ANNUAL REPORT

OF THE

STATE LIBRARIAN

OF

NEW JERSEY

For the Year Ending October 31st

1916

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TRENTON, N. J.

MACCRELLISH & QUICLEY Co., State Printers

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Commissioners of the State Library.

GOVERNOR, HON. JAMES F. FIELDER,Jersey City
CHANCELLOR, HON. EDWIN ROBERT WALKER,Trenton
Chief Justice, HON. WILLIAM S. GUMMERE,
SECRETARY OF STATE. HON. THOMAS F. MARTIN,Weehawken
TREASURER, HON. WILLIAM T. KEAD,
Comptroller, HON. EDWARD I. EDWARDS,Jersey City
Attorney-General, HON. JOHN W. WESCOTT,
Librarian and Secretary, JOHN P. DULLARD,Trenton
A
ASSISTANTS. JOHN D. FAUSSETT,
KATHARINE B. ROGERS,
KATHERINE A. PLAAG,
HARRY F. KEMLER,Stenographer and Clerk
EDWARD A. HANEY,

REPORT.

Hon. James F. Fielder, Governor of New Jersey:

SIR—Herewith is submitted the report of the New Jersey State Library for the fiscal year ending October 31, 1916.

During the year there has been added to our files 4,467 books and pamphlets, which, added to the number on hand November 1, 1916, and after deducting nine hundred copies of duplicate publications returned to the United States Government, make the total number of books and pamphlets in the State Library at the close of the present fiscal year 102,647.

The accessions for the year were as follows:

Bought for the Law Library,	233
Bought for the Reference Library,	511
Received from the United States Government,	2,245
Received from other States in exchange,	1,146
By gift,	202
From the Custodian of the Capitol,	130
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Total,	4.467

For the purpose of comparison, the accessions for the preceding year are herewith presented:

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Bought for the Law Library,	300
Bought for the Reference Library,	545
Received from the United States Government,	2,071
Received from other States in exchange,	994
By gift,	47 I
From the Custodian of the Capitol,	. 138
Total,	4,519

The total appropriation to the State Library for the fiscal year just ended and the expenditures were as follows:

	Appropriation.	Expended.
Salaries,	\$6,300 00	\$6,300 00
Purchase and repair of books,	3,000 00	
Law Library,		1,282 66
General Library,		1,208 14
Binding,		504 90
Legislative Reference Department,	1,000 00	1,000 00
Incidentals,	650 00	644 47
Total,	\$10,950 00	\$10,940 17

The work of a library is of such a technical and personal character that much of this work cannot be translated into a formal report. However, some of the operations of the State Library during the past year have been such as to deserve special mention, and this I beg to append herewith under appropriate headings.

LEGISLATIVE REFERENCE DEPARTMENT.

The Legislative Reference Department, which was established under Chapter 29 of the Laws of 1914, has proved a very valuable addition to the State Library. While it is true that the State Library had always done considerable legislative reference work, having been originally established as a Legislative library in 1796, the creation of a distinct department for this work by an act of the Legislature has had the effect of emphasizing and drawing public attention to this feature of the State Library's work.

Since the department has been in existence, many members of the Legislature and State officials, as well as civic organizations and private individuals, have taken advantage of the opportunity afforded them to acquire information that would be useful in the consideration of legislation, either existent or prospective. In a number of cases compilations were made for members of the Legislature of the laws of the several States on a particular subject, and, in this way, the work of those legislators was facilitated, and subjects were approached with a much greater knowledge of existing law and of the experiences under those laws in other States than otherwise would have been the case.

Legislative committees and special commissions appointed by the Legislature to investigate different matters were also materially aided in their work by the information placed at their disposal by the State Library's Legislative Reference Department, it being made a special point of the Department to keep in touch with work of this kind in other States. A notable instance of the benefit accruing to a legislative commission from information furnished by the State Library was in the case of the commission created by Joint Resolution No. 4 of the Laws of 1915, to investigate the subject of pensions for State and municipal officers and employees. This commission, at the inception of its work, was furnished by the State Library with several copies of a voluminous report made by a Massachusetts commission that, in 1914, had gone over this same ground. So valuable was the information regarded that the New Jersey Commission, in its report to the 1916 Legislature, had this to say:

"The Commission had intended also to address a similar letter to the various municipalities of the State and to the State officials of the several States, but did not do so because, through the courtesy of the Legislative Bureau of the State Library, we learned that the whole subject had been investigated, at a large expense, by a committee of the Legislature of the Commonwealth of Massachusetts, and that this committee presented quite a voluminous report on March 16, 1914, which had been published in pamphlet form, designated as "Report of the Commission on Pensions, House 2450," and published by Wright & Potter Printing Co., State Printers, 32 Derne Street, Boston, Mass. In view of the great amount of work which had been done by the Massachusetts Commission, and of the fact that their report is to be found in our State Library and therefore accessible to the members of the Legislature, and also in view of the fact that the Joint Resolution under which we were appointed did not contemplate a large outlay, we decided not to attempt to do much more than sound the sentiment of the people of this State upon the question of pensions for State and municipal employees."

Besides furnishing information as to legislation in other States and collating literature dealing with all matters of legislative import, the Legislative Reference Department, beginning with 1915, has maintained during each legislative session a subject card index of bills and other important matters before the Legislature, together with a record of the status of all bills, and

this information has been at the disposal of all interested, and has been made use of to a very considerable extent, particularly by State departments and institutions.

Two important cooperative features inaugurated and maintained by the more progressive State Libraries and a few of the other larger libraries of the country have had much to do with adding to the efficiency of legislative reference work. One of these is the Public Affairs Information Service Bulletin, a weekly publication, gotten out by a corps of trained workers, which gives up-to-date information on all subjects in which public bodies and civic organizations, and particularly legislators and public officials, would be naturally interested. The New Jersey State Library is one of the cooperators in the publication of this Bulletin, which, besides being published weekly, is issued in a cumulative annual edition, copiously indexed, for permanent reference.

The other important cooperative feature just referred to is the Official Index to State Legislation, which is published weekly, in cumulative form, during the legislative period by the Law Reporting Company of New York under the direction of a joint committee of the National Association of State Libraries and the American Association of Law Libraries. This index gives a list of bills introduced in the Legislatures of all the States, with a synopsis of those bills and a record of their status. This index is received by the State Library and may be freely consulted by anyone.

Another work done by the Legislative Reference Department was the issuance, within a few days after the adjournment of the 1916 Legislature, of what was technically described as a "Descriptive List of Laws and Joint Resolutions" enacted by that Legislature. This Descriptive List was designed to serve the double purpose of a temporary ready reference for members of the courts, lawyers and public officials pending the printing in volume form of the session laws and a more permanent reference use by the smaller libraries of the State, that do not carry the laws of the State on their shelves, and for the general information of private individuals. That these purposes were

fully met seems to be attested by the fact that the demand for the List was so great that the edition, a reasonably large one, was exhausted in a very short time.

NEW TERSEY DOCUMENTS.

One of the most valuable features of the State Library is its extensive files of New Jersey documents, among which is included proceedings of the two houses of the Legislature, annual reports of State officials, departments and institutions, bound volumes of bills introduced from year to year in the two houses of the Legislature, and reports of special committees and commissions created from time to time for the purpose of investigating given subjects.

The usefulness of this great mass of State documents has been greatly enhanced by a recent publication of the Carnegie Institution of Washington, entitled "Index to Economic Material in the Documents of the States—New Jersey, 1789–1904," which is one of a series of publications being gotten out by the Carnegie Institution to index the economic material in the documents of the several States. This work is being done under the direction of Miss Adelaide R. Hasse, a recognized authority on public documents, who has had wide experience in the document departments of the United States Government Printing Office and the New York Public Library.

The New Jersey Index contains some eight hundred pages and is unusually comprehensive. While confined to the indexing of economic material, the term "economic" has been so broadly construed as to make the work practically a complete index, topically arranged, of all New Jersey documents covering a period of one hundred and fifteen years.

The cost of these publications is far beyond any return the Carnegie Institution can possibly receive from the sale of the same, and the preparing of the New Jersey Index could only have been undertaken and carried out successfully by the State Library through an extra appropriation of several thousand dollars.

CHECK LIST OF CURRENT STATE DOCUMENTS.

Some time since, this department issued a twelve-page pamphlet entitled a "Check List of Annual Reports and other Current Publications Issued by or Under Authority of the State of New Jersey." This Check List gives something like one hundred annual reports and current publications issued by the various State officials, departments and institutions, with appropriate explanations as to the scope of the publications, when and by what departments issued and how obtainable. The Check List was very favorably received, because it gave in a comprehensive form information otherwise obtainable only by numberless inquiries, and an edition of fifteen hundred copies was soon exhausted.

The information contained in this Check List was obtained from the reports and publications themselves or directly from the various issuing departments, which promptly replied to inquiries addressed to them.

In this connection, the State Librarian would like to express appreciation of the spirit of cooperation that prevails between the State Library and the various State departments. With a view to increasing the use of the State Library's facilities by State departments, the attention of these departments was particularly directed, by correspondence and personal interviews, to the Library's facilities in the particular fields in which these departments were interested, and suggestions were invited for the enlarging of those facilities. This policy has met with ready response, with a result that the State Library is now more generally used by State departments than ever before.

LAW LIBRARY.

Little needs to be said about the Law Library, which is generally recognized by the members of our courts and of our State bar as being a very efficient institution. All the important new text books are added as they come out and, through a system of

exchange with the various States, supplemented by whatever purchases are necessary, our reports of decisions are unusually complete. Not only are we well equipped in general reports, but also in selected cases and special subject reports. A law library of fifty thousand volumes, if intelligently selected, must necessarily be one equal to every reasonable demand.

During the past year we added to our encyclopedic department the Encyclopedia of Local Government Law, an exhaustive work of thirteen volumes, bringing the local government law of England down to 1916.

Through the cooperation of United States Supreme Court Justice Mahlon Pitney, the State's Law Library now has the added advantage of receiving copies of the opinions of the United States Supreme Court almost immediately after the cases are decided, a privilege not available to the average law library, which must depend for its United States Supreme Court opinions upon the usual channels for the publication of the same. This means that the State Library now has these opinions on its shelves very much earlier than formerly.

UNITED STATES PUBLIC DOCUMENTS.

During the past year we made a general rearrangement in the location on our shelves of United States public documents, particularly those that constitute what are known as the Congressional Set. Prior crowded conditions of the Library had caused these publications to be unduly congested, with a consequent difficulty of locating individual volumes. Under the rearrangement a single room in the loft of the west wing of the Library has been set apart for United States public documents, with the exception of those withdrawn to be placed in the General Library under the Dewey classification system or in the Law Library for more convenient use. All of the volumes constituting the Congressional Set have been serially numbered, corresponding with the serial numbers assigned to these volumes in the Check List of United States Public Documents and in subsequent document catalogues and document indexes issued by

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the Superintendent of Documents of the United States Government Printing Office. There are now some seventy-one hundred of these serially numbered volumes, and the New Jersey State Library has practically a complete set except for the first two hundred volumes, issued during the period from about 1817 to 1830. An effort is being made to replace these early missing volumes, but the chances are that much difficulty will be experienced in doing so.

In arranging these documents on the shelves in our United States Government document room, one hundred volumes are assigned to each section and a specially prepared catalogue, arranged numerically, indicates where volumes not in the document room may be found in the General Library or in the Law Library.

This system of handling United States documents has made them much more accessible with a consequent greatly increased use.

United States documents, while generally regarded as dry reading and looked upon as being made up of a mass of material difficult to locate, are, nevertheless, of unusual value and, with our card catalogue system and copious indexes issued by the United States Government, are by no means difficult to handle by an experienced person and serve a usefulness in the Library far beyond the popular notion.

DONATIONS.

Acknowledgement is hereby made of donations of valuable books and other publications by the following:

Adjutant-General's office of New Jersey; American Association of Farmers' Institute Workers; American Bar Association; American Clan Gregor Society, Norfolk, Virginia; American Institute of Electrical Engineers; American Jewish Committee, New York City; American Law Book Company, Rochester, New York; American Medical Association; American Telephone and Telegraph Company, New York City; American Wood Preservers' Association; Amerika Institute, Berlin, Ger-

many; Percy Andrea, Cincinnati, Ohio; Anti-Preparedness Committee, Washington, D. C.; William C. Armstrong, Johnsonburg, N. J.; Atlantic Deeper Waterways Association, Philadelphia; Charles R. Bacon, Haddonfield, N. J.; Dr. William Seaman Bainbridge, New York City; Hon. Norris S. Barratt, Philadelphia; Josiah H. Benton, Boston; Richard Biddle, Philadelphia; Mrs. Karl Bitter, New York City; Brooklyn Daily Eagle, Brooklyn, N. Y.; William D. Brown, Camden; Brown University; William F. Burk, Trenton; John D. Buckelew, Jamesburg; Bureau of Railway Economics Library, Washington, D. C.; Joseph P. Byers, Trenton; City of Camden; California Commission of Horticulture; Carnegie Endowment for International Peace: Carnegie Foundation for the Advancement of Teaching; Carnegie Hero Fund Commission; Carnegie Library, Atlanta, Georgia; Sydney H. Carney, Jr., New York City; Charleston (West Virginia) Department of Free Schools; City of Chicago; Chicago Association of Commerce; Chicago Public Library; Church Peace Union, New York City; John J. Cleary, Trenton; Confederate Museum, Richmond, Virginia; Cooper Union, New York City; Gilbert Cope, West Chester, Pa.; Dr. Henry A. Cotton, Trenton; Corporation Trust Company of America, Wilmington, Delaware; John Crerar Library, Chicago; Oscar T. Crosby, New York City; Hiram E. Deats, Flemington; Democratic National Committee; Chauncey M. Depew, New York City; Rev. John A. Dillon, Newark; Joseph Mitchell Donovan; Doubleday, Page & Co., Garden City, N. Y.; John T. Doyle, Washington, D. C.; Joseph R. Durell, Trenton; George Fallcon, Kansas City, Mo.; Walter H. Fell, Trenton; Fidelity Trust Company, Newark; Hon. James F. Fielder, Jersey City; General Education Board, New York City; Field Museum of Natural History, Chicago; Fifth Avenue Bank of New York City; D. Clarence Gibboney, Philadelphia; Goodhue Company, New York City; Miss A. M. Hall, Trenton; O. H. Hammond, Bernardsville; Anthony M. Hance; Harvard University; J. T. Hathaway, New Haven, Conn.; Elroy Headley, Newark; Hispanic Society of America; J. Henry Holcomb, Philadelphia; John Hough, Trenton; Ford

Madox Heuffer, London, England; Indian Rights Association, Philadelphia; Indiana Academy of Science, Indianapolis; International Association of Casualty and Surety Underwriters, New York City: International Irrigation Congress, Calgary, Alberta, Canada; Interstate Commerce Commission, Washington, D. C.; Investment Bankers' Association of America, Chicago; Japan Society, New York City; Frank R. Jummel, Trenton; Edmund Kelly; William J. Kraft, Camden; Dr. Henry B. Kümmel, Trenton; Lake Mohonk Conference on International Arbitration, Mohonk Lake, N. Y.; Mrs. James M. Lawton, New York City; H. C. Levis, London, England; Library Company of the Baltimore Bar, Baltimore; Longmans, Green & Company, New York City; Capt. John F. Lovett, Trenton; Maine Historical Society, Augusta, Maine; Maryland Historical Society, Baltimore; Hudson Maxim; Thomas H. M'Cann, Hoboken; Rev. William J. McConnell, Belmar; Memorial History Company, Newark; Metropolitan Life Insurance Company, New York City: Michigan Historical Commission, Lansing, Michigan: Moody Magazine and Book Company, New York City; Francis V. Morrell, Brooklyn: National Association of the Deaf; National Association of Manufacturers of the United States of America: National Association for the Study and Prevention of Tuberculosis: National Biscuit Company, New York City: National Board of Fire Underwriters, New York City; National Child Labor Committee: National City Bank of New York City; National Civil Service League; National des Universites et Ecoles Françaises, Paris, France; National Governors' Conference; National Tax Association; New Jersey Bar Association; City of Newark; Newark Board of Education: Newark Bureau of Statistical Information: Newark City Plan Commission; New Jersey Board of Public Utility Commissioners; New Jersey Public Library Commission; New Jersey State Department of Health; Thomas J. Newkirk, Evanston, Ill.; City of New York; New York City Association of the Bar; New York City Board of Estimate and Apportionment; New York City Board of Water Supply; New York City Commissioners of Accounts; New York City Commission on Pen-

sions; New York City Committee on Taxation; New York City Conference of Charities and Corrections; New York City Department of Health; New York County Lawyers' Association, New York City; New York City Department of Education: New York Municipal Reference Library, New York City; New York State Board of Statutory Consolidation, Rochester, N. Y.; New York Stock Exchange; R. H. North, Philadelphia; O. W. Norton, Chicago; Mrs. Kate Hamilton Osborne, Newark; Panama-Pacific Exposition; Sir Gilbert Parker, London, England; Pennsylvania Railroad Company; Permanent Wild Life Protection Fund, New York City; Philadelphia Bureau of Highways and Street Cleaning; Philadelphia Municipal Court: Charles A. Philhower, Belvidere; William M. Polk, Ithaca, N. Y.; Portland Cement Association, Chicago; Princeton University: Progressive National Service New York City; Public Charities Association of Pennsylvania: G. P. Putnam's Sons, New York City; Quartermaster General's office of New Iersey: Howell Quigley, Trenton; Republican National Committee; City of Rochester (N. Y.); Rockefeller Foundation; John D. Rockefeller, Jr., New York City; Benjamin J. Rosenthal; J. L. Rosenberger, Chicago: James A. Rowe, Newark; Gen. James F. Rusling, Trenton; Miss Emma Ten Broeck Runk, Lambertville; Russell Sage Foundation; Gardner A. Sage Library, New Brunswick; St. Francis' Hospital, Jersey City; C. H. Sanford, Freehold; Mrs. Elizabeth B. Satterthwaite, Trenton; William F. Schneider; Seattle (Washington) Chamber of Commerce; Edwin J. Sellers, Philadelphia; Col. E. C. Stahl, Trenton; George H. Stevens, Newark: Soil Improvement Committee of the National Fertilizer Association. Chicago; Joseph H. Sundheim, Philadelphia; The Symposium, Trenton; Theodore B. Townley; Trenton Free Public Library; Commissioners on Uniform State Laws, Newport, Vermont; United States Brewers' Association, New York City; United States League of Local Building and Loan Associations, Cincinnati, Ohio; University Club, New York City; University of Chicago; University of Minnesota; University of the State of New York; University of Washington; Wilson J. Vance,

Newark; C. M. VanCleve, Brooklyn; James E. VanHorne, Trenton; Vineland Historical and Antiquarian Society, Vineland; Washington Association of New Jersey; George Washington Memorial Association, Washington, D. C.; Emile Waxweiler; West Publishing Company, St. Paul, Minn.; West Side Y. M. C. A., New York City; Frederick W. Whitridge; Woodstown (N. J.) First National Bank; Yale University; Yale University Library.

Also, acknowledgement is made of the donation of the following newspapers:

Atlantic City Daily Press, Atlantic City Evening Union, Atlantic City Sunday Gazette, Belleville Times, Bergen County Democrat (Hackensack), Bergen Record (Tenafly), Bound Brook Chronicle, Bridgeton Daily Pioneer, Burlington Daily Enterprise, Camden Post-Telegram, Cape May County Times (Sea Isle City), Cape May Star and Wave (Cape May City), Clinton Democrat, Dallas (Texas) Democrat, Democrat-Advertiser (Flemington), Dover Index, Elizabeth Daily Journal, Elizabeth Evening Times, Elmer Times, Englewood Press, Freehold Transcript, Gloucester County Democrat (Woodbury), Hackensack Republican, Hudson Dispatch (Union Hill), Hunterdon County Democrat (Flemington), Hunterdon Independent (Frenchtown), Justice (Orange), Lakewood Times and Journal, Long Branch Record, Manasquan News, Milford Leader, Monmouth Democrat (Freehold), Monmouth Inquirer (Freehold), Morris County Press (Morristown), (Morristown) True Democratic Banner, (Morristown) Jerseyman, Mount Holly Herald, Mount Holly News, New Jersey Courier (Toms River), Newark Sunday Call, Newark Sunday Ledger, Newark Town Talk, New York Evening Post, Ocean County Leader (Point Pleasant), Orange Advertiser, Passaic Daily Herald, Paterson Morning Call, Paterson Press-Guardian, (Paterson) Sunday Chronicle, Plainfield Daily Press, Pleasantville Press, Ridgefield Park Bulletin, Salem Standard and Jerseyman, Salem Sunbeam, Shore Press (Asbury Park), Somerset Democrat (Somerville), Somerset Messenger (Somerville), Somerset Unionist-Gazette (Somerville), South Amboy Citizen, South

Jersey Republican (Hammonton), Spring Lake Gazette, Summit Record, Sussex Register (Newton), Trades Union Advocate (Trenton), Trenton Sunday Times-Advertiser, Tuckerton Beacon, Ventnor News, Vineland Independent, Warren Republican (Hackettstown), Washington Star, Wildwood (Five-Mile Beach) Weekly Journal.

CONCLUSION.

The successful operation of the State Library is due in a very large measure to the intelligence, zeal and unfailing courtesy of the members of the State Library staff and to the spirit of cooperation prevailing between this and other libraries, particulary State libraries, those engaged in legislative reference work and libraries of historical associations. To all of these and also to State officials and civic bodies, whose assistance when sought has been freely given, the State Librarian desires to express his keen personal appreciation.

All of which is respectfully submitted.

JOHN P. DULLARD, State Librarian.