- 3. Have a viable business plan approved by a qualified job counselor pursuant to the Workforce Development Partnership Act, N.J.S.A. 34:15D-1;
- 4. Be willing to work full-time in developing the business;
- 5. Participate in full-time entrepreneurial training and/or counseling in combination with other business activities as required by the Division; and
- 6. Have the financial resources needed to start and sustain the business until it becomes self-supporting.

12:17-18.4 Self-employment assistance allowance

- (a) SEA allowances are paid to eligible participants "in lieu of" unemployment benefits in an amount equal to the individual's weekly benefit rate and maximum benefit amount.
- (b) Weekly SEA allowances shall not be reduced by any income generated from the individual's business. However, the weekly benefit rate shall be reduced by any earnings from other employment which the individual may have.
- (c) The total payment of a combination of unemployment benefits and SEA allowances shall not exceed the maximum benefit amount of the claim for regular unemployment benefits.
- (d) Individuals who terminate participation in the SEA Program shall be disqualified for SEA allowances and shall not be reinstated in the program. However, such individuals may be eligible to receive regular unemployment benefits.
- (e) Individuals determined eligible for SEA allowances shall not be eligible to receive extended benefits or additional benefits during training pursuant to the Workforce Development Partnership Act. Individuals who temporarily suspend participation in the SEA Program may receive regular benefits with respect to the benefit year if otherwise eligible until the total amount of regular benefits and SEA allowances paid to the individual equals the maximum benefit amount. Such individuals may also be paid extended benefits if otherwise eligible. Whether such individuals shall be eligible to receive benefits under other Federal or State extended benefit programs is subject to the statute providing for such extensions.

12:17-18.5 Appeals

- (a) Denials of grant under the SEA Program may be appealed in accordance with N.J.A.C. 12:23–3.7 concerning appeal procedures for the denial of training grants.
- (b) Denials of claims for SEA allowances may be appealed in accordance with N.J.A.C. 1:12 concerning unemployment compensation cases.

(c) Denials of grants in combination with denials of Self-Employment Assistance allowances may be appealed in accordance with N.J.A.C. 1:12 concerning unemployment compensation cases.

12:17-18.6 Overpayment of self-employment assistance allowances

Overpayment of SEA allowances improperly paid for any reason shall be recovered by the Department by offset of future unemployment benefits or in any other manner as provided in N.J.S.A. 43:21–1 et seq.

SUBCHAPTER 19. VOLUNTARY WITHHOLDING OF FEDERAL INCOME TAX FROM UNEMPLOYMENT BENEFITS

12:17-19.1 Notice to claimants of voluntary withholding of Federal income tax from unemployment benefits

- (a) An individual receiving unemployment benefits shall be notified at the time he or she files a claim for benefits that unemployment benefits are subject to Federal income tax, the requirements pertaining to estimated tax payments and that the individual may elect to have Federal income tax deducted and withheld from his or her unemployment benefit payment in an amount equal to 15 percent of the payment as specified in the Internal Revenue Code.
- (b) The individual may change a previously elected withholding status once during the benefit year of a claim by written request to the Division.

12:17-19.2 Transfer of withheld unemployment benefits

Amounts deducted and withheld from unemployment benefits shall remain in the unemployment fund until transferred to the Federal taxing authority as a payment of income tax. The Commissioner shall follow all procedures specified by the United States Department of Labor and the Internal Revenue Service pertaining to the deducting and withholding of income tax.

12:17–19.3 Other withholdings

- (a) Amounts shall be deducted and withheld under this subchapter only after amounts are deducted and withheld for any overpayments of unemployment benefits, child support obligations or any other amounts required to be deducted and withheld under the New Jersey Unemployment Compensation Law or Federal law.
- (b) Amounts deducted and withheld for overpayments of unemployment benefits, child support obligations or any other reason are considered paid to the claimant.

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SUBCHAPTER 20. WORKER PROFILING AND REEMPLOYMENT SERVICES

Authority

N.J.S.A. 43:21-1 et seq.

Source and Effective Date

R.1999 d.115, effective April 5, 1999. See: 30 N.J.R. 4313(a), 31 N.J.R. 878(a).

12:17-20.1 Purpose and scope

- (a) All new claimants who file for regular unemployment compensation shall be profiled in accordance with Federal requirements set forth at 42 U.S.C. § 503(j), incorporated herein by reference, as amended and supplemented.
 - (b) Profiling is a system that:
 - 1. Identifies which claimants will be likely to exhaust regular compensation and will need job search assistance services to make a successful transition to new employment;
 - 2. Refers identified claimants early in the claims series to reemployment services;
 - 3. Collects follow-up information relative to the services provided to such claimants and the employment outcome for such claimants; and
 - 4. Meets other such requirements as the U.S. Secretary of Labor determines are appropriate.

12:17-20.2 **Definitions**

The following words and terms, when used in this subchapter, shall have the following meanings, unless the context clearly indicates otherwise:

"Early in the claims series" means no later than the fifth week from the date of claim.

"New claimant" means any individual who files an initial or additional claim for benefits, and receives a first payment early in the claims series.

"Reemployment services" means job search assistance and job placement services, such as counseling, occupational testing, and providing occupational and labor market information, skills assessment, job search workshops, job clubs and referrals to employers, entrepreneurial training, business counseling, and other similar services, and does not mean vocational skills and/or education training.

"Regular compensation" means compensation payable under any state unemployment compensation law, other than extended compensation and additional compensation. This includes Unemployment Compensation for Ex-service members (UCX), Unemployment Compensation for Federal Employees (UCFE) and Combined Wage Claims (CWC).

12:17-20.3 Identifying claimants

- (a) The following factors are used to ensure that new claimants identified are permanently laid off and are likely to exhaust their regular unemployment compensation:
 - 1. Receipt of a first payment for full unemployment benefits;
 - 2. No definite recall date and not in a seasonal industry with a strong likelihood of recall; and
 - 3. Does not exclusively use an approved union hiring hall to find work in their current occupation.
- (b) New claimants who have not received their first payment for full unemployment benefits early in the claims series, or have definite recall expectations, or secure work through a hiring hall shall not be identified as likely to exhaust their compensation.

12:17-20.4 Statistical modeling process

- (a) Claimants who are not excluded by the factors specified in N.J.A.C. 12:17–20.3 shall be passed through a statistical modeling process developed by the Division of Program Planning, Analysis and Evaluation within the New Jersey Department of Labor, to determine their probability of exhausting benefits based on coefficients assigned to non-discriminatory variables, which shall include industry and/or occupation and may include, but are not limited to, the following:
 - 1. Education;
 - 2. Job tenure; and
 - 3. Local area unemployment rate.
- (b) Identified individuals shall be assigned a profiling score and ranked in order of probability of benefit exhaustion on a daily basis.
- (c) The following characteristics shall not be used in the profiling system:
 - 1. Age;
 - 2. Race or ethnic group;
 - 3. Gender;
 - 4. Color;
 - 5. National origin;
 - 6. Disability;
 - 7. Religion;
 - 8. Political affiliation: and
 - 9. Citizenship.

12:17-20.5 Selection

- (a) The highest ranked individuals shall be selected to attend an orientation session where the reemployment service program and the various services available shall be explained.
- (b) Selection for participation in reemployment and other services shall be done on a weekly basis.
- (c) The number of individuals selected to attend the orientation sessions shall be dependent upon the ability of the service provider to provide reemployment services.
- (d) Individuals not selected for the orientation shall be returned to a candidate pool for as long as the selection date equals or is within 35 days of the date of claim.

12:17-20.6 Mandatory participation

- (a) Unless exempted under N.J.A.C. 12:17–20.7, claimants scheduled for an orientation session shall attend and claimants referred for services shall participate in the services offered in order to maintain eligibility for unemployment benefits. However, no individual shall involuntarily be required to attend or participate in vocational skills and/or education training.
- (b) The eligibility for unemployment benefits of an individual who fails to participate as requested shall be adjudicated under N.J.A.C. 12:17–4.
- (c) Interstate claimants shall be exempted from participation until the United States Department of Labor develops procedures for including them in worker profiling.

12:17-20.7 Exempted individuals

- (a) Individuals shall be exempted from reemployment services required under this subchapter if they:
 - 1. Were incorrectly profiled (that is, an error was made on initial claim or in data entry);
 - 2. Have returned to work;
 - 3. Are working part-time;
 - 4. Are receiving similar reemployment services at the time of profiling;
 - 5. Have recently completed similar reemployment services;
 - 6. Are attending or registered to attend training at the time of profiling;
 - 7. Have become a member of an approved union hiring hall;
 - 8. Are returning to work with a definite starting date;
 - 9. Have received a definite date of recall from a former employer;
 - 10. Are self-enrolled in UI approved training;

- 11. Are job ready for existing openings; or
- 12. Have moved and are now filing on an interstate basis, unless arrangements have been made for profiling and referring interstate claimants.

12:17-20.8 Appeals

Appeals from denials of or ineligibility for benefits under this subchapter shall be decided in accordance with N.J.A.C. 1:12 and 12:20 concerning appeals to the Appeal Tribunal and Board of Review for unemployment benefit determinations

SUBCHAPTER 21. RELIEF FROM BENEFIT CHARGES

Authority

N.J.S.A. 43:21-1 et seq.

Source and Effective Date

R.1999 d.115, effective April 5, 1999. See: 30 N.J.R. 4313(a), 31 N.J.R. 878(a).

12:17–21.1 General provisions

- (a) Whenever a claimant is paid unemployment benefits, his or her former employers' experience rating accounts shall be charged for the amount of benefits paid to the claimant. These charges shall be made in proportion to the wages paid by the employer during the base year of the claimant as compared with the total wages paid by all of his or her employers during the same period.
- (b) An employer may impact the determination of the contribution rate by maintaining necessary records and information and providing some to the Division of Employer Accounts. Such information shall enable the Division of Employer Accounts to charge employer accounts properly and relieve charges under certain conditions.
- (c) This subchapter shall apply to claims filed on or after January 4, 1998.
- (d) This subchapter does not apply to governmental entities, whose benefit financing provisions are set forth in N.J.S.A. 43:21–7.3 and those nonprofit organizations liable for payment in lieu of contributions on the basis set forth in N.J.S.A. 43:21–7.2. This subchapter also does not apply to unemployment benefits paid to Federal employees and exservice members which are fully financed by Federal funds.

12:17-21.2 Reasons for separation

(a) A base year employer may obtain relief from the charges for benefits paid to a former employee if the claimant was separated from his or her work with such employer due to any one of the following reasons:

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- 1. The claimant has left work without good cause attributable to his or her employment;
- 2. The claimant was discharged for willful misconduct or gross misconduct connected with the work;
- 3. The claimant has failed, without good cause, to apply for or accept suitable work;
- 4. The claimant would be disqualified for benefits because he or she has simultaneously claimed benefits against another state or Federal government;
- 5. The claimant would be disqualified for receiving benefits for the illegal receipt or attempted receipt of benefits as a result of any false or fraudulent representation; or
- 6. The claimant is in training approved under Section 236(a)(1) of the Trade Act of 1974 (19 U.S.C. § 2296(a)(1)) or when the claimant leaves work to enter this training as provided by N.J.S.A. 43:21–5(h).

12:17-21.3 Request for separation information

(a) For an employer to obtain relief of benefit charges, he or she shall complete Form BC-3E, Notice to Employer of Monetary Determination and Request for Separation Information, and additional requests for separation information, where determined necessary by the Division. The separation information shall include a comprehensive statement of facts surrounding the separation from work. The Form BC-3E and shall be completed and returned to the office that initiated the request within 10 calendar days after the date upon which the form requesting information was mailed. Any additional separation information requested by the Division shall be completed and returned to the office that initiated the request within 21 calendar days after the date upon which the request was mailed.

- (b) Relief of benefit charges shall not be granted if either the Form BC-3E is not received by the local claims office or postmarked within 10 calendar days after the date upon which the form requesting information was mailed, or if any additional separation information requested by the Division is not received by the local claims office or postmarked with 21 calendar days after the date upon which the request for additional information was mailed, unless the employer shows good cause for failing to do so.
- (c) For purposes of this section, "good cause" means any situation over which the employer did not have control and which was so compelling as to prevent the employer from providing information as required by the Division.

12:17–21.4 Misrepresentation or false information

- (a) An employer or any officer or agent of an employing unit who makes a false statement or representation, knowing it to be false, or who knowingly fails to disclose a material fact, to reduce benefit charges to the employing unit pursuant to N.J.S.A. 43:21–7(c)(1), shall be liable for a fine of \$1,000 to be recovered in an action at law in the name of the Division or as provided in N.J.S.A. 43:21–14(e).
 - 1. Each false statement or representation or failure to disclose a material fact, and each day of that failure or refusal, shall constitute a separate offense.
 - 2. Any penalties imposed by this subsection shall be in addition to those otherwise prescribed in N.J.S.A. 43:21–1 et seq.

12:17–21.5 Determination and appeals

The Division shall notify employers in writing of the determinations made regarding their requests for relief from charges within a reasonable time period. Such notice shall include a statement of the right of the employer to appeal the determination in accordance with N.J.A.C. 1:12 and 12:20 concerning appeals to the Appeal Tribunal and Board of Review for unemployment benefit determinations.

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