CHAPTER 20

COMMUNITY RELEASE PROGRAMS

Authority

N.J.S.A. 30:1B-6, 30:1B-10; 30:4-9.12; 30:4-91.3 et seq.; and 30:7E et seq.

Source and Effective Date

R.1997 d.473, effective November 3, 1997. See: 29 N.J.R. 3779(b), 29 N.J.R. 4682(a).

Chapter Expiration Date

In accordance with N.J.S.A. 52:14B-5.1c, Chapter 20, Community Release Programs, expires on May 2, 2003. See: 34 N.J.R. 4325(a).

Chapter Historical Note

Chapter 20, Community Release Programs, was adopted as R.1992 d.80, effective February 18, 1992. See: 23 N.J.R. 3624(a), 24 N.J.R. 616(a), 24, N.J.R. 953(a). Pursuant to Executive Order No. 66(1978), Chapter 20 expired on February 18, 1997.

Chapter 20, Community Release Programs, was adopted as R.1997 d.473, effective November 3, 1997. See: Source and Effective Date.

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SUBCHAPTER 1. GENERAL PROVISIONS

10A:20-1.1 Purpose

- (a) The purpose of the chapter is to:
- 1. Establish the eligibility criteria for Residential Community Release Agreement Programs; such as half-way houses, and Substance Abuse Treatment Programs; and
- 2. Establish policies and procedures for the administration of Residential Community Release Agreement Programs, such as halfway houses, and Substance Abuse Treatment Programs.

10A:20-1.2 Scope

- (a) This chapter shall be applicable to the State correctional facilities and Residential Community Release Agreement Programs under the jurisdiction of the Department of Corrections unless otherwise indicated.
- (b) This chapter shall be applicable to State sentenced inmates under the jurisdiction of the Department of Corrections.

10A:20-1.3 CORRECTIONS

10A:20-1.3 Definitions

The following terms, when used in this chapter, shall have the following meanings unless the context clearly indicates otherwise:

"Contract agency" means an agency in the community that has entered into a formal contract with the New Jersey Department of Corrections to provide halfway house or substance abuse treatment services.

"Furlough plan" means a written plan which specifies a home or destination approved by a District Parole Office for an inmate to visit while the inmate is on furlough.

"Halfway house" means a Residential Community Release Agreement Program with specific emphasis on employment, treatment and/or educational activities.

"Health care provider" means an entity that provides health care services to the inmate population.

"Regional institution" means the correctional facility designated to provide support services to a contract agency, such as medical, security, administration, disciplinary returns and parole hearing scheduling.

"Residential Community Release Agreement Program" means the provision of halfway house or substance abuse treatment services to inmates, under the jurisdiction of the New Jersey Department of Corrections, by a contract agency in the community in accordance with a contractual agreement between the agency and the New Jersey Department of Corrections.

"Responsible health authority" means a designated person within a correctional facility who is administratively responsible for arranging health care services to all inmates. When this authority is other than a physician, in the medical area, or a dentist in the dental area, medical and dental judgments rest with the designated licensed responsible physician or dentist.

"Substance Abuse Treatment Program" means a Residential Community Release Agreement Program with specific emphasis on substance abuse treatment.

10A:20-1.4 Authority

Pursuant to N.J.S.A. 30:4–91.2, the Commissioner, New Jersey Department of Corrections, or designee may designate as a place of confinement any available, suitable and appropriate facility whether owned by the State or otherwise, and may at any time transfer an inmate from one place of confinement to another.

10A:20-1.5 Forms

(a) The following forms related to Residential Community Release Agreement Programs shall be reproduced by each correctional facility from originals that are available by contacting the Administrative Rules Unit:

- 1. 172-I Continuity of Evidence—Urine Specimen;
- 2. 686-I Community Program Application; and
- 3. MR-030 Community Release Medical Examination Form.
- (b) The following forms related to the Furlough Program shall be reproduced by each correctional facility from the original that is available by contacting the Bureau of Parole, New Jersey Department of Corrections:
 - 1. I-4 Request for Pre-Parole Report;
 - 2. 822—A Pre-Parole Report.
- (c) The following form related to maintenance fees shall be reproduced by each correctional facility from the original that is available by contacting the Bureau of Contract Administration, New Jersey Department of Corrections:
 - 1. State of New Jersey Payment Voucher (Vendor Invoice).

Administrative change. See: 35 N.J.R. 1137(a).

SUBCHAPTERS 2 THROUGH 3. (RESERVED)

SUBCHAPTER 4. RESIDENTIAL COMMUNITY RELEASE AGREEMENT PROGRAMS

10A:20-4.1 Contract between the New Jersey Department of Corrections and community agencies

All agencies outside of the New Jersey Department of Corrections shall enter into a formal contract with the Department of Corrections prior to receiving inmates for placement into Residential Community Release Agreement Programs.

10A:20-4.2 Administration of Residential Community Release Agreement Programs

The Bureau of Contract Administration shall be responsible for the administration of Residential Community Release Agreement Programs under contract with the New Jersey Department of Corrections.

Case Notes

Prisoner did not have state-created liberty interest in remaining in work release program that warranted due process protections; removal from a work release program did not work atypical and significant hardship relative to ordinary incidents of prison and was concerned only with conditions of confinement, not duration of confinement, and did not violate any substantive state-created predicates for terminating participation. Asquith v. Volunteers of America, 1 F.Supp.2d 405 (D.N.J. 1998).

10A:20-4.3 Correctional facility staff assigned to program;

- (a) The correctional facility Superintendent shall designate a staff member to serve as the Institutional Community Release Agreement Program Coordinator. The Institutional Community Release Agreement Program Coordinator shall:
 - 1. Maintain liaison with the Bureau of Contract Administration and the contract agency;
 - 2. Make periodic visits to contract agencies and attend training sessions provided by the Bureau of Contract Administration;
 - 3. Be responsible for having a thorough familiarity with contract agencies and advise correctional facility staff of changes in policies of contract agencies;
 - 4. Be responsible for explaining contract agency programs to inmates; and
 - 5. Be responsible for notifying the Bureau of Contract Administration of any change that occurs in an inmate's status, such as, medical, custody, detainers or any such circumstances that would render the inmate ineligible for participation in the Program.

10A:20-4.4 General eligibility criteria for Residential Community Release Agreement Programs

- (a) Candidates for participation in Residential Community Release Agreement Programs shall:
 - 1. Be classified full minimum by the Institutional Classification Committee (I.C.C.);
 - 2. Have a psychological evaluation which shall address the inmate's readiness and ability to adequately adapt to the pressures and responsibilities of living outside the correctional facility. The psychological evaluation shall not be:
 - i. More than six months old for inmates with full minimum custody status who are housed in other than full minimum housing units; or
 - ii. Not more than a year old for inmates in full minimum housing units, such as Jones Farm;
 - 3. Have made a satisfactory overall correctional facility adjustment and be seen as not likely to pose a threat to the safety of the community; and
 - 4. Have completed Form 686–I Community Program Application.

Petition for Rulemaking. See: 33 N.J.R. 1477(a).

10A:20-4.5 Eligibility criteria for halfway houses and substance abuse treatment programs

(a) In addition to the general eligibility criteria in N.J.A.C. 10A:20-4.4, candidates for halfway houses and

substance abuse treatment programs shall be within 18 months of:

- 1. An established parole date;
- 2. An expiration of maximum sentence;
- 3. An actual parole eligibility date established by the New Jersey State Parole Board; or
- 4. An anticipated parole date, as established by the New Jersey State Parole Board, for inmates serving indeterminate sentences.

Petition for Rulemaking.

See: 30 N.J.R. 3108(a), 30 N.J.R. 3553(b).

Amended by R.1999 d.427, effective December 6, 1999.

See: 31 N.J.R. 2293(a), 31 N.J.R. 4060(a).

In (a), inserted a reference to substance abuse treatment programs in the introductory paragraph.

Petition for Rulemaking. See: 33 N.J.R. 1477(a).

10A:20-4.6 (Reserved)

Repealed by R.1999 d.427, effective December 6, 1999.

See: 31 N.J.R. 2293(a), 31 N.J.R. 4060(a).

Section was "Eligibility criteria for Substance Abuse Treatment Programs".

10A:20-4.7 Exclusions from Residential Community Release Programs

- (a) The following circumstances may make an inmate ineligible for participation in Residential Community Release Agreement Programs:
 - 1. The provisions of any Statutes of the State of New Jersey (such as N.J.S.A. 30:4–91.3b);
 - 2. A previous violation of the:
 - i. Intensive Supervision Program (I.S.P.);
 - ii. Intensive Supervision Surveillance Program (I.S.S.P.);
 - iii. Electronic Monitoring/Home Confinement Program;
 - iv. Work Release Program;
 - v. Furlough Program; or

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- vi. Other Residential Community Release Agreement Programs; and/or
- 3. Detainers, open charges or sentences which preclude eligibility for full minimum custody status (see N.J.A.C. 10A:9).

10A:20-4.8 Inmate application and review by the Institutional Community Release Agreement Program Coordinator

(a) An inmate interested in participating in a Residential Community Release Agreement Program shall complete and sign all sections of Form 686–I Community Program 10A:20–4.8 CORRECTIONS

Application and submit it to the Institutional Community Release Agreement Program Coordinator for review.

- (b) The Institutional Community Release Agreement Program Coordinator shall explain to the inmate that the inmate's signature on Form 686–I merely signifies a willingness to participate in a Residential Community Release Agreement Program and does not signify that the inmate has been approved for the Program.
- (c) The Institutional Community Release Agreement Program Coordinator, upon receipt of the application from the inmate, shall determine:
 - 1. That Form 686-I is completely and accurately filled out; and
 - 2. That the inmate-applicant meets all the general eligibility criteria established for inmate participation in the Residential Community Release Agreement Program.
- (d) If the inmate does not meet the eligibility criteria, the inmate shall be notified of the reason(s), in writing, by the Institutional Community Release Agreement Program Coordinator.
- (e) If the inmate meets the eligibility criteria, the Institutional Community Release Agreement Program Coordinator shall sign and submit Form 686–I to the Institutional Classification Committee (I.C.C.) for review and final approval or disapproval.
- (f) The Bureau of Contract Administration shall select the program assignment for the inmate approved by the I.C.C. for participation in a Residential Community Release Agreement Program.

10A:20-4.9 Medical/dental/psychological review of applicants for Residential Community Release Agreement Programs

- (a) A complete review of an inmate's medical records shall be made by the health care provider when the inmate is being considered for placement in a Residential Community Release Agreement Program.
- (b) The responsible health authority who is clinically responsible for the correctional facility medical department shall review an inmate's medical records and consider the following factors which include, but are not limited to:
 - 1. The employability of the inmate;
 - 2. The work limitations of the inmate, such as no food handling, light duty, no work around machinery;
 - 3. Medication(s), such as psychotropic and addictive medication;
 - 4. Chronic illness requiring frequent intervention, such as uncontrolled diabetes and unstable asthma:
 - 5. Impending surgery; and

- 6. Any known medical restrictions relative to a specific program or placement communicated to the responsible health authority.
- (c) The responsible health authority who is clinically responsible for the dental department shall review an inmate's dental records and consider all dental work in progress.
- (d) The medical and dental health authorities shall complete MR-030 Community Release Medical Examination Form and submit the Form to the Institutional Community Release Agreement Program Coordinator who will forward Form MR-030 to the Institutional Classification Committee (I.C.C.).
- (e) If there are questions regarding the appropriateness of medically or dentally approving an inmate for participation in a Residential Community Release Agreement Program, the medical and/or dental health authority shall contact the Office of Institutional Support Services (O.I.S.S), Health Service Unit, Director of Medical Services or Director of Dental Services, for assistance prior to sending the completed Form MR-030 to the Institutional Community Release Agreement Program Coordinator.
- (f) When a psychological evaluation is more than six months old, the Director of Psychology of the correctional facility shall ensure that another evaluation of the inmate is conducted. The evaluation shall assess:
 - 1. The inmate's readiness and ability to adequately adapt to the pressures and responsibilities of living outside the correctional facility; and
 - 2. The stability of the inmate which takes into account:
 - i. Any mental illness; and/or
 - ii. Current use of psychotropic medications.
- (g) The Institutional Community Release Agreement Program Coordinator shall notify the Bureau of Contract Administration of any changes in the inmate applicant's medical condition that occur during the period of time between the completion of the medical review and the transfer of the inmate to the Program.

10A:20-4.10 Institutional Classification Committee's (I.C.C.) review and disposition

- (a) The Institutional Classification Committee (I.C.C.) shall have the authority to review the inmate's file, and may assign an inmate to a Residential Community Release Agreement Program after consideration of:
 - 1. The general eligibility criteria in N.J.A.C 10A:20–4.4;
 - 2. The inmate's present and/or previous parole violation(s);
 - 3. The inmate's previous failure in a Residential Community Release Agreement Program; and/or

4. The decisionmaking criteria in N.J.A.C. 10A:9–3.3.

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- (b) The Superintendent shall not overrule the disapproval of an application for a Residential Community Release Agreement Program by the I.C.C.
- (c) The Superintendent may overrule the approval of an application for a Residential Community Release Agreement Program by the I.C.C. when the Superintendent has information which was not available to the I.C.C. when the Residential Community Release Agreement Program application was approved.
- (d) The Institutional Community Release Agreement Program Coordinator shall attend all meetings of the I.C.C. when Residential Community Release Agreement Program cases are being reviewed.
- (e) The Institutional Community Release Agreement Program Coordinator will notify the inmate, in writing, of the status of the inmate's application to a Residential Community Release Agreement Program.

Public Notice: Receipt of and Action on Petition for Rulemaking. See: 29 N.J.R. 4347(b), 29 N.J.R. 4682(a). Petition for Rulemaking. 31 N.J.R. 3537(a), 31 N.J.R. 4127(b).

10A:20-4.11 Forwarding documents to the Bureau of Contract Administration

- (a) Following approval of an inmate to participate in a Residential Community Release Agreement Program, the Institutional Community Release Agreement Program Coordinator shall submit Form 686–I Community Program Application and MR–030 Community Release Medical Examination Form to the Bureau of Contract Administration along with two copies of the following:
 - 1. Up-to-date classification material for the inmateapplicant which includes a psychological evaluation which shall not be:
 - i. More than six months old for inmates with full minimum custody status who are housed in other than full minimum housing units; or
 - ii. Not more than a year old for inmates in full minimum housing units, such as Jones Farm.
 - 2. The progress sheet from the inmate's classification folder and any other relevant information regarding the inmate's correctional facility adjustment and program participation;
 - 3. The inmate's criminal history record (rap sheet);
 - 4. The inmate's parole plan;
 - 5. The New Jersey State Parole Board hearing decision, if available;
 - 6. Form I-4 Request for Pre-Parole Report, when it has not been previously completed, or a request to recheck the Pre-Parole Report if it is over 12 months old, or, if available, the results of the Pre-Parole investigation;

- 7. A recent inmate photograph with physical description on the reverse side;
 - 8. The status of detainers on file;
 - 9. The Pre-Sentence Report;
- 10. The court commitment order when fines, penalties or restitution are part of the sentence; and
 - 11. Keep separate orders.

Administrative change. See: 30 N.J.R. 366(a).

10A:20-4.12 Role of the Bureau of Contract Administration

- (a) The Bureau of Contract Administration shall assign the inmate to a Residential Community Release Agreement Program based on the inmate's treatment needs and bed space availability.
- (b) The Bureau of Contract Administration shall prepare the transfer orders necessary for the inmate to be transferred from the correctional facility to the contract agency.
- (c) A waiting list of inmates approved for assignment to the Residential Community Release Agreement Programs shall be maintained by the Bureau of Contract Administration.

10A:20-4.13 Notification to contract agency that an inmate has been assigned to the Community Release Agreement Program; contract agency responsibility

After Form 686–I Section III. Authorization for Release of Information has been signed by the inmate, classification material shall be forwarded by the Bureau of Contract Administration to the contract agency at which the inmate has been assigned. The contract agency must handle classification material with strict confidentiality.

10A:20-4.14 New Jersey State Parole Board hearing

New Jersey State Parole Board hearings for inmates assigned to Residential Community Release Agreement Programs shall be arranged and conducted in accordance with N.J.A.C. 10A:71–3 and any applicable statutes.

10A:20-4.15 New Jersey State Parole Board extension after inmate is approved for program and is awaiting placement

- (a) When an inmate receives a New Jersey State Parole Board extension, after the inmate has been approved for transfer and is on the waiting list for a bed, the Bureau of Contract Administration shall request an updated parole eligibility date.
- (b) When the inmate's updated parole eligibility date indicates that the inmate will be eligible again for placement in a Residential Community Release Agreement Program

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within the next three months, the application shall be held in the Bureau of Contract Administration "Pending File" until the name is eligible.

(c) When the inmate is eligible for placement in a Residential Community Release Agreement Program, the Bureau of Contract Administration shall request that the Institutional Community Release Agreement Program Coordinator forward updated information, such as the psychological evaluation, progress sheet(s) and medical review to the Bureau for review.

10A:20-4.16 New Jersey State Parole Board extension for halfway house residents

- (a) When an inmate's parole eligibility date has been extended, the parent correctional facility, the Regional Institution, the Bureau of Contract Administration and the Director of the halfway house shall determine whether the inmate will remain at the halfway house by reviewing the following:
 - 1. The updated parole eligibility date;
 - 2. The inmate's overall progress and adjustment in the Residential Community Release Agreement Program;
 - 3. The inmate's prognosis for successfully completing the program if allowed to remain;
 - 4. The total length of time the inmate will be in the program; and
 - 5. Any other pertinent information.
- (b) When an inmate's parole eligibility date has been extended, and the inmate's parole eligibility date would extend participation in the residential Community Release Agreement Program beyond 18 months, the inmate shall be returned to the correctional facility, but the inmate may reapply when eligible.
- (c) Parole eligibility dates shall not be projected in determining appropriate placement of inmates in halfway houses or other Residential Community Release Agreement Programs.

10A:20-4.17 Preparation for transfer to contract agency

- (a) A complete medical and dental checkup shall be given each inmate prior to an inmate's transfer to a contract agency.
- (b) A check for the money remaining in the inmate's account shall accompany the inmate to the contract agency.
- (c) Copies of the transfer authorization shall be sent by the Bureau of Contract Administration to appropriate personnel at:
 - 1. The parent correctional facility;
 - 2. The regional institution;

- 3. The New Jersey State Parole Board; and
- 4. The appropriate District Parole Office.
- (d) The District Parole Office shall, in turn, notify the affected law enforcement authority of the inmate's transfer to the contract agency and of the inmate's furlough address.
- (e) The Bureau of Contract Administration shall be notified immediately of the cancellation of an impending transfer of an inmate to a contract agency so that another inmate may be selected for placement.
- (f) The Institutional Community Release Agreement Program Coordinator shall encourage and assist the inmate, when appropriate, in obtaining documents that will be necessary in the inmate's search for employment and should be processed, if possible, prior to transfer. These documents may include:
 - 1. A Social Security card;
 - 2. A driver's license; and/or
 - 3. A birth certificate
- (g) Inmate personal property shall be handled in accordance with N.J.A.C. 10A:1-11.7.

10A:20-4.18 Transportation of inmate

- (a) The parent correctional facility shall be responsible for making the arrangements necessary for transporting the inmate to the contract agency through Central/Medical Transportation.
- (b) Inmates may be transported without restraint to the contract agency in a State owned passenger vehicle.
- (c) After an inmate has been assigned to, and is living at, a Residential Community Release Agreement Program, the inmate shall be transported to a correctional facility in accordance with internal management practices and procedures established to provide transportation between Residential Community Release Agreement Programs and other correctional facilities.

10A:20-4.19 Contract agency rules, regulations and discipline

- (a) An orientation to the contract agency and written rules and regulations shall be given to the inmate immediately following the inmate's arrival at the contract agency.
- (b) Inmate residents who violate contract agency rules and regulations shall be subject to such restriction of privileges by contract agency staff as would apply to other inmate residents. Such restrictions shall be imposed in accordance with procedures developed by contract agency staff and agreed upon by the Commissioner, Department of Corrections or designee and the director of the contract agency (see N.J.A.C. 10A:4).

- (c) Major disciplinary violations shall be reported immediately to the regional institution and the Bureau of Contract Administration.
- (d) Major disciplinary violation charges shall result in the immediate transfer of the inmate to a correctional facility
- within the New Jersey Department of Corrections. Major disciplinary violations shall include, but are not limited to:

1. Charges by law enforcement authorities for violation of law, except minor traffic and municipal violation;

- 2. Charges for or evidence of violation of any statute governing the use of a controlled dangerous substance (C.D.S.);
- 3. Asterisk prohibited acts as listed in the N.J.A.C. 10A:4-4, except for prohibited act *.207;
- 4. Some nonasterisk prohibited acts (see N.J.A.C. 10A:4), such as prohibited act .254 Refusing to work, which interferes with the purpose of the Residential Community Release Agreement Program since one of the primary goals of the Program is to provide employment for inmates;
 - 5. Unauthorized absences in excess of two hours;
 - 6. Travel outside of the State of New Jersey;
- 7. Use or possession of alcohol or controlled dangerous substances: and
- 8. Engaging in sexual acts on the premises of the contract agency.
- (e) The Director or designee of the contract agency shall be responsible for ensuring the disciplinary charges are prepared for major disciplinary violations in accordance with N.J.A.C. 10A:4.
- (f) All minor violations and in-house disciplinary actions shall be recorded in the contract agency's log book and the inmate's file for review by the Bureau of Contract Administration staff members.

10A:20-4.20 Urine monitoring and/or breathalyzer testing

- (a) All inmates who participate in Residential Community Release Agreement Programs shall be subject to urine monitoring and/or breathalyzer testing.
- (b) Urine monitoring at contract agencies shall be conducted in accordance with N.J.A.C. 10A:3-5.10.
- (c) In order to comply with N.J.A.C. 10A:3-5.10, the director of the contract agency shall be considered the equivalent of the superintendent, and a staff supervisor shall be considered the equivalent of a correction officer of the rank of sergeant or above.
- (d) Breathalyzer testing shall be conducted in accordance with N.J.A.C. 10A:3-5.12.
- (e) Form 172-I Continuity of Evidence—Urine Specimen shall accompany all urine samples which are delivered by the contract agency to the Office of Institutional Support Services, (O.I.S.S.) laboratory, New Jersey Department of Corrections.
- (f) The O.I.S.S. laboratory shall forward the original laboratory report of a positive urine analysis to the Bureau of Contract Administration. The Bureau of Contract Administration shall then forward the original laboratory report to the contract agency.

- (g) When the urine analysis and/or breathalyzer test is positive, the contract agency is responsible for:
 - 1. Contacting the regional institution; and
 - 2. Writing disciplinary charges in accordance with N.J.A.C. 10A:4.

10A:20-4.21 Health care coverage

- (a) The New Jersey Department of Corrections shall provide health care services through a health care provider to all inmates in community release programs.
- (b) Pursuant to N.J.S.A. 30:7E-1 et seq., the inmate shall be charged a copayment fee for health care services and medications in accordance with N.J.A.C. 10A:16.
- (c) Deductions for health care fees and medications shall be made in accordance with N.J.A.C. 10A:2-2.2.

10A:20-4.22 Emergency medical, dental and mental health services

- (a) Emergency medical, dental and mental health services shall be provided for inmates assigned to Residential Community Release Agreement Programs.
- (b) The health care provider in collaboration with the directors of Residential Community Release Agreement Programs shall arrange access to a hospital or alternate medical, dental or mental health facility to provide emergency medical, dental and mental health treatment to inmates assigned to Residential Community Release Agreement Programs.
- (c) When an inmate in a Residential Community Release Agreement Program is hospitalized due to an emergency, the Director of the Residential Community Release Agreement Program shall notify the Superintendent of the regional institution and furnish the following information:
 - 1. The inmate's name;
 - 2. The inmate's number;
 - 3. The name and location of hospital;
 - 4. The diagnosis and, if known, the prognosis; and
 - 5. The name of attending physician.
- (d) It shall be the responsibility of the regional institution to notify the parent correctional facility and the Health Services Unit, Office of Institutional Support Service, of an emergency admission.

10A:20-4.23 Nonemergency medical, dental and mental health services

Residential Community Release Agreement Programs shall utilize the medical, dental and mental health nonemergency procedures established by the health care provider (see N.J.A.C. 10A:16).

A.

10A:20-4.24 Medication or prescription extensions

The health care provider shall be responsible for prescriptions that need to be extended. If a prescription extension is required, the inmate shall be evaluated by the health care provider physician or dentist.

10A:20-4.25 Inmate work credits

Inmates assigned to a contract agency shall be awarded work time credit pursuant to N.J.S.A. 30:4–92.

10A:20-4.26 Inmate wages in Substance Abuse Treatment Programs

- (a) Inmates assigned to a Substance Abuse Treatment Program shall receive wages paid by the regional institution for a five-day week based on the semi-skilled average pay level established by internal management policies and procedures.
- (b) The regional institution shall forward a check to the Substance Abuse Treatment Program in the name of each inmate at the contract agency. The contract agency shall ensure that the inmate endorses and deposits the funds into an account for the inmate's personal use.
- (c) The contract agency shall be responsible for notifying the Institutional Community Release Agreement Program Coordinator when an inmate begins employment.
- (d) Wages paid by the regional institution shall terminate when the inmate begins employment.

10A:20-4.27 On site evaluation and approval or disapproval of prerelease employment sites

- (a) The contract agency shall be responsible for the evaluation and approval or disapproval of all prospective places of employment for inmates on prerelease in accordance with N.J.S.A. 30:4–91.3 et seq.
- (b) The contract agency staff shall initially survey any prospective prerelease employment placement and the factors which shall be taken into account include, but are not limited to:
 - 1. Legitimacy of place of employment;
 - 2. Credibility of the employer and other employees;
 - 3. Proximity to the contract program;
 - 4. Working conditions of the employees;
 - 5. Availability of transportation;
 - 6. Training opportunities afforded;
 - 7. Potential health hazards to employees;
 - 8. The ability of the employer to meet the New Jersey Department of Corrections' requirements, such as Workman's Compensation and minimum wage;

- 9. Consultation with representatives of local union central bodies or similar labor union organizations;
- 10. The potential of displacing employed workers or impairing existing contracts for services; and
- 11. Reputation of place of employment in the community.
- (c) The Bureau of Contract Administration shall:
- 1. Monitor contract agencies for compliance with employment policies and procedures; and
- 2. Maintain a current record of prerelease employment sites.

10A:20–4.28 Notification of local law enforcement authorities

The contract agencies shall notify the local law enforcement authorities, in writing, immediately following an inmate's employment in the community.

10A:20-4.29 Monitoring employment/education sites

- (a) Contract agencies shall monitor prerelease employment and education sites in accordance with applicable laws.
- (b) The Bureau of Contract Administration shall be responsible for monitoring contract agencies for compliance with applicable laws and for periodic on-site monitoring of the pre-release employment and education sites.
- (c) When an inmate starts employment or begins attending educational classes, the contract agency shall implement a plan for monitoring the placement site as frequently as is necessary. The plan for monitoring the placement shall include periodic contacts with the employer, in the case of an employment placement, or with the campus security office, in the case of education placement.
- (d) The periodic contacts may be concerned with factors that include, but are not limited to:
 - 1. The inmate's attendance;
 - 2. The quality of the inmate's relationship with the employer or school administration;
 - 3. The quality of the inmate's relationship with the peer group at the placement site;
 - 4. The inmate's adherence to standards at the placement site;
 - 5. The inmate's work habits and attitudes;
 - 6. The inmate's progress and/or problems;
 - 7. The impact of the program upon the employer and community employees;
 - 8. The reaction of the community to the program; and

- 9. The likelihood of the inmate retaining the employment or continuing the training after parole.
- (e) The contract agency shall maintain the results of contacts with the employment or education placement each time the placement has been monitored.
- (f) The contract agency shall make the results of employment evaluations and periodic monitoring available to the appropriate District Parole Office, upon request.

10A:20-4.30 Maintenance fees

- (a) All employed inmates who have been placed in a halfway house under contract with the Department of Corrections shall be required to pay a maintenance fee.
- (b) Inmates placed in a Substance Abuse Treatment Program shall be required to pay a maintenance fee when the inmates reach the work release phase of the program.
- (c) The maintenance fee, computed in accordance with N.J.S.A. 30:4–91.4, shall:
 - 1. Be 30 percent of weekly wages, less payroll deductions that are required or authorized by law; and
 - 2. Not to exceed \$50.00 for each day worked by the inmate.
- (d) If fees for maintenance change in accordance with N.J.S.A. 30:4–91.4, these changes shall be reflected in (c) above through a notice of administrative change published in the New Jersey Register.
- (e) Each inmate shall be given a receipt for the maintenance fee paid and a copy shall be maintained by the contract agency.
- (f) The maintenance fee shall be collected from each inmate by a designated staff member of the contract agency and the amount shall be deducted from the Department of Corrections monthly invoice by the contract agency.
- (g) Information relating to the collection of these maintenance fees shall be attached to Form State of New Jersey Payment Voucher (Vendor Invoice).

10A:20-4.31 Payment of fines, penalties and restitution

- (a) In accordance with N.J.A.C. 10A:2-2.2, and as required by the courts, statutes and State Parole Board authorities, all employed inmates who have been placed in a contract agency shall be required to pay:
 - 1. Court ordered penalty assessments, restitution and fines;
 - 2. Other revenue obligations or fees; and
 - Designated copayment for medical, dental and prescription medication.

10A:20-4.32 Bank accounts

- (a) An inmate resident may open a passbook savings account in a commercial bank or other saving institutions for his or her use while at a contract agency.
 - (b) An inmate resident may not:
 - 1. Open a bank checking account;
 - 2. Open a charge account;
 - 3. Purchase any item on an installment plan; or
 - 4. Enter into any type of contract, unless approved by the Bureau of Contract Administration.

10A:20-4.33 Personal property

- (a) Neither the Department of Corrections nor the contract agency shall be responsible for the personal property of inmates.
- (b) Inmates may be permitted to retain in their possession such items of personal property in the contract agency as are permitted by contract agency regulations.
- (c) Inmates shall make arrangements to have valuable and excessive property sent home prior to transfer to the contract agency.

10A:20-4.34 Resident passes and furloughs

- (a) Inmate residents may receive passes and/or overnight furloughs in accordance with the contract agency's phase system which has been approved by the Bureau of Contract Administration.
- (b) The contract agency shall develop a written accountability procedure, to be utilized while the inmate resident is on a pass or overnight furlough, which shall be submitted to the Bureau of Contract Administration for review. If approved, the accountability procedure shall be incorporated into the contract agency's policy and procedure manual.

10A:20-4.35 Overnight furlough limitations

Overnight furloughs shall not exceed two nights or 56 hours within a seven-day period unless prior approval has been granted by the Bureau of Contract Administration.

10A:20-4.36 Overnight furlough exclusions

- (a) An inmate shall be excluded from receiving an overnight furlough if the inmate:
 - 1. Does not have an approved furlough plan;
 - 2. Is not authorized to receive an overnight furlough in accordance with the internal management procedures of the program; or
 - 3. Is ineligible pursuant to any Statutes of the State of New Jersey (such as, N.J.S.A. 30:4–91.3b.).

10A:20–4.37 CORRECTIONS

10A:20-4.37 Escapes

- (a) An inmate residing at a contract agency shall be deemed an escapee under the following conditions:
 - 1. The inmate leaves the contract agency without the authorization of the Director or designee; or
 - 2. The inmate fails to return to the contract agency more than two hours after designated time of return unless the designated time of return has been extended for legitimate reason by the Director or designee. The contract agency shall assume the responsibility for determining the legitimacy of the reason for granting an extension.
- (b) The inmate who cannot be contacted at the destination to which the inmate has been granted temporary leave shall not be deemed an escapee unless the inmate fails to return to the contract agency at the designated time of return. No two hour "grace period" referred to in (a)2 above may be granted to the inmate under these circumstances. However, if the contract agency receives information that the inmate is leaving or has left the jurisdiction, the regional institution shall be notified immediately.
- (c) If the inmate cannot be contacted at the temporary leave site, but does contact the contract agency, the designated time of return may be adjusted by the Director of the contract agency or designee, allowing sufficient time for the inmate to return to the contract agency.
- (d) An adjustment in the time of return shall be documented with staff signatures on the sign in/out sheet and the log book. No two hour "grace period" may be granted to the inmate who fails to return to the contract agency by the adjusted designated time of return.

10A:20-4.38 Contract agency staff authorized to report escapes

The contract agency shall be responsible for providing the Bureau of Contract Administration and the regional institution with a current list of agency staff members who are authorized to report escapes.

10A:20-4.39 Procedure for reporting an escape

- (a) The contract agency highest ranking staff member who is on duty at the time of the escape is responsible for the immediate notification of the Director or designee.
- (b) The Director or designee of the contract agency shall be responsible for immediately notifying the Center Control of the regional institution of the escape and providing the Center Control with all pertinent information that is available at the time. The Director or designee shall also be responsible for immediately notifying the chief law enforcement officer or designee of the municipality in which the facility is located.

- (c) When additional information becomes available or the inmate returns to the contract agency, the contract agency highest ranking staff member who is on duty shall immediately notify the Center Control of the regional institution
- (d) The Director or designee of the contract agency shall notify the Bureau of Contract Administration of the escape as soon as possible on the next business day after the escape.

10A:20-4.40 Writing the escape charge

The contract agency highest ranking staff member who was on duty at the time of the escape shall be responsible for writing the escape charge.

10A:20-4.41 Persons authorized to remove inmates from contract agencies

- (a) An inmate resident legally residing in a contract agency may be removed from a contract agency only by the following persons:
 - 1. Law enforcement authorities holding a legal warrant or a Writ of Habeas Corpus;
 - 2. Staff of the regional institution or from the correctional facility assigned to transfer the inmate;
 - 3. Escort officers from Central/Medical Transportation, Department of Corrections; or
 - 4. Parole officers from the District Parole Office.
- (b) Advance notice of the impending removal of an inmate shall be provided to the contract agency by the regional institution except in cases where such notification could lead to the inmate absconding.
- (c) Upon arrival, official identification must be presented to the Director or designee of the contract agency by the person(s) authorized to remove an inmate from the contract agency.

10A:20-4.42 Nondisciplinary administrative returns

- (a) Situations warranting an administrative return of an inmate to the correctional facility may include, but are not limited to:
 - 1. An inmate needing medical treatment which is required to be obtained at the correctional facility;
 - 2. An inmate failing to make a satisfactory adjustment although the inmate has not committed a major infraction;
 - 3. An inmate displaying signs of becoming a potential escape risk; and/or
 - 4. The correctional facility receiving a detainer which requires a change in the inmate's community custody status.

- (d) Major disciplinary violation charges shall result in the immediate transfer of the inmate to a correctional facility within the New Jersey Department of Corrections. Major disciplinary violations shall include, but are not limited to:
- 1. Charges by law enforcement authorities for violation of law, except minor traffic and municipal violation;

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- (b) In cases when an inmate is being returned to the correctional facility for administrative reasons, the director or designee shall prepare a report which indicates the reason(s) for the return.
- (c) A copy of the report shall be given to the correction officer(s) who is transporting the inmate, and a copy shall be forwarded to the Bureau of Contract Administration. The report shall include the following information:
 - 1. The detailed reasons for the return of the inmate; and
 - 2. A summary of the inmate's overall attitude and adjustment while in the Residential Community Release Agreement Program.

10A:20-4.43 Disciplinary transfer

(a) When an inmate violates a prohibited act(s) that is listed in N.J.A.C. 10A:20-4.19, the inmate shall be trans-

ferred to a Department of Corrections correctional facility in accordance with N.J.A.C. 10A:20-4.18.

- (b) Copies of reports, notices and other documents related to an inmate's return from a contract agency shall be forwarded by the Bureau of Contract Administration to:
 - 1. The appropriate regional institution;
 - 2. The parent correctional facility; and
 - 3. The Bureau of Parole personnel.
- (c) In accordance with N.J.A.C. 10A:9-6.5, the Inter-Institutional Classification Committee (I.I.C.C.) shall, at the next regularly scheduled meeting, review the disciplinary transfers of inmates from Residential Community Release Agreement Programs to correctional facilities within the New Jersey Department of Corrections.