



# NJ JUSTICE

## NEWSLETTER

OF THE NEW JERSEY  
STATE LAW ENFORCEMENT  
PLANNING AGENCY

NOV.  
1973

WILLIAM T. CAHILL, Governor

GEORGE F. KUGLER, JR., Attorney General

## 1972-73 FUNDS CUTOFF NEAR



Mary Ann Mullane, one of a fast growing college corps of student interns working with criminal justice agencies with the aid of SLEPA funds, takes a turn at the Teaneck Police Department switchboard under the watchful eye of Ptl. William Oriol. A junior public safety major at Paterson State College, Mary Ann aspires to someday operate a half-way house for women prisoners. (Photo courtesy of the Bergen Record)

## Criminal Justice Leaders Chart Standards Changes

Nearly two hundred of New Jersey's foremost criminal justice authorities have begun the arduous task of evaluating the far reaching

recommendations of the National Advisory Committee on Criminal Justice for possible implementation within the State.

The State's first Conference on Criminal Justice Standards and Goals on October 17-19 was designed to permit officials from all areas of the criminal justice system to review the nearly 500 proposed standards and recommendations that resulted from the national study. A second conference tentatively scheduled for early next spring will be aimed at decisions on which recommendations should

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For units contemplating applications for State Law Enforcement Planning Agency grants, the message is the same as the one for the New York Mets—wait until next year.

John J. Mullaney, SLEPA executive director, reports that virtually all of \$34.6 million in action monies for Fiscal 1972 and 1973 have either been awarded, are committed or are being sought by jurisdictions who already are processing applications. Potential applicants who haven't already contacted the SLEPA Operations Section about proposed projects are advised to wait for the announcement on the availability of Fiscal 1974 funds. The State expects to receive close to \$20 million in federal Crime Control Act funds next year, about seven percent more than the current fiscal year appropriation.

Mullaney's announcement came on the heels of August and September awards totaling more than \$5 million. The 80 latest grants are listed and described on Pages 3-4.

### DELINQUENCY STRESSED

Twenty-four projects aimed at stemming juvenile delinquency account for the largest share of the new awards—\$1.2 million. They include start-up grants for seven more group care homes being established throughout the State for youngsters without suitable residences. The Agency has now pumped a total of \$11,022,697 in Fiscal 1972 and 1973 funds into projects which provide services for juveniles.

The largest single grant—\$702,385—will support the Statewide methadone maintenance program. Also included among some \$1.1 million for therapeutic treatment of drug and alcohol abusers are grants for drug treatment programs at four State correctional institutions.

A wide range of improved police (continued on page 5)

### NEW ADDRESS

The State Law Enforcement Planning Agency has been in its new office location for nearly two months but many subgrantees and other regular correspondents are still sending mail to the old address. Correspondents are asked to please use the new mailing address, 3535 Quaker Bridge Road, Trenton, N.J. 08619.



## PROFILE

**BERNICE L. MANSHEL**  
**Chief, Prevention Programs, SLEPA**

When Bernice Manshel and her college sweetheart were married during the 1952 Christmas vacation, the young bride's goals in life extended little further than being a good housewife, completing her senior year while maintaining superior grades and earning a bachelor of arts degree in history.

Certainly there was no idea of someday becoming the top ranking female with the State Law Enforcement Planning Agency.

What makes the career story of the woman who heads SLEPA's Prevention Unit even more remarkable is that it wasn't until barely six years ago that she even gave a thought to abandoning the kitchen.

"I was raising three children and really had no thoughts of being a career person," Ms. Manshel reflects. "I was interested in civic affairs and served on the State Board of the League of Women Voters. Then I was offered a part time job. It came at a time when I was having some second thoughts about my identity. I had just finished reading Betty Freiden's 'The Feminine Mystique' and I guess my consciousness was being raised. I accepted the job."

The position—handling research for the Community Service Council of the Oranges and Maplewood—gave Ms. Manshel her first professional involvement with community programs and spurred her interest in preventive programs for juvenile delinquency.

From there it was a simple step two years later in mid-1969 to a post as associate director of research and development for the United Community Fund of Essex County. There she coordinated federal funding for various programs. She worked with groups putting together the Help Aid Youth (HAY) program in East Orange and the Newarkfields post adjudication program for Newark youngsters, both of which have achieved success with the aid of SLEPA funding.

In May of 1971, nearly 18 years after she had graduated from Rutgers-Newark Phi Beta Kappa, Ms. Manshel accepted a job as the first supervisor of minority economic development for the New Jersey Department of Community Affairs' State Development Corporation. This innovative program was designed to spur minority capitalism through the development of municipal programs to be financed by the Federal Office of Economic Opportunity. In June of 1972, her administrative talents coupled with past work with SLEPA projects caught the attention of the Agency and she was named the first chief of prevention programs. The post puts her in charge of overseeing some 60 juvenile delinquency, drug and alcoholism treatment projects throughout the State being supported with more than \$6 million in SLEPA funds.

Ms. Manshel, who also earned a master's degree in history and political science from Rutgers has fostered an Agency policy of zeroing in on juvenile delinquency programs that give youngsters an alternative to the criminal justice system.

"We're getting away from drop-in centers and recreation programs and are concentrating on projects that will cut recidivism, particularly for first offenders," she points out.

As for herself, she sees no chance of being a recidivist to full time housewife status. She's also sold on criminal justice as a career for women.

"It's an exciting and gratifying field for women," she says. "I'd encourage more women to join this traditionally male field. They are certainly needed and are more and more being accepted and sought."

## Job Bank Proves Good Investment

In Bergen County there's a bank which invests dollars in people—people who most money lending institutions almost certainly would label as poor risks. The bank is the "Bergen Job Bank for Probationers" and so far minimal investments are paying handsome dividends. During the past year, the program's first with State Law Enforcement Planning Agency funding, 286 probationers including some with long arrest records were placed in jobs by the Job Bank. The majority—243—have stayed on the job.

"These aren't just menial or dead end jobs," notes the program analyst who has been monitoring the project. "All of them start well above the minimum wage and all have potential for advancement."

Much of the success of the program is credited to community support and particularly the work of a corps of women volunteers who have been canvassing and recruiting employers for the probationers. Fairleigh Dickinson University graduate students also are serving as counselors and canvassers and the County Chamber of Commerce, with 1,200 firms as members, is providing support and publicity for the program. To date 225 area firms have agreed to hire ex-offenders referred from the Job Bank.

Underscoring the success of the program is the fact that the probationers being aided represent a group which normally would find getting jobs difficult, even without arrest records. Half haven't finished high school. The average probationer is just 22 years old and comes from a lower middle class background.

Under the direction of the County Probation Office, unemployed probationers—306 had enrolled in the Job Bank through mid summer—are given pre-employment vocational training. Once a job is secured, the probationer reports to the Probation Office once a week to discuss problems of employment. Contact also is maintained with the employer to evaluate work performance. An advisory board links the Probation Office with research, evaluation and training services at Fairleigh Dickinson.

The SLEPA Governing Board in  
(continued on page 6)

## NEW JERSEY PROJECTS APPROVED FOR 1972 AND 1973 FUNDS

GRANT NO.	APPLICANT/IMPLEMENTING AGENCY	PROJECT DESCRIPTION	AMOUNT
A-209-72	N.J. Dept. of Law & Public Safety	Advanced Organized Crime Seminar	\$ 4,431
A-210-72	N.J. Dept. of Law & Public Safety	Training for Prosecution Personnel	24,225*
A-211-72	N.J. Dept. of Law & Public Safety	Professional Drug Abuse Project	37,201
A-212-72	Atlantic County/Family Service Association of Atlantic County	Group Care Home for Adolescent Boys and Girls	30,290
A-213-72	Bergen County/Children's Aid and Adoption Society of New Jersey	Group Care Home for Adolescent Girls	30,000
A-214-72	Camden County/The Archway School	Group Care Home for Adolescent Boys and Girls	60,000
A-215-72	Camden County/Sheriff's Dept.	Work Release Program at County Jail	36,358
A-216-72	Camden County/Probation Dept.	Juvenile Probation Counseling Program	25,048*
A-217-72	Gloucester County/Prosecutor's Office	Narcotic Unit Equipment	2,799
A-218-72	Gloucester County/Robin's Nest, Inc.	Group Care Home for Adolescent Girls	30,000
A-219-72	Middlesex County/YWCA	Group Care Home for Adolescent Girls	31,928
A-220-72	Monmouth County/Probation Dept.	Bail Unit Expansion	17,860
A-221-72	N.J. Dept. of I & A/Division of Correction and Parole	Drug Program Support Services for Trenton-Rahway State Prisons	10,150
A-222-72	Rahway/Police Dept.	Narcotics Enforcement Unit Operations	5,612*
A-223-72	South Orange/Police Dept.	Report Tape Recording System	11,787
A-224-72	West New York/Police Department	Community Relations Program	33,144*
A-225-72	Passaic City/Police Department	Community Relations Program	30,125*
A-226-72	Administrative Office of the Courts	Juvenile Justice Training	9,383
A-227-72	N.J. Dept. of Institutions & Agencies/School District	Development of Correctional Higher Education Master Plan	21,303
A-228-72	Jersey City/Division of Youth Services	Group Care Home for Adolescent Boys	27,563
A-229-72	N.J. Dept. of I & A/Div. of Youth & Family Services	Administration of Group Care Home System	13,310*
A-230-72	Passaic County/Paterson YMCA	Group Foster Home for Teenage Boys	30,000
A-231-72	Passaic County/County Court	Juvenile Court Diagnostic Unit	32,035*
A-232-72	Plainfield/Police Department	Public Emergency Call Box System	30,000
A-233-72	Secaucus/Police Department	Portable Report Recording Equipment	2,802
A-234-72	Weehawken Township/Police Department	Portable Report Recording Equipment	5,973
TOTAL			\$593,327
A-47-73	N.J. Dept. of Law & Public Safety/Division of Criminal Justice	Centralized Handling of All Criminal Appeals	\$ 210,000*
A-48-73	Mercer County-Trenton/Prosecutor's Office	Organized Crime Task Force	150,000*
A-49-73	N.J. Administrative Office of the Courts	Statewide Judicial Management Information System	160,012*
A-50-73	Stockton State College/Criminal Justice Program	Baccalaureate Degree Program	26,000*
A-51-73	Trenton State College/Department of Criminal Justice	Baccalaureate Degree Program	50,000*
A-52-73	Atlantic City/Police Department	Portable Report Recording Systems	14,679
A-53-73	Atlantic County/Juvenile Rehabilitation Center	Diagnostic Services Report	46,900
A-54-73	Camden City/Police Department	Portable Radio System for 40 Patrol Cars	59,294
A-55-73	Camden County/Probation Department	Juvenile Caseload Reduction Project	93,291*
A-56-73	Cranford/Police Department	Youth and Juvenile Bureau Operations	23,673*
A-57-73	Dover Twp./Police Department	Improved Communications System	73,042
A-58-73	Englewood/Police Department	Records System Computerization	15,626
A-59-73	Essex County/Victory House, Inc.	Expansion of Treatment for Delinquent Boys	155,390
A-60-73	Hackensack/Municipal Court	Treatment for Alcoholic Offenders	26,975
A-61-73	Hudson County/County Jail and Penitentiary	Comprehensive Inmate Rehabilitation Prog.	62,450*
A-62-73	Jersey City/Jersey City Medical Center	Alcoholic Detoxification Unit	85,375
A-63-73	Middlesex County/County Detention Home	Treatment Services for Juveniles	34,473
A-64-73	Middlesex County/Morrow Projects	Rehabilitative Services for County Jail-Workhouse Inmates	182,211*

\*Continuation Grant

## NEW JERSEY PROJECTS APPROVED FOR 1972 AND 1973 FUNDS

GRANT NO.	APPLICANT/IMPLEMENTING AGENCY	PROJECT DESCRIPTION	AMOUNT
A-65-73	N.J. Dept. of Health/Div. of Narcotic and Drug Abuse Control	Statewide Methadone Clinic Program	702,385*
A-66-73	Paterson/Police Department	Record Centralization Project	7,094
A-67-73	Plainfield/Police Department	Videotape and Night Surveillance Equipment	7,235
A-68-73	Scotch Plains, Fanwood/Plainfield Area Chapter American Red Cross	Juvenile Delinquency Prevention Program	56,419
A-69-73	Springfield Twp./Police Department	Improved Communications System	32,623
A-70-73	Trenton/Police Department	Community Relations Unit	43,139*
A-71-73	Trenton/Police Department	Public Housing Security Expansion	151,832*
A-72-73	Trenton/United Progress, Inc.	Detoxification Program for Alcoholic Offenders	69,465
A-73-73	West Caldwell, Caldwell, North Caldwell, Fairfield, Essex Fells/The Bridge, Inc.	Community Treatment Center for Juvenile Delinquents	51,625
A-74-73	Willingboro/Police Department	Clinical Service Center for First-Time Juvenile Offenders	32,358
A-75-73	Newark/Division of Data Processing	Court Management Information	323,398*
A-76-73	N.J. Dept. of I & A/Division of Youth and Family Services	Classification System For Children Without Suitable Homes	90,000
A-77-73	N.J. Administrative Office of the Courts	Probation Staff Coordinators For Volunteers & Diversion Programs	43,711
A-78-73	Bergen County/Probation Department	Job Bank Project	20,062*
A-79-73	Bergen County/Prosecutor's Office	Regional Narcotics Enforcement Force	107,348
A-80-73	Brielle/Police Department	Communications System Improvements	27,441
A-81-73	Essex County/Prosecutor's Office	Regional Narcotics Enforcement Force	172,056
A-82-73	Essex County/Probation Department	Probationfields Project For Youngsters	116,988*
A-83-73	Essex County/Youth House	Education Programs	73,937*
A-84-73	Hamilton Township/Police Department	Narcotics Enforcement Unit	10,854*
A-85-73	Irvington/Police Department	Computerized Police Manpower Deployment	65,417
A-86-73	Jersey City/Police Department	Computerized Police Manpower Deployment	89,114
A-87-73	Orange/Police Department	Computerized Police Manpower Deployment	47,276
A-88-73	Plainfield/Police Department	Youth Counseling Unit	27,896
A-89-73	Pompton Lakes/Police Department	Regional Communications System	46,058
A-90-73	Red Bank/Police Department	Communications System Improvements	33,587
A-91-73	Sussex County/Mental Health Board of Managers	Therapeutic Program for Drug and Alcohol Abusers	52,916*
A-92-73	Union County/Probation Department	Bail Unit Operations	19,653*
A-93-73	West Orange/Police Department	Youth Service Bureau	90,007*
A-94-73	Willingboro Township/Board of Education	Alternate School Program For Dropouts	59,282*
TOTAL			\$4,140,567
E-22-72	N.J. Dept. of I & A/Division of Correction and Parole	Mobile Vocational Training	104,479
E-23-72	N.J. Dept. of I & A/Division of Correction and Parole	Drug Program Development for Trenton-Rahway Prisons	17,619
E-24-72	N.J. Dept. of I & A/Division of Correction and Parole	Wharton Tract Narcotics Treatment Unit	70,081*
E-25-72	N.J. Dept. of I & A/Division of Correction and Parole	Therapeutic Drug Treatment Program for Leesburg Prison	53,596*
E-26-72	N.J. Dept. of I & A/Division of Correction and Parole	Trenton Training School for Girls Education Program	16,042
TOTAL			\$261,817
E-10-73	N.J. Dept. of I & A/Division of Correction and Parole	Correction Service Project Coordinator	26,684

\* Continuation Grant

the Commission's proposed national strategy to reduce crime over the next 10 years.

George F. Kugler Jr., State Attorney General and SLEPA Governing Board chairman, set the tone for the conference by terming it a means for setting a platform on which decisions can be made on merits of the recommended standards.

"It is not our purpose at this point to take formal actions," Kugler emphasized to the conferees during the keynote address. "We do not intend to force these goals down anyone's throat."

### WORKSHOPS PROPOSED

John J. Mullaney, SLEPA executive director and Donald J. Apai, assistant director for planning, suggested during conference summations that a series of one-day workshops might be held as a prelude to the spring conference. Mullaney emphasized the need for public understanding and support in any moves to implement standards.

Representatives from State, county and local criminal justice agencies served as panelists, leading discussions on the standards and recommendations as they relate to the overall criminal justice system, police, crime prevention, courts and corrections.

The National Commission has set as action priorities over the next decade the prevention of juvenile delinquency, improved delivery of social services, prompt determination of guilt or innocence and increased citizen participation in activities to control crime. It has proposed as a major goal a reduction in "high fear" crimes of 50 percent by 1983.

Key Commission proposals include the improvement of municipal police services by fostering the

consolidation of small police departments. The Commission also has proposed major restructuring and streamlining of procedures and practices in processing criminal cases. It has recommended that all cases be tried within 60 days of arrest and that plea bargaining, grand juries and arraignments be eliminated.

### HANDGUN CONTROLS

The Commission has recommended that construction of major state institutions for adult offenders be restricted and that major juvenile offender institutions be phased out. It proposes instead the establishment of community-based correctional facilities similar to the system now being set up in New Jersey with the aid of SLEPA funds. Other recommendations include the decriminalization of vagrancy and drunkenness and the elimination of importation, manufacture, sale and private possession of handguns by 1983.

Sponsored by SLEPA, the conference was conducted by the Public

## QUESTION BOX

*Q. What information regarding SLEPA funded projects is public and what information can be exempted from disclosure?*

A. The regulations governing informational disclosure are complex and not clearly defined. The LEAA and other governmental agencies are more and more moving toward encouraging full and prompt answers to requests for specific information. Subgrantees should keep in mind that material in applications for SLEPA funds is fully disclosable. Quarterly and final narrative reports filed with SLEPA also are matters of public record. LEAA guidelines set as information which can be exempt from disclosure such material as sensitive or confidential items whose disclosure would not be in the interest of the public; internal memos related to decision making; investigatory files compiled for law enforcement purposes; and personnel or medical files, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy. The whole tenor of recent developments in the freedom of information area, however, is toward opening up government information sources and speeding up the process of giving answers to the public.

Service Institute of New Jersey with the aid of an LEAA discretionary grant.

### JOB BANK (continued from page 2)

September approved a continuation grant for the project (See chart). The County Board of Freeholders has agreed to absorb the total project cost at the end of a third year of funding. The project also gained national attention by being featured in a recent issue of the newsletter of successful LEAA projects published by the International City Management Association.

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