touch with State Senator Joseph A. Maressa, who is Majority Whip of the New Jersey Senate, and he's sponsoring a bill to create that regional transportation authority," and we quoted part of his letter.

We went on in August of 1974 to comment on this issue and to press for the successful conclusion of procedures to create a South Jersey Transportation Authority, similarly on August 31 of 1974 and then in the fall of 1974, in November, and we intend to keep after this.

We also would like to draw your attention in Exhibit G, Senators, to some of the bases on which judgments are made for news and editorials at KYW-TV. Of our key decisionmaking staff, the editorial director, the assistant news director, the assignment editor, four of our reporters, two editor-writers, three newsreel camerapersons, and one film processing supervisor all on the news and editorial staff of the station, are residents of New Jersey, and similarly within our management staff 34 per cent of KYW-TV's management is resident in New Jersey, voters and taxpayers. Our total

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staff averages out 24 per cent, which is right about representative of the proportion of New Jersey population that is included within our primary viewing area. 38 per cent of our news and editorial staff, 34 per cent of our management, and 24 per cent of our total staff as a whole.

Over the course of broadcasting to the area that we served, many New Jersey leaders have occasion to speak to constituents and to address themselves to views of wide public concern. We are talking in Exhibit H about those occasions, exclusive of news coverage, exclusive of paid political advertisements, exclusive of editorials, in which full program length time is devoted to articulation of issues. For example, in 1974 and 1975 you can read in Exhibit H appearances by Camden Mayor Errichetti in January of 1974, April of 1974, August of 1974, and so on. Similarly, appearances by Mayor Bradway, Governor Byrne, several occasions, Mayor Holland, Mayor D'Ippolito, Mayor Salmon, the South Jersey congressional delegation, and so on.

Some of the issues discussed, just as an example, exclusive of regular newscasts and editorials, include the New Jersey state income tax,

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unemployment in South Jersey, mass transit and transportation, school funding, farms and migrant labor, the offshore oil issue, crime and drugs in South Jersey, health care and the aged, utility rates and the consumer, and teenage drinking.

Of course there are many in New Jersey other than elected officials or community leaders who would like to be able to talk to each other, use the facilities of television to state views. and for that reason those in our viewing area will recognize the Speak Out Message series, which are short-length messages open to the general public and presented like editorials throughout the broadcast In the course of the past year and a half or so these residents you see in Exhibit J have used our facilities to discuss a wide range of issues of their own choice, ranging all the way from the energy issue, which was very present in everybody's minds starting in early 1974, to a resident of Marlton who chose to speak out against streaking.

Let me say in summary, Senators, that the statistics that we presented to the Federal Communications Commission about the degree of our coverage we feel is reflective of an approach that has really served South Jersey from the inside.

We think that we have demonstrated the viewers in that portion of our coverage area are important to us. At a time in the past the marvels of today's technology could scarcely have been even dreamed of. The possibilities of miniaturization of equipment, you heard reference to minicams, they come in many different sizes and shapes, and what was the state of the art a year ago has already been outdistanced, the possibility of equipping a helicopter with a miniature camera, miniature microwave equipment, is at hand. Time and space easily can be compressed.

I think you have seen some demonstration of the willingness of Channel 3 to serve viewers in this area, though the statistics of course are only a measurement of the past, and what our commitment is for a future that will improve and enhance this range of coverage.

We are available for any questions you might have.

SEN. SKEVIN: Thank you, Mr. Bell. Senator Maressa?

SEN. MARESSA: Thank you, Mr. Bell, for all the information you have given us. I for one want to publicly commend your KYW radio station. I think an all news all the time station is very, very

valuable. I keep it on my automobile radio at all times, and after I hear the news about three or four times though I have to turn it off and go somewhere else, and of course that's not your fault, it's a sort of a cycle thing, and I also want to congratulate you on having Mr. Standish as one of your reporters, he is doing a fabulous job at the State House and here in South Jersey. I think everybody will support that statement, at least in the legislature.

However, we still, as far as your television channel is concerned, with all of your endeavors, and there are many and involved, and I am sure you are doing, as I indicated to Mr. Watson, the best job you possibly can, and whatever lack of coverage there is in New Jersey would be not deliberate. However, we do not have the identity we need.

Now, I would like to ask you if you have an opinion regarding Mr. Watson's proposal or the oral contract that he is working out with New Jersey Public Broadcasting developing--I am reading it-"An arrangement with the State of New Jersey Public Broadcasting Authority under which we can tape their New Jersey news programs, Jerseyvision, off

the air, and then review the recorded items against all the other material available to see which ones, in the judgment of news personnel, should be included in the newscasts, the first, and secondly, the one that Mr. Kurlinski proposed, one possible way of helping them do so would be the formation of an independent New Jersey news gathering organization. You heard what he suggested.

MR. BELL: Yes, sir.

SEN. MARESSA: Can we have your opinion regarding both of those propositions?

MR. BELL: Certainly, Senator.

We also received Mr. Frymire's offer for rebroadcast rights of Jerseyvision news, and we know it's an interesting offer, one that deserves full exploration.

Our situation at present is that our union contracts currently in force preclude the usage of any outside material within a certain specified range of miles. That is an arrangement that simply has to be stated for the record. Any coverage existing outside of that mileage area would of course be available for consideration.

SEN. MARESSA: Have you any idea what, with respect to this news gathering organization.

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consists of at least three camera crews, an assignment editor, and office staff, how expensive something like that would be?

MR. BELL: Well, Senator, I would be hard put to answer it in that way, except to say the distance from significant parts of our South Jersey area to our present studio location is not The situation between New York and Philadelphia is not exactly identical, just to take Trenton as an example. Trenton is at least an hour on the train from New York and roughly a half hour from Philadelphia. It's easy enough to cover Trenton in terms of physical distance and traveling time, we don't find it burdensome, and as a matter of fact, we submit, with all due respect, some of those statistics you heard this morning in our view come about as a part of that relative ease and technology and hence our ability to cover those events. We don't anticipate that it will necessarily be a problem.

SEN. MARESSA: Well, what about a figure on costs for something like three camera crews, would that be in your department, would you know approximately what costs would be involved?

MR. BELL: Senator, it would vary as to

individual unions, it would vary as to individual equipment, I couldn't possibly tell you, but I really don't think the issue is cost.

SEN. MARESSA: Well, I appreciate your position.

Well, let me ask you, what about hyphenation?

MR. BELL: In a sense, Senator, we consider ourselves a hyphenated station now, because any station that encompasses roughly a quarter of its news coverage through South Jersey is a station that is by that very fact hyphenated. We certainly can't consider we are a Philadelphia station, we are not, we serve a broad region, responsive to the population that lives within that primary coverage area, roughly commensurate with the weight of the population as it lies.

Hyphenation in the formal, technical sense, I think you are using it in a wrong idea, and deserves full explanation in all of various aspects.

SEN. MARESSA: Would there be something technical in the law that would prevent you from signing off your call letters or saying this is Channel 3 Philadelphia-South Jersey, or something

like that?

MR. BELL: We cannot do that, sir, because there is a matter of licensing by the Federal Communications Commission.

SEN. MARESSA: That would be prohibited?

MR. BELL: Currently it would be.

SEN. MARESSA: Currently. What about the cost of keeping one crew, say, for example, in Atlantic City or in Hammonton, somewhere centrally located in South Jersey, or the establishment of a studio, what about that cost is prohibitive?

MR. BELL: Well, I wouldn't consider,
Senator, the cost is the central issue as much as
how one covers news. What you are really after I
think is intent and results, and the way a station
chooses to do it, the way it deploys its forces,
the judgments that it makes in terms of assignments,
and so on, really are human decisions and policy
decisions as opposed to material decisions.

We don't find it difficult to get the statistics that you have heard this morning, because of our location, because of the fact we are where we are, and because of the decisions that we make, made very largely by people who themselves are residents of the area we are serving. That is

certainly true of our assignment editor, it's true of our assistant news director.

SEN. MARESSA: Then in effect though you disagree with the representative from PIRG who indicated that, say, for example, if I read his chart correctly, you had absolutely no coverage at all of the SCI story and that any number of the larger stories that were covered in the local newspapers receive little or no time, according to his statistics and his monitoring?

MR. BELL: Senator, with all due respect to his monitor, it was based on a very narrow range of time. We haven't had a chance to examine it thoroughly, but we urge the members of the New Jersey Public Interest Research Group and all interested viewers to watch us on the air consistently and to see us as we are, because the wonderful thing about a television station is that you can get at it very easily.

SEN. MARESSA: Well, lastly, I would like to thank you publicly for that editorial and the coverage that you gave it, because I feel—I try to pick up all of your editorial comments and I find a great many of them are fascinating and reflect a deep concern to the public of New Jersey

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as well indicated, and I want to report at this time that a bill was introduced creating the South Jersey Transportation Authority, but because of the economic crunch we are sweating it out really for a period of time.

That's all the questions I have.

SEN. SKEVIN: Mr. Bell, I just have a few questions and also a comment or two, if you will just bear with me.

Your statement about the effect and the development of technology in the communications area is very apropos to this particular hearing, and we both recognize, and I am sure the people of the state and the communications area certainly recognize the awesome power that is involved in communications, and we have just scratched the surface in terms of the future and in terms of television with education and the problems that we face that can be solved. We hear statistics about children having on the average 22,000 viewer hours before they reach the age of 18, and the fact that they have the equivalent of a bachelor's degree before they go to kindergarten in terms of hours watching TV. We certainly view those statistics with alarm as the effect they have on

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the community.

Now, in terms of that awesome power, there is an equal responsibility to provide adequate coverage within a particular area. Is that correct?

MR. BELL: I couldn't agree with you more.

SEN. SKEVIN: All right. And the statistics, there is a conflict, you show one set of statistics and of course the people in New Jersey that are involved in this show a different set of statistics.

MR. BELL: Senator, may I just make one observation about that?

SEN. SKEVIN: Sure.

MR. BELL: The statistical base for measurement will vary, depending on what components are included within the base. In the case of our own measurements, we have chosen to exclude sports and weather, because they really know no bounds of municipal origin.

SEN. SKEVIN: Right.

MR. BELL: We have chosen to measure other quantities, and before you can compare apples and apples, which is always the problem, as I am sure you are well familiar, with statistics, we better compare the bases of measurement.

SEN. SKEVIN: Well, the point I am driving at, I would like to make a comment about, is the fact here we have TV coverage of our North Jersey hearing and our South Jersey hearing, and if I recall accurately, the coverage in the North Jersey hearing, the statistics most favorable to the TV stations were presented on the air waves.

Now, you feel that is in compliance with the fairness doctrine that the Supreme Court has enunciated in this particular area?

MR. BELL: Well, Senator, I didn't see the New York stations' coverage, I can't comment.

SEN. SKEVIN: Do you predict the statistics showing the other side of the coin will be shown on TV coverage tonight?

MR. BELL: I can only speak for Channel
3. Our crew is here and I can pretty safely
predict what Channel 3 will show is a rounded,
full spectrum representation of what happened
here this morning and this afternoon, including
all points of view.

SEN. SKEVIN: Including both sides of the statistics as to the adequacy of coverage in New Jersey?

MR. BELL: That's a matter of news

judgment and someone looking at the film and what they are looking at when they make that decision. I can't vouch for each frame of that film that will be shown on the air and what Trudy Haynes chooses to write when she reports it, but I think you can judge us on our record, which is a fair one.

SEN. SKEVIN: In your opinion then, to elaborate a little bit on the fairness doctrine, which of course is a law in this particular area, to show statistics on both sides of this you would agree would be in compliance with that fairness doctrine. Is that correct?

MR. BELL: Senator, yes, sir.

SEN. SKEVIN: And if the North Jersey television coverage does not show the statistics on the other or the adverse side of this question, they would not be in compliance with the fairness doctrine. Is that correct?

MR. BELL: Not as I would interpret it, sir.

SEN. SKEVIN: All right. Thank you. No further questions.

SEN. MARESSA: I have no questions.

SEN. SKEVIN: Kenneth MacQueen, Vice
President and General Manager, WABC-TV, New York.

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MR. MacQUEEN: Senators, if I may, my name is Kenneth H. MacQueen. I am Vice President and General Manager of WABC-TV, Channel 7, New York City, licensed to American Broadcasting Companies, Inc. I too appreciate the opportunity to be here this morning and respond to your inquiry into the adequacy of television service in the State of New Jersey.

The committee is aware that the Federal Communications Commission has also instituted an inquiry and rule making, inviting written comments on several alternatives for improving television service in New Jersey. The FCC also contemplates the possibility of public hearings on these questions. It is WABC-TV's intention to file comments in the FCC's proceeding, and we hope to be able to offer affirmative suggestions for improving television service for the State of New Jersey.

The specific service area of WABC-TV is the tri-state metropolitan area comprising 19 populous counties in New York, New Jersey, and southwestern Connecticut. These include the five boroughs of New York; Westchester and Rockland Counties to the north; Nassau and Suffolk Counties to the east, on Long Island; Connecticut's Fairfield

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County to the northeast, and nine New Jersey counties to the west, Essex, Bergen, Hudson, Middlesex, Union, Passaic, Monmouth, Morris, and Somerset. This principal service area covers some 6900 square miles and contains a population of approximately 17,000,000 persons.

WABC-TV has very wide-ranging and diverse program service obligations to the very substantial population within its service area. As the flagship station of the ABC Television Network, a principal service of Channel 7 is to provide entertainment programming of general interest throughout its service area, regardless of state lines. Similarly, much of WABC-TV's news, public affairs, and other informational programming, is of general interest and benefit to the entirety of the station's service area. Thus, a very significant percentage of news, public affairs, and other informational programming pertains to national and international events, or to national and regional issues of equal interest throughout the station's service area. In these respects WABC-TV considers that it is providing a very significant service continuously to the people of the State of New Jersey, as well as to those in New York and

Connecticut.

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In addition, however, WABC-TV has been conscious of the particular needs of its New Jersey viewers and of the issues and problems of specific local interest to the New Jersey viewer. WABC-TV met with representatives of the New Jersey Coalition for Fair Broadcasting to discuss the concerns of viewers in North Jersey over local These meetings resulted in a television coverage. letter agreement with WABC-TV designed to facilitate and improve news and other informational program coverage of events and local problems in New Jersey. This agreement was filed with the Federal Communications Commission in 1972 as a part of the station's renewal application, and a copy is submitted for the committee's consideration.

In 1974 and 1975 meetings were again held with representatives of the New Jersey Coalition for Fair Broadcasting to discuss further accommodations for improvement in the coverage of New Jersey events and local problems. Again WABC-TV and the coalition reached an accommodation, the details of which will be filed shortly with the Federal Communications Commission to be associated with the station's 1975 renewal application. I would like

to emphasize that we perceive our relationship with the coalition as a positive and constructive one, and we believe that the station has fulfilled its commitments set forth in these agreements.

WABC-TV's continuous efforts have produced, and continue to provide, significant coverage of news pertaining to local events in New Jersey.

Moreover, the continuing public affairs and other informational program offerings of WABC-TV have related, to a significant degree, to matters of local interest in New Jersey.

The station has presented a number of editorials and rebuttals to editorials pertaining to New Jersey during the past license term. These editorials have touched upon the New Jersey tax reform plan, flood control procedures, the problem of garbage disposal in New Jersey, New Jersey's proposed gun control law, the proposed casino gambling referendum, and similar matters of specific local interest.

WABC-TV's program, "People, Places and Things," also dealt with the question of casino gambling in New Jersey and the problems associated with abortions in New Jersey. "AM New York"

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provided a vehicle for the appearance of numerous prominent persons from New Jersey and touched upon additional issues of relevance to the residents of New Jersey. Guests on this program included the New Jersey governor, state treasurer, the mayor of Newark, the mayor of Atlantic City, the president of the New Jersey League of Women Voters, and other New Jersey community leaders.

Finally, "Eyewitness News Conference"
seeks to devote one program per month to topics of
particular interest to New Jersey residents as
delineated by community leaders from that state.
That program during the past license term touched
upon New Jersey's proposed income tax program,
campaign financing in the state, casino gambling,
the funding of the educational system in New Jersey,
the effects of the energy crisis in the State of
New Jersey, and the problem of unemployment in New
Jersey.

This recapitulation represents a brief summary of the public affairs and informational program services which WABC-TV presents specifically for its New Jersey viewers. These services are provided, and will be continued, consistent with our other very substantial obligations to our

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viewers in New York, Long Island, and Connecticut.

I have appended to my written statement a more complete listing of the programs presented by WABC-TV which were responsive to the problems and issues of particular relevance to residents of New Jersey.

WABC-TV has not made this presentation in order to persuade you that New Jersey has all the television service which, ideally, it should have. WABC-TV hopes that there will prove to be feasible methods for providing New Jersey with improved television service. However, realistically it is to be recognized that there are substantial economic and technical difficulties associated with various solutions which have thus far been proposed. In our comments to be filed with the FCC, WABC-TV intends to be as positive in seeking realistic solutions for the improvement of New Jersey television service as these considerations permit. In the meantime, WABC-TV intends to continue to provide significant program service to its viewers in New Jersey, as well as to those in New York and Connecticut.

Thank you.

SEN. SKEVIN: Senator Maressa?

SEN. MARESSA: Mr. MacQueen, I think it's pretty well resolved at this point that the people of New Jersey feel that they do not have sufficient coverage as evidenced by the sentiment of their legislators, and I tell you, sir, that probably 90 per cent of them agree with my statement, and I think I can accept that, generally speaking, the TV stations are doing their best to give New Jersey the coverage it needs.

One question then, will you attempt to cooperate with some of the propositions that have been enunciated here today, for example, a news gathering source, studio facilities in North Jersey or in South Jersey somewhere, or perhaps something like hyphenation, do you see any of this in the future of Channel 7?

MR. MacQUEEN: We are exploring those areas, as you mentioned, hyphenation or studio facilities. You asked me the question, we will certainly explore the possibilities of the Jerseyvision, opportunities that may provide.

SEN. MARESSA: That's what Mr. Watson addressed himself to.

MR. MacQUEEN: That's correct, and we have discussed that particular area, by the way,

with the New Jersey Coalition, and we are proceeding on that, and I can tell you we are exploring quite candidly. I must say I think some of those areas that we are exploring may not be economically feasible or technically feasible, but we do not withdraw that as a negative position, we are exploring it.

SEN. MARESSA: Remember if there is something like a New Jersey subsidy that might have to be inculcated into a final program, I am sure the state is not adverse to mere helping out, so consider that.

MR. MacQUEEN: It may be.

SEN. SKEVIN: Mr. MacQueen, are you a constituent of mine?

MR. MacQUEEN: No. I am not.

SEN. SKEVIN: The reason why I asked that question, Mr. MacQueen, I would like to comment on the adequacy of coverage. Earlier, as you were here, a Mr. Gershman from Tenafly, New Jersey indicated he was a constituent of mine. I think that's a reflection in a small way of the adequacy of coverage in our particular state, because here is someone from a national television network and certainly someone who should be familiar with the

political activities and the news coverage in the area, and he was not able to identify his state senator from Bergen County. I am sure, on the other hand, if he were asked who the mayor of New York is, he certainly would have the correct answer.

In terms of coverage, we also received testimony that WNBC.has, a full time New Jersey correspondent. Now, does your station have a New Jersey correspondent?

MR. MacQUEEN: Yes, we do, we have operated with what we call a suburban desk with an assignment editor and our eyewitness news correspondent, who I think you may be familiar with, Bob Miller, does service northern New Jersey and is a resident of New Jersey, and I don't know whether he is a constituent of yours or not, Woodcliff Lake I believe.

SEN. SKEVIN: He is not.

Is he a full time New Jersey correspondent?

MR. MacQUEEN: He is not full time. The records of our news gathering source from an assignment standpoint is that, and I can't give you an exact figure because I don't think we are in an exact area there, but his assignments in New Jersey,

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reports there for meetings and has conferences in New York, he doesn't physically locate in New Jersey in terms of any office facility?

MR. MacQUEEN: Well, he is a reporter, sir, he doesn't necessarily attend conferences or so forth, he is on an assignment.

SEN. SKEVIN: Right, but he gets his direction from New York, from a New York office. Isn't that correct, sir?

MR. MacQUEEN: That's correct.

SEN. SKEVIN: And then all of these meetings with officials of New York and the programs that you are talking about, all of that takes place in New York. Isn't that correct?

MR. MacQUEEN: That's correct.

SEN. SKEVIN: Earlier today we had a statement from a representative of Rutgers University, which I will quote to you: "For a television station to send a film crew of four persons to New Brunswick involves a minimum of three hours of travel and production time, making it a high-expense decision for an assignment editor"--that's the fellow you talked about before -- "and since film from New Jersey has to be processed before 5 p.m. to make that evening's news, only morning events

have any chance of getting coverage."

Do you find anything wrong with that statement?

MR. MacQUEEN: Well, I will agree it probably takes in the neighborhood of three hours. I think that with some of the technical improvements, and I am going to refer to specifically the ability with the so-called minicamera, to shoot line-of-sight, microwave back, is one of the answers that, and this is going to grow, there is no question about it, the use of the minicams, that will very much not cause that problem, and since we are such a large area, that same problem under present film crew processing, the same problem is occurring for us in our entire area.

SEN. SKEVIN: I have no further questions. Senator Maressa?

SEN. MARESSA: How long have these minicams been available? Is this something that is just developed technologically?

MR. MacQUEEN: Well, they really came into being--I will be approximate, I would say about three years ago, and the acquiring of them and the training and so forth has taken time. We are right now not capable of microwaving back, and

we do have a minicamera in operation and ability to tape, we will be in the microwave capacity within the next month.

SEN. MARESSA: What does that require additional that you don't have?

MR. MacQUEEN: That requires simply the delivery of the equipment, specifically what they call the microwave dish, and certain other equipment that would be mounted on our transmitter so that we can then line-of-sight and put a signal to the dish, which can then be transmitted into our studio.

SEN. MARESSA: And you would have a transmitter where?

MR. MacQUEEN: Our transmitter presently is in the Empire State Building.

SEN. MARESSA: You would envision having perhaps a transmitter in New Brunswick?

MR. MacQUEEN: No, I am saying the final capacity of the minicam, minicamera, needs that installation of equipment, and it's simply been a process of delivery time, we are waiting for delivery of the equipment.

SEN. MARESSA: I see. You could take something live and then bounce it off the antenna?

MR. MacQUEEN: That's correct.

SEN. MARESSA: Or tape something and then transmit it later?

MR. MacQUEEN: Or the ability to put the picture into our area, and if it happens to be, say, like three o'clock in the afternoon, we could tape it and then present it on the news. The dish is giving us the capabilities of covering a news event while you are on the air, which takes it out of this pre and post five o'clock problem or morning.

SEN. MARESSA: I see. Thank you.

SEN. SKEVIN: Thank you, Senator Maressa.

Robert L. Hosking, Vice President and General Manager, WCAU-TV.

Mr. Hosking will be the last witness for the morning session. We will adjourn for lunch and reconvene at two o'clock.

MR. HOSKING: Mr. Chairman, Senator

Maressa, I have a brief opening statement, if I may.

My name is Robert L. Hosking. I am Vice President
General Manager of WCAU-TV, Philadelphia, licensed

to CBS Inc. to operate on Channel 10, Philadelphia.

A few months ago the New Jersey Coalition for Fair Broadcasting asked that we provide them with information concerning WCAU-TV's service to New Jersey viewers. Responding to such inquiries is

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which of our news and informational broadcasts are not of service to New Jersey residents. For example, our news stories and discussions concerning events and issues relating to the Philadelphia metropolitan area, the Delaware Valley, or which are national or international in scope not of service and interest to our New Jersey viewers? We believe they are.

Despite misgivings about the issue of what constitutes service to New Jersey, we replied to the New Jersey Coalition, and I would like to provide a copy of our January 28, 1975 response for the record of this proceeding. I believe you have copies of that.

Among other things, that letter gives illustrations of stories originating from a great many communities covering a wide range of subjects. As the letter points out, our resources committed to New Jersey news and issues, and they include the maintenance of an office in Cherry Hill, New Jersey, and the assignment of a full time reporter who is a Jersey resident. Our New Jersey reporter is assigned a film crew each day. Additional reporters and film crews are frequently assigned as required by the flow of news.

In addition, WCAU-TV maintains a full time correspondent in Washington. His name is Dan Cryor, and his major responsibility is to cover the activities of the congressional delegations representing the Delaware Valley in the nation's capitol. A significant portion of his time is spent covering the activities of New Jersey's representatives and United States senators.

The New Jersey Coalition says its 1973 monitoring of the early evening news broadcasts shows 13 per cent of the time devoted to news on Philadelphia stations is about New Jersey people and events. It says this is low. Without commenting on now they arrived at this figure, 13 per cent of a whole universe of 1973 news about Vietnam, the Middle East, the world economy, national and regional developments, and entertainment reviews is a large figure and demonstrates significant attention to, rather than inattention to, New Jersey people and events.

A recent spot check of our early evening news broadcast indicated the number of stories concerning New Jersey ranged from day to day from one to eleven. This clearly demonstrates that news coverage does not lend itself to percentage analysis

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In any event, the overall effort of WCAU is to provide programming which is responsive to the problems, needs, and interests not only of the City of Philadelphia, but the other areas we serve. In spite of the increasingly frequent demands of groups with particular interests to secure a certain percentage of coverage directed to them, our news and programming judgments cannot be predicted on any type of quota system, whether it be based on sex, race, ethnic background, religious preference, political persuasion, or our viewers' place of residence. Indeed, it is our view that were we to accede to such demands, were we to establish some type of quota system, instead of serving the many, WCAU-TV would be communicating separately with targeted segments of the community it serves, on a quota basis.

In conclusion, Mr. Chairman, let me say that New Jersey is not just another state to WCAU-TV. It is an integral and important part of our coverage area. It is also home to many of our employees and was, by the way, my home for 42 years before my recent move to Pennsylvania, and no, sir, I was not a constituent of yours, although I was from Camden County.

Thank you.

I will be happy to entertain any questions

SEN. SKEVIN: Senator Maressa?

SEN. MARESSA: Who is the New Jersey

reporter in Cherry Hill?

MR. HOSKING: Currently it's Terry Ruggles

SEN. MARESSA: Were you with us this

morning, Mr. Hosking, when the other people were

testifying?

MR. HOSKING: I have been here since the

beginning of the proceedings, yes.

SEN. MARESSA: You have heard what Mr.

Kurlinski from Rutgers indicated, his ideas

concerning New Jersey news gathering sources and so

forth. What would be your answer to those questions

that I asked the other people?

MR. HOSKING: Well, I would like you to review them one at a time for me. However, prior to doing that, let me make one statement, that there seems to be implicit upon what you say that were we to, through whatever device, have more New Jersey news, there would indeed be more New Jersey news.

We have a quart of water, you could say, which is a newscast. If we add another pint, we have to take a pint out, and quite frankly, we are hard pressed

to determine who we do not serve as well in order to serve somebody else better. It is not an easy problem.

SEN. MARESSA: I think that, and as I indicated, whatever you do, if there is in fact a lack of New Jersey coverage, it's my opinion it's not deliberate.

But someone testified earlier today that

if you were a hyphenated station, you had a hyphenated
station, then you would be obliged by FCC regulations
to cover news in your station area or city or

whatever. If your station were, for example,

Philadelphia-Atlantic City, then it would not be
unconstitutional or an invasion of the constitutional
guarantees of the freedom of the press, or whatever,

if you in fact spent more time on South Jersey or

Atlantic City, because that's where you are licensed.

Now, we believe that New Jersey lacks identity. We believe that you are doing a good job, but you are not doing as much as you could be doing for New Jersey necessarily, the cup will runneth over if you've got more than you can put in it in a given amount of time. But maybe we want a little more Atlantic City and a little bit less Doylestown or something like that.

MR. HOSKING: Let's explore that one, sir, if we may. First of all, the lack of identity predates that of television. Ben Franklin commented on it 200 years ago. If we were indeed to have a hyphenated station, I am not sure exactly what that means, if Atlantic City with a population of 47,000, our coverage still consists of almost eight million people in portions of three states. Our news judgments are predicated on the flow of news on any given date. To dream that we would have a quota for Atlantic City as part of a hyphenation setup disturbs me greatly, because if news were not from Atlantic City that day in the priority in which it would be normally put on the air, I would hope it would not be put on the air. In other words, we are not serving the City of Philadelphia, we are serving the portions of three states.

SEN. SKEVIN: We can talk about adequacy, not the quality. We have agreed with your premise in terms of what is news is a decision of the people that are involved as editors and the reporters involved, but we are talking about adequacy.

Now, do you have someone in this particular area outside of your one New Jersey reporter?

MR. HOSKING: Yes, sir. As a matter of

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fact, we frequently do--I cannot speak on facts today because I haven't talked to the news editor, but there is a crew here from WCAU-TV, I notice the reporter is not our New Jersey reporter, he is a general assignment reporter. I would guess, and again I didn't stop at the station prior to coming out, that Terry Ruggles and the crew were somewhere else in the state.

There are many, many occasions when we have multiple coverage by crews, by reporters in the State of New Jersey. Again that's predicated on the flow of news on any given day.

SEN. MARESSA: Mr. Hosking, what you are saying then is that at no time do you make a decision, or whoever in your station makes the decision, based upon economics, the business of what it is going to cost me to send a crew to Vineland, what is it going to cost me to send a crew to Atlantic City. Are you saying that that never comes into any kind of bearing in arriving at a decision?

MR. HOSKING: I can't say it never does, sir. The economics does not on a given day. For example, last winter when about half of our staff had the flu, conceivably, particularly if the story

were marginal anyway, but that's a very rare exception, that's not a case, and this statement made earlier about--well, that was a New York statement that three hours and film development.

I would comment for a moment, if I may, on electronic journalism because CBS-TV was the pioneer in this regard. WCAU-TV for the past two years has had a completely equipped mobile unit with a minicam. We have two receiver points and on any line-of-sight situation we can transmit back to the station. We are frequently live on the six o'clock or seven o'clock or eleven o'clock news, or it can be taped. We look forward to the day when we will be all electronic and have many mobile units in the field on any given day. We expect to have a second one this summer.

SEN. MARESSA: It was my thought if you had a station in Hammonton or somewhere that's central South Jersey with a studio and a film crew, it would be a lot easier.

MR. HOSKING: Let's explore that for a moment, because I don't agree with your premise.

The only advantage I can see to doing that is, true, for people in Hammonton or Vineland or wherever this facility would be set up, it would be more convenient

for them were they to ask to be live on the news, or were they to be on a community affairs program, but it would only be convenient for those people in that given area.

As Mayor Bradway said this morning, the program he was on, and whatever station, he appeared with people from other geographic areas, had there been one in Atlantic City, true, it would have been more convenient for him, it may have been less convenient for others.

I would submit we have not lost new stories nor have we done community affairs programs because of people's inability to come to our station. It is a lot easier for representatives from the New Jersey Legislature to come from Trenton one hour than it is Harrisburg at two and a half hours, and as a matter of fact, we maintain such a flexible schedule of taping that if someone can't come one time, they normally can at another. It is not a problem, and with all due respect, I would rather have mobile units, which is the direction we are going, than to a fixed facility in a given place.

SEN. MARESSA: I understand what you are saying. I don't agree with you, sir, I still think we should have a station in New Jersey, or at least

maybe two stations.

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What about the idea of taking over the public channels, 52, 23?

MR. HOSKING: Who take it over?

SEN. MARESSA: Having New Jersey, have one of the New York VHF channels or the Philadelphia VHF channels assigned to New Jersey and convert 23 and 52 into a commercial station?

MR. HOSKING: Well, I can't comment on The only comment I would make is if people that. want to find something, they seem to have the ability to do so, and perhaps I don't mean to infer or imply for a moment the VHF doesn't have certain problems. However, it's interesting to note during the Flyers playoff games last year, which were carried on UHF in Philadelphia, they received a 22 rating within the area from time to time. That's considered to be a hit or a success in any prime time program, 33 per cent of all the sets tuned in. So that would seem to me that if UHF did indeed provide a service viewers wanted, they would seek it out and find it.

SEN. MARESSA: Of course you appreciate the fact that public television will not permit any commercialism at all and any sponsorship?

MR. HOSKING: I can't believe that people are tuning in to watch our commercials, Senator.

SEN. MARESSA: Well, you still have a lot more money to spend than the State of New Jersey to program its public educational channel.

MR. HOSKING: We put a great deal of money into our news gathering, that's correct.

SEN. MARESSA: Certainly. I have no further questions.

SEN. SKEVIN: Mr. Hosking, you mentioned the full time reporter who is a New Jersey resident. Can you tell me when he was assigned?

MR. HOSKING: Yes. He was assigned last summer. We had a change there, John Anton had been our New Jersey reporter. Our New Jersey office in Cherry Hill dates back to 1969. John is now the producer of our weekend news broadcast, meaning he is the person in charge for all intents and purposes on the weekend, it's virtually the news director.

SEN. SKEVIN: We had a statement of the New Jersey Chamber of Commerce which I will read briefly, Mr. Hosking, which I would like you to comment on. The bar graph indicates that as follows, the fact we lack a full time commercial television

presence in New Jersey means additionally that the economy and the culture of the State of New Jersey are not being adequately interpreted by the television industry to the rest of the nation. We are not unrepresented by and large of the television sets of the nation, which we would consider to be negative or unfavorable news. Would you comment on that statement?

MR. HOSKING: Well, there are several aspects to it. As far as the negative or unfavorable news, that perhaps would be in the eyes of the beholder or perhaps the definition of news on a given day.

I did read some of the material that was available from your hearings up in Hackensack, and the comments of nothing covered but crime and crumbs is totally erroneous, with all due respects.

I spoke to Terry Ruggles the end of last week and asked him the question of approximately how much of your coverage—now, please keep in mind his coverage is only a portion of our total coverage, as are our camera crews only a portion of our total crews, how much of your coverage is devoted to crime, and he says between five and ten per cent. His largest single category has been and appears to

continue to be the economy in one aspect or another, whether it be unemployment or taxes or whatever.

SEN. SKEVIN: Did you watch the TV news of our hearing in North Jersey, Mr. Hosking?

MR. HOSKING: No, I did not watch it.

SEN. SKEVIN: If I may ask you the same question I asked I believe it was Mr. MacQueen, if the TV coverage of our North Jersey hearing showed only the statistics favorable to the TV industry, would you say that would be in compliance with the fairness doctrine of the Supreme Court?

MR. HOSKING: Senator, I can't comment on this because I haven't seen it. I would only comment at the beginning you stated that you would not get yourself involved in content, but you were concerned about quantity of coverage. It would appear to me this is a direct quality or content or news presentation question. One, I did not see it, and two, I do not want to respond.

SEN. SKEVIN: If you take my word for it only statistics favorable to the TV industry were presented on the TV news of our North Jersey hearings, would you consider that fair, taking it from that standpoint?

MR. HOSKING: If you are telling me only

one side of a story was presented on a particular coverage, is that good, I would have to say I don't think it is.

SEN. SKEVIN: Was it adequate?

MR. HOSKING: In this case I will not comment.

In general, if one side was covered, I would consider the reporter to be totally derelict, and quite frankly, eligible for dismissal.

SEN. SKEVIN: How about the people who edited the TV?

MR. HOSKING: I would hold them equally responsible.

SEN. SKEVIN: Thank you, Mr. Hosking.

SEN. MARESSA: One question, Mr. Hosking.

If your station were hyphenated, and I am asking this as a layman, I really don't know the answer, and you were to become, say, for example,

Philadelphia-Cherry Hill, aside from the cost of maintaining a crew and a studio in Cherry Hill, would this have an adverse effect on your marketing problems?

MR. HOSKING: On our marketing problems?

SEN. MARESSA: Well, you know, your selling of time, or however you describe it.

MR. HOSKING: I don't think the impact would be noticeable in our market, advertisers are buying viewers, just like they are buying circulation with a newspaper, whatever we called it, would be irrelevant.

SEN. MARESSA: So that it would not have an adverse effect.

There seems to be a general concensus of North Jersey and South Jersey that you people are resisting hyphenation.

MR. HOSKING: Well, I can see no benefit to the viewers, Senator, with all due respect. I don't understand how the viewer will gain through this.

SEN. MARESSA: New Jersey will gain by an identification, if nothing else, the name of a New Jersey city. We go way back to Ben Franklin, we have had the problem that nobody knows where New Jersey is. When I was in the service they asked me where I was from, I said right outside of Philadelphia.

MR. HOSKING: Senator, with all due respect, I was quite afraid to say I was from Ramsey, New Jersey.

SEN. MARESSA: Well, you know the problem.

MR. HOSKING: I lived with it for 42 years but it didn't bother me in that respect.

There is no question about the fact that the state has a split personality. The upper half is impacted by the largest city in our country, and the southern half is impacted by the fourth largest city in the country.

SEN. MARESSA: And we are trying to do something about it.

MR. HOSKING: I appreciate your efforts and we aren't trying to fight against it, I appreciate there is quite a difference between the two aspects of the state, as you well know.

It's interesting the top ten cities of our service area have a population that is about one quarter of the City of Philadelphia. The population in South Jersey is pretty much spread all over the place.

SEN. MARESSA: I understand. But in any event, if the FCC were to decide that Channel 10, WCAU-TV, was to become hyphenated, this would not bother you?

MR. HOSKING: I can't comment on it,

Senator, because I don't know what it means. If it

means the only thing I do is say we are now

Philadelphia-Camden, whatever ---

SEN. MARESSA: O.K. Especially if, do you suppose, New Jersey were to subsidize your station by putting up the studio?

MR. HOSKING: Any subsidy by a government facility to assist us in our news gathering is something I consider to be deplorable.

SEN. MARESSA: Not news gathering.

MR. HOSKING: Well, any other efforts in that respect.

SEN. MARESSA: News studio.

MR. HOSKING: No, I would prefer the government not get into a subsidy of a private enterprise system.

SEN. MARESSA: How could that be deplorable? I don't understand. They are not going to control you.

MR. HOSKING: I would hope not.

SEN. MARESSA: If they provide facilities, say, for example, that all of you, 3, 6, and 10, or even the UHF channels would have access to.

MR. HOSKING: Sir, let's explore that for a moment, such a thing is put up at a different place, now, what we are really saying, when we want to do something, you want to do a community affairs

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program, if we would at that point move a large herd of people over to this facility to put on this program, that where it may be convenient for one person or more convenient for them than for a studio, talking about diffusing our efforts, and if you carry it all the way through of putting up multiple places all over the place, news journalism is a highly centralized operation. For example, we want our reporters back at the end of the day because we frequently want to put them on the news live in addition to their film report to provide additional prospective to the story, whether it be through a Q and A or comments or whatever. To diffuse our efforts by setting up regional broadcast facilities is in my opinion no way to better serve the people. That whole staff would have to move over to tape that one half hour show someplace, whatever it is they are going to do with, whereas I could have produced three programs of equal merit right in our own studios.

SEN. MARESSA: Thank you.

SEN. SKEVIN: Thank you, Mr. Hosking.

MR. HOSKING: Thank you.

SEN. SKEVIN: We will now adjourn until two o'clock.

(A lunch recess is taken.)

SEN. SKEVIN: I would like to reconvene after lunch with our first witness, Herbert Hobler, President of Nassau Broadcasting Corporation.

MR. HOBLER: My name is Herbert W. Hobler and I am President of the Nassau Broadcasting Company in Princeton. We own and operate WHWH-AM in Princeton, the number one listened to station in Mercer County of all 90 stations that can be heard in the market, and WPST-FM Trenton, New Jersey's most powerful station and the only New Jersey station that covers the entire state. We are also the 90 per cent owners of a cable TV system in Ocean County, which is growing as fast as state restrictions permit.

I have two other qualifying statements to make. I am a pioneer in television, starting as one of the first five network TV salesmen at NBC-TV in 1949, and subsequently I was in sales at CBS-TV network. Later I supervised production of some 4000 TV commercials and hundreds of TV shows at Videotape Productions of New York. More than half of my background of almost 30 years is in the television industry.

Second, because our stations have been

speaking out publicly on the radio about the federal government's restrictions on the electronic press,

I was honored as the nation's number one radio broadcaster of the year last month and received the Abe Lincoln Award for our frank criticism of the Federal Communications Commission and congressional impositions of the fairness doctrine, the equal time law, the restrictions on cigarette advertising, the denial of the right of broadcasters to accept advertising for the armed forces, and for other critical injustices to the American public through restrictions on their principal sources of information in this country, which is radio and TV.

I am pleased, by the way, that the Abe
Lincoln Award was personally handed to me by
Chairman of the Federal Communications Commission
Richard Wiley at the Ft. Worth, Texas banquet. He
was most gratified that, unlike most broadcasters,
I felt strongly enough to speak out on behalf of
the American public and broadcasters on these
issues of broadcast freedoms.

This award is most relevant to today's hearings, for we gained national attention by challenging the fairness doctrine and the equal time law by demonstrating its unfairness and

impracticality during the New Jersey gubernatorial campaign 18 months ago. While we provided regular free time to all twelve legally qualified candidates, we never were able to be journalistically responsible to the two candidates that 99.5 per cent of the New Jersey citizens voted for.

Governor Byrne and Congressman Sandman additionally received special public criticism by our stations and others in the state who could not comprehend their special attention to New York and Philadelphia TV stations with little or no attention to the principal sources of news communication in this state, the 53 commercial radio stations. Since I am not here merely to outline the position of radio stations in this state, I will leave the subject temporarily.

Let me say first that while I am somewhat sympathetic to the cause of the New Jersey Coalition for Fair Broadcasting, I also consider the movement principally one of a political nature. I know a few people who are starved for news of New Jersey and I find the pressures being applied by this group and by the governor diametrically in conflict with the rights of a free electronic press. To put my position in perspective, I would like to play for

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you an editorial which started today over the air on WHWH Princeton and WPST Trenton.

(Taped editorial follows.)

"This is Herbert W. Hobler, President of the Nassau Broadcasting Company, speaking on the subject of the governor of the State of New Jersey injecting himself to the press freedoms of New York and Philadelphia TV stations.

"For several years a group known as the New Jersey Coalition for Fair Broadcasting has been negotiating with, pressuring, and now threatening the TV stations in New York and Philadelphia for not carrying as much news as they would like to see.

"The greatest safeguard in our nation is in the freedom of the press as guaranteed by the First Amendment. This station has constantly pointed out that no newspaper would bow to federal pressures that dictate quantity or quality of content. Nor would any rational citizens' group attempt to disrupt this important right of the newspapers through the use of federal or state pressures. We may choose to disagree with a newspaper, but we must recognize their right to free judgments of publication.

"Members of the New Jersey Coalition for Fair Broadcasting have told me, and have publicly

New York and Philadelphia TV stations. Nevertheless, they cannot accomplish their goals without attempting to do so. If a New York TV station were to provide 15 per cent or 20 per cent of their news for New Jersey, and it was all Newark, New Jersey news, certainly the pressure group would push further for more statehouse news. Indeed, they have just done so. That dictates content, that makes private individuals and groups determinators of what kind of news, not just how much news.

"The governor, who as recently as two weeks ago told a New York TV station he was not in total sympathy with the New Jersey Coalition, further stated he would not interfere with the license renewals, and he has now come out with and publicly stated that he would file an argument in opposition to New York and Philadelphia TV license renewals with the Federal Communications Commission. We believe this is the first time that a governor of a soverign state has used his position and power to inject himself and his state into the freedoms of the press.

"By what judgment does the governor of this state feel he should dictate news coverage to

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the media? The nation was aroused a few years ago when President Nixon threatened the broadcasters, but he did not take official steps as the governor of New Jersey proposes.

"You do not speak for me, Governor, nor, I suspect, for millions, if not the majority of residents of the State of New Jersey who do not feel any severe lack of news communications in this state. They read newspapers, they listen overwhelmingly to the 53 New Jersey commercial radio stations, they view New York or Philadelphia TV for international, national, regional, and yes, key New Jersey news stories. Many view excellent TV news on the four state stations that they support by their taxes. New Jersey citizens don't feel they are lacking in news of their state. Certainly people who wish to make news and be in the news want more TV news from those commercial stations, but the public is not dependent upon TV for adequate news and information.

"For example, 58 per cent of all Americans get their news in the morning from radio, 19 per cent from TV, 17 per cent from newspapers. Of course, in the evening TV news gets much higher attention.

"Among your answers, Governor, is working with what must be a free electronic press without

threats, by providing enough money to justify the continued existence of the tax-supported statewide network of four UHF stations so that the voters will know that good New Jersey television news already exists, by an immediate streamlining of the burdensome and negative controls over cable TV in the state for future TV news programming, by better use of New Jersey radio stations which you have minimized ever since you ran for office.

"We challenge you to step aside, Governor.

Let the New Jersey Coalition for Fair Broadcasting

use their pressure tactics, if they must, but

divorce yourself, divorce the State of New Jersey,

from challenging the basic freedoms which the media

must have."

(End of taped editorial.)

By messenger a copy of that editorial was sent to the governor this morning for his response this morning.

Now let me get to the specifics. What are the problems and how real are they? What can be accomplished, what cannot or should not be accomplished?

First, I utterly resist the continuing pressures being put on broadcasting by well meaning

the responsibility, much less the judgment, to dictate what kind of news, what kind of programming the electronic press must have. The air waves are not owned by the public. Through the FCC frequencies are allocated to those who would apply for or buy a radio or TV station. And since over 7000 radio and TV stations have been sold in the past 20 years, almost everyone who wishes to be in the media can get into broadcasting.

The Communications Act of 1934 specifically says, in Section 326: "Nothing in this Act shall be understood or construed to give the Commission the power of censorship over the radio communications or signals transmitted by any radio station, and no regulation or condition shall be promulgated or fixed by the Commission which shall interfere with the right of free speech by means of radio communications."

This clause is still in the Act and applies also of course to television.

In spite of this, a fairness doctrine was implemented, even upheld by the Supreme Court in the landmark Red Lion case in 1964. However, if you read the New York Times Magazine yesterday, you

would have seen excerpts from a new book by Fred
Friendly, which publicly reveals how a political
pressure process--as blatant as the recent Republican
Watergate affair--used the fairness doctrine
surreptiously to indirectly force broadcasters to
accept viewpoints critical of the conservative
Goldwater cause. These steps even ultimately led
to influencing the judgment of the Supreme Court in
the Red Lion decision, and then the FCC reconfirmed
and tightened the fairness doctrine.

Today, however, the fairness doctrine is being challenged more and more not only by broadcasters, but by people like Senator Sam Irvin and Senator Proxmire, who have introduced legislation to eliminate both the fairness doctrine and the equal time law, because the fairness doctrine inhibits the broadcaster not only in news, but particularly in investigative news, provocative programming, and therefore, inadequate journalistic responsibility to the public it is supposed to serve.

I mention this revelation by Fred Friendly because it was an unrevealed political technique that affected the freedom of the press then, it is an overt political process now that is pressuring

the electronic press. It is one more creeping threat to our basic freedoms.

I would like to quickly read one short paragraph from this article in the New York Times Magazine by Fred Friendly. "High minded principles of regulation are tricky, even dangerous, to administer in the society of powerful, competing interests, and all parties involved, the executive, the broadcasters, the courts, the public, need to understand the process more completely than they do now."

And of interest also was the fact that Arthur Larson, former head of the USIA and an Eisenhower supporter originally, who was involved in this whole thing, has recently said in response to this book: "The whole thing, that of using the fairness doctrine, pressure against the broadcasters in the Goldwater campaign, the whole thing was my idea, but let's face it, we decided to use the radio and fairness doctrine to harass the extreme right. In light of Watergate it was wrong, but we felt the ends justified the means." They never do.

You may have also seen the New York Times today a five column article, and Commissioner Wiley has said somewhat reluctantly, I suppose, by the

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tone of his remarks, he states that the fairness doctrine is a good idea, and has aroused some flak in Washington.

So I state, a ricochet process is taking place in our broadcast medium. Usually dedicated citizen groups with usually good causes are attempting to force their viewpoints, their judgments on broadcasters, and the American public becomes a loser.

Second, cable television eventually will undoubtedly become the principal source of communications in this country. It has an exciting future, but here the State of New Jersey passed a bad law for cable control, placing controls of future TV press under the restrictive Public Utility Commission. It is further not funded adequately. There is not one cable operator in the state who has not suffered minimal or huge financial expenses, horrendous delays, and utter frustration. I sit on the board of directors of the New Jersey Cable Association. It is nothing less than tragic. Amending legislation must be passed promptly, and Dick Leone, who originally was responsible for much of the philosophy that went into that bill, is one of the first to agree he and others at the time were

ill-advised.

Cable TV can be exciting for TV news of a local and statewide nature, and it demands the attention of the legislature immediately. While cable TV news is not a solution to the concerns for more New Jersey news today, it is an important beginning for tomorrow.

Third, let's talk about the coverage of
the New York TV stations, for example. Some 30 per
cent of their service area is in New Jersey. If you
were to presume that 30 per cent of their
nonnational, noninternational, nonlocal news should
be about New Jersey, it probably would amount to
perhaps five to ten per cent of their total news.
But I do not choose to believe any quta or
percentage is in order, for that once again dictates
programming of news.

I would advise you I have also learned or heard that Rockland County, two per cent of their total audience, has also filed or planning to file with the FCC because they feel they should also have more representation. Where does it stop?

Next I would ask, of the six New York commercial VHF stations, would you have each station treated the same way? If you choose to think one

New Jersey VHF station might solve a lot of problems, why then should all six New York stations be pressured? Between them all, is there not plenty of news time that can be given to New Jersey? In brief, even the FCC recognizes that each station is programmed differently in each market. They would not, should not, force every station to have similar patterns.

Also, can you truly—I mean truly—be the objective judge of what is news? As a New Jersey citizen for 35 years I may not be but casually interested in whether the turnpike rates are going up, or perhaps if I rent I don't care about property taxes, or whatever. It is the news editor's judgment, right or wrong, to select news items for his newspaper or radio or TV station. Personally I simply will not inject myself at all into the affairs of my own broadcast news department. They must be allowed to select news freely.

I can, and will, from time to time suggest they are overlooking certain important features. But news must be programmed not by external committee or special interest action.

Fourth, can one TV VHF in the state solve the problem? Not at all. Not only would Channel 8,

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the likely channel, not cover the state, it would probably collapse without a network affiliation.

Further, the highest production cost in television is the cost of TV news. It's invariably a losing proposition for broadcasters. I cannot see an independent television operator providing any significant New Jersey news to the state nor an audience of adequate size in competition with other commercial stations to provide any significant platform for public exposure of individuals.

Personally I would love to own a VHF TV station in New Jersey, but only if I had tremendous freedoms and large amounts of money to try and make a go of it.

I suppose that even if engineering would permit it, a VHF TV station in New Jersey is even no solution to these concerns.

Fifth, the hyphenated New York-New Jersey station would, in my judgment, create a potpourri station which might well reduce the total audience of whatever station is used, and which one do you pick, by the way? You simply can't be a master to all peoples. Further, the hyphenated station would ultimately provide only token programming and news in any event, in my judgment. The realities of cost

will continue, and so I rule this out.

 $\label{eq:solutions} \mbox{So I come to several conclusions and} \\ \mbox{suggestions.}$ 

- viewpoint--or my viewpoint--on the media. I see no significant solution to the concerns shown by your committee and others by having a VHF channel in the state. I see a hyphenated station as little real service to the balance of New Jersey, except in part to northern New Jersey. I do see working with the TV stations in New York and Philadelphia on a nonthreatening basis.
- 2. I also see other solutions to what I consider an out of proportion problem.

I have spoken about the need to encourage CATV to grow in this state. That is one part of the solution.

Now, I must speak of the radio stations in this state. I have personally and in writing on more than one occasion offered to Governor Byrne the use of our statewide WPST Trenton station for a half hour State House feed on the air, but by closed circuit to every other radio station in the state for the purpose of getting instant statewide information for use by the stations. The stations

are very interested. I continue to get no response from the governor. Further, I wish to dramatize the strength of news coverage in the state as covered by only 29 of the 53 state radio stations who participated in a recent survey by the New Jersey Broadcasters Association.

This is a very confusing map, but makes the point of the coverage of just 29 of the 53 stations in the state. There isn't a place in the state where you can't get more than at least two or three or four New Jersey radio stations at least.

Now, with coverage like this, we have presented a statistical survey also, which will be published shortly, about the listening in the State of New Jersey to New York radio stations.

Most of them are community radio stations.

Our soon to be published survey dramatically demonstrates the exceptionally high listening to New Jersey stations by New Jersey residents, primarily because each of them program local and state news, public affairs, local and regional events, local and statewide sports. Putting all 29 stations into nine statewide marketing areas, they have over 40 per cent of all radio listening, regardless of New York and Philadelphia radio stations. Some have as high as

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64 per cent of all radio listening. And radio reaches over 97 per cent of all Americans every week, in the area, by the way, where television is not reached.

During the gubernatorial campaign I referred to earlier, we also publicly editorialized about the fact that candidates Byrne and Sandman chose to put such broadcast moneys as they had first and principally on New York and Philadelphia TV stations. Example, the \$4000 cost of the 20-second spot adjacent to Sanford & Son on WNBC-TV, which was purchased by the Byrne campaign, was poorly spent. First, over half the audience was not in New Jersey. Second, the same \$4000 could have purchased ten 30-second spots on each of the 53 New Jersey radio stations with far greater reach. by the way, money raised in New Jersey for political campaigns would have been spent in New Jersey. consider such use of TV highly inefficient and far more ego-building than practical.

Right now almost 80 per cent of New

Jersey radio stations carry State House news. One
out of five endorse political candidates. All have
either United Press or Associated Press and get the
special New Jersey news feeds from them. But the

tragedy, the real tragedy, is that New Jersey political figures largely ignore the principal sources of communications in this state. Less than half of them regularly send press releases to the radio stations, and less than a third of them are heard themselves on the air because they don't keep in touch in person or by phone with the stations.

After 18 years in TV, I am constantly overwhelmed by the reach and impact of local radio and equally disappointed that so many officials in this state ignore New Jersey radio. Senator Hubert Humphrey told me in Washington a year ago the very first thing he does when he comes out of hearings with news is to call the Minnesota radio stations for live reports, and then he calls the written press. And Senator Humphrey is not unique.

In spite of constant probings and offerings by New Jersey radio stations, we find less than satisfactory response from congressional, state house, and legislative members. The local political figures in this state are far more knowledgeable of the power of local radio and constantly use it. In spite of this, we all have great coverage of what is happening in New Jersey.

Finally I wish to speak about the four

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state supported TV stations. I was in the governor's office for lunch one day last year, the day after he had appeared on public TV and had accepted phone calls regarding an issue he took to the people. He said, "I am amazed so many people watch the public TV, I hadn't realized that."

Gentlemen, as a taxpayer, as a professional telecaster for 18 years, I am appalled that these four state TV stations are not better promoted to New Jersey citizens. I believe well over 80 to 85 per cent of all New Jersey citizens can see one or more of these four stations, yet last year only \$20,000 was spent in paid media promotion in newspapers or billboards or radio or whatever, and any commercial operator would agree this is ridiculous. As an aside, as was pointed out earlier today, on UHF when the Flyers were playing, they had 30 per cent of the audience. When you put on something and you promote it, people will tune to UHF. How do you expect people to look at any TV station or radio station, particularly one on the UHF channel, without promotion? That is the essence of building an audience.

These four stations put on an extremely good New Jersey news, they have many excellent

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programs, but in spite of their ever-growing audience it is far behind what it should be for sheer lack of promotion and advertising. And don't sell UHF short, there are numerous markets in this country where equally high listening to UHF and VHF occurs. Conditioning the public, by programming and advertising, makes the TV viewer turn the dial to the UHF band.

I say my present New Jersey TV tax moneys are being wasted. You should close down these four stations, or be as professional about them as you would wish those New Jersey and Philadelphia TV stations would be regarding the cause of news for New Jersey. Otherwise our tax dollars are being ineffectively used.

Thank you for your time, and I would be glad to respond to your questions.

SEN. SKEVIN: Senator Maressa?

SEN. MARESSA: You covered a great deal of territory there, sir, and it would be difficult to get into the meat of your presentation. I would just have to say in the first argument that it's our position, my position, that New Jersey does suffer from, by reason of the fact that it does not have a VHF channel station, although you seem to

make an opposing argument.

MR. HOBLER: I minimized that, sir.

SEN. MARESSA: I think perhaps of course you say which one will we take into the state and so forth. I think the idea may be of commercializing our public authority, our 52 and 23 may draw the state together if we interweave somehow in programming North Jersey with South Jersey. I believe that it's really necessary for the identity of New Jersey, and I take issue with the fact—I think it's your opinion—that nobody should tell newspapers, radio stations, or the TV, media in general, what to program, how to program, or when to program, because of any invasion of the right of freedom of speech or freedom of the press.

MR. HOBLER: If I may comment on that briefly---

SEN. MARESSA: Let me finish just one thing and I would appreciate your comments.

MR. HOBLER: Yes, sir.

SEN. MARESSA: I happen to believe we all must have someone to answer to. As legislators we have our constituents to answer to. I mean if you are a schoolteacher, you've got a superintendent, no matter, everybody, members of these working crews

have bosses.

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Are you saying that the media by reason of the constitutional guarantees absolutely should have no responsibility to anybody other than perhaps to refrain from the use of profanity or something like that? Is that what you are trying to say?

MR. HOBLER: Senator, I didn't even infer I inferred, and I used it only in the editorial sense, and I will use it here again, that the thing that has kept this country as honest as we can for 200 years has been the flexibility of the newspapers in this country. I can't imagine the broadcasters investigating Watergate, I can't imagine broadcasters going to jail for principles as members of the press do in this country, and I suggest to you that newspapers and radio stations and publishers and everybody else are certainly subject to and should be subject to public criticism. But I totally resent the threat to a licensed TV or radio station because they happened to be licensed by the federal government. There is no such threat you can hold over the head of the New York Times or Philadelphia Bulletin if you wish to get them to have more New Jersey news. You can pressure them, you can set a strike up outside,

but you are wielding a threat over the most important communication in this country. 80 per cent of all leisure time in this country is spent with radio and television, 45 per cent with television and 35 per cent radio. This bothers me, the fact this has just come out is a frightening thing to me if the fairness doctrine was used politically, and I suspect you are going to hear a tremendous lot more about this now that Fred Friendly has come out with this, the very fact we have a fairness doctrine based in large part upon what was occurring in that 1963-1964 campaign.

ricochet, because if I am forced, if the New York

Times is forced, by whatever means, to try to speak

for all people, they are not going to speak for all

peoples, they will be a nothing. They must have a

viewpoint. I think the most exciting thing in this

country would be to let 7000 radio and television

stations free to editorialize rather than take the

middle, because there are a lot less newspapers in

existence right now than ten years ago. In New

York there's something like 94 radio and television

stations and five dailies, and yet New Yorkers and

New Jersey people don't have the diversity of public

opinion.

SEN. MARESSA: I would like you to explain why they are not free to editorialize.

MR. HOBLER: Because of the fairness doctrine and equal time law.

SEN. MARESSA: I would like to see that imposed on newspapers instead of taking it away.

MR. HOBLER: Happily the Supreme Court ruled they would not impose the fairness doctrine a year ago.

No, I want to make it eminently clear I think every business, every media should be kept honest, but not by the governor and not by law, by pressure from the people willing to make their points known of course.

characterized our governor unfairly. I think his only idea of involving himself in this is to get more coverage for the State of New Jersey, to get an identity for the State of New Jersey. We use the word identity. We don't know how it's to be accomplished, we are not experts, he is not an expert. Perhaps the people in the field can help us determine how New Jersey should realize an identity. I don't know exactly how it's to be done.

That's what he is trying to accomplish.

SEN. MARESSA: You would seem to indicate he is trying to become a dictator and a threat for us, and I don't think that's the idea at all.

MR. HOBLER: I am sure he is.

MR. HOBLER: No, I have only suggested we should be questioning the power of his office and the concern of the state to intervene with a license renewal.

SEN. MARESSA: Even if it's his objective and goal to obtain an identity for his state?

MR. HOBLER: Even if his objective, because that threatens the free press. There are other ways to do it I believe.

SEN. SKEVIN: Mr. Hobler, I am also overwhelmed by the comprehensiveness of your statement and I am sort of—it's like a smorgasbord, you just don't know where to start in terms of your content here, but as I understand it, you are primarily arepresentative of the radio stations. Is that correct?

MR. HOBLER: No, I am a broadcaster and that's why I pointed out in my remarks my television background and the fact we are also in cable.

SEN. SKEVIN: I notice the fact you are in

cable television, but in terms of commercial television, you have no interest in that particular area at the present time?

MR. HOBLER: Not at the present time.

SEN. SKEVIN: And mostly your television experience involved as a TV salesman and videotape production, some 4000 TV commercials that, you know, you referred to in your opening statement. Is that correct?

MR. HOBLER: Yes. I was involved in television about 18 years in various media.

SEN. SKEVIN: I want to congratulate you on your award as a radio broadcaster that you referred to.

MR. HOBLER: Thank you.

SEN. SKEVIN: We are concerned, as in my opening statement, about the freedom of press also, and as I pointed out, the lack of adequate news coverage can also be censorship by the communication media, and the interest of the public can be drastically affected, and I am sure that you will agree that the essence of democracy will be able to obtain information and to have an informed citizen participate in that democracy. If they don't receive information about the news and their

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community and their identity, they of course are not participating in that democracy.

I was very much interested in your comment with the news people at your radio station that you pointed out to them certain news events that they overlooked, and I am just curious, sir, that did they comply with your wishes for those news events? How did they respond to that?

I must suggest to you, sir, I may be a bit unusual in the broadcasting industry, the very fact I am speaking as I am today and got the award as I did. I believe that the news department has the ultimate responsibility for programming news. I have made suggestions from time to time, and sometimes they have taken it and sometimes they haven't, but I will not impose it upon them, and when we endorse political candidates, I set up a committee of seven, so I have one vote of seven, and I think the only way a news reporter or a newscaster or anybody in the newspapers can work properly is with a general overall philosophy of independence.

SEN. SKEVIN: In that independence they responded to your request in certain areas. Isn't that correct, sir?

MR. HOBLER: No, I will not say that.

SEN. SKEVIN: You just said that.

MR. HOBLER: I said from time to time I make a suggestion on certain action, and if they feel it's a good idea, they will do it.

SEN. SKEVIN: They have accepted your ideas in certain instances. Is that correct, sir?

MR. HOBLER: In certain instances.

SEN. SKEVIN: How about the public, where would they get acceptance of their suggestions if it isn't through their representative and through their governor?

MR. HOBLER: I think the public, if they have a concern, as the New Jersey Coalition for Fair Broadcasting does, they should speak with the broadcaster.

SEN. SKEVIN: Individually, sir, is that what you are telling us?

MR. HOBLER: No, they can come as a group. I said that.

SEN. SKEVIN: Individually like you did with your station, suggested certain news items should be covered, you tell me how an individual citizen of this state can do that with broadcasters like you did.

MR. HOBLER: Because we have hundreds of people, Senator, come into our stations.

SEN. SKEVIN: Hundreds of people?

MR. HOBLER: Hundreds of people.

SEN. SKEVIN: How about within your sphere of activities?

MR. HOBLER: Hundreds of people come to our station in the course of any given year for suggestions for news items or programs and ideas which we respond to within the means available and time we have available, and anybody in the United States could do that with their local TV and radio station.

SEN. SKEVIN: You feel that is a better approach than the people who represent them, their elected representative, the governor of this state?

MR. HOBLER: Yes, sir, I certainly do.

SEN. SKEVIN: And it's more encompassing and you feel the people are adequately represented through that process, several hundred people in the entire State of New Jersey, which involves over seven million people?

MR. HOBLER: I think the people have the opportunity, as they did before the governor got involved.

newspaper, for example, O.K. I am sure this is going to be reported. One newspaper will report it with a slant towards an invasion, whatever we are doing here as being an invasion of the privacy and the freedom of speech or freedom of the press or something, and another will allow maybe the FCC should give New Jersey a public hearing and maybe we should have a TV station. O.K. Now, suppose, for example, we had a preponderance of newspapers owned, for example, by the Democratic Party in this state, wouldn't the citizens of this state then have the wishes of the partisan media imposed upon them by slanted coverage?

MR. HOBLER: Within the content of broadcasting stations, and I was interested in the comments this morning within the framework of a limited newscast, I don't think there should be any bias in their editorials and their commentators, but I would merely respond to you, sir, by saying the New York Times for years and years has been known as democratic, or generally liberal, the Chicago Tribune is more conservative. There are some that arch left, some arch right, and somehow our great American public even voted for President Nixon when most of the media was against him, and

I think this is the way our society works and our democracy.

I think for you, and I say you, you, that is why I made the statement about our news department, to attempt to dictate how that news should be reported is wrong.

SEN. MARESSA: What about editorial responsibility?

MR. HOBLER: You have editorial responsibility, you have letters to the editor in the newspaper and at this moment you have fairness and equal time for broadcasters.

SEN. MARESSA: The letters to the editor is published if they want to, I am sure it's nothing mandatory.

MR. HOBLER: May I ask you, sir, how could you control the press then?

SEN. MARESSA: Well, first of all, I submitted an editorial responsibility to the New Jersey bill. It was passed in Florida but it went to the Supreme Court and the Supreme Court says it's unconstitutional.

MR. HOBLER: Good for them, God bless them.

SEN. MARESSA: A similar bill was then introduced in the Delaware Legislature, which passed

it, and it then went up to the Supreme Court, it said editorials have to be signed by the editor, also unconstitutional. O.K.

So I mean it gets to the point where the Supreme Court says you don't have to salute the flag and all the other things it's done, says you can't even know who to go punch in the nose when somebody has libeled you in an editorial, you have to guess at a number of staff editors.

MR. HOBLER: I don't know that you and I, sir, are in a position today to respond as to how to change the Supreme Court. So long as we have a democracy in our Constitution, I think both you and I will have to rely on their judgment and try to change them if you wish.

SEN. MARESSA: But you can understand sometimes when we get frustrated about it.

MR. HOBLER: I am frustrated too when I won't permit bias in my news.

SEN. SKEVIN: We can agree the essence of democracy is involved citizenship. Is that correct?

MR. HOBLER: Right, and I don't think anybody in New Jersey is uninformed.

SEN. SKEVIN: You don't think anybody in

New Jersey is uninformed?

MR. HOBLER: No; I have no evidence to the contrary today.

SEN. SKEVIN: We have a difference of opinion there.

Thank you very much.

SEN. MARESSA: Thank you.

MR. HOBLER: Thank you.

SEN. SKEVIN: Alvin E. Gershen, Chairman, New Jersey State Council on the Arts.

Proceed, sir.

MR. GERSHEN: My name is Alvin E. Gershen, I am Chairman of the New Jersey Council on the Arts.

I have with me this afternoon Mr. Brann Wry, the Executive Director of the Council.

The Council, as you know, is a council of 15 citizens of the state appointed by the successive governors for a term of office and confirmed by the state senate. Our function in New Jersey is to promote the arts and culture of the state through a whole series of programs, which include grants to various organizations, and established and nonestablished groups in the state, promote art—by art I include music, performing arts, and graphic arts—through our various counties and regions of

the state.

Our concern with the hearing this afternoon is a concern for advising the seven million citizens of this state as to what the nature of the arts community is in New Jersey, what the arts community does offer for the citizens, and whether or not in our judgment that is being projected fairly and adequately to our citizens.

New Jersey has been said by some of the national media to be a cultural wasteland. We on the council see New Jersey quite the contrary, we see as a cultural guardian, and the only way a culture can survive in an urban society is through a projection of its activities through mass media.

It's not my intent this afternoon to criticize the mass media in any form or manner. I would like to comment, however, upon some of the cultural advantages New Jersey has and let the committee draw its own conclusions as to whether or not this kind of talent has been projected to our citizens, and then make some observations, on my part at least, as the chairman of the Arts Council on why in my opinion we have not been able to project this to our citizens.

New Jersey has 45 symphony orchestras.

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Among the 45 symphony orchestras are two major professional orchestras. One is the New Jersey Symphony under the baton of Henry Lewis, which has achieved national recognition and a national name as a major orchestra in the community. The other is the Trenton Symphony under the baton of Mr. Smith, who also is the assistant conductor of the Philadelphia Orchestra. Both of these, as I say, are major orchestras in the nation, one achieving more prominence than the other.

We have 40 some other orchestras, some semi-professional, professional with standing throughout the state. Other than local newspapers and local consumption, I doubt seriously whether the majority of the citizens of this state are aware of this fact.

We have six opera companies in New Jersey. One, the New Jersey State Opera, has also achieved national and regional importance, with some of the opera performances given by that institution over the years have been similar in performance and the artists they have used to the Metropolitan, and of course most, if not all, of the major performers with the New Jersey State Opera have been of national importance and national recognition.

We have five dance and ballet companies in New Jersey. Those are situated for the most part in northern New Jersey. These ballet companies, in addition to having renown of their own, do do dances with the New Jersey State Opera and do performances throughout New Jersey.

There are 20 regional arts councils and heritage commissions throughout New Jersey, both on a county organization, being on a county basis, and on a regional basis, and these regional arts councils and heritage commissions promote regional and local level much of the same kind of activity we do on a statewide basis.

In addition, there are five major museums in New Jersey, the Newark Museum, Monmouth Museum, the Morris Museum of Arts and Science, the Princeton Museum, and our own State Museum in Trenton. Major shows are produced in these museums. The Chinese exhibit, for instance, of the Princeton Museum ranked with any of the national Chinese exhibits of recent origin, including the one currently being shown in Washington, D.C.

The point for my reciting this kind of background in terms of the cultural opportunities available not only to the citizens of our state,

but to the citizens of the areas immediately adjacent to our state, is that I think the committee itself would be surprised to know of the cultural heritage and the cultural activity in our state. If our state of some 7000 square miles and seven million people were miraculously transplanted to the mid-west or to the south and were given exactly the same state of the arts that we currently enjoy in New Jersey in that imaginary transported state, and were given a commercial TV station in that state, I think the reporting and the attitudes and the promotion and the videotaping of these activities would be a lot different than we currently get. given our juxtaposition between two cultural nodes, New York and Philadelphia.

I am not about to suggest that cultural life in New York or Philadelphia is not equal to or in some instances surpasses cultural life in the State of New Jersey, but I cannot conceive that the cultural life in New Jersey is of any second rate nature or that the artist, performing artist, the graphic artist of all natures, the activities in New Jersey, are any second rate or take any second position to many of those performing in New York or Philadelphia. My guess would be, even

though they have never taken a census, that most of the New York and Philadelphia artists probably reside somewhere in New Jersey and then do their work in New York.

My request to the committee is to look carefully into this problem so that New Jersey, given its very unique, singular position between these two great magnets, these two magnificent metropolitan areas of New York and Philadelphia, does not wind up in a position of giving a second class relationship to what ordinarily and in any other circumstance would be a very important cultural life, life style for citizens not only in this state but the nation.

We in New Jersey have produced a number of internationally famous artists, their names are legend. We have been actively cultivating an artistic community in New Jersey. And as I said in my opening remarks, culture will die unless it's given a chance to be exposed, to be consumed, to be enjoyed, and mass media are exactly that, it's a singular opportunity to allow artists and artistry to be projected to people. Without it we will wind up to be a cultural wasteland, and with it not only the citizens of this state, but the

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citizens of the nation will benefit by what we have in New Jersey.

Thank you very much.

SEN. MARESSA: Thank you, Mr. Gershen. It's very revealing. In fact, you were saying that we have a great deal of cultural activity in this state, and that perhaps it should be programmed for by way of the media, the TV stations and so forth.

You know, I can't let this opportunity go by, I tried to get more of these presentations that are given in North Jersey into South Jersey, and you talk about all these symphony orchestras and the ballet and opera and so forth. Can you indicate what percentage of these offerings are available to the South Jersey citizens?

MR. GERSHEN: Well, one of our more active art centers of course is in Glassboro, in Glassboro State College. One of our problems is the ability to get places for performances. For instance, the New Jersey Opera, State Opera, does performances in Symphony Hall in Newark and in War Memorial in Trenton. There is no comparable place that I know of in South Jersey to put on this kind of performance.

> SEN. MARESSA: Excuse me, how about the

performances that are the New Jersey Highway Authority?

MR. GERSHEN: The Garden State?
SEN. MARESSA: Yes.

MR. GERSHEN: Well, again there is---

SEN. MARESSA: That's up at--what is the name?

MR. GERSHEN: That's in Holmdel, which is really North Jersey, not South Jersey.

SEN. MARESSA: Which is really like how many miles from New York City? It's right up there.

I have tried to get Mr.--what's his name?

--Gallagher, you know, we have a lot of high
schools and stuff, fine auditoriums and stuff, to
bring some of those presentations down here. But
we can never do it.

MR. GERSHEN: Senator, we are now going over into another area, which is of the same equal interest to me as chairman of the Arts Council, and that is, the ability to put on some of these performances, and the kinds of money you need to do it and the fact the performances by their very nature are money losers and not money makers, and that there is a 3-prong approach to how you put on a live performance of either an opera or a

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symphony or a play, and what the relationship between ticket revenue, from ticket sales, support through private endowment and industry, and support through government should be, and roughly, Senator, it should be a one third, one third, one third proposition. These are discussions we have had with the Joint Appropriations Committee last week, these are discussions we are having with the Capital Needs Commission. We made a written request to them of 50 million dollars New Jersey endowment for the arts so we can take the invested income from that 50 million dollars and guarantee local units of government and nonprofit groups the interest and amortization charges on capital improvements so we can get theater in South Jersey and other places, and in fact, bring art to the folks so they won't have to be traveling only to North Jersey.

These are other areas of activity and I would be glad to discuss it. I think we are a little out of place this afternoon.

I would like to say though that it all comes back again to being able to successfully compete with other institutions for space and be able to make that known that we had Robert Merrill singing Rigoletto in Trenton and in Newark, and in

both instances these were sellouts for Merrill's rendition of Rigoletto.

Now, the Met didn't have it, New Jersey did, and I would wager a bet too this afternoon that there are very few people that understood it, except for the crowds that were cheering both in the War Memorial and Symphony Hall.

This is the nature and the quality of the art in New Jersey, and unless we get the medium to understand, getting our own commercial TV station is one approach, there are others. We do get support through some of the media, some suggesting that given our very geographical position and the greatness of New York and Philadelphia we are not getting our fair share and we have to make an extra effort through legislative means, if necessary, to insure the fact that New Jersey gets just a fair share and doesn't whither up and die, because without exposure we are going to whither up and die.

SEN. MARESSA: Can I impose on you for a suggestion as to what you would want the legislature to do?

MR. GERSHEN: I would want whatever consideration you are giving, whatever conclusions

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you come to, whether or not it's suggesting a separate commercial TV operation for New Jersey, whether or not it's suggesting that a portion of the time be spent on New Jersey activities, whole series or other regulatory approaches, whether it's an appeal the legislator formally will make with or without the governor to the FCC that it include not only the news media, but these cultural events and social events as well, because that is really the life style of New Jersey or any community, and to indicate very clearly that New Jersey has community, it has a sense of togetherness, it has a sense of belonging, it has a sense of homogeneousness, and I think it's much too demeaning for those from the outside just to chastise us or very clandestinely wave a hand and say, oh, New Jersey, where is it? It's here, it's real, it's meaningful, and I am not saying this because I was born and bred here, I am a retread, I come from New York, and coming from New York I recognize, as perhaps a native New Jerseyan wouldn't, the greatness of the state and the greatness of its culture and cultural and artistic endeavor.

SEN. MARESSA: Thank you very much.

SEN. SKEVIN: Thank you, Mr. Gershen.

Susan Milstein.

MRS. DEMBIN: I am not Mrs. Milstein, she is out of town, but I am representing the Atlantic County League of Women Voters, and I have a statement to read from the League of Women Voters.

SEN. SKEVIN: Sure. Could you give us a copy?

MRS. DEMBIN: Yes. The League of Women Voters of New Jersey is pleased to have this opportunity to express its views in this area.

SEN. MARESSA: May we have your name?

MRS. DEMBIN: I am Mrs. Gail Dembin.

We commend the senate for establishing this commission and the members for undertaking this important task for the citizens of New Jersey.

The League of Women Voters is a nationwide volunteer membership based organization whose purpose is to promote political responsibility through informed and active participation of citizens in government. The New Jersey League represents 96 local leagues with approximately 10,000 members.

We would like to address the problem of television coverage in New Jersey specifically as it affects the work of a citizens' organization

such as ours and also to present the broader implications, as we see them, as they relate to the democratic process.

Historically New Jersey has had a lack of identity for various reasons, all well known, and therefore, we will not go into them at this time.

We suggest that total reliance on out-of-town broadcasters for VHF news and public service programs exacerbates and perpetuates this problem.

New Jersey's citizens, we find, know more about the elected officials and current problems and issues relating to New York and Philadelphia than they do about those in New Jersey.

Of particular interest are the attitudes of our young people who, more than any other segment of our society, get their news from television. The League has undertaken a major effort in registering these newly enfranchised young people in New Jersey, and is finding that there is a total lack of identity with New Jersey candidates and election issues. This must concern us all.

The lack of self-image in New Jersey and poor citizen understanding of and interest in state issues and politics has always been a concern of this League. In fact, we work to counter this

climate every day. We believe, moreover, that these attitudes are in no small part due to the lack of home based VHF television coverage.

The quality and quantity of news coverage of New Jersey events has a direct bearing on the work of the League in areas in which it pursues overall goals to promote citizen participation in government. In addition, the success of our voters service activities, such as voter registration and get-out-the-vote campaigns, providing information on candidates and referenda issues, citizen education directed towards understanding governmental processes and issues, requires, if they are to be successful, a certain amount of understanding and cooperation by the television stations serving the area.

The League runs a telephone information service several months before each election. We have logged our calls and find that most of them are in direct response to radio and TV public service spots promoting registration and voting, information on deadlines, etc. Certainly the out-of-town television stations have been cooperative in using League public service announcements, but lack of knowledge of the New Jersey election system

often creates confusion and misinformation.

A classic situation with which we have had to deal is the director of public affairs in August asking us why they have not received information about New Jersey's primary elections. The answer is, of course, that New Jersey has a June primary. The broadcaster's state has a September primary.

Obviously better communications is one answer to this problem. But we submit that this can be only a partial solution to the overall problem of relying on out-of-state broadcasters for all VHF airing of public service announcements.

The League of Women Voters would also like to point out that, in our opinion, every New Jersey citizen is shortchanged on election night. When network stations devote only five minutes or so to local election reporting, coverage of New Jersey elections becomes so miniscule as to be ridiculous.

The other avenue of League work is implementation of program goals through lobbying efforts and persuasion of citizens to the League's point of view. These goals are formulated only after study and concensus by the members and on

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issues, such as tax reform and financing education, they have chosen to put on the program. important that these issues, such as the court mandate to restructure school financing in New Jersey, which, by the way, has broad nationwide implications, find a forum on television. out-of-town broadcasters do provide public affairs programming of special interest to New Jersey citizens, but one often gets the feeling that they are perfunctory in nature. For example, the moderator, if the format uses a panel, often is not oriented to New Jersey, and therefore, tends to be less well informed about the issues. In addition, the out-of-town broadcasters do not routinely call on qualified New Jerseyans to participate in public affairs programming of general interest. Again, we can all work to rectify these situations, but they will always recur until the underlying problem is addressed.

New Jersey today is unique and has a character distinct and apart from its neighboring states. New Jersey is the most urbanized state, and as such, is under the severest pressures to address problems of resource management, land use controls, environmental pollution, a critical

housing shortage, financing education, unemployment, one of the highest in the nation, welfare, and the efficiency, effectiveness, and openness in government.

New Jersey should be the forerunner in the nation in finding solutions, if there are any to be found. New Jersey citizens must have a voice both in defining the problems and in formulating solutions if they are to be solved. Inadequate information which leads to lack of awareness or interest will preclude this kind of citizen participation. Commercial television, on which 65 per cent of Americans rely for their news, has an important role and a serious responsibility to help provide the climate needed for citizen participation in government.

In conclusion, the League believes it is imperative that the citizens of New Jersey have a source of information that makes it possible to make informed judgments about the men and women and policies that affect their daily lives. Television must play an important role in providing this information, but does not and cannot fulfill this function in New Jersey as long as all VHF television broadcasters are out of state.

SEN. SKEVIN: Thank you.

Senator Maressa?

SEN. MARESSA: Thank you very much, very well put.

SEN. SKEVIN: Thank you.

John Valbert, Common Cause, Trenton.

MR. VALBERT: I am appearing here today representing the more than 13,000 members of Common Cause in New Jersey. Common Cause would like to thank the Senate Commission for inviting us to testify on an issue which we consider vital to improving the democratic process in New Jersey. We believe that open, responsive, and accountable government is essential to the democratic process, and this kind of government is impossible in New Jersey at this time because of the communications structure.

Television so dominates news transmission that two thirds of the populace use TV as their primary source of news. In order to have a better informed public in New Jersey, the Federal Communications Commission must give full consideration to the alternatives for increased service for New Jersey proposed by the Coalition for Fair Broadcasting, shedding their previous

pro-industry bias. However, regardless of the decision, the FCC must facilitate better coverage of New Jersey state government actions by encouraging the resulting UHF stations to open independent or shared studios in Trenton.

To demonstrate why we have so great a concern with this issue of TV coverage, the flow of information relating to the process of government must be considered. This flow is demonstrated in the accompanying diagram, which follows page 2.

The people communicate with the government by first electing the representatives they believe will operate a government that meets their needs.

After the election the people communicate with their representatives individually via letters, phone calls, and in person discussions.

Communications after the election generally require a knowledge of what actions the government is currently considering.

However, how does the public know whether the elected representatives and their appointees are adequately caring for their needs? The common sources of information about the actions, or inactions, of government are newspapers, radio, and TV. The diversity in opinion available from

newspapers has decreased considerably in recent years because many have failed, due to among other reasons, competition from TV. In fact, TV has come to dominate the communications business. About 65 per cent of the population depends on TV as the chief source of news, and I may add in New Jersey, for New Jersey affairs this is not true simply because that news is not on the air, only about 31 per cent of New Jersey originated events go on television for news of New Jersey government. Thus a great responsibility has devolved on this industry.

However, the public alternative of organizing a competing station to take up this responsibility when it is not shouldered is severely limited. The barriers to new newspapers are primarily economic. However, the TV industry also has the additional constraint of a fixed number of UHF channels. The assurance that these few channels are used in the public interest rests in the procedures of the Federal Communications Commission. However, this regulation has resulted in a set of commercial stations whose primary interests are to entertain and to profit, with the educational functions reserved largely for the low

profit hours. This trend has recently been allowed to extend the local 6 p.m. news with the advent of action news.

The FCC has shown a commendable effort to experiment in recent years, for example, reducing the network's evening hours. However, better compliance with the goal of using the channels in the public interest will be obtained only by sacrificing the up to now sacrosanct commercial interests.

In light of the above communications structure, we must examine the situation of representative government in New Jersey. The neglect from which New Jersey state government, and consequently, the citizens of New Jersey suffer is exemplified by the fact that none of the stations serving New Jersey, except New Jersey's own Public Broadcasting Authority, has a studio or even a correspondent in Trenton. Many decisions affecting the future wellbeing of New Jersey citizens are being made currently in Trenton, but the stations find the excitements of New York more newsworthy, i.e., saleable.

How can the electorate hold their representatives accountable when New Jersey

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government is invisible? Invisible government is generally bad government, but not necessarily because the government wants it that way. There is no opportunity for the citizens to express needs. so the government is acting in an information vacuum. This anonimity extends to the government of New Jersey's larger communities and to New Jersey's congressional delegation. Ask a New Jersey ite to name his own U.S. representative. Many cannot, and even more have no idea of the names or parties of their assemblymen and state senator. October 1972, according to an Eagleton Institute survey, only 23 per cent of those New Jersey voters polled could name the Republican candidate for U.S. Senate, Clifford Case, who was the incumbent.

What can the FCC do to remedy these obvious problems? The New Jersey Coalition for Fair Broadcasting has proposed adding a station by relaxing the station's separation rules, reallocation of one or more existing stations, or hyphenation. That means referring to a station as, for example, New York-Jersey City, and assigning it special responsibilities in this community.

At least the first two alternatives suggested by the Coalition should lead to a greater

sense of state identity within New Jersey, a change which should lead to demands for higher quality government in New Jersey. The last would open up the larger municipal governments to more citizen interaction. However, whether or not the FCC acts on any of these proposals, it should inquire into the lack of TV studio facilities in Trenton. The FCC would likely exceed its authority if it mandated that each UHF station maintain a studio in Trenton. However, it could certainly indicate that a consideration in future license renewal activities would be whether such a step had been taken by the applicants.

A proliferation of eleven studios in Trenton is hardly necessary. Each of the three networks has wholly owned stations or affiliates in both New York and Philadelphia. Each station could pair with its sister station to reduce costs. The remaining independent and public stations could certainly work out equitable and mutually advantageous relationships with the New Jersey Public Broadcasting Authority.

The elected and appointed officials in New Jersey now share with the citizens of New Jersey the problem of how to move to action a

distant and resistant regulatory body. How can we move this government agency, the FCC, which is in the short run responsible only to themselves? traditional approaches are still viable.

All interested parties must comment during the license renewal period, which is now. Recourse in the federal courts may also be available; we must lobby our representatives in Washington, since they approve appointments and would legislate any changes in the FCC's authorization, and we must generate publicity about our problems, for example, Senator Skevin's comments about the lack of coverage of the New Jersey results in the recent election.

In short, the New Jersey government and the public interest groups must complement each other in a broad-based attack on this media vacuum.

Thank you.

If you have any questions, I would be glad to respond.

SEN. SKEVIN: Senator Maressa?

SEN. MARESSA: I don't have any questions.

Commenting, thank you for the information that is contained in here. I agree with it wholeheartedly, although, if you were here earlier this morning, a lot of it is contested by the  ${\tt TV}$ 

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stations with regard to the amount of coverage they do give us.

MR. VALBERT: I am sure that there are a half a dozen stories a week in Trenton that are worth covering. Now, I am sure that for one crew they want to get half a dozen stories, but if they would put together a cooperative effort, I think that they would see if they were there that there is this information which should be transferred to the public.

SEN. MARESSA: I agree with you.

SEN. SKEVIN: I would also like to compliment you on your fine statement, Mr. Valbert, and also to point out you are from Bergen County, and so many of us from Bergen are interested in the adequacy of coverage, as shown by the number of people here this morning that have represented or indicated they were from Bergen County. I am also delighted particularly to see the last statement on page 5, where you agree, and certainly in contrast to Mr. Hobler, that public officials of this state represent the people of this state in terms of obtaining that adequacy of coverage so they could be informed about the problems of their state and their communities.

So I thank you for coming here and representing the 13,000 members of Common Cause.

MR. VALBERT: Thank you, Senators.

SEN. SKEVIN: Lawrence T. Frymire,

Executive Director, New Jersey Public Broadcasting Authority.

MR. FRYMIRE: Mr. Chairman, Senator

Maressa, my name is Lawrence T. Frymire. I reside

in Ewing Township, New Jersey, and I am employed as

the Executive Director and Secretary of the New

Jersey Public Broadcasting Authority.

Authority was created by the legislature in January 1969 to build and operate a statewide system of noncommercial public television stations. The authority board of commissioners consists of the following: Henry Becton of Englewood; George Connett of Mendham; Robert Crager of Vineland; Nathan Friedman, Voorhees Township; Rosemary Fruehling, Morristown; William Hatchett of Trenton; Dr. Edward Meade, Jr., Whitehouse Station; Richard Schoch, Princeton; Maurice Veneri of Nutley; Ralph Dungan of Princeton; Dr. Fred Burke of West Trenton; Mrs. Patricia Sheehan of New Brunswick; Attorney General William Hyland of Cherry Hill; Richard

Leone, Princeton.

The chairman is Dr. Edward J. Meade, Jr.

The authority has constructed and operates the following UHF stations in New Jersey: Channel 50, WNJM in Montclair; Channel 58, WNJB in New Brunswick; Channel 52, WNJT, Trenton; Channel 23, WNJS, Camden.

The stations are members and are served by the Public Broadcasting Service for our national program schedule, and the Eastern Educational Television Network for Regional Programs. We are most proud of the fact that varying from season to season our schedule includes from 20 to 30 per cent of locally produced, New Jersey oriented programs. This is one of the highest levels of local production of any television station, commercial or noncommercial. I will discuss some of these programs in detail later in this presentation, but first permit me to place on the record the program philosophy of the authority.

In 1968-69 the Governor's Commission to Investigate the Feasibility of Public Broadcasting in New Jersey carried out an intensive and thorough study of the communications needs of the State of New Jersey. The commission studied how a then

proposed and now operating statewide system of public TV stations could respond to the fact that there was a major need for:

- news coverage of and about New Jersey events and activities;
- 2. TV coverage of the public affairs issues and problems facing New Jerseyans;
- 3. TV presentation of New Jersey artists who display excellence in the performing arts but have no opportunity to perform or have their works seen on TV due to the lack of program formats available on out of New Jersey TV stations, and finally, but perhaps most important of all,
- 4. the lack of educational opportunities afforded New Jerseyans by most out-of-state TV stations through their normal programming formats.

The Governor's Commission concluded that a system of public TV stations owned and operated by an agency of the state, the New Jersey Public Broadcasting Authority, should be created. Once created and properly funded, the Authority would be able to respond to the above mentioned communications needs. The administration of former Governor Richard Hughes agreed with the basic findings of the Commission and placed before the

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electorate a bond issue of seven and a half million dollars for the construction of the stations and one basic production center. The bond issue was approved overwhelmingly as part of the 1968 general referendum. The administration also endorsed and the state legislature, with an overwhelming majority, approved legislation which created the authority itself in January 1969.

Since its inception the authority has concentrated on the production of programs in the four areas detailed above, while at the same time seeking out additional opportunities to provide New Jerseyans with quality TV program services. Some of these additional areas of concentration have been:

l. coverage of the New Jersey Legislature and Capital.

The fact that New Jersey has not had adequate coverage of our legislature and capital by out-of-state TV stations has been deplored by past and present governors, state legislators, mayors, freeholders, and thousands of citizens. The Coalition for Fair Broadcasting and this distinguished commission are current indications that New Jerseyans consider the need for better

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coverage a most serious matter indeed.

The New Jersey Public Broadcasting Authority applauds and supports the efforts of this commission and the coalition. But we also recognize and call to your attention that since April of 1971, when Channel 52 began telecasting, and more recently, October 1973 and June 1974, when three other channels came into service, New Jerseyans have had available continuing and extensive coverage of legislative and capital matters. More than 500,000 New Jerseyans report regular viewing of our nightly 7:30 p.m. and 10 p.m. "New Jersey News Report." Over 235,000 report viewing of "Assignment: Jersey", our ongoing public affairs series, dealing with all the issues our League of Women Voters recently was speaking of just a few minutes ago.

We regularly present live and delayed gavel-to-gavel coverage of important debates in legislative committees and full assembly and senate sessions.

Rebroadcast permission of these special telecasts as well as our evening "New Jersey News Report" have been and continue to be available to Philadelphia TV and radio stations.

2. educational services:

In order to provide wide-ranging and quality educational opportunities for New Jerseyans, the authority devotes 51 per cent of its broadcast schedule to serve students of all ages and educational levels.

Our current schedule, as an example, includes the following seven college credit courses, and they are outlined there for your edification.

Students are enrolled for these courses in some eleven New Jersey colleges and universities, as well as Edison College, our unique college without walls. In addition to the actual enrollees, many hundreds of other viewers are class observers, but are not enrolled for actual credit.

For the past three years Jerseyvision has offered a high school equivalency course which has aided many New Jerseyans to obtain their high school diploma.

During this school year we will telecast more than 50 series of instructional TV programs for students in New Jersey public and parochial primary, intermediate, and secondary schools. We will have conducted over 100 special workshops for New Jersey teachers to aid them in effective utilization of our I TV services, all with a

severely overworked staff of only two professionals and one secretarial support person.

Teachers' guides for the I TV service have been distributed to approximately 53,000 teachers in our schools.

Over one million New Jersey students have access to our I TV services.

More recently we have begun to serve the business and industry community with specially televised courses for their personnel. Such courses as Human Relations and Motivations, Modern Super-visory Techniques, these two for middle management, Put It In Writing, have met with growing utilization by New Jersey companies which enroll their personnel. This educational program is offered with the full cooperation of the New Jersey branch of the Society for the Advancement of Management and the American Management Association.

## 3. candidate and election returns:

Presentation of bona fide candidates for state and federal political office. In this regard, it should be noted that until the creation of Jerseyvision only very wealthy and very few candidates for political office in New Jersey had an opportunity to be seen or heard due to the high

cost and/or unavailability of time on out-of-state TV stations.

It should be noted in this regard that no TV station, commercial or noncommercial, anywhere in the United States has ever attempted, much less succeeded, in providing no cost prime time access to such large numbers or such a variety of candidates as has the authority in the last several years. In the last legislative campaign, of the approximately 300 candidates, nearly 250 were presented on the air. New Jersey could see and hear their candidates for office.

In the most recent congressional campaign in the fall of 1974, some 40 of a total of 58 candidates accepted our offer of individual prime time 30-minute and 5-minute programs. It is our intention to again offer free prime time to all candidates in the 1975 legislative elections.

A recent survey conducted by the Eagleton Poll following the November 1974 campaign revealed that over 235,000 adults in New Jersey remembered seeing one or more of the candidates during our pre-election candidate coverage. In addition, over 400,000 adult New Jerseyans reported that they watched a Jerseyvision station on election night

itself to obtain election results not provided by any other TV station. Thus, with Jerseyvision in action, New Jerseyans now can obtain election results on election night and can see candidates prior to election.

Minority programs:

Programs to serve New Jersey's many ethnic cultures. In this regard, the authority from the outset has employed women, blacks, and those of Hispanic origin as well as other minorities to devote their exclusive attention to the regular and ongoing production of programs to serve these minority citizens. Such programs as "Express Yourself" and "Focal Point" are locally produced by and for New Jersey blacks. "Imagenes" is the weekly program for Spanish-American New Jerseyans. In addition, from our national and regional sources we regularly broadcast many other minority-oriented programs and series, for example, "Women", "Black Journal", "Villa Alegre", and others.

New Jersey sports:

Coverage of New Jersey interscholastic and intercollegiate sports events and activities.

In this regard we have broadcast the NJSIAA sponsored final tournaments in football, basketball,

and wrestling. In addition, we have broadcast the girls' championship events in basketball and field hockey, plus extensive coverage of all other interscholastic minor sports, both boys' and girls' competition.

At the college level we have broadcast a major portion of the home schedule of the Rutgers
University basketball team, in addition to collegiate soccer, swimming, baseball, track and field, and other minor sports for both men and women.

Community activities:

Community activities such as folk festivals, parades, art shows, historical sites and commemorative events, concerts and recitals, town meetings, and a great variety of other special events.

I have attached as an addendum to this brief report a detailed summary of Jerseyvision audience surveys conducted in 1974 and 1975 by the Eagleton Poll. It should be noted, however, that our audiences have been increasing in dramatic fashion during the past year. At the present time the poll indicates that over a million and a half New Jerseyans report regular viewing of our programs. We are particularly pleased, Senator

Skevin, to report that the most significant growth in both numbers and percentages has been in the heavily populated northern sections of New Jersey served by Channel 50, Montclair, and Channel 58, New Brunswick. The poll now reveals that nearly 500,000 New Jerseyans are now being served by Jerseyvision in the northern sections of our state.

What this new audience growth means is that Jerseyvision stations are creating the UHF market in northern New Jersey, not like southern New Jersey, where Philadelphia-based UHF stations carry all or most all Philadelphia professional sports teams on a regular basis, and thus, our Channel 23 and 52 moved into an already established UHF market. In northern New Jersey we have been seeking to serve audiences who knew little or nothing about UHF and were principally served by the major network and independent VHF stations in New York City.

During the past year, less than two years since we began serving the region, for Channel 50 and 58 were not put into service until June of 1973, we have achieved substantial progress in increasing our audiences in this important market. Naturally we will continue to concentrate our

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efforts to increase audiences statewide in the coming years, but most especially in the northern-most populated sections of the state.

In summary then it should be noted that

New Jersey does have a viable and successful

statewide public television system which is

responding to the communications needs of our state.

Our audiences are growing in dramatic and

unparalleled numbers for a noncommercial UHF service

Audiences are now of sufficient size throughout New

Jersey to indicate that our services are indeed

responding to communications needs assessed in 1968

and continuously monitored since that date.

Finally, I wish to place on the record the official position of the authority with regard to the purposes of this hearing and the objectives—what we believe to be the objectives of this commission.

As I stated earlier, the authority supports every effort to obtain improved TV coverage by any and all stations which serve our state. We do believe that is for the better. However, we believe that even under the best of circumstances, if a commercial VHF station were allocated to New Jersey, or if one of the New York

or Philadelphia stations were to be moved into New Jersey, there is very little likelihood that the VHF station would only be able to serve a relatively small portion of our residents with a useable TV signal. We further believe that the commercial TV market place will of necessity require that any commercial VHF station will have to operate much in the same fashion as do the stations currently serving our state.

In any event, no commercial station, VHF or UHF, will be able to afford to devote 51 per cent of its on-the-air schedule to education, or to present the variety and scope of other New Jersey oriented programs, as does the New Jersey Public Broadcasting Authority.

Therefore, we believe the long-term best interests of New Jersey will be served if the administration, the legislature, and the people of this state provide sufficient support to New Jersey Public Broadcasting so as to enable it to achieve its full potential.

Thank you, sir.

SEN. SKEVIN: Senator Maressa?

SEN. MARESSA: I have written down here this question. Maybe the answer is here in this

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letter. How do you get your viewer counts?

MR. FRYMIRE: Through Eagleton Polls, sir.

They conduct eight to ten minute interviews with

over a thousand New Jerseyans on a regular basis.

It's a wide, statistically sound sample.

SEN. MARESSA: And secondly, it's been suggested here earlier by someone that perhaps enough money has not been spent on advertising our public channels, Jerseyvision, and so forth. Do you agree with that?

MR. FRYMIRE: I certainly do, sir.

SEN. MARESSA: What more could be done, not just in terms of money, but what isn't being done that could be done?

MR. FRYMIRE: Well, of course money in this instance is the root of all good. More money would provide the ability to promote and advertise and let people know more about New Jersey public broadcast services.

SEN. MARESSA: How would you do that?

MR. FRYMIRE: Through mediawise on radio and television in New Jersey and outside of New Jersey for the markets, through newspaper advertising, billboards, bumper stickers, by the placing people and booths and other information

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MR. FRYMIRE: It's a state law as far as I know, sir.

SEN. MARESSA: And if we change the state law then---

MR. FRYMIRE: It would be possible, yes.

SEN. MARESSA: I have no further questions.

SEN. SKEVIN: If I heard your statements, and I think in your testimony, you mentioned the use of your news broadcasts by the TV commercial stations. Is that correct?

MR. FRYMIRE: Yes, sir.

SEN. SKEVIN: Would you tell me to what extent they are making use of those broadcasts, sir?

MR. FRYMIRE: Well, some stations for the last couple of years have begun to use our broadcast They rebroadcast some of the coverage we presented from the legislature and other major events, such as the inauguration, and so on.

More recently the stations have been experimenting, with good reception, at their own site and rerecording our 7:30 news for use in their later news programs.

SEN. SKEVIN: How recent is this?

MR. FRYMIRE: Within the last two months,

sir.

SEN. SKEVIN: And in terms of these rebroadcasts, is it economic advantage of having this available to the stations, is that the primary reason?

MR. FRYMIRE: Well, it's one of the reasons.

SEN. SKEVIN: I think the commission has heard from other witnesses the difficulty of maintaining or financial responsive problems of maintaining full film crews away from a station.

MR. FRYMIRE: One of the purposes of making our program services available are to reduce that expense. The intention is to allow the stations to take an individual news story and rebroadcast that story.

SEN. SKEVIN: So that as an example of the question of economics provided the adequacy of coverage in New Jersey, isn't that correct, sir?

MR. FRYMIRE: That would be one of the responses, yes.

SEN. SKEVIN: And you mentioned the increase of use in your public television by people in North Jersey and your statistics bear that out certainly, but I have heard complaints

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about dialing the public stations. Is that a technical problem?

MR. FRYMIRE: It's not a public station, it's a UHF station.

SEN. SKEVIN: UHF, excuse me.

MR. FRYMIRE: The problem is the people by and large in the northern part of the state have not had much experience with other than clicking between Channel 2 and Channel 13 and getting a The UHF channels, as you well know, you signal. have to tune in a station, unless you have one of the newest receivers, which have their form of a click tuning within them. People are just not great experimenters. It also does require some type of an outside antenna to get a good quality signal from a UHF station. A good part of the people don't have outside antennas or are outside of your limits and are oriented to the VHF stations, so we have to educate people to use UHF and then convince them it's worth the effort in tuning the station. The signal is there.

SEN. SKEVIN: Thank you very much.

SEN. MARESSA: May I ask one question?

MR. FRYMIRE: Yes, sir.

SEN. MARESSA: May I have that reference

again, and I guess it's in here, to the fact the sports programs, Philadelphia sports teams and so forth more or less tied up already by the UHF channels in South Jersey?

MR. FRYMIRE: What I was saying, Senator, the Philadelphia Phillies, the Flyers, all of the other professional sports teams for their regular scheduling on television are seen on UHF stations, and so the professional market, the professional sports market has created an awareness and an ability of people to know what UHF is on their receiver, and they know how to tune it in.

Therefore, in South Jersey, and some central New Jersey where we can receive Philadelphia stations, people know how to use UHF and they are compelled to do it because they are interested in professional sports.

SEN. MARESSA: So they go to 23 and 52?

MR. FRYMIRE: And obviously 23 and 52 are there too, so they know how to use that too. The same situation does not prevail in northern New Jersey.

SEN. MARESSA: I wasn't aware of that.

I want to thank you for a very fine presentation and I think you are doing a hell of a

job.

MR. FRYMIRE: Thank you very much.

SEN. SKEVIN: Thank you.

Mayor Robert Johnson, President, New Jersey Conference of Mayors.

Mayor Johnson? Is Mayor Johnson here?

Warren Kraetzer, Executive Vice President,
WHYY-TV, Philadelphia.

MR. KRAETZER: Good afternoon, sir.

I think perhaps about the most useful contribution I could make for a long and interesting day is a very brief prepared statement.

SEN. SKEVIN: At this time we are not taking too much in, I'll tell you.

MR. KRAETZER: I am Warren A. Kraetzer,

Executive Vice President and General Manager of

WHYY, Inc., a nonprofit corporation that holds

and operates the licenses of noncommercial stations

WHYY-TV, Channel 12, Wilmington, Delaware; WUHY-TV,

Channel 35, Philadelphia, Pennsylvania, and

WUHY-FM, 90.9, Philadelphia, Pennsylvania.

I will address myself solely to the responsibilities of Channel 12, which I understand is of interest and concern to the commission.

Since Channel 12's service area

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encompasses Wilmington, our city of license, and Philadelphia, Pennsylvania, one of the largest population centers in the country, we must provide significant local service of interest to Wilmington as well as substantial additional local programming for Philadelphia and its surrounding counties. Such programs include a news program, "Today in Delaware, " and I might add parenthetically, Senators there is a five day a week half hour hard news program about almost exclusively Delaware; such things as the Philadelphia School Board meetings, which are gavel-to-gavel presentations, "On Top of It" refers to a program for minority audiences in Wilmington, Delaware, "Take 12", which is a community access program, and on which, I might add, the coalition appeared at one time, "Under Billy Penn's Hat", has to do with certain things in the Philadelphia area, all of which are designed to achieve this dual purpose.

As you know, a television signal is not confined to its city of license, but rather falls into other areas. While it is a fact that Channel 12's signal falls into southern New Jersey, those areas are primarily served by the various stations of the New Jersey Public Broadcasting Authority,

and you have just heard the fine presentation by Dr. Frymire.

Beyond the physical fact of electronic intrusion, we seek actively to coordinate our various operations—I am talking now about the New Jersey Public Broadcasting Authority and ourselves—to avoid program duplications as well as other activities such as fund raising and the like, and the charge on cable systems, I might add. Dr. Frymire, who is the Executive Director, as you know, and I have worked harmoniously and well over the past few years towards these ends.

I hope the commission will appreciate and understand Channel 12's responsibilities, and I might add, sirs, I would like to make a comment which is not in my prepared remarks, not to extend my time, but I want to congratulate both the authority and New Jersey in having a professional with the credentials of Dr. Frymire. I think you are particularly fortunate. I have known this gentleman for some years, he knows our business very well, and he is a leader in this area of broadcasting and particularly public broadcasting.

I have been a little displeased by some of the comments made today that something more or

less should be done to the authority's stations in terms of whether or not they may be traded off or become some other kind of activity. I would strongly recommend that the New Jersey Public Broadcasting Authority be strengthened to the utmost in terms of its public visibility.

Dr. Frymire spoke to the manner of promotion and advertising, not unlike our own circumstance, in which you can't hide your light under a barrel, but we scrape up as much money as we can to buy ads in TV guides and the local newspapers. Such is not inventive, but interesting ideas as putting them on car bumpers, tops of buses, or rather taxis or buses.

But in any event, Dr. Frymire enjoys a problem which I don't, at least for Channel 12, but he spoke to the UHF dilemma, and I would simply suggest that it needs to be brought more forcefully to the citizenry of New Jersey the fine citizen services it presents, and he also talked about the matter of UHF's ready availability. Talking in terms of having a better tuner made for UHF, that's simply a technical term that Dr. Frymire said you can click on the service rather than hunt for it.

Basically it becomes a matter of notice to merchandise

the product.

I might add I receive 23 very well in my home in Haverford, so I am happy if many times I miss programs on either station which I represent, I am able to watch it on Channel 23, as well as watch New Jersey news on occasions.

Thank you very much for asking me here today, sir, and if you senators have any questions, I will be happy to respond.

SEN. SKEVIN: Senator Maressa?

SEN. MARESSA: You are the other state that doesn't have--Delaware at least--doesn't have a commercial station.

MR. KRAETZER: We are the only station, only television station on the air in Delaware at this time, sir.

SEN. MARESSA: But it's a privately owned station?

MR. KRAETZER: It's a community supported public broadcasting station.

SEN. MARESSA: Is it subsidized by the state?

MR. KRAETZER: I always winch at that word, sir. We get some funds from the Commonwealth of Pennsylvania, some from the Commonwealth of

Delaware, but of the 32.2 million operating budget at this time, more than 50 per cent of our funds come from the private sector, which happily means the viewers, corporations, foundations, and the like, so that we may argue whether the air waves belong to the people. Certainly a community supported public broadcasting station belongs to the people, not only in the sense it serves them, but it is from the people we draw the support.

SEN. MARESSA: I may say that, because as a resident of Camden County I pick up Channel 12 quite often, and it's not UHF, it's VHF, I mean it's a click, it's not you don't have to look for it, although yours is a VHF channel, noncommercial?

MR. KRAETZER: Yes. We have a UHF as well, which is used mainly for inschool programs in the Philadelphia area.

SEN. MARESSA: But there always seems to be some financial problem that requires a telethon or some kind of a request for funds.

MR. KRAETZER: It's a fact of life,

Senator, the public broadcasting is not unlike in

all respects our commercial colleagues who have

been represented here today, with one more or less

and dramatic exception, we have no visible means of

support. We may not carry commercial messages nor sell air time, and so that we enthusiastically contrive to such things as auctions and pledge weeks, recently we called Festival 1975. This is a fact of life, and we will never stop asking for money because it's the only way we can stay in business.

SEN. MARESSA: I understand. Thank you very much.

SEN. SKEVIN: I have no questions, thank you very much.

MR. KRAETZER: Thank you, sir.

SEN. SKEVIN: Eugene McCurdy, Vice President and General Manager, WPVI-TV.

MR. McCURDY: Mr. Chairman, members of the commission, my name is Eugene McCurdy. I am Vice President of Capital Cities Communications, Inc. and General Manager of WPVI-TV, Channel 6, the ABC television network affiliate in Philadelphia. I want to thank you for affording me the opportunity to appear today before you.

At the outset, I think it important to make clear that we recognize the intensity of the concerns that have been expressed before your commission, before the Federal Communications

Commission, and elsewhere with regard to New Jersey television service. The desires of your residents for more programming responsive to their needs and interests are understandable. WPVI-TV presents substantial programming designed to be responsive to New Jersey's problems, and we take most seriously the concerns that have been expressed.

My purpose here is not to try to persuade you that the service we provide to New Jersey residents is as thorough as you might like it to be, or to discuss in any great detail the various proposals that have been made for modifying the existing system. Rather, we thought it might be useful to utilize this time to discuss some fundamental matters that, we believe, must be faced in any effort to deal with your concerns.

The starting point of any analysis of the New Jersey service problem is historical, the fundamental nature of this country's television allocation system. In the early days of television the nation was faced with a policy choice which would ultimately affect not only the Philadelphia-New Jersey area, but all television service.

On the one hand, we could have adopted an allocation system that would have produced very

substantial numbers of relatively small, communityoriented television stations throughout the country.
With substantial power limitations affecting the
reach of their signals, there would have been enough
allocations of these television stations to insure
that no state, or even relatively substantial
population area, would be without local service
television.

The effect of taking that route would have been to delay, for economic reasons, the development of a full scale television system across the country, and it would have meant that millions of American citizens, particularly those in outlying smaller communities, would have been denied any television service for a substantial period of time, perhaps indefinitely. It might also have thwarted the development of our national networks and the capacity of the nation's television system to inform, entertain, and educate a national audience.

Alternatively, we could have adopted the proposal of some that regional television stations with enormous coverage potential be licensed in a few limited metropolitan areas around the country. Such stations would likely be on the air quickly,

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thereby making it possible for almost all of our residents to obtain at least some television service in relatively short order, and would provide the basis for national television service.

The Federal Communications Commission, which had the responsibility for adopting and implementing an allocation policy, opted for neither extreme. Rather it sought a compromise which was designed to insure the relatively early development of television service for the maximum number of people, but without excessive sacrifice of the concept of community-oriented, locally-based television service. The result is the present system of commercial television service in major markets, with stations having substantial coverage areas enveloping both central city and surrounding suburbs and licensed to broadcasters who have a primary responsibility to serve the needs and interests of their city of license and a secondary obligation to serve the outlying portions of their service area.

To a large extent the concerns expressed by many, both in New Jersey and elsewhere, with regard to the service provided by major market television stations to secondary service areas is

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the result of this basic choice. If the commission had taken the first option I outlined, the development of relatively small, community-oriented stations, more regions and reasonably good sized communities would be served by commercial VHF stations. There might be some people presently receiving over-the-air service who would be without it, but the ability of most stations to serve the needs of relatively small communities would have been enhanced. And if the commission had decided for the second alternative, development of a handful of stations with cross-country coverage, we would not be thinking of television as a local service entity at all.

Thus the concerns being expressed by New Jerseyans go to the heart of the American television system, and satisfaction of those concerns could well require a rethinking of our entire allocation plan. For these questions cannot be resolved on a market-by-market basis.

A decision, for example, fundamentally to restructure television viewing in the Boston-Washington corridor in order to satisfy the asserted needs of those living outside the central cities in that corridor would ultimately entail

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massive restructuring of television service around the country. For one thing, there would be complex engineering and service problems to be resolved having to do with the interrelationship of stations under the allocation system. Apart from questions of interference, for example, there is a real question whether a system of lower powered stations with smaller service areas, and perhaps smaller staffs and resources, could provide New Jerseyans with anything like the same variety of television service many of them now enjoy, with much of the state able to choose among the wide range of network and non-network commercial stations and the noncommercial stations licensed to New York, Philadelphia, and New Jersey.

For another, and this is, we think,
extremely significant, the problems which New
Jersey residents face are duplicated, perhaps to a
lesser degree, throughout the country. The residents
of the areas around Washington, D.C. or Chicago or
Los Angeles, indeed the residents in the
Pennsylvania and Delaware communities around
Philadelphia, could make a case for underservice
which is not much less compelling than yours.

This is not to overlook the significant

fact that there is no commercial VHF television station assigned to New Jersey. I am simply pointing out that, for instance, the existence of a commercial VHF station in Richmond, Virginia or Porthsmouth, Virginia does not fully satisfy the desires of northern Virginia residents who do not have stations licensed to their communities, and that it seems improbable that the FCC can deal with the New Jersey problem without creating new questions about allocation throughout the country.

The second matter I want to discuss has to do with the way the television allocation system treated Philadelphia. A strong argument can be made that, given its size as the fourth largest city in the United States, and given the problems endemic to large cities, Philadelphia should be served by more stations. As I am sure you are all aware, for example, Philadelphia has only three commercial VHF channels allocated to it. This total compares distinctly unfavorably to the six commercial VHF allocations in New York, the six in Los Angeles, and the four in Chicago, Detroit, San Francisco, and Washington. Only Cleveland, Boston, and Pittsburgh, among the top ten markets, have similarly been limited to three VHF allocations,

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and stations in those cities serve substantially fewer households than those served by Philadelphia stations.

This fact is not without significance to the residents of southern New Jersey. Philadelphia is the economic and cultural center of a metropolitan area that transcends state lines. And the wellbeing of millions of Pennsylvanians and New Jerseyans is dependent upon the wellbeing of Philadelphia. Thousands of South Jersey citizens work in Philadelphia; Philadelphia's financial resources are essential to the resolution of the area's regional problems, and Philadelphia's financial, social, and cultural problems are problems for the entire area. In short, there is enormous interdependence, and our ability to serve the Philadelphia community, to explore Philadelphia problems, is no less a matter of New Jersey concern than is our ability to serve New Jersey.

Given the enormous coverage needs of the city itself, community by community coverage throughout the total area on a day-to-day basis is simply not possible. To some extent, therefore, the concerns expressed by New Jersey citizens who are dissatisfied with the quality and level of New

Jersey television service result as much from the limited number of television stations in Philadelphia as from the absence of VHF stations licensed to New Jersey communities.

The third major point I would like to make is that the obligation to program both for Philadelphia and its surrounding service area, and the limitation upon the broadcast time available for these purposes, mean that we must be selective in what we air. There is a substantial amount of news and information that simply cannot be presented.

As a general matter, it is inherent in the journalist's task that priority would be given to the events, the issues, the stories of interest to the largest share of the audience. Our television allocation system enhances that tendency and has produced major market television stations that seek generally to provide programming of interest to the greatest number. Where to strike the balance between programming of interest to the majority and that of interest to various minorities is one of the most difficult problems our medium faces, and WPVI-TV makes an intensive effort to accommodate as wide a range of interests as possible.

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Thus, programming of particular interest to New Jerseyans is broadcast regularly on our station, just as we present special programming aimed at minority groups, children, and others. However, the need to strike balances does mean that problems in the large metropolitan centers of our area, including both Philadelphia and Camden, will obtain more treatment than problems occurring in outlying counties of New Jersey or Pennsylvania. And it means that we seek to view problems from regional rather than purely local perspectives. substantial share of our news programming, for example, involves regional coverage of such entities and issues as the Delaware River Port Authority, regional health problems, race relationships, the economy, and others.

Our election coverage is similarly oriented. We realize that one of the recurring complaints made with regard to New Jersey programming is that the major VHF stations have failed to provide substantial coverage of local races. We believe we have provided substantial coverage of the New Jersey and Delaware gubernatorial and senatorial races and the major congressional races. We have also provided substantial coverage

Jersey cities, as well as in Wilmington. As to other more localized races, it is true that our coverage is necessarily limited, but the limitations apply equally to the coverage we are able to provide to numerous other local races in Pennsylvania, both in and out of Philadelphia. The hundreds and hundreds of races for all kinds of public offices do not permit us to offer the indepth, newspaper-type of election coverage which many New Jerseyans, as well as residents of outlying Pennsylvania and Delaware counties, may desire.

WPVI-TV does make substantial efforts to understand the needs, interests, and problems of New Jersey residents, and to the extent possible, broadcast information purely of concern to New Jersey residents. I would not claim that WPVI-TV's coverage of New Jersey equals its coverage of Philadelphia. I would point out, however, that our station's coverage of parts of the New Jersey service area, like Camden, equals or exceeds our coverage of almost any other part of the metropolitan area. The residents of Camden are receiving as much, if not more coverage of purely local matters of concern to them as are residents of

Montgomery County and other Pennsylvania counties immediately outside of Philadelphia. The Delaware River is never a consideration in a news coverage decision.

news, we have a full time New Jersey reporter responsible for the coverage and reporting of important New Jersey events. He has a film crew assigned to him, and can obtain additional support as he needs it, which is often. Other crews are regularly assigned to cover particular events in the state.

My point here is that, given the existing allocation scheme, and given the limited number of commercial television stations licensed to Philadelphia, substantially increased amounts of pure local service coverage outside of Philadelphia would be extremely difficult to implement, for Pennsylvania, New Jersey, or Delaware communities.

The final matter I would like to raise today is that, even assuming a solution to the New Jersey problem can be developed, that solution will not be adopted or promulgated quickly. While I do not intend to discuss the claims of the various proposals that have been made, the major ones each

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appear, in my view, to require very careful thought and study. Thus, while it is relatively simple to think in terms of dropping in VHF allocations, I am told that almost insuperable obstacles are imposed as an engineering matter. Even if an additional station could be dropped in, it might be at the expense of service available to other New Jersey residents in other parts of the state.

Nor, in my judgment, can the problem simply be solved by moving existing VHF allocations out of Philadelphia and, by administrative order, calling them New Jersey allocations. If such a station is not physically moved, it will of necessity continue to respond to the same population pressures, both economically and journalistically, that cause it now to avoid an overly local approach to news and information programming. And a Philadelphia VHF station simply cannot be moved a substantial distance from the city without creating problems for the Philadelphia audience.

Without regard to the merits or demerits of these proposals, it is quite clear that the FCC proceeding which has been initiated to consider them is likely to be long and complex. I suggest

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that more short-term gain will be obtained by a candid exchange of views with regard to what is feasible under the present system. If involvement now is desired, I suggest that we begin an ongoing dialogue that will allow us functionally to isolate, analyze, and deal with the specific areas of concern which you have.

I am not obviously suggesting that there is any easy answer to your problems. What I am suggesting, however, is that our job in part is to meet the needs and interests of our New Jersey audience. We desire to do so and we intend to do And there may be ways in which we can more effectively obtain information about New Jersey problems and assistance in developing program material that working together we can develop. Forinstance, WPVI-TV already has a working relationship with the New Jersey network of your state's public broadcasting system, which enhanced considerably our election night coverage in 1974. There may be other ways to utilize the network as a source of on-the-spot news feeds for Philadelphia and New York stations, something we would like to explore.

While the FCC proceeding in the long run

may result in some restructuring of our responsibilities, in the short run, given your immediate needs, neither the FCC nor the New Jersey Legislature can provide an effective substitute for a meaningful and open discussion and candid exchange about the potentialities and limits of what can be provided.

Mr. Chairman, I want to thank you for inviting us to appear before you. I want to end by inviting you and other concerned New Jersey citizens to discuss the matter with us on a continuing and ongoing basis.

SEN. SKEVIN: On behalf of the commission, Mr. McCurdy, we certainly welcome that approach and that attitude, and quite frankly, if my memory serves me right, you are the first executive that has admitted there is a problem here in New Jersey-I am talking about the TV industry and stations--and your approach is to try to solve this problem with the people that are interested in the affairs of the state, and I welcome that approach and I certainly thank you for it, for taking that approach.

Senator Maressa?

SEN. MARESSA: I just wanted to ask one question. What in your mind is the population of

the New Jersey market that you broadcast to?

MR. McCURDY: In the area of 25 per cent of our coverage is New Jersey.

SEN. MARESSA: And how about the outlying counties of Pennsylvania?

MR. McCURDY: Well, five per cent of it is in Delaware, so the remaining portion of it, would be 70 per cent, would be Pennsylvania audience.

SEN. MARESSA: 70?

MR. McCURDY: Yes.

SEN. MARESSA: I mean outside of Philadelphia what part?

MR. McCURDY: About 35 per cent of the 70, about half.

SEN. MARESSA: Have you ever considered hyphenation of your station?

MR. McCURDY: We have never considered it except as it has been proposed. I would have to look at it and its implications to get some idea of what would result from that. I am not sure that if the journalistic judgments are still based upon the news that is of interest to the greatest number of people, then those decisions probably wouldn't change no matter what you call it.

SEN. MARESSA: Thank you very much.

SEN. SKEVIN: Thank you.

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Mark Chamberlain, President of Glassboro

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MR. CHAMBERLAIN: Good afternoon.

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Mr. Chairman, Senator Maressa, I thank you

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very much.

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My name is Mark Chamberlain and I am

President of Glassboro State College in Glassboro, New Jersey. I have served in this capacity since June of 1969. I wish to speak in strong support of increased media coverage, particularly television coverage of the affairs of New Jersey, and particularly southern New Jersey.

Although my professional affiliation is with Glassboro State College, I am also for this year President of the Southern New Jersey Development Council and Chairman of the Gloucester District, Southern New Jersey Council, the Boy Scouts of America. I speak officially for neither of these two organizations. My affiliation with them, however, has been important in establishing my own personal views on the nature of the needs of southern New Jersey.

It is evident to me that there is not one but several New Jerseys. The degree of fractionation

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of this state, one of the smaller states in the union, has been a continual puzzlement to me since I came here some six years ago. We are not really New Jerseyans, we are North Jersey or South Jersey or shore, we are Philadelphia area or New York area, we are Delaware Valley perhaps.

At a time when our citizens require cooperative effort to identify and effect solutions to very large problems, we are still working under the handicap of a we versus they attitude. We want better state services, but are afraid they will reap the benefits of a reformed tax system; we need a better road system, but are afraid that they will get the money if we vote approval of a statewide bond issue, and my listing could go on and on. cumulative effect of this we-they is seriously deleterious to our state. Today problems transcend county-municipal and even regional boundaries, and a narrow parochialism derived from our fractionated society precludes rational problem solving. This fractionation of New Jersey goes far back into our colonial history. That it has persisted so long is due in large measure to the geographic reality that puts this state of ours between the two major metropolitan areas of New

York and Philadelphia. Attention and concern focus upon New York City and Philadelphia, not on the world in between.

Present coverage of New Jersey news and activities of New Jersey people by the media exacerbates this fractionation; wider, more general coverage will go far to alleviate the problem.

our problems, we must know, understand, and trust one another far better than we now do, and in today's world this means we must have a far better communications network through which we can gain this knowledge of one another. I see increased television coverage of the state as central to solving our communications problem, although, in all honesty, I do not expect miracles to occur should such improved coverage obtain in the future.

Permit me to speak very personally of my own perceptions and needs, with the clear implication that I am not unique and that others have similar personal and professional needs.

Over the past six years I have become quite familiar with the activities of Mr. Shapp, the Governor of Pennsylvania, and Mr. Rizzo, the Mayor of Philadelphia. I have been made well aware

of the problems in housing, in welfare, in social services which obtain in Philadelphia and in Pennsylvania. Each evening I learn of the homicides and the fires which have occurred that day in Philadelphia. I have become well informed as to the sports activities of the Philadelphia colleges and the Philadelphia high schools. Certainly this is all most interesting, but only indirectly does it have an impact upon me or my role in New Jersey.

I would like to know of the activities of Governor Byrne of New Jersey; I would like to know what is happening in Newark and in Trenton and in Atlantic City. These happenings do impact upon me. My knowledge of the activities and of the people in Trenton and Newark and Atlantic City allows me to be a more responsive and responsible citizen and public servant of this state.

need of New Jersey to which I must direct myself.
This need is not separate from the general societal needs of the state. To do my job with sensitivity of need and from the understanding of the reality of New Jersey, I do need to know much more about this state and the day-to-day activities

of the people than I can presently gain from the Philadelphia-Pennsylvania focused media, which is my basic communication link with the world. Subscribing to the Courier Post, to the Star-Ledger helps, but cannot replace regular television coverage as far as I am concerned.

Quite regularly I am asked by a radio station of another completing one or another report to the FCC to state my views of the needs of New Jersey. My response has been consistent, the first need of New Jersey lies in development of a region-wide and then statewide plan in the future. Housing needs, transportation needs, social needs must be addressed against a general plan for growth of the region and of the state. But basic to the development of any plan is the general understanding by the bulk of the citizens of this state that there are needs to be addressed and there is a commonality of interests which will permit rational planning on a greater than municipal level.

By far the best way to build such an awareness is through regular media, particularly television, coverage of the problems, the failures, and the successes of the people of this state.

Isolated we cannot act in concert, and our present

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Philadelphia and New York oriented media do not and cannot speak to this isolation of the people of New Jersey one from another.

Throughout my arguments I have obviously been emphasizing the need for strong New Jersey oriented media as a means to building public awareness, knowledge, and support for the resolution of New Jersey problems. These are not Pennsylvania or Philadelphia problems, they are Jersey problems. In doing so, however, I in no way wish to denigrate the professional competencies nor the managerial decision making of the media which presently serve us. All my contacts with the Philadelphia media, particularly television, have been wholly good. These good people are both competent and fair. That they are more concerned with Philadelphia problems and people than with Jersey is quite to be expected, that is their basic market and viewing area.

I urge we speak to the media needs of

New Jersey through development of a Jersey based

communications system, not by overtly or covertly

infringing upon the rights of our present media to

serve their prime area as they see best. Our needs

are New Jersey needs, and I submit that they are of

highest priority.

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I thank you very much.

SEN. SKEVIN: Senator Maressa?

SEN. MARESSA: Sir, very well put, that's what I have been trying to say for several months now.

Let me ask, have you been able to utilize our public broadcasting system, have they been responsive to the needs of the Glassboro State College?

MR. CHAMBERLAIN: We have been in a variety of discussions with them. They have been most cooperative. We feel that they are limited in what they can provide in that their crews are limited number, their ability to come down to the campus is limited in terms of the resources they have to expend on this type of work, and although we feel very supportive by and supportive of our New Jersey Public Broadcasting, we have not been able to utilize it to the extent I feel is necessary at the institution.

SEN. MARESSA: What about advertising at the college level, is that against the law?

MR. CHAMBERLAIN: I really don't know, We certainly cannot use college and of

course state facilities to promote any particular commercial activity. As to whether we could do it for a wholly public operation, I really don't know, this would be something I would like to look into, and having heard Dr. Frymire make this statement, I am about to go back to the office and find out just what we can and what we can't do as a state institution.

SEN. MARESSA: I had some thought in mind with the specific program of billboard or college radio station to advertise Jerseyvision and what is coming on tonight and so forth, so on, or maybe handouts to the students. We are going to check that, aren't we?

MR. CHAMBERLAIN: I am going to check it from my point of view and I would hope you do too.

Of course we do have some rather interesting ways of dealing with this type of thing. We do have a student operated college newspaper, which is quite regular in its publication, and of a very rapidly improving quality, it's well read, and I would suggest that the New Jersey broadcasting operation could very well make use of its columns simply by transmitting its scheduling and any other information which it feels appropriate for

dissemination to its student body.

SEN. MARESSA: Have you ever had occasion to request through any of the Philadelphia stations to come down and cooperate with a particular story or something or utilization of facilities?

MR. CHAMBERLAIN: No, we haven't. They have appeared when there is newsworthy happenings going on on the campus, and that's the indication that I have made, that they have been fully aware and very competent in dealing with us under those circumstances.

SEN. MARESSA: Thank you very much.

SEN. SKEVIN: I just want to join with Senator Maressa, Doctor, that this late hour your message was really of depth and with great clarity and it really came through. Thank you very much.

SEN. MARESSA: Thank you, sir.

MR. CHAMBERLAIN: Thank you.

SEN. SKEVIN: Freeholder Simon.

Simon is not here.

Mayor Edward Salmon of Millville.

MAYOR SALMON: Mr. Chairman and Mr. Vice Chairman, I want to first say thank you for this opportunity to appear before your commission and commend you on the efforts and the responsibility

which you have undertaken to look into whether we have adequate television coverage in South Jersey.

I would like to preface my remarks by saying it's from a personal viewpoint of myself with relationship to the Philadelphia stations and the type of news coverage they have given to the City of Millville and to Cumberland County in general. I would like to also say I am speaking on behalf of Mayor D'Ippolito, City of Vineland, and Mayor Shinn in the City of Bridgeton in these remarks.

As mayor in the City of Millville and a representative of Cumberland County, I would like to state on public record to this committee the excellent television coverage that KYW-TV 3 has afforded to our community and county. For example, in the past two years KYW-TV 3 has gone out of its way to give adequate news coverage to our area by doing the following:

- l. mayors of the three largest cities of Cumberland County were guests on the "Report From" program several times. This is a special one half hour interview show on Sunday at noon. In fact, we are going to do a special one hour feature on "Report From" during the month of May.
  - 2. the City of Millville and the Millville

Industrial Commission were guests last fall on a special one half hour show to present a film of Millville and discuss our new industrial park and its growth.

- 3. I personally have been invited to the KYW-TV 3 studio, along with other various representatives of South Jersey, to participate in formal discussions on how KYW-TV 3 and its management can give better and more comprehensive coverage to our area. Our suggestions were recorded and many were implemented by KYW-TV 3.
- 4. whenever we have had a major news story in Cumberland County, KYW-TV 3 has sent its mobile units to give us proper coverage.
- 5. five members of KYW-TV 3 staff visited Cumberland County during the past year and made a tour of the highlights of our county in order to become familiar with our area, its assets, and also our problems.
- 6. just recently Mr. Frank Hall, KYW-TV
  3 Public Affairs Director, conducted interviews
  with over 20 key representatives of Cumberland
  County in reference to their views and ideas on
  South Jersey and Cumberland County news coverage by
  the KYW-TV 3 station. The results of those surveys

indicated that the people of Cumberland County felt KYW-TV 3 was doing a very fine job of news coverage for Cumberland County.

We have been very pleased with the close association with KYW-TV 3, its fine staff of professionals under the management of Vice President Alen J. Bell, and its director of public affairs, Mr. Frank Hall. From the reasons stated, you can see they have given outstanding news coverage to Cumberland County and South Jersey.

I am sorry that I must publicly state that this is the only Philadelphia station which has given Cumberland County this type of service. other major Philadelphia stations have given inadequate news coverage to Cumberland County. summary, I would like to state that in our area we feel that the importance of adequate coverage of news reporting from South Jersey is extremely important on Philadelphia stations. I would like to recommend that the other stations maybe follow some of the guidelines that have been set up by KYW-TV 3. I personally would be more than happy to sit down in discussions with other news stations in relation to how they can better bring the problems and what is happening in our area to the viewers,

because it does cover a large audience.

I would be more than happy to answer any questions you might have, Senator.

SEN. MARESSA: Very fine. In other words, we can summarize your presentation by saying you are very happy with Channel 3, is that it, and ...
Mr. Bell and Mr. Hall?

MAYOR SALMON: Yes, sir.

SEN. MARESSA: How do you feel about Channel 23?

MAYOR SALMON: Channel 23, the New Jersey public television station?

SEN. MARESSA: Yes.

 $$\operatorname{\textsc{MAYOR}}$$  SALMON: I think they do an excellent job.

SEN. MARESSA: You have had occasion as the Mayor of Millville to get in touch with them about any of your local activities?

MAYOR SALMON: Yes. In fact, one of their executives was formerly from Millville and they started Channel 23 from the Millville Airport on their first television.

SEN. MARESSA: I saw that.

MAYOR SALMON: Right.

SEN. MARESSA: Very good. Well, it's good

to hear people give testimonials regarding some of the Philadelphia stations. There is no question about the fact that Channel 3 has been a leader in the coverage of South Jersey. I think maybe we can and should arrange for the meeting you suggested with the other stations and maybe find out why they don't give more coverage than they perhaps do at the present time.

But I thank you very much for coming, and of course your remarks will be in the record.

MAYOR SALMON: Thank you, Senator.

SEN. MARESSA: Thank you.

SEN. SKEVIN: Is Mr. John Brooks here,

Executive Director of the Narcotic Addict Rehabilitation Center of Atlantic City?

MR. BROOKS: Yes, sir.

Good afternoon, Senators. My name is John Brooks, I am the Executive Director of N.A.R.C.O. Incorporated, located at 2006 Baltic Avenue in Atlantic City, New Jersey, with other programs located in Trenton and Hammonton, New Jersey.

The question of providing TV coverage in New Jersey is of special interest to my organization. We deal in providing drug and

alcohol rehabilitation services for a wide number of people from all over the State of New Jersey and out of the state. If we do not receive the proper advertising and exposure, the public would not know where to go to get these services.

Since the inception of N.A.R.C.O. Inc. in 1969 the following TV stations in the Philadelphia area have been extremely cooperative with public information announcements and indepth studies of all N.A.R.C.O. programs: KYW-TV of course is at the top of the list, WCAU-TV, WKBS-TV. These three stations have been more than communicative and understanding toward our program.

The total picture for New Jersey itself is still rather bleak, because New Jersey does not have a TV network of its own, other than Channel 52, and this station has its limitations.

I hope that this committee in its findings will recommend the initiation and development of a major TV network for broadcasting in New Jersey.

Thank you.

SEN. SKEVIN: Are there any questions?

SEN. MARESSA: Well, Mr. Brooks, as you know, that is our function here, we are investigating the coverage of the TV stations that

are licensed in the New York-Philadelphia area, trying to determine that if the complaints of the public officials and the citizenry in general are founded in fact, as a matter of fact, and if we are going to ask in trying to get public hearings from the FCC regarding the overall picture, and if we are successful, then perhaps there will be a reallocation of the stations or whatever. But your coming here of course is a decided help, along with all the others.

SEN. SKEVIN: I would like to add my personal appreciation for your coming here, Mr. Brooks. We feel as representatives of the people that we can only represent our constituents, but by finding out what their thinking and how they feel about problems of our state, certainly this is an area where we feel it is a need for improvement, to say the least, and we appreciate your appearing here today.

I have no further questions.

SEN. MARESSA: Thank you.

SEN. SKEVIN: Are there any other parties who would be willing or have a desire to appear before the commission?

MR. LAMATTO: Well, I did want to say a

few words, sir.

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SEN. SKEVIN: Why don't you come up?

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MR. LAMATTO: Good afternoon.

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SEN. SKEVIN: You are not listed as a

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If you could just--witness.

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MR. LAMATTO: My name is Anthony Lamatto

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and I am just a private citizen and I live in

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Runnemede, New Jersey.

SEN. SKEVIN: All right, sir.

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MR. LAMATTO: And as I told Trudy Haynes

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outside was the fact that I have noticed a great

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many of these professional news media specialists

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have been here and have brought some sound judgment

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on their part, and I know the fine work you

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gentlemen are trying to do for our state. But

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unfortunately, none of the people on the street were

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here to discuss their feelings, and thank God I am

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here to try to express how the First Amendment is

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so dear to those that are in a minority group, such

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as the poor and the sick or the ignorant or the influential or affluential, and I am that person,

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and I feel that I have -- unfortunately I can't go

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into detail in names and circumstances, because it

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should require litigation, but I have been a victim

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of corruption in Camden County and I have tried for

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several years to bring this to the attention of the news media, but now it could very well be possible, since the TV stations are settled in Philadelphia, to try to cover anything that would show a reflection on public officials could very well be as a very sensitive circumstance for the Philadelphians that operate these networks.

So therefore the only thing I could suggest as far as what can we do for New Jersey for TV is to try to have a cooperative collusion between the networks in Philadelphia to establish a TV network in the southern part of New Jersey --New York can do likewise -- if we cannot find any feasible way other than just that. At least then the Pennsylvania area would have a vested interest as to why they are reporting the news, rather than have perhaps so much public officials, although probably few could say, "Look, you are in New Jersey now, hands off," and the minority groups that I have spoken of would never have a chance to combat the evil that the news media could have prevented and be the salvation of the people and expose corruption for all its worth, and this is why I am here this evening, sir, and I hope that perhaps in some small measure I can help all of us,

because it applies to public officials and the TV networks as well, because I always felt that it is the little man that has to be healthy for the entire nation to be healthy.

Now, once we lose track of that, then I am afraid that nothing we can do would ever help this nation.

SEN. MARESSA: Thank you very much, Mr. Lamatto. I have gotten your letter, you have been very helpful.

SEN. SKEVIN: Thank you, Mr. Lamatto.

MR. LAMATTO: Thank you, sir.

SEN. SKEVIN: Unless there is someone else that would like to testify, this would conclude this public hearing.

It is so concluded.

I, STEPHEN G. PAULL, a Notary Public and Certified Shorthand Reporter of the State of New Jersey, do hereby certify the foregoing to be a true and accurate transcript of testimony in the above entitled cause.

Stephen G. Havel

DATED: April // , 1975

CONGRESSMAN JAMES J. FLORIO (D-1st NJ) BIATE SENATE EBARINGS ON THE-QUESTION OF ADROVATE TELEVISION COVERAGE FOR NEW JERSEY ATLANTIC CITY, NEW JERSEY MONDAY, MARCH 31, 1975

The need for additional television coverage in our State has long been an issue of considerable concern to all of us.

Hew Jersey is unique in that it is the only State in the union that must rely on two cities from two other states for commercial network television viewing.

The Philadelphia and New York television stations have given substantial quality coverage to New Jersey under these unusual circumstances, and national news events and programs are more than adequately supplied by the network and network-affiliated stations outside our State.

Due to considerable dependence on New York and Philadelphia television, however, we have indeed suffered a certain loss of State identity as well as much information on New Jersey-oriented events and issues.

There is no question that a major wold must be filled by providing more complete and concentrated coverage of events of local interest to New Jerseyans.

It should be noted that the New Jersey Public Broadcasting Authority has helped to a great extent to fill this void. Through "Jerseyvision" Channels 23, 52, 58 and 50, New Jerseyans are able to watch live or taped coverage of the activities of the New Jersey State Legislature, extensive coverage of political candidates and officials, coverage of local college and high school sporting events and other local activities. In general, the PBA has provided much local programming our State desperately needs.

The Ragleton Institute of Politics has issued a report that shows New Jersey Public Broadcasting's viewing audience has nearly doubled in the past year, demonstrating the popularity of local programming and the interest it holds for New Jersey viewers.

New Jerseyans needs and want additional television coverage, and There is no question that we as a State deserve our fair share of local programming.

The hearings today should provide a good forum for discussion of this difficult problem New Jersey faces, and I thank you for the opportunity you have afforded me to express my views and to share in your concern for both quality and quantity in local television broadcasting.

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